

PART 2 - GENERAL FACILITY CONDITIONS

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PART 2 - GENERAL FACILITY CONDITIONS

2.1 DESIGN AND OPERATION OF FACILITY

The Permittees shall design, construct, maintain, and operate WIPP to minimize the possibility of a fire, explosion, or any unplanned sudden or non-sudden release of transuranic (**TRU**) mixed waste or mixed waste constituents to air, soil, groundwater, or surface water which could threaten human health or the environment, as required by 20.4.1.500 NMAC (incorporating 40 CFR §264.31).

2.2 WASTE SOURCES

2.2.1 Off-site Wastes

The Permittees may receive off-site TRU mixed waste in compliance with the requirements and conditions specified in this Permit. The Permittees may only receive TRU mixed waste from those sites which comply with the applicable requirements of the Waste Analysis Plan (**WAP**) specified in Permit Section 2.3.1 and Permit Attachment C, as required by 20.4.1.500 NMAC (incorporating 40 CFR §264.13(a)) and as verified through the Audit and Surveillance Program specified in Permit Section 2.3.2.

2.2.2 Required Notification to Off-Site Sources

Before the Permittees receive TRU mixed waste from an off-site source for the first time, they shall inform the generator/storage site in writing that they have the appropriate Permits for, and will accept, the waste the generator/storage site is shipping. The Permittees shall keep a copy of this written notice as part of the operating record, as required by 20.4.1.500 NMAC (incorporating 40 CFR §264.12(b)).

2.3 GENERAL WASTE ANALYSIS

2.3.1 Waste Analysis Plan

The Permittees shall not manage, store, or dispose TRU mixed waste at WIPP which fails to meet the characterization requirements of 20.4.1.500 NMAC (incorporating 40 CFR §264.13), as specified by this Permit.

The Permittees' WAP, as specified in Permit Attachment C, is approved subject to the following conditions:

2.3.1.1 Implementation of Requirements

- i. The Permittees shall require that generator/storage sites implement applicable waste characterization requirements of the WAP, specified in Permit Attachment C, prior to the Permittees' receipt of TRU mixed waste at WIPP.
- ii. The Permittees or the co-Permittee DOE shall implement applicable waste confirmation requirements of the WAP, pursuant to Permit Attachment C7 (TRU Waste Confirmation), prior to

shipment of TRU mixed waste from generator/storage sites to WIPP.

2.3.1.2 Waste Characterization Testing Methods

The Permittees shall require that generator/storage sites comply with the applicable method requirements, quality control, equipment testing, inspection, maintenance, and equipment calibration and frequency standards for the procedures specified in Permit Attachment C1 (Waste Characterization Testing Methods).

2.3.1.3 Waste Sampling and Analysis Methods

If, at any time prior to shipment of a new waste stream or at the time of review of a revised waste stream profile form, the Secretary or Permittees identify a discrepancy regarding the assignment of hazardous waste numbers not authorized in Permit Table 2.3.4, the Permittees shall require the generator/storage site to perform additional evaluation/characterization of the waste stream that may include chemical sampling and analysis of the waste.

If the Secretary or Permittees determine that additional characterization is necessary using chemical sampling and analysis, the Permittees shall direct the generator/storage site to provide the Permittees with the following documentation:

- a) Sampling and analysis plan
- b) EPA SW-846 test method(s), or functionally equivalent test method(s), to be used
- c) Identification of the laboratory(ies) that will be performing the test(s)

Upon request by the Secretary, the Permittees shall provide such documentation within 30 days after receipt from the generator.

Upon the Permittees written approval of the sampling and analysis plan, the generator/storage shall implement the sampling and analysis plan and modify the WSPF as appropriate. The Permittees shall provide copies of the approved plan and the results of all analyses to the NMED per Permit Attachment C, Section C-5a.

2.3.1.4 Quality Assurance Objectives

The Permittees shall require that all waste characterization activities used by generator/storage sites comply with the appropriate quality assurance objectives (**QAOs**) specified in Permit Attachment C3 (Quality Assurance Objectives and Data Validation Techniques for Waste Characterization Methods). The Permittees shall require generator/storage sites to review, validate, and verify all testing data; reconcile testing results with data quality objectives (**DQOs**); satisfy data

reporting requirements; and identify, document, and report all nonconformances and operational variances in compliance with Permit Attachment C3.

2.3.1.5 Acceptable Knowledge

The Permittees shall require generator/storage sites to assemble acceptable knowledge documentation and re-evaluate acceptable knowledge determinations and shall audit (as specified in Permit Section 2.3.2) all aspects of the acceptable knowledge waste characterization process as specified in Permit Attachment C4 (TRU Mixed Waste Characterization Using Acceptable Knowledge).

2.3.1.6 Quality Assurance

The Permittees shall require each generator/storage site to develop and implement a quality assurance project plan (**QAPjP**) which demonstrates compliance with, and implementation of, applicable requirements of the WAP, Permit Attachment C, as specified in Permit Attachment C5 (Quality Assurance Project Plan Requirements).

2.3.1.7 WIPP Waste Information System (WWIS) Database

The Permittees shall provide the Secretary access to the WWIS database as necessary to determine compliance with the WAP. The WWIS shall meet all requirements presented in Section C-5a(1) of the WAP, Permit Attachment C, prior to acceptance of TRU mixed waste. The Secretary's access to the WWIS shall be direct, read-only (via modem or Internet) to all query and reporting functions of the Characterization, Certification, Shipping, and Inventory modules of the WWIS database.

Beginning on December 31, 2005, the Permittees instituted a public database containing certain information from the WWIS. The Permittees shall continue to provide such public access through the WIPP Home Page at <<http://www.wipp.energy.gov>>.

2.3.2 Audit and Surveillance Program

The Permittees shall not manage, store, or dispose TRU mixed waste at WIPP from a generator/storage site until the following conditions have been met as necessary for the Secretary to determine that the applicable characterization requirements of Permit Section 2.3.1 have been implemented:

2.3.2.1 Requirement to Audit

DOE shall demonstrate to the Secretary that the generator/storage sites have implemented and comply with applicable requirements of the WAP by conducting audits as specified in Permit Attachment C, Section C-5a(3), and Permit Attachment C6 (Audit and Surveillance Program), and as required by 20.4.1.500 NMAC (incorporating 40 CFR §264.13).

2.3.2.2 Observation of Audits and Generator Site Technical Reviews

The Secretary may observe such audits as necessary to validate the implementation of and compliance with applicable WAP requirements at each generator/storage site. The NMED will be invited to the daily audit team caucus as observers. DOE shall provide the Secretary with a current audit schedule on a monthly basis and notify the Secretary no later than 30 calendar days prior to each audit.

The NMED will be invited to observe Generator Site Technical Reviews (**GSTRs**). The GSTR schedule shall be submitted to the NMED as specified in Permit Attachment C6, Section C6-4.

2.3.2.3 Final Audit Report

DOE shall provide the Secretary a final audit report as specified in Permit Attachment C6, and post a link to the final audit report transmittal letter on the WIPP Home Page and inform those on the e-mail notification list as specified in Permit Section 1.11. The final audit report shall include all information specified in Permit Attachment C6, Section C6-4, and:

- i. A detailed description of all corrective actions and the resolution of any corrective action applicable to WAP requirements, including re-audits and GSTRs if applicable;
- ii. All documentation necessary for the Secretary to determine if the corrective action was resolved.

2.3.2.4 Secretary Notification of Approval

The Secretary shall approve DOE's final audit report by written notification to DOE that the applicable characterization requirements of the WAP at a generator/storage site and have been implemented.

2.3.3 Treatment, Storage, and Disposal Facility Waste Acceptance Criteria (TSDF-WAC)

The Permittees shall not accept TRU mixed wastes at WIPP for storage, management, or disposal which fail to meet the treatment, storage, and disposal facility waste acceptance criteria as presented in Permit Sections 2.3.3.1 through 2.3.3.10 of this Permit.

2.3.3.1 Liquid

Liquid waste is not acceptable at WIPP. Liquid in the quantities delineated below is acceptable.

- Observable liquid shall be no more than 1 percent by volume of the outermost container at the time of radiography or visual examination.
- Internal containers with more than 60 milliliters or 3 percent by volume observable liquid, whichever is greater, are prohibited.

- Containers with Hazardous Waste Number U134 (hydrofluoric acid) assigned shall have no observable liquid.
- Overpacking the outermost container that was examined during radiography or visual examination or redistributing untreated liquid within the container shall not be used to meet the liquid volume limits.

2.3.3.2 Pyrophoric Materials

Non-radionuclide pyrophoric materials, such as elemental potassium, are not acceptable at WIPP.

2.3.3.3 Non-mixed Hazardous Wastes

Hazardous wastes not occurring as co-contaminants with TRU wastes (non-mixed hazardous wastes) are not acceptable at WIPP.

2.3.3.4 Chemical Incompatibility

Wastes incompatible with backfill, seal and panel closures materials, container and packaging materials, shipping container materials, or other wastes are not acceptable at WIPP.

2.3.3.5 Explosives and Compressed Gases

Wastes containing explosives or compressed gases are not acceptable at WIPP.

2.3.3.6 PCB Waste

Wastes with polychlorinated biphenyls (**PCBs**) not authorized under an EPA PCB waste disposal authorization are not acceptable at WIPP.

2.3.3.7 Ignitable, Corrosive, and Reactive Wastes

Wastes exhibiting the characteristic of ignitability, corrosivity, or reactivity (EPA Hazardous Waste Numbers of D001, D002, or D003) are not acceptable at WIPP.

2.3.3.8 Excluded Waste

TRU mixed waste that has ever been managed as high-level waste and waste from tanks specified in Permit Attachment C are not acceptable at WIPP unless specifically approved through a Class 3 permit modification. Such wastes are listed in Table 2.3.3.8 below.

Table 2.3.3.8 - Additional Approved Waste Streams

Date Class 3 Permit Modification Request Approved	Description of Waste Stream

2.3.3.9 Unconfirmed Waste

Any waste container that has not been subject to confirmation pursuant to Permit Attachment C7 is not acceptable at WIPP. This prohibition shall not apply to waste containers accepted before confirmation activities were required by this Permit.

2.3.3.10 Waste Stream Profiles

Any waste container from a waste stream which has not been preceded by an appropriate, certified Waste Stream Profile Form (Attachment C, Figure C-1) is not acceptable at WIPP.

2.3.4 Permitted TRU Mixed Wastes

The Permittees shall accept containers which contain only those TRU mixed wastes listed in Permit Attachment B (Hazardous Waste Permit Application Part A). Allowable TRU mixed wastes are specified in Table 2.3.4 below. Some of the waste may also be identified by unique state hazardous waste codes. These wastes are acceptable at WIPP as long as the TSDF-WAC are met:

Table 2.3.4 - Permitted TRU Mixed Wastes

EPA Hazardous Waste Number	Hazardous Waste ¹	Chemical Abstracts Service (CAS) Registry Number
F001	<u>Spent halogenated solvents:</u> Tetrachloroethylene Trichloroethylene Methylene chloride 1,1,1-Trichloroethane Carbon tetrachloride Chlorinated fluorocarbons	127-18-4 79-01-6 75-09-2 71-55-6 56-23-5 NA
F002	<u>Spent halogenated solvents:</u> Tetrachloroethylene Methylene chloride Trichloroethylene 1,1,1-Trichloroethane Chlorobenzene 1,1,2-Trichloro-1,2,2-trifluoroethane Ortho-dichlorobenzene Trichlorofluoromethane 1,1,2-Trichloroethane	127-18-4 75-09-2 79-01-6 71-55-6 108-90-7 76-13-1 95-50-1 75-69-4 79-00-5

Table 2.3.4 - Permitted TRU Mixed Wastes

EPA Hazardous Waste Number	Hazardous Waste ¹	Chemical Abstracts Service (CAS) Registry Number
F003	<u>Spent non-halogenated solvents:</u> Xylene Acetone Ethyl acetate Ethyl benzene Ethyl ether Methyl isobutyl ketone n-Butyl alcohol Cyclohexanone Methanol	1330-20-7 67-64-1 141-78-6 100-41-4 60-29-7 108-10-1 71-36-3 108-94-1 67-56-1
F004	<u>Spent non-halogenated solvents:</u> Cresols and cresylic acid Nitrobenzene	1319-77-3 98-95-3
F005	<u>Spent non-halogenated solvents:</u> Toluene Methyl ethyl ketone Carbon disulfide Isobutanol Pyridine Benzene 2-Ethoxyethanol 2-Nitropropane	108-88-3 78-93-3 75-15-0 78-83-1 110-86-1 71-43-2 110-80-5 79-46-9
F006	<u>Wastewater treatment sludges from electroplating operations:</u> Cadmium Chromium Cyanide Lead Nickel Silver	7440-43-9 7440-47-3 57-12-5 7439-92-1 7440-02-0 7440-22-4
F007	<u>Spent cyanide plating bath solutions from electroplating operations:</u> See F006	
F009	<u>Spent stripping and cleaning bath solutions from electroplating operations where cyanides are used in the process:</u> See F006	
D004	Arsenic	7440-38-2
D005	Barium	7440-39-3
D006	Cadmium	7440-43-9
D007	Chromium	7440-47-3
D008	Lead	7439-92-1
D009	Mercury	7439-97-6
D010	Selenium	7782-49-2
D011	Silver	7440-22-4

Table 2.3.4 - Permitted TRU Mixed Wastes

EPA Hazardous Waste Number	Hazardous Waste¹	Chemical Abstracts Service (CAS) Registry Number
D018	Benzene	71-43-2
D019	Carbon Tetrachloride	56-23-5
D021	Chlorobenzene	108-90-7
D022	Chloroform	67-66-3
D026	Cresol	1319-77-3
D027	1,4-Dichlorobenzene	106-46-7
D028	1,2-Dichloroethane	107-06-2
D029	1,1-Dichloroethylene	75-35-4
D030	2,4-Dinitrotoluene	121-14-2
D032	Hexachlorobenzene	118-74-1
D033	Hexachlorobutadiene	87-68-3
D034	Hexachloroethane	67-72-1
D035	Methyl ethyl ketone	78-93-3
D036	Nitrobenzene	98-95-3
D037	Pentachlorophenol	87-86-5
D038	Pyridine	110-86-1
D039	Tetrachloroethylene	127-18-4
D040	Trichloroethylene	79-01-6
D043	Vinyl chloride	75-01-4
P015	Beryllium powder (H)	7440-41-7
P030	Cyanides (soluble cyanide salts), not otherwise specified (H)	N/A
P098	Potassium Cyanide (H)	151-50-8
P099	Potassium Silver Cyanide (H)	506-61-6
P106	Sodium Cyanide (H)	143-33-9
P120	Vanadium Pentoxide (H)	1314-62-1
U002	Acetone (I)	67-64-1
U003	Acetonitrile (I,T)	75-05-8
U019	Benzene (I,T)	71-43-2
U037	Chlorobenzene (T)	108-90-7
U043	Vinyl Chloride (T)	75-01-4
U044	Chloroform (T)	67-66-3
U052	Cresol (T)	1319-77-3

Table 2.3.4 - Permitted TRU Mixed Wastes

EPA Hazardous Waste Number	Hazardous Waste¹	Chemical Abstracts Service (CAS) Registry Number
U070	1,2-Dichlorobenzene (T)	95-50-1
U072	1,4-Dichlorobenzene (T)	106-46-7
U078	1,1-Dichloroethylene (T)	75-35-4
U079	1,2-Dichloroethylene (T)	156-60-5
U103	Dimethyl Sulfate (T)	77-78-1
U105	2,4-Dinitrotoluene (T)	121-14-2
U108	1,4-Dioxane (T)	123-91-1
U122	Formaldehyde (T)	50-00-0
U133	Hydrazine (R,T)	302-01-2
U134	Hydrofluoric Acid (C,T)	7664-39-3
U151	Mercury (T)	7439-97-6
U154	Methanol (I)	67-56-1
U159	Methyl Ethyl Ketone (I,T)	78-93-3
U196	Pyridine (T)	110-86-1
U209	1,1,2,2-Tetrachloroethane (T)	79-34-5
U210	Tetrachloroethylene (T)	127-18-4
U220	Toluene (T)	108-88-3
U226	1,1,1-Trichloroethane (T)	71-55-6
U228	Trichloroethylene (T)	79-01-6
U239	Xylene (I,T)	1330-20-7

¹ Designations in parentheses for P- and U-coded wastes reflect the basis for the listing and are as follows:

H - acute toxicity

T - toxicity

R - reactivity

I - ignitability

C - corrosivity

Acceptance of U-coded wastes listed for reactivity, ignitability, or corrosivity characteristics is contingent upon a demonstration that the wastes meet the requirements specified in Permit Section 2.3.3.7.

2.3.5 Derived Waste

Any WIPP-generated waste derived from adequately characterized, WIPP-accepted TRU mixed waste generated at an off-site facility (*derived waste*) does not need to be additionally characterized for hazardous waste components if the Permittees use the generator's characterization data and knowledge of the processes at the WIPP facility to identify and characterize derived waste. Derived waste containers shall be managed

according to Permit Attachment A1 (Container Storage), Section A1-1d(1), and meet all TSDF waste acceptance criteria in Permit Section 2.3.3 prior to disposal at WIPP.

2.4 WASTE MINIMIZATION PROGRAM

The Permittees shall implement and maintain a waste minimization program to reduce the volume and toxicity of hazardous and mixed wastes generated at the facility, as required by 20.4.1.500 NMAC (incorporating 40 CFR §264.73(b)(9)). The waste minimization program shall include proposed, practicable methods of treatment and storage currently available to the Permittees to minimize the present and future threat to human health and the environment. The waste minimization program shall include the following items:

1. Written policies or statements that outline goals, objectives, and methods for source reduction and recycling of hazardous and mixed waste at the facility;
2. Employee training or incentive programs designed to identify and implement source reduction and recycling opportunities for all hazardous and mixed wastes;
3. Source reduction or recycling measures implemented in the last five years or planned for the next federal fiscal year;
4. Estimated dollar amounts of capital expenditures and operating costs devoted to source reduction and recycling of hazardous and mixed waste;
5. Factors which have prevented implementation of source reduction or recycling;
6. Summary of additional waste minimization efforts that could be implemented at the facility that analyzes the potential for reducing the quantity and toxicity of each waste stream through production process changes, production reformulations, recycling, and all other appropriate means including an assessment of the technical feasibility, cost, and potential waste reduction for each option;
7. Flow charts and/or tables summarizing all hazardous and mixed waste streams produced by the facility by quantity, type, building or area, and program; and
8. Demonstration of the need to use those processes which produce a particular hazardous or mixed waste due to a lack of alternative processes, available technology, or available alternative processes that would produce less volume or less toxic waste.

The Permittees shall submit to the Secretary a report regarding progress made in the waste minimization program in the previous year. The report shall address items 1 – 8 above, shall show changes from the previous report, and shall be submitted annually by December 1 for the year ending the previous September 30th.

2.5 DUST SUPPRESSION

The Permittees shall not use waste, used oil, or any other material which is contaminated with dioxin, polychlorinated biphenyls (**PCBs**), or any other hazardous waste (other than a waste identified solely on the basis of ignitability), for dust suppression or road treatment, as specified in 20.4.1.700 NMAC (incorporating 40 CFR §266.23(b)).

2.6 SECURITY

In order to prevent the unknowing entry, and minimize the possibility of unauthorized entry, of persons or livestock onto the active portion of the facility, the Permittees shall comply with the following security provisions, as required by 20.4.1.500 NMAC (incorporating 40 CFR §264.14).

2.6.1 24-Hour Surveillance System

The Permittees shall maintain a 24-hour surveillance system comprised of security officers that provide protection 24 hours per day, every day. Security officers shall continuously monitor and control personnel, vehicle, and material access/egress to the active portion of the facility, known as the Property Protection Area (**PPA**), in compliance with 20.4.1.500 NMAC (incorporating 40 CFR §264.14(b)(1)).

During non-operational hours, security officers shall conduct documented security patrols outside of the PPA, at a minimum rate of two per 12-hour shift. Whenever scheduled security patrols cannot be made, the reason for missing the patrol shall be documented in the security logbook.

2.6.2 Barrier

The PPA shall be enclosed by a permanent security barrier consisting of seven ft high chain-link fence, or other material, topped by three strands of barbed wire, for a total height of eight ft. The fence shall completely surround all major surface structures, or connect to structures as part of the barrier, on the active portion of the facility and shall also be inspected as specified in Permit Attachment E to ensure it remains in good repair, in compliance with 20.4.1.500 NMAC (incorporating 40 CFR §264.14(b)(2)(i)).

2.6.3 Means to Control Entry

The Permittees shall control entry to the active portion of the facility at all times, in compliance with 20.4.1.500 NMAC (incorporating 40 CFR §264.14(b)(2)(ii)). Entry into the PPA, whether by personnel or vehicles, shall be through controlled gates and doors. Only properly identified and authorized persons, vehicles, and property shall be allowed entrance to and exit from the active portion of the facility. Security shall require employees to identify themselves with an identification badge when entering or leaving the premises, and shall require visitors to show proper authorization prior to allowing them to enter the active portion of the facility. Visitors shall be required to wear an approved badge and may require an authorized escort.

For the purposes of entry control to areas where wastes are managed, stored, or disposed, these areas shall be posted as Controlled Areas, and access shall be limited to trained and qualified individuals and visitors escorted by trained and qualified individuals.

2.6.4 Warning Signs

The Permittees shall post “No Trespassing” signs and “Danger: Authorized Personnel Only” signs in English and Spanish at approximately 50 ft intervals on the permanent security barrier surrounding the PPA. The signs shall be legible from a distance of 25 ft and shall be visible from any approach to the facility. These same signs, plus security and traffic signs,

shall also be located on the controlled gates, in compliance with 20.4.1.500 NMAC (incorporating 40 CFR §264.14(c)).

2.7 GENERAL INSPECTION REQUIREMENTS

2.7.1 Inspection Schedule

The Permittees shall implement the inspection schedule specified in Permit Attachment E (Inspection Schedule, Process and Forms) to detect any malfunctions and deteriorations, operator errors, and discharges, as required by 20.4.1.500 NMAC (incorporating 40 CFR §264.15(b)).

2.7.2 Inspection Log Forms

The Permittees shall use the inspection logbooks and forms as specified in Permit Attachment E. Original copies of these completed forms are maintained in the Operating Record. The Permittees shall record the date and time of the inspection, the name of the inspector, a notation of the observations made, and the date and nature of any repairs or other remedial actions, as required by 20.4.1.500 NMAC (incorporating 40 CFR §264.15(d)).

2.7.3 Inspection Frequency

The Permittees shall inspect monitoring equipment, safety and emergency equipment, security devices, and operating and structural equipment at the frequency specified in Tables E-1 and E-1a of Permit Attachment E, and as required by 20.4.1.500 NMAC (incorporating 40 CFR §264.15(b)).

2.7.4 Inspection Remediation

The Permittees shall remedy any deterioration or malfunction of equipment or structures which an inspection reveals, as required by 20.4.1.500 NMAC (incorporating 40 CFR §264.15(c)).

2.7.5 Inspection Records

Beginning with the effective date of this Permit, the Permittees shall maintain inspection logbooks and forms in the operating record until closure, as required by 20.4.1.500 NMAC (incorporating 40 CFR §§264.15(d) and 264.73(b)(5)).

2.8 PERSONNEL TRAINING

The Permittees shall conduct personnel training, as required by 20.4.1.500 NMAC (incorporating 40 CFR §264.16).

2.8.1 Personnel Training Content

The personnel training program shall include the requirements specified in Permit Attachment F (*Facility Personnel Permit Training Program*) as required by 20.4.1.500 NMAC (incorporating 40 CFR §264.16).

2.8.2 Personnel Training Requirements

The Permittees shall train all persons involved in the management of TRU mixed waste in procedures relevant to the positions in which they are employed, as specified in Permit Attachment F (*Facility Personnel Permit Training Program*), and as required by 20.4.1.500 NMAC (incorporating 40 CFR §264.16).

2.8.3 Personnel Training Records

The Permittees shall maintain training documents and records, as required by 20.4.1.500 NMAC (incorporating 40 CFR §264.16(d) and (e)). The Permittees may maintain training records required by the terms of this Permit electronically. Unless specifically prohibited by this Permit, an electronic record that cannot be altered by the user and capable of producing a paper copy shall be deemed to be a written record.

2.8.4 Continuing Training

Unless otherwise specified by this Permit, continuing training required by this Permit on an annual or biennial basis shall be completed by the end of the month of the anniversary date when the training was previously completed.

2.9 GENERAL REQUIREMENTS FOR HANDLING IGNITABLE, CORROSIVE, REACTIVE, OR INCOMPATIBLE WASTES

The Permittees shall not manage, store or dispose of ignitable, corrosive, reactive, or incompatible wastes, as defined in 20.4.1.200 NMAC (incorporating 40 CFR §§261.21, 261.22, and 261.23) and 20.4.1.500 NMAC (incorporating 40 CFR §264 Appendix V) within the permitted units. The Permittees shall comply with the procedures to prevent acceptance of ignitable, corrosive, reactive, and incompatible waste specified in Permit Sections 2.3.1 and 2.3.3.

2.10 PREPAREDNESS AND PREVENTION

2.10.1 Required Equipment

The Permittees shall maintain at the facility the equipment specified in the Contingency Plan, Permit Attachment D (RCRA Contingency Plan), as required by 20.4.1.500 NMAC (incorporating 40 CFR §264.32).

2.10.1.1 Internal Communications

The Permittees shall have an internal communications or alarm system capable of providing immediate emergency instruction (voice or signal) to facility personnel, as required by 20.4.1.500 NMAC (incorporating 40 CFR §264.32(a)). The internal communication systems shall include two-way communication by the public address (**PA**) system and its intercom phones, mobile phones, mine phones, facility radio base stations, and portable two-way radios. The alarm system shall include local and facility-wide alarm systems.

2.10.1.2 External Communications

The Permittees shall have a communications device or system capable of summoning outside agencies for emergency assistance, as required by 20.4.1.500 NMAC (incorporating 40 CFR §264.32(b)). The external communication systems shall include mobile phones and two-way radios.

2.10.1.3 Emergency Equipment

The Permittees shall have portable fire extinguishers, fire control equipment, spill control equipment, and decontamination equipment as described in Permit Attachment D (RCRA Contingency Plan) and as required by 20.4.1.500 NMAC (incorporating 40 CFR §264.32(c)).

2.10.1.4 Water for Fire Control

The Permittees shall have water at adequate volume and pressure to supply water-hose streams, foam-producing equipment, automatic sprinklers, or water-spray systems, as required by 20.4.1.500 NMAC (incorporating 40 CFR §264.32(d)). The WIPP facility water system shall consist of water furnished by the City of Carlsbad capable of providing water at a rate of 6,000 gallons per minute; two water storage tanks, one 180,000-gallon capacity tank for use by the fire-water system and a second tank with a 100,000-gallon reserve; dedicated fire-water pumps rated at 1,500 gallons per minute at 125 pounds per square inch; and a wet-pipe sprinkler system connected to surface buildings as described in Permit Attachment D (RCRA Contingency Plan).

2.10.1.5 Electrical Backup

In case of loss of AC power input to the Uninterrupted Power Supply (**UPS**) units, the dedicated batteries were designed to supply power to a fully loaded UPS for 30 minutes. It is expected that the AC power input to the UPS will be restored within 30 minutes, either from the off-site electric utility or from the site back-up power generator system.

The remote-handled (**RH**) Complex is included in the Waste Handling Building (**WHB**). The Central UPS supplies power to the WHB which includes the RH Complex. The RH Bay, Hot Cell and Transfer Cell equipment are serviced by diesel powered generators. The generators provide backup power to facility functions that include both contact-handled(**CH**) and RH TRU mixed waste handling operations. The RH TRU mixed waste handling equipment is designed to stop as a result of loss of power in a fail-safe condition. Power from the back-up generators may be utilized to place RH TRU mixed waste containers in process into a safe configuration. During a total power outage condition selected RH TRU mixed waste loads can be powered by the Central UPS. Within a short time, selected RH TRU mixed waste loads can be powered by the

Backup Diesel Generators. The backup central UPS for the WHB would also supply backup power to the RH Complex.

Human health and the environment are protected during a loss of off-site power by a combination of factors:

- i. The underground ventilation filtration system operates as designed so that no releases of contaminated particulates will occur
- ii. The UPS maintains monitoring systems and alarms in waste handling areas so that fires or pressure loss will be detected and an appropriate response initiated
- iii. Generators are brought on line within 30 minutes, at which time hoisting can be initiated so that personnel do not have to stay underground for extended lengths of time.
- iv. Decisions to evacuate underground personnel will be made in accordance with the requirements of the Mine Safety and Health Administration (MSHA)
- v. The waste hoist brakes set automatically so that loads do not fall
- vi. Cranes retain their loads so that spills do not occur from dropped containers
- vii. Communication systems are maintained
- viii. The emergency operations center is powered if it is needed

2.10.2 Testing and Maintenance of Equipment

The Permittees shall test and maintain the equipment specified in Permit Section 2.10.1, as necessary, to assure its proper operation in time of emergency, as specified in Permit Attachment E and as required by 20.4.1.500 NMAC (incorporating 40 CFR §264.33).

2.10.3 Access to Communications or Alarm System

The Permittees shall maintain access to the communications and alarm systems specified in Permit Section 2.10.1, as required by 20.4.1.500 NMAC (incorporating 40 CFR §264.34).

2.10.4 Required Aisle Space

The Permittees shall maintain aisle space in the WHB Unit and Parking Area Unit (Part 3) to allow the unobstructed movement of personnel, fire protection equipment, spill control equipment, and decontamination equipment to any area of facility operation in an emergency, as required by 20.4.1.500 NMAC (incorporating 40 CFR §264.35).

2.10.5 Arrangements with Local Authorities

2.10.5.1 Parties to Arrangements

The Permittees shall maintain preparedness and prevention arrangements with state and local authorities, other mining operations, contractors, and other governmental agencies specified in Permit Attachment D, Section D-7, as required by 20.4.1.500 NMAC (incorporating 40 CFR §§264.37(a) and 264.52(c)). If state or local authorities, other mining operations, contractors, or other governmental agencies decline to enter into preparedness and prevention arrangements with the Permittees, the Permittees shall document this refusal in the operating record, as required by 20.4.1.500 NMAC (incorporating 40 CFR §264.37(b)).

2.10.5.2 Coordination Agreements

As specified in Section D-7 of Permit Attachment D, these arrangements shall be agreements between the Permittees and the off-site cooperating agencies and shall include the elements required by 20.4.1.500 NMAC (incorporating 40 CFR §264.37(a)). Copies and descriptions of these agreements shall be maintained at the facility in the operating record.

2.10.6 Live Fire Extinguisher Training

The Permittees shall develop and implement a Live Fire Extinguisher Training class. The Live Fire Extinguisher Training class will be made available to employees as a preparedness and prevention measure but is not a mandatory training class for the general employee. It is mandatory for unescorted access in the underground.

2.11 HAZARDS PREVENTION

The Permittees shall operate the WIPP facility to fully meet each of the requirements of 20.4.1.900 NMAC (incorporating 40 CFR §270.14(b)(8)), to prevent hazards associated with unloading operations, prevent runoff from hazardous waste handling areas, prevent contamination of water supplies, mitigate the effects of equipment and power failures, prevent undue exposure of personnel to hazardous waste, and prevent releases to the atmosphere, as specified in Permit Attachments A (General Facility Description and Process Information), A1 (Container Storage), and A2 (Geologic Repository).

2.12 CONTINGENCY PLAN

2.12.1 Implementation of Plan

The Permittees shall immediately implement the Contingency Plan as specified in Permit Attachment D whenever there is a fire, explosion, or release of mixed or hazardous waste or hazardous waste constituents which could threaten human health or the environment, as required by 20.4.1.500 NMAC (incorporating 40 CFR §264.51(b)).

2.12.2 Copies of Plan

The Permittees shall maintain copies of the Contingency Plan and all revisions and amendments to the Contingency Plan as required by 20.4.1.500 NMAC (incorporating 40 CFR §264.53). The Permittees shall provide copies of the current Contingency Plan to the Secretary and all entities with which the Permittees have agreements with local emergency response agencies, as required by 20.4.1.500 NMAC (incorporating 40 CFR §264.53(b)). The Permittees shall maintain at least one current paper copy of the Contingency Plan at the facility in a location readily accessible to the Emergency Coordinator specified in Permit Section 2.12.4.

2.12.3 Amendments to Plan

The Permittees shall review and immediately amend, if necessary, the Contingency Plan, as required by 20.4.1.500 NMAC (incorporating 40 CFR §264.54).

2.12.4 Emergency Coordinator

An Emergency Coordinator as specified in Table D-1 of Permit Attachment D shall be available at all times in case of an emergency. The Emergency Coordinator shall be thoroughly familiar with the Contingency Plan and shall have the authority to commit the resources needed to implement the Contingency Plan, as required by 20.4.1.500 NMAC (incorporating 40 CFR §264.55). In the event of an imminent or actual emergency, the Emergency Coordinator shall implement the requirements of 20.4.1.500 NMAC (incorporating 40 CFR §264.56).

2.13 MANIFEST SYSTEM

The Permittees shall comply with the manifest requirements of 20.4.1.500 NMAC (incorporating 40 CFR §§264.71 and 264.72). The Permittees shall not accept for storage or disposal any mixed waste from an off-site source without an accompanying manifest.

The Permittees will report non-compliances with Federal Department of Transportation requirements related to WIPP shipments that are reportable through the Occurrence Reporting and Processing System.

2.14 RECORDKEEPING AND REPORTING

In addition to the recordkeeping and reporting requirements specified elsewhere in this Permit, the Permittees shall comply with the following conditions:

2.14.1 Operating Record

The Permittees shall maintain a written operating record at the facility, as required by 20.4.1.500 NMAC (incorporating 40 CFR §264.73(a)). The written operating record shall include all information required under 20.4.1.500 NMAC (incorporating 40 CFR §264.73(b)) subject to the limitations on the storage of classified information as discussed in Permit Attachment C. Unless specifically prohibited by this Permit, an electronic record that cannot be altered by the user and capable of producing a paper copy shall be deemed to be a written record. The Permittees shall maintain the operating record until closure of the facility.

2.14.2 Biennial Report

The Permittees shall submit to the Secretary a biennial report, as required by 20.4.1.500 NMAC (incorporating 40 CFR §264.75).

2.14.3 Repository Siting Annual Report

The DOE shall submit an annual report summarizing its progress toward siting another repository for TRU waste in a state other than New Mexico. The annual report shall summarize the steps the DOE has taken toward siting such a repository in another state and the report shall include documentation supporting the summary. Such documentation may include: with what disposal regulations another repository shall comply; consent-based or other siting process, timeline and milestones for identifying possible sites for another repository; National Environmental Policy Act actions, congressional authorizations and budget appropriation requests; communications with EPA and other federal agencies or Congress about activities to establish another repository; land acquisition(s); state and public engagement activities; feasibility studies; design, construction, and operation plans; and plans, timelines, and milestones for independent technical expert reviews of the activities related to establishing another repository for TRU waste.