Mr. John Kieling, Acting Chief
Hazardous Waste Bureau
New Mexico Environment Department
2905 Rodeo Park Drive East, Building 1
Santa Fe, NM 87505-6303

Subject: Update for the WIPP Operating Record (Change Notice #1) Interstitial Soil from the Subsurface Disposal Area (ID-SDA-SOIL, REVISION 1)

Dear Mr. Kieling:

The Department of Energy, Carlsbad Field Office (CBFO) has approved the Change Notice #1 for Interstitial Soil from the Subsurface Disposal Area (ID-SDA-SOIL, Revision 1) by the Central Characterization Project at the Idaho National Laboratory.

Enclosed is a copy of the form as required by Section C-5a of the Waste Isolation Pilot Plant (WIPP) Hazardous Waste Facility Permit, No. NM4890139088-TSDF.

If you have questions regarding this update, please contact J. R. Stroble, Director, National TRU Program at (575) 234-7313.

Sincerely,

[Signature]
Edward Ziemianski
Acting Manager

Enclosure

cc: w/enclosure
T. Hall, NMED

cc: w/o enclosure
J. Davis, NMED
J. R. Stroble, CBFO
G. Basabilvazo, CBFO
N. Castaneda, CBFO
C. Fesmire, CBFO
C. Gadbury, CBFO
S. McCauslin, CBFO
K. Watson, CBFO
W. Ledford, CTAC
P. Gilbert, LANL
G. Lyshik, LANL
C. Walker, TechLaw
CBFO, M&RC

*ED denotes electronic distribution
Update for WIPP Operating Record (Change Notice #1)
Interstitial SOIL from the Subsurface Disposal Area
(ID-SDA-SOIL Revision 1)

Please add the following information to the WIPP operating record for Waste Stream Profile Form (WSPF) ID-SDA-SOIL revision 1. This waste stream is Interstitial Soil from the Subsurface Disposal Area at Idaho National Laboratory (INL) and was approved by DOE/CBFO on October 9, 2009.

This WSPF is being revised. The WSPF components are bolded. The updates are:

1. **WSPF, Date of audit report approval by NMED**

   Update the audit approval date to include October 20, 2010

2. **WSPF, Title, version, number, and date of documents used for WAP certification**

   Update the following procedure revision numbers and approval dates:
   
   
   CCP-PO-002, CCP Transuranic Waste Certification Plan, Revision 25, December 29, 2010
   
   CCP-PO-024, CCP/INL Interface Document, Revision 10, December 29, 2010

3. **WSPF, Waste Stream Information, Number of Drums and Number of SWBs**

   Update the Number of Drums from 8,451 to 6,224
   
   Update the number of SWBs from 134 to NA.

4. **WSPF, Required Program Information, Required Waste Stream Information, and Supplemental Documentation**

   Update reference CCP-AK-INL-001, Rev.8, September 8, 2009 to CCP-AK-INL-001, Rev. 10, February 16, 2011.

5. **WSPF, For the following, when applicable, enter procedure title(s), number(s) and date(s)**

   Update Radiography from NA to CCP-TP-053, Revision 10, March 4, 2011

6. **Characterization Information Summary, List of procedures used**

   Add the following to the list of procedure used, CCP-TP-053 rev.10 3-4-2011 CCP Standard Real-Time Radiography (RTR) Inspection Procedure
7. Characterization Information Summary, CCP Reconciliation with Data Quality Objectives item 14 Completeness, Comparability, Representativeness

Update Radiography from NA to Y

8. Characterization Information Summary, CCP RTR/VE Summary of Prohibited Items and AK Confirmation, new section entitled Justification for the Selection of Radiography or VE

The following information will be added to the last cell in the table. Both Radiography and VE are used to characterize containers in waste stream ID-SDA-SOIL, Rev. 1. RTR is selected as a characterization method because some of the containers are already packaged and RTR meets all the Data Quality Objectives for NDE for previously packaged waste in this waste stream. VE is selected as a characterization method because VE meets all the Data Quality Objectives for NDE for newly generated waste in this waste stream.

9. Summation of Aspects of AK Summary Report: ID-SDA-SOIL Revision 1, Overview

Update reference CCP-AK-INL-001, Rev.8, September 8, 2009 to CCP-AK-INL-001, Rev. 10, February 16, 2011.


Update the waste stream volume from 1,969 to 2,917 55-gallon drums (current), 6,482 to 3,307 55-gallon drums (projected) SWB from 134 to NA (projected).

11. Summation of Aspects of AK Summary Report: ID-SDA-SOIL Revision 1, Generating Process, Idaho National Laboratory, Other INL Generating Facilities:

Add the following bullets to the list of facilities:

- INTEC-602/630 and RWMC WMF-TR-14 Modular Analytical Laboratory- Laboratory wastes (including unaltered sample material) from INTEC/RWMC laboratory support operations are generated from analyzing the soil and homogeneous solid samples collected by ARP or ARP waste but do not include unaltered sample material or laboratory waste generated in support of characterizing waste streams or samples submitted by other generators. The processes that generate the wastes are the same for both INTEC and RWMC.

- Glove box Excavator Method (GEM) Project (within the SDA) - GEM waste forms are analogous to those in the ARP in terms of form and time spent buried.


Add to the first paragraph of the RCRA section.
Waste disposal at the SDA ceased in 1970 when the AEC directed that all waste contaminated with TRU radioisotopes be segregated in a readily retrievable manner from other types of radioactive waste. In August 1987, DOE and the EPA entered into a Consent Order and Compliance Agreement requiring DOE to conduct an initial assessment of all solid and hazardous waste disposal units at the INL and set up a process for conducting any necessary corrective actions. The DOE, EPA, and Idaho Department of Environmental Quality (IDEQ) entered into the “Federal Facility Agreement and Consent Order for the Idaho National Engineering Laboratory” (FFA/CO) in December 1991. The FFA/CO, in part, established the framework for developing, prioritizing, implementing, and monitoring appropriate response actions at INL in accordance with the CERCLA, RCRA, and Hazardous Waste Management Act (HWMA). In addition, the DOE had made other commitments to the State of Idaho and the EPA in a 1995 Settlement Agreement that was renegotiated and amended in 2008. The final agreement required DOE to exhume targeted waste from a defined area of the SDA of 5.69 acres. The “Agreement to Implement U.S. District Court Order Dated May 25, 2006” fully implements the 1995 Settlement Agreement relating to buried TRU waste in the SDA and set the Targeted Waste to those outlined in this AK Summary Report (References ID-P091, ID-P104, ID-P108, ID-P109, and ID-P124).

The subject waste stream is newly generated and is being managed in accordance with the generator site requirements and in compliance with the requirements of the IDEQ. EPA hazardous waste numbers (HWNs) were assigned to the waste stream based on a review of available AK documentation to identify chemical usage and potentially hazardous materials that may have been contained in the waste buried in the retrieval area. The same EPA HWNs are assigned to Waste Stream ID-SDA-SOIL Rev. 1.


Before the last sentence add the following information to the 2nd paragraph of the Ignitability Section: Evaporator salts (745-series SLUDGE) are composed of an approximately 90 weight percent mixture of potassium nitrate and sodium nitrate, and in concentrated form this material is an oxidizer. For this reason, 745-series SLUDGE is removed from the waste during retrieval and packaging operations so the waste stream does not meet the definition of an oxidizer (References ID-P269, ID-P398 and ID-P400).

14. Summation of Aspects of AK Summary Report: ID-SDA-SOIL Revision 1, new section entitled Justification for the Selection of Radiography or VE

This section should be added between the Prohibited Items and Method for Determining Waste Material Parameter (WMPs) Weights Per Unit of Waste sections.

Both Radiography and VE are used to characterize containers in waste stream ID-SDA-SOIL, Rev. 1. RTR is selected as a characterization method because some of the containers are already packaged and RTR meets all the Data Quality Objectives for NDE for previously package waste in this waste stream. VE is selected as a characterization method because VE meets all the Data Quality Objectives for NDE for newly generated waste in this waste stream.
15. Summation of Aspects of AK Summary Report: ID-SDA-SOIL, Attachment 1, AK Source Documents—Supplemental Documentation

Add the following references to attachment 1:

ID-P269, AK # S2, S4, ARP Project II – Drum Packaging System, Document Number TPR-7415-2, Rev. 3, 06/20/2007


ID-P400, AK #, S9 and S12 Allowable Nitrate Salt Concentration in ARP Waste, Document Number EDF-8723, Rev. 2, 6/30/2010

ID-P104, AK# S3 Safety Analysis Report for the Accelerated Retrieval Project at Area G of Pit 4 within the Radioactive Waste Management Complex

ID-P108, AK# S3 Safety Analysis Report for the Radioactive Waste Management Complex

ID-P124, AK# NA Agreement to Implement; U.S. District Court Order Dated May 25, 2006

Reason/justification for the change

The audit report approval date has been revised to reflect the most recent approval date.

Documents used for WAP certification have been revised to reflect the most recent revisions.

Reference to CCP-AK-INL-001, Revision 8, September 8, 2009 is being updated to reflect the most current version CCP-AK-INL-001, Revision 10, February 16, 2011.

Changes to the waste volume have been made in order to more accurately reflect waste generated since the original profile was approved, as well as to support waste generated from the INTEC-602/630 and RWMC WMF-TR-14 Modular Analytical Laboratory and the GEM Project.

The INTEC-602/630 and RWMC WMF-TR-14 Modular Analytical Laboratory has been added to the generating facilities as a support laboratory to the TRU waste certification process. The GEM Project has been included as a retrieval project within the SDA that contributed waste to this waste stream.

The Ignitability Section has been revised to discuss that nitrate salts, identified during retrieval, are not ignitable and to include the associated references.

Added two new sections: “Justification for the Selection of Radiography or VE” and the “Historical Waste Management” to support the revision to the Waste Isolation Pilot Plant Hazardous Waste Permit date November 30, 2010.
Added new source documents to Attachment 1 of the Summation of Aspects.

The waste being added to the waste stream has common physical form, similar hazardous constituents, and is from the same process as the waste currently identified in waste stream ID-SDA-SOIL, Rev.1. Therefore there is no impact to the EPA HWNs assigned to ID-SDA-SOIL, Rev. 1.

Update for the WIPP Operating Record (ID-SDA-SOIL) certification:

I hereby certify that I have reviewed this Update for WIPP Operating Record, and it is complete and accurate to the best of my knowledge. I understand that this information will be made available to regulatory agencies and that there are significant penalties for submitting false information, including the possibility of fines and imprisonment for knowing violations.

Signature of Site Project Manager

Printed Name and Title

Date