United States Government

memorandum

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Department of Energy

Carlsbad Field Office Carlsbad, New Mexico 88221

DATE:

REPLY TO ATTN OF:

CBFO:ONTP:NCD:JRS:RS:18-0546:UFC 5900.00

SUBJECT: Na

National TRU Program Scope for the Recertification for Oak Ridge National Laboratory Central Characterization Program Audit A-18-13

Michael R. Brown, Director, Office of Quality Assurance Division

This memorandum is to inform you that the Carlsbad Field Office (CBFO) Office of the National TRU Program (NTP) Compliance Division has determined that the Central Characterization Program (CCP) transuranic (TRU) waste program deployed at the Oak Ridge National Laboratory (ORNL)¹ hereinafter referred to as ORNL-CCP requires to be reevaluated for the recertification activities for contact-handled (CH) Summary Category Groups (SCG) S4000 soils/gravel, and S5000 debris and remote-handled (RH) SCG S5000 debris as listed in Tables 1 and 2 of this memorandum. Per the WIPP Hazardous Waste Facility Permit Waste Analysis Plan; Section C6-3 Audit Position Functions, "Audits will be conducted at least annually for each site involved in the waste characterization program", therefore we request that you perform an audit at a minimum to assess the adequacy, implementation and effectiveness of the ORNL/CCP program in accordance with the CBFO Management Procedure (MP) 5.2 TRU Waste Program Certification/Recertification and also in accordance with the:

- WIPP Hazardous Waste Facility Permit Waste Analysis Plan;
- Transuranic Waste Acceptance Criteria for the Waste Isolation Pilot Plant, Revision 8, Appendices H and I;
- Remote-Handled TRU Waste Characterization Program Implementation Plan;
- WIPP Documented Safety Analysis (DSA), Chapter 18; and
- CBFO Quality Assurance Program Document.

The Enhanced Acceptable Knowledge activities were approved under the recertification Memorandum dated August 5, 2017, CBFO:OOM:JC:PG:17-0032:UFC 5900.00 and the Generator Site Technical Review (GSTR) was completed on September 19 - 23, 2016. The Report GSTR-OR-1-16-01 was completed and submitted to ORNL on January 13, 2017, CBFO:NCD:CF:RMS:17-0700:UFC 5900.00. Successful completion of the review was required by the WIPP DSA prior to shipment of the newly certified waste to WIPP in accordance with the DOE CBFO 16-3563, GSTR Plan; and DOE WIPP-16-3564, GSTR Procedure.

¹ The contract for CCP services is now with Oak Ridge Office of Environmental Management (OREM), however, to ensure consistency in the paperwork this memo will continue to refer to ORNL.



The ORNL-CCP would like for the Chemical Compatibility Evaluation Memorandums (CCEMs) for Waste Stream OR-REDC-CH-HET, Waste Containers Repackaged at the TRU Waste Processing Center (TWPC), and Waste Stream OR-NFS-CH-HET-A Nuclear Fuel Services Heterogeneous Debris Stored at ORNL to be audited. The CCEMs are currently going thru the review process with CBFO and plan to be completed prior to the audit A-18-13 scheduled for March 2018.

The ORNL-CCP TRU Waste Site Program Documents, TRU Waste Site Documents and plans have been determined to be adequate through the CBFO MP 4.10, *The Processing of TRU Waste Site Documents* review and approval process of those listed in Attachment 2. There are no new procedures, processes, methods, or equipment to be audited, the current status that apply are listed in Attachment 1 and 2.

Table 1 ORNL-CCP RH Certified Waste Characterization Processes					
	RH S5000 Debris RH S4000 Soil*				
Processes	Newly Generated	Retrievably Stored			
Acceptable Knowledge (AK)	N/A	Approved			
Load Management	N/A	N/A			
Project-Level Data Validation and Verification (V&V)	N/A	Approved			
Visual Examination	N/A	Approved			
Radiological Characterization	N/A	Approved			
Real-Time Radiography (RTR)	N/A	N/A*			
WIPP Data System (WDS)	N/A	Approved			

- EPA approval Initial RH Baseline approval on February 2009; DOCKET NO: A-98-49; II-A4-111.
- EPA approval Tier 1 adding RH S5000 (SETF waste) to OR-REDC-RH-HET on November 2009; DOCKET NO: A-98-49;
 II-A4-120.
- EPA Unannounced Continued Compliance Inspection November 2009; DOCKET NO: A-98-49; II-A4-121.
- EPA approval Tier 1 adding RH Pre-SETF waste to OR-REDC-RH-HET on April 2010: DOCKET NO: A-98-49; II-A4-124.
- EPA Continued Compliance Inspection approval on June 18, 2014; DOCKET NO: A-98-49; II-A4-186.
- EPA Continued Compliance Inspection approval on June 14, 2017; DOCKET NO: A-98-49; II-A4-207.
- EPA approval Tier 1 adding RH OR-REDC-RH-HET A using neutron DTC to generate new scaling factors on July 7, 2017; DOCKET NO: A-98-49; II-A4-209.

Table 2 ORNL-CCP CH Certified Waste Characterization Processes						
Characterization	Homogeneous Solids		Soils/gravel		Debris	
Processes	Newly Generated	Retrievabl y Stored	Newly Generat ed	Retrievably Stored	Newly Generat ed	Retrievably Stored
Acceptable Knowledge (AK)	N/A	N/A	N/A	Approved	N/A	Approved
Enhanced Acceptable Knowledge	N/A	N/A	N/A	Approved	N/A	Approved
Certified Program Enhanced Chemical Compatibility Evaluation	N/A	N/A	N/A	Approved	N/A	Approved
Basis of Knowledge Evaluating Oxidizing Chemicals in TRU Waste	N/A	N/A	N/A	Approved	N/A	Approved
Certified Program Acceptable Knowledge Assessments	N/A	N/A	N/A	Approved	N/A	Approved
Load Management	N/A	N/A	N/A	N/A	N/A	N/A
Project-Level Data Validation and Verification (V&V)	N/A	N/A	N/A	Approved	N/A	Approved
Visual Examination	N/A	N/A	N/A	Approved	N/A	Approved
Nondestructive Assay (NDA)	N/A	N/A	N/A	Approved	N/A	Approved
Real-Time Radiography (RTR)	N/A	N/A	N/A	Approved	N/A	Approved
WIPP Waste Information System/Waste Data System (WWIS/WDS)	N/A	N/A	N/A	Approved	N/A	Approved

- EPA approval CH Baseline on August 2008, DOCKET NO: A-98-49; II-A4-103.
- EPA approval Tier 1 Extension of Calibration and Density Ranges for the SGS NDA on October 2008, DOCKET NO: A-98-49; II-A4-108.
- EPA approval Tier 1 Extension of Passive Mode Calibration Range for DWAS/IPAN SGS on January 2009, DOCKET NO: A-98-49; II-A4-109.
- EPA approval Tier 1 adding SCG S4000 on October 2009, DOCKET NO: A-98-49; II-A4-117.
- EPA Unannounced Continued Compliance Inspection on November 2009; DOCKET NO: A-98-49; II-A4-121.
- EPA approval Tier 1 adding MCS IQ3 NDA System and VE on March 2010, DOCKET NO: A-98-49; II-A4-125.
- EPA approval Tier 1 adding NFS Trench B Soils to Waste Stream OR-NFS-CH-SOIL on March 2011, DOCKET NO: A-98-49; II-A4-144.
- EPA approval Tier 1 changing physical modification to the IQ3 dated June 18, 2014, DOCKET NO: A-98-49; II-A4-186.
- EPA Continued Compliance Inspection approval on June 18, 2014; DOCKET NO: A-98-49; II-A4-186.
- EPA approval of SCG 3000 on July 2014: DOCKET NO: A-98-49; II-14-189. S3000 was not evaluated during A-17-21 due to inactivity and will require a surveillance to resume certification activities.
- EPA approval of MILCC2 NDA System on October 2014; DOCKET NO:A-98-49; II-A4-192
- EPA approval of VE process to characterize CH S4000 & S5000 on November 2014, DOCKET NO: A-98-49; II-A4-193.
- EPA Continued Compliance Inspection approval on June 18, 2014; DOCKET NO: A-98-49; II-A4-186.
- EPA Continued Compliance Inspection approval on June 14, 2017; DOCKET NO: A-98-49; II-A4-207.
- EPA concurrence Tier 1 allowing assembly of CH TRU waste payloads to include some containers where radionuclide contents cannot be directly measured for technical reasons on September 5, 2017.

If you have any questions, please contact Mr. J. R. Stroble, Director, National TRU Program Compliance Division, at (575)-234-7313.

Sincerely,

J. R. Stroble, Director V National TRU Program Compliance Division

Attachments

cc: w/attachments			
J. Carswell, CBFO	* ED	L. Burns, NWP	ED
G. Basabilvazo, CBFO	ED	J. Carter, NWP	ED
G. Birge, CBFO	ED	M. Devarakonda, NWP	ED
M. Brown, CBFO	ED	C. Hatch, NWP	ED
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J. Kieling, NMED	ED	R. Chavez, RES	ED
R. Maestas, NMED	ED	J. Haschets, RES	ED
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J. Ellis, EPA	ED	M. Doherty, CTAC	ED
E. Feltcom, EPA	ED	K. Lickliter, CTAC	ED
T. Peake, EPA	ED	P. Martinez, CTAC	ED
R. Joglekar, EPA	ED	J. Trone, SNL	ED
M. Pearcy, NWP	ED	Site Documents	ED
M. Ramirez, NWP	ED	WIPP Operating Record	ED
V. Ballew, NWP	ED	CBFO M&RC	
J. Biedscheid, NWP	ED	*ED denotes electronic distribution	

	CENTRAL CHARACTERIZATION PROGRAM at OAK RIDGE NATIONAL LABORATORY LIST OF CERTIFIED PROCEDURES/DOCUMENTS						
#	Procedure No.	Rev No.*	PROCEDURES/DOCUMENT Title				
1.	CCP-PO-001	22	CCP Transuranic Waste Characterization Quality Assurance Project Plan				
2.	CCP-PO-002	29	CCP Transuranic Waste Certification Plan				
3.	CCP-PO-005	29	CCP Conduct of Operations				
4.	CCP-PO-027	6	CCP/TRU Waste Processing Center/Oak Ridge National Laboratory Interface Document				
5.	CCP-PO-045	3	CCP Waste Management Field Observation				
6.	CCP-PO-047	2	CCP Training and Qualification Program Document				
7.	CCP-QP-002	44	CCP Training and Qualification Plan				
8.	CCP-QP-005	25	CCP TRU Nonconforming Item Reporting and Control				
9.	CCP-QP-008	26	CCP Records Management				
10.	CCP-QP-028	17	CCP Records Filing, Inventorying, Scheduling, and Dispositioning				
11.	CCP-QP-041	2	CCP Job Needs Analysis and Design				
12.	CCP-QP-042	1	CCP Project Level Training and Qualification				
13.	CCP-QP-043	1	CCP Operations Level Training and Qualification				
14.	CCP-TP-001	21	CCP Project Level Data Validation and Verification				
15.	CCP-TP-002	27	CCP Reconciliation of DQOs and Reporting Characterization Data				
16.	CCP-TP-005	29	CCP Acceptable Knowledge Documentation				
17.	CCP-TP-028	10	CCP Radiographic Training Container Construction				
18.	CCP-TP-030	36	CCP CH TRU Waste Certification and WWIS/WDS Data Entry				
19.	CCP-TP-046	6	CCP Mobile IQ3 System Calibration Procedure				
20.	CCP-TP-047	13	CCP Mobile IQ3 Gamma Scanner Operation				
21.	CCP-TP-048	17	CCP ORNL NDA System Data Reviewing, Validating, and Reporting Procedure				
22.	CCP-TP-053	16	CCP Standard Real-Time Radiography (RTR) Inspection Procedure				
23.	CCP-TP-058	6	CCP NDA Performance Demonstration Program				
24.	CCP-TP-068	12	CCP Standardized Container Management				
25.	CCP-TP-076	2	CCP Operating the Mobile ISOCS Large Container Counter Using NDA 2000				
26.		2	CCP Calibrating the Mobile ISOCS Large Container Counter Using NDA 2000				
27.	CCP-TP-113	21	CCP Standard Contact-Handled Waste Visual Examination				
28.	CCP-TP-165	3	CCP Real-Time Radiography #6 Operating Procedure				
29.	CCP-TP-200	3	Chemical Compatibility Evaluation Memorandum and Acceptable Knowledge Assessment Review				
30.	CCP-TP-201	0	Verification of Shipping Criteria and Emplacement Criteria				
31.	CCP-TP-500	15	CCP Remote-Handled Waste Visual Examination				
32.	CCP-TP-504	19	CCP Dose-to-Curie Survey Procedure for Remote-Handled Transuranic Waste				
33.	CCP-TP-506	5	CCP Preparation of the Remote-Handled Transuranic Waste Acceptable Knowledge Characterization Reconciliation Report				
34.	CCP-TP-509	6	CCP Remote-Handled Transuranic Container Tracking				
35.		12	CCP RH TRU Waste Certification and WWIS/WDS Data Entry				
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NOTE: Any changes to procedures that affect performance criteria or data quality, testing procedures, quality assurance objectives, calibration requirements, or QC sample acceptance criteria comply with the WIPP HWFP WAP (Attachment C) and shall not be made without prior approval of the CBFO.

*Revision listed may not be the revision during Audit A-15-09, A-16-15, A-17-07, A-17-21, and S-17-40

WDS Method ID#	Site Equipment # or Title	Description	Components	Software	NDA Calibrated Range, Operating Range and TMU		
Non-Destructive Assay (NDA)							
16IQ1	IQ3	Canberra Mobile Qualitative and Quantitative Drum Counter with Isotopics (IQ3) Applicable to Waste Summary Category Group S4000, S5000 Procedure CCP-TP-046, CCP-TP-047, CCP-TP-048	High Sensitivity Gamma Waste Assay System 3 HPGe Coaxial Detectors 3 LEGe Detectors	NDA-2000 Genie 2000	The calibration of the IQ3 is documented in MCS-IQ3-CALIB-2012. Revision 1, Calibration Report for the MCS IQ3, MCS-IQ3-TMU-2009. Total Measurement Uncertainty for the MCS IQ3 documents the estimate of total measurement uncertainty.		
16MILCC2	MILCC2	Mobile ISOCs Large Container Counter (MILCC2) Applicable to Waste Summary Category Group S4000, S5000 Approved for 55 gallon drums Procedures CCP-TP- 076, CCP-TP-077, and CCP-TP-048	ISOCS Characterized Broad Energy Gamma Detectors (2) ISOCS rails and collimator sets (2) ISOCS carts (2) Signal cables Canberra LYNX Digital Signal Processors (2)	NDA 2000 Genie 2000	The calibration of the MILCC is documented in CI-MILCC2-NDA-1001, Revision A, Calibration Report for the MCS Mobile ISOCS Large Container Counter (MILCC) at the Transuranic Waste Processing Center in Oak Ridge, TN. The acceptable range is LLD and limited by dead time. Acceptable density range for gamma is approximately 0.001-2.50 g/cc. The CI-MILCC2-NDA-1002, Revision B, Oak Ridge Mobile ISOCS Large Container Counter 2 Total Measurement Uncertainty Report, documents the estimate of total measurement uncertainty.		

CENTRAL CHARACTERIZATION PROGRAM at Oak Ridge National Laboratory List of Processes/Equipment Certified from Tables 1 and 2 of this Memorandum						
WDS Method ID#	Site Equipment # or Title	Description	Components	Software	NDA Calibrated Range, Operating Range and TMU	
Dose-to-Curi	e/Radiological Charac	terization (DTC/RC)				
16DTC1	Dose-to-Curie	Radiological characterization process Applicable to Waste Summary Category Group S5000 Procedure CCP-TP-504	As identified in CCP-TP-504	As identified in CCP-TP-504	N/A	
Non-Destruc	tive Examination (NDE)				
16RR1	RTR #6	Real-Time Radiography Mobile Characterization System RTR #6 Applicable to Waste Summary Category Group S4000, S5000 Procedure CCP-TP-053, CCP-TP-165	Shielded x-ray enclosure with a hydraulic drum loading door and manually opened personnel door Conveyer cart including drum manipulation equipment X-ray imaging system including x-ray tube, image intensifier, and video camera Video/audio recording equipment Mobile platform	N/A	N/A	
Visual Exami	ination (VE)	4.55				
16RHVE1	Visual Examination	Visual Examination Applicable to Waste Summary Category Group S5000 Procedure CCP-TP-500	N/A	N/A	N/A	
16VE1	Visual Examination	Visual Examination Applicable to Waste	N/A	N/A	N/A	

Attachment 1

CENTRAL CHARACTERIZATION PROGRAM at Oak Ridge National Laboratory List of Processes/Equipment Certified from Tables 1 and 2 of this Memorandum							
WDS Method ID#	Description Components Software						
		Summary Category					
Group S4000, S5000							
Procedure CCP-TP-113							
*NOTE: Equipment must remain in compliance with the PDP program to certify waste.							