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EXECUTIVE SUMMARY

This document and supporting documentation provide a consistent, defensible, and auditable record of acceptable knowledge for waste generated at the Rocky Flats Plant which is currently in the accessible storage inventory at the Idaho National Engineering Laboratory (INEL). The inventory consists of transuranic (TRU) waste generated from 1972 through 1989. The waste consists of a wide variety of matrices generated during plutonium parts production and support operations including recovery, treatment, maintenance, laboratory, and research and development. The inventory also contains TRU waste generated by non-routine events including renovations, spills, fires, and decommissioning.

The Resource Conservation and Recovery Act (RCRA) and New Mexico Hazardous Waste Management Regulations authorize waste generators and treatment, storage, and disposal facilities to use acceptable knowledge in appropriate circumstances to make hazardous waste determinations. Knowledge of the materials and processes that generate a waste is used for TRU waste characterization when documentation relating to the generating process and composition of the waste is available. For example, waste contaminated with a spent solvent will be characterized as a listed hazardous waste if the compound was used for its solvent properties by the process generating the waste.

Acceptable knowledge includes information relating to plant history, process operations, and waste management, in addition to waste-specific data generated prior to the effective date of the RCRA regulations. Acceptable knowledge, as an alternative to sampling and analysis, can be used to meet all or part of the waste characterization requirements under RCRA.

In addition to published documents describing the inventory and historical operations, acceptable knowledge documentation was collected from numerous other sources including the Rocky Flats library, historical document archives, operator historical records, and interviews with cognizant personnel. More than 300 sources of information were obtained, reviewed, and incorporated into a data management system. The information presented is referenceable to the source by the alpha-numeric superscripts in the text of this document. The references were divided into published documents, unpublished data, and correspondence, which correspond to the "P", "U", and "C" superscripts.

In an effort to facilitate the review of the available acceptable knowledge documentation, the inventory was subdivided into "waste groups" consisting of materials with similar physical and chemical properties. Once acceptable knowledge information was identified and obtained, the documentation was incorporated into Source Files. As the sources were reviewed, excerpts relevant to a specific waste group were copied and incorporated into Waste Group Files. The excerpts consist of only the information from the source relevant to the waste group. This approach makes it possible for the reader to access the specific source of the information without having to review the entire source document. As the document is reviewed the reader can access either the Waste Group File to review the excerpt specific to the reference or access the Source File to review the source. In addition to a file for each waste group, a file of excerpts has been created for the information presented in Sections 1 through 3.

This document is organized to provide the reader a comprehensive presentation of the TRU waste inventory ranging from descriptions of the historical plant operations that generated and managed the waste to specific information about the composition of each waste group. Section 2 lists the requirements that dictate and direct TRU waste characterization and authorize the use of the acceptable knowledge approach. In addition to defining the TRU waste inventory, Section 3 summarizes the historical operations, waste management, characterization, and certification activities associated with the inventory. Sections 5.0 through 26.0 describe the waste groups in the inventory including waste generation, waste packaging, and waste characterization. Appendix A contains the list of the references and acceptable knowledge documentation reviewed during this program. Appendix B contains the procedure implemented during this program to control the collection, review, and management of acceptable knowledge documentation.
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<td>Code of Federal Regulations</td>
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<td>Chemical Warfare Service</td>
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<td>DOT</td>
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<td>EDL</td>
<td>Economic Discard Limit</td>
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<td>EPA</td>
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<td>IDC</td>
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<td>UCL</td>
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<td>WAC</td>
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1.0 INTRODUCTION

The purpose of this document and supporting documentation is to present the acceptable knowledge available for Rocky Flats Plant waste stored in accessible storage at the Idaho National Engineering Laboratory (INEL). The accessible storage inventory contains drums and boxes of transuranic (TRU) waste shipped to INEL from 1970 through 1989. This document focuses on the generation, packaging, and characterization of the drummed waste, since the waste boxes will be reprocessed prior to disposal. The primary objective of this document is to provide a consistent, defensible, and auditable record of acceptable knowledge for the inventory.

The Resource Conservation and Recovery Act (RCRA) and New Mexico Hazardous Waste Management Regulations authorize waste generators and treatment, storage, and disposal facilities to use acceptable knowledge in appropriate circumstances to make hazardous waste determinations. Acceptable knowledge includes information relating to plant history, process operations, and waste management, in addition to waste specific data generated prior to the effective date of the RCRA regulations. Acceptable knowledge, as an alternative to sampling and analysis, can be used to meet all or part of the waste characterization requirements under RCRA.\(^{131,132,134,136,137}\)

Since TRU waste presents serious health and safety risks to waste characterization personnel, excessive handling and manipulation of the waste is to be minimized. In addition, TRU waste generated by Department of Energy (DOE) facilities consists of debris and other complex matrix materials that are extremely difficult to sample. The collection of representative samples of TRU waste is extremely costly and increases the potential of human exposure to radiation and, under most circumstances, is not feasible. TRU waste can be characterized using acceptable knowledge in conjunction with radiography, headspace gas analysis, and solidified waste analysis, while limiting exposure to personnel and the environment.\(^{131}\)

This document presents data collected from a variety of sources relating to historical Rocky Flats Plant operations, waste generating processes, and waste management practices. In addition, available information has been reviewed to determine the physical, chemical, and radiological composition of the TRU waste inventory. The inventory has been divided into waste groups that consist of populations of drums that contain similar waste matrices. The acceptable knowledge reviewed consists of Rocky Flats and INEL information from the following sources:

**Published Documentation** - In general, published documents represent the most reliable, reviewed, and controlled sources of information. This documentation consists primarily of controlled documents, previously controlled documents, and procedures, in addition to formal reports, studies, and databases. Published sources are referenced by the "P" superscripts in this document.

**Unpublished data** - Unpublished data consist of information from a variety of sources that has typically not received peer review and may not have been formally controlled. In many cases, this information will consist of the raw data used during the development of published documentation. Unpublished data include, but are not limited to, draft documents, analytical data packages, log books, and inventory lists, in addition to internal reports, studies, and databases. Unpublished sources are referenced by the "U" superscripts in this document.

**Correspondence** - Correspondence consists of communication records relating to specific TRU waste streams or TRU waste management. Typically, this information consists of uncontrolled
records of internal and external communications. Correspondence includes, but is not limited to, internal and external letters, memos, directives, telecommunication records, meeting minutes, personnel interview summaries, and discrepancy reports. Correspondence sources are referenced by the “C” superscripts in this document.

More than 300 sources were collected and reviewed during the development of this document. The sources were incorporated into a data management system that assured that relevant data were incorporated as acceptable knowledge. When possible, discrepancies between sources were resolved by contacting cognizant personnel or collecting additional information. If the inconsistency was unresolvable, the most conservative information was incorporated into the document. Discrepancy reports were generated and referenced where the information was used in the document. Appendix A contains the Acceptable Knowledge References that lists the data sources reviewed and the discrepancy reports. Appendix B contains the procedure used to collect, review, and manage the acceptable knowledge documentation generated during this program.
2.0 REQUIREMENTS

This section lists the requirement and guidance documents that dictate or direct waste characterization and certification activities associated with this program.

- **WIPP RCRA Part B Permit Application, Chapter C, Waste Analysis Plan, Appendix C9, TRU Waste Characterization Using Acceptable Knowledge, DOE/WIPP 91-005**

  Appendix C9 of the WIPP RCRA Part B Permit Application defines the requirements for using acceptable knowledge characterization. This document provides guidance on the development and implementation of written procedures that describe the compilation, use, and confirmation of an auditable acceptable knowledge record.

- **TRU Waste Acceptance Criteria for the Waste Isolation Pilot Plant (WIPP WAC), WIPP/DOE-069**

  The WIPP WAC defines the quality requirements associated with the certification of compliance with WIPP operational and safety criteria. The WIPP WAC requires the preparation of certification plans and associated quality assurance plans describing site-specific TRU waste certification programs.

- **40 CFR Parts 260 through 265, 268, and 270**

  Title 40 of the Code of Federal Regulations (CFR) describes the federal hazardous waste regulations implementing the Resource Conservation and Recovery Act (RCRA). The regulations define the requirements for making a hazardous waste determination and obtaining hazardous waste permits, as well as control the land disposal of hazardous wastes. Also included are standards for waste generators; transporters; and treatment, storage, and disposal facilities.

- **Transuranic Waste Characterization Quality Assurance Program Plan (QAPP), CAO-94-1010**

  The QAPP provides a detailed description of the quality assurance and quality control requirements for the TRU waste characterization program. The plan establishes the characterization parameters that must be addressed during the characterization of TRU waste. For each parameter, the QAPP provides requirements for waste characterization, including the use of acceptable knowledge, nondestructive testing, sampling and analysis.

- **Quality Assurance Program Description (QAPD), CAO-94-1012**

  The QAPD identifies federal and industry quality requirements applicable to the Carlsbad Area Office (CAO) quality assurance program. The QAPD also establishes the minimum requirements for CAO personnel, and guidance for the development and implementation of quality assurance programs by all participants managed by the CAO.
This DOE (CAO) guidance document describes the components of an acceptable knowledge characterization program. In addition to the suggested use for acceptable knowledge, the document describes the regulatory requirements and defines the classes of acceptable knowledge documentation.

- *Waste Analysis at Facilities that Generate, Treat, Store, and Dispose of Hazardous Wastes; A Guidance Manual, EPA-530-R-94-024*

This EPA manual provides general waste analysis guidance for facilities that generate or manage hazardous wastes. Specifically, the document promotes the use of acceptable knowledge characterization as an alternative to or in conjunction with sampling and laboratory analysis under certain circumstances.
3.0 TRU WASTE GENERATION

This section describes the Rocky Flats operations associated with the generation of the TRU waste inventory stored at INEL, including a brief history of the plant that summarizes the mission of the site. In addition, plutonium operations, TRU waste management, TRU waste certification, and the inventory are described.

3.1 Rocky Flats Plant Description and Mission

The DOE’s Rocky Flats Plant is located in northern Jefferson County, Colorado, approximately 16 miles northwest of Denver. The 6,550 acre government-owned and contractor-operated facility was part of the nationwide nuclear weapons production complex. Ground-breaking for the first permanent buildings for the plant began in 1951. By 1954, approximately 700,000 square feet of building space had been completed. As the plant operations expanded, as much as 1.6 million square feet were occupied by manufacturing, chemical processing, plutonium recovery, and waste treatment operations. Plutonium operations were located primarily in the 384 acre high-security area (Protected Area). A map of the plant highlighting the buildings that generated TRU waste is provided in Figure 3.1.

The plant had two primary missions during the period of operations from 1952 through 1990: the production of triggers for nuclear weapons, and the processing of retired weapons for plutonium recovery. The triggers, also known as pits, were the first-stage fission bombs used to initiate the second-stage fusion reaction in hydrogen bombs. The nominal isotopic composition of weapons grade plutonium is: 0.016% Pu-238, 93.737% Pu-239, 5.872% Pu-240, 0.332% Pu-241, and 0.043% Pu-242. Plutonium metal was recovered from retired warheads and manufacturing residues, and was also imported from the Hanford Reservation in Washington State and the Savannah River Plant in South Carolina. Weapons parts were manufactured from plutonium, uranium, beryllium, stainless steel, and various other metals.

In general, the plant’s primary mission changed little from 1952 until 1990 when plutonium operations were suspended. In the early 1960s, the DOE implemented the single mission concept to reduce redundant operations between DOE facilities. At that time, Rocky Flats became the primary manufacturer for nuclear weapon triggers. With the exception of periodic refinements, only three trigger configurations were manufactured at the plant. The first two trigger designs were solid units manufactured primarily of uranium, similar to the devices used during World War II. The fissile uranium was approximately 93% U-235. In 1957, the trigger design was changed to sealed hollow spheres which were manufactured with much less uranium and more plutonium. This design change resulted in lighter, smaller, and more powerful weapons.

The general design of the trigger has not changed dramatically since 1958, although modifications to the relative amounts of metals, dimensions, and other features of the parts were modified over the years. The primary materials of construction included plutonium, uranium, beryllium, aluminum, and stainless steel. Other metals such as cadmium, vanadium, silver, and gold were also used in some of the parts. The plant also supported weapons development programs responsible for fabricating, testing, and assembling parts with new geometries or metal compositions. Because of the plant’s metal manufacturing capabilities, Rocky Flats often fabricated other weapons parts, including components made of stainless steel and beryllium.
Figure 3-1. Rocky Flats Plant Map.
3.2 TRU Waste Operations

Waste materials contaminated with transuranic radionuclides are generated during the fabrication, assembly, and processing of nuclear weapons components in the DOE weapons production complex.\textsuperscript{1028} The term “transuranic” refers to the man-made actinide elements with atomic numbers greater than uranium (atomic number 92). Plutonium and americium are the primary transuranic actinides encountered in DOE weapons facilities.\textsuperscript{1020} Since the mid 1980s, the DOE has defined transuranic waste as materials contaminated with greater than or equal to 100 nanocuries of alpha-emitting transuranic radionuclides with a half-life greater than 20 years per gram of waste matrix.\textsuperscript{1028}

In 1973, the DOE established 10 nanocuries per gram of alpha activity as the threshold at which waste would be defined as TRU. This definition included all radionuclides with “long” half-lives and the transuranic isotopes except plutonium-238 and -241. In addition, the uranium-233 isotope and daughter products were included in the definition. For this reason, the INEL inventory will contain waste that will be low-level by the current DOE standard.\textsuperscript{1020}

It has been estimated that approximately 95 percent of the radioactive waste volume generated at Rocky Flats was a result of processing plutonium. A majority of the remaining 5 percent was generated during the processing of depleted uranium. After processing, approximately 70 percent of the volume of waste shipped off site was low-level and 30 percent was TRU.\textsuperscript{1014} Most of the LLW was shipped to the Nevada Test Site.

TRU wastes generated at the Rocky Flats Plant were primarily associated with operations that manufactured, recovered, and treated plutonium metal and plutonium containing materials. In addition, TRU waste was generated during activities that supported plutonium production, including maintenance, laboratory, and research and development operations. Non-routine events including renovations, spills, fires, and decommissioning also generated TRU waste. Plutonium-related operations conducted in Buildings 371, 374, 559, 707, 771, 774, 776, 777, and 779 generated a vast majority of the TRU waste at the plant. Table 3-1 briefly summarizes the operations of these buildings associated with the TRU waste inventory.

In addition to the waste generated by plutonium operations, a small amount of TRU waste may have been generated by “special order” work in Building 881. The non-routine operations involved the machining of uranium-233 in an area normally used for uranium-235. Materials shipped to INEL contaminated with uranium-233 would be managed as TRU waste. Some plutonium-contaminated waste may have also been generated during the leaching of uranium and beryllium site-return parts in Building 881. These parts were sprayed with nitric acid to remove surface plutonium contamination. The uranium and beryllium leaching process was moved to Building 771 between 1973 and 1975.\textsuperscript{1027,1010,1025}

\begin{table}[h]
\centering
\caption{Plutonium Operations.}
\begin{tabular}{lll}
\hline
Building & Operations & Primary Functions \\
\hline
371 & Recovery & Electrefining of non-specification plutonium metal\textsuperscript{1067} \\
     & Waste Treatment & Stabilization of incinerator sludge, heels (sand, slag, and crucibles), and resins\textsuperscript{1067} \\
     & Storage & Automated materials handling system\textsuperscript{1067} \\
     & Laboratory & Analytical and chemical standards laboratory\textsuperscript{1053} \\
\hline
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<td>707</td>
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3.2.1 Plutonium Production

Plutonium production consists of operations directly associated with the manufacturing of plutonium metal parts including casting, rolling, forming, machining, and assembly processes. Building 707, constructed in 1972, was the primary weapons components production facility at the Rocky Flats Plant. Building 707 was constructed after a fire in 1969 shut down foundry and machining operations in Building 776. Figure 3-2 illustrates the general flow of plutonium through the production, recovery, and purification operations at the plant.

The foundry in Building 707 cast acceptable-purity metal into ingots that were shaped by rolling, forming, and machining processes. The resulting shapes were assembled into the finished parts. Rejected parts, metal scraps, and turnings were returned to the foundry to be recast. Small pieces of metal, fines, and sweepings were typically burned to oxide and sent to be recovered in Building 771. Assembled units were either sent to Pantex for final assembly or retained at the plant for testing or surveillance.

3.2.2 Plutonium Recovery and Purification

Several operations at the plant were responsible for either the purification of non-specification plutonium metal or the recovery of plutonium from production waste and residues. Dissolution and leaching technologies were used in Building 771 recovery operations to extract plutonium from waste materials and other residues. Plutonium purification was performed primarily in Buildings 371, 776, 771, and 779. Figure 3-2 illustrates the relationship between the production, recovery, and purification operations at the plant.

Recovery operations in Building 771 used acid dissolution to dissolve solid materials containing plutonium. The resulting liquid was processed by a series of ion exchange, precipitation, evaporation, calcination, fluorination, and reduction operations to produce plutonium metal to be recycled back into production operations.

Plutonium metal from returned parts and metal from other DOE facilities was purified at the Rocky Flats Plant. Plutonium parts returned to Rocky Flats were disassembled in Building 777. Beginning in 1967, molten salt extraction was used in Building 776 to recover americium from plutonium metal using sodium chloride, potassium chloride, and magnesium chloride. The purified plutonium metal was sent either to the Building 707 foundry or the electrorefining processes in Building 371 or to Building 776 if the metal contained other impurities. Americium in the extraction salts were recovered using a variety of technologies including ion exchange and a salt scrub process that used a magnesium salt extractant.

Electrorefining operations in Buildings 371 and 776 were used primarily to purify metal from other production processes that did not meet the purity specification required by the foundry. The metal included nonspecification metal from direct oxide reduction, molten salt extraction, plutonium fluoride reduction, and miscellaneous metal from the foundry. Electrorefining buttons were sent to the foundry to be batched and then cast. Anode heel from electrorefining operations was alloyed with aluminum for processing at the Savannah River Site.
3.2.3 Laboratory Operations

The laboratories in Buildings 371, 771, and 559 supported production operations at the site. The primary function of the laboratories was to provide sampling and analysis support for production activities. In addition, the laboratories supported recovery, purification, and liquid waste treatment operations.

Building 371 had an analytical laboratory and a chemical standards laboratory. The chemical standards laboratory prepared standards for various users and inspected standards used in the other operations. The analytical laboratory analyzed samples from various operations on site.

Building 559 housed the Plutonium Analytical Laboratory responsible for spectrochemical, chemical, and mass spectrometric analyses of samples from plutonium production operations. Uranium, Raschig rings, solutions, and commercial product and gas samples were also analyzed in the laboratory. Plutonium production samples, including metal and oxide, were prepared and subdivided for analysis in the sample cutting process.

Building 771 housed analytical and chemical standards laboratories. The chemical standards laboratory prepared control sample standards for the analytical laboratories in Buildings 371, 559, and 771. The analytical laboratory provided analytical support for plutonium operations.

3.2.4 Waste Treatment

Waste processing at Rocky Flats has treated both liquid and solid process wastes. Liquid waste treatment was conducted in Buildings 374 and 774. Solid transuranic waste treatment was performed in Buildings 771 and 776.

Liquid waste treatment operations have had relatively few process changes over the years. When Building 774 was built in 1952, its primary purpose was to treat radioactive aqueous waste from Building 771. Radionuclides were removed from the aqueous waste by precipitation technology. Around 1965, an evaporator was installed in Building 774 to treat liquids, including waste water from solar ponds. The Building 774 evaporator was taken out in 1979, and the liquids were transferred to Building 374. Building 774 also processed organic liquid wastes such as plutonium-contaminated oil and solvent mixtures generated from plutonium machining. The spent organic liquids were filtered and then mixed with a solidifying agent.

Treatment of solid transuranic wastes was conducted in Buildings 771 and 776. Building 771 processed wastes containing recoverable amounts of plutonium. Building 776 processed wastes contaminated with concentrations of plutonium that would not be economical to recover. Waste treatment operations in Building 776 consisted primarily of size reduction, sorting, washing, and packaging of solid waste materials for disposal. The fluidized-bed incinerator in Building 776 received low-level plutonium-contaminated combustible solid and liquid wastes. Building 771 also housed an incinerator for processing combustible wastes.

3.2.5 Research and Development

Research and Development (R&D) included activities related to production, recovery, and purification as well as "special order" work. Building 779, which was built in 1965, housed much of the R&D operations at the plant. Other areas at the plant supporting R&D included Buildings 559, 771, 776, 777, 865, and 881.
The purpose of Building 779 R&D was to gain more knowledge of the chemistry and metallurgy of plutonium and its interactions with other materials which might be used in plutonium operations. Other activities in Building 779 included developing improvements to the manufacturing process, and finding new ways to recover plutonium and associated actinides. Another function was to develop a better understanding of the aging and shelf-life limitations of Rocky Flats products. Most of the materials used and wastes generated in this facility were the same as those in the production and recovery buildings, as much of the work conducted involved improvement of existing processes.

3.2.6 Routine Maintenance

Routine maintenance at Rocky Flats consisted of a variety of activities supporting plant operations including utilities, filter testing and replacement, and change-out of oils, coolants, and Raschig rings. Most of the buildings contained maintenance operations for the building and peripheral areas. Utility operations included the up-keep of the HVAC, fume scrubbers, and process vacuum systems. The Filter Testing group was responsible for in-place testing of plenum HEPA filters. Waste produced by maintenance may have been contaminated by the materials and chemicals used in the area of generation.

3.2.7 Non-Routine Operations

Non-routine operations included spill clean up, strip-out operations, renovation, and activities associated with fires and other incidents. Spills of various materials occurred due to leaks or releases from tanks, piping, waste containers, or gloveboxes. Tanks or pipes may have contained acids, bases, or solvents used during normal process operations. Strip-out of glovebox lines, process piping, valves, and associated systems were also performed as required during renovation or decommissioning.

Other non-routine activities which generated TRU waste materials included

- the 1969 fire which spread through combustible materials in several hundred inter-connected gloveboxes in Buildings 776 and 777,
- the 1974 control valve release allowed radioactive particulates to escape from Module K in Building 707 because a glovebox window had been removed by maintenance,
- the tritium release in 1973 in which tritium-contaminated plutonium was processed in Building 779 causing a tritium release to the atmosphere, as well as elevated tritium levels in surface waters, process wastes, equipment, gloveboxes, and exhaust plenums.

3.3 TRU Waste Management

TRU waste management at the Rocky Flats Plant was initiated at the point of waste generation and continued through final waste disposition. Waste management includes segregation, packaging, storage, transportation, RCRA characterization, and certification. Administrative controls were put in place to ensure that TRU waste was properly managed.
3.3.1 Organization and Administration

Plutonium Operations and Quality Engineering and Control were the primary organizations at Rocky Flats responsible for ensuring proper management of TRU waste. The Waste Operations Department within Plutonium Operations was responsible for activities related to waste generation and certification including operating programs, policies, and procedures. Quality Engineering and Control supported Waste Operations by performing various testing and inspection activities including nondestructive assay, real-time radiography (RTR), visual inspection, waste analyses, and equipment and instrument calibration.

3.3.2 Waste Segregation

When waste was initially packaged, it was segregated by the type of waste matrix using Item Description Codes (IDC). IDCs (also referred to as Content Codes) are a series of numbers (001-999) used to identify nuclear material forms or process materials. Over the years, new IDCs have been added, obsolete IDCs have been deleted, and descriptions for some IDCs may have been modified. In addition, deleted IDCs may have been redefined. For example, IDC 807 was used originally for cemented incinerator sludge. After 1987, IDC 807 was reassigned to Building 374 Solidified Bypass Sludge.

Waste was segregated for the purposes of assaying and controlling nuclear material. Full drums were sent to the appropriate drum counter to determine if they contained recoverable transuranic actinides, or contained TRU or low-level waste. The determination of whether the drum contained recoverable material was based on an economic discard limit (EDL). The EDL compared the cost of manufacturing plutonium in a reactor to recovering the plutonium from specific process wastes and residues. EDLs were established by the DOE for each IDC.

Several types of assay were used at Rocky Flats including segmented gamma scan (SGS), passive/active neutron (PAN), and radiochemical analysis. Low resolution SGS was used on low weight drums such as combustibles or filters to determine if the waste was TRU or low-level. High resolution SGS provided assay values for plutonium, americium, and uranium for other IDCs. PAN assay was used on most IDCs to make a TRU or low-level waste determination. The PAN system quantified the amount of TRU activity within a drum, and relative quantities were established based on the isotopic makeup of the waste. The SGS system was developed to verify actual radioisotopes present in the waste. When SGS was used in conjunction with PAN, actual quantities of individual isotopes could be established. Radiochemical analysis was the primary assay method for batch samples or individual container samples of sludge wastes. However, PAN assay was also used for sludge waste.

Drum prefixes were assigned by the generator before the drum was sent to the counter. Prefixes can be used to identify the originating building or area within a building. The prefix corresponds to a material balance area (MBA) used to control the transfer of nuclear material. The title of an MBA usually corresponds to specific process operations. The prefix is identified by the first four digits of the container number (does not include the letters "RF"). The last five digits of the container number indicate the sequence in which drums were packaged within a given prefix.

3.3.3 TRU Waste Packaging, Storage, and Transportation

From 1970 to 1971, drummed TRU waste was packaged in DOT 17H 55-gallon drums. Since 1971, DOT 17C 55-gallon drums have been used. The different types of gaskets installed in the drums are shown in Table 3-2.
Table 3-2. Drum Gasket Types.

<table>
<thead>
<tr>
<th>Gasket Type</th>
<th>Time Frame</th>
</tr>
</thead>
<tbody>
<tr>
<td>Standard Neoprene</td>
<td>Until 1977</td>
</tr>
<tr>
<td>Tubular</td>
<td>1977 to December 1982</td>
</tr>
<tr>
<td>Flow-In Ventable</td>
<td>December 1982 to October 1988</td>
</tr>
<tr>
<td>Tubular with Carbon Filter</td>
<td>October 1988 to Present</td>
</tr>
</tbody>
</table>

Approved liners were required in each TRU waste drum to provide contamination control, corrosion and puncture resistance, and radiation shielding. Other liners or packing materials may have been used inside of the required liners. Liner and packing material configurations are provided in this document for each waste group in the Waste Packaging discussions in Sections 5.0 through 26.0. The various types of packaging materials used are shown in Table 3-3.

Table 3-3. Packaging Materials

<table>
<thead>
<tr>
<th>Item</th>
<th>Description</th>
</tr>
</thead>
<tbody>
<tr>
<td>Inner packaging</td>
<td>3-mil plastic bag, 12 × 18 inches&lt;sup&gt;PO08&lt;/sup&gt;</td>
</tr>
<tr>
<td></td>
<td>6-mil plastic bag, 18 × 24 inches&lt;sup&gt;PO08&lt;/sup&gt;</td>
</tr>
<tr>
<td></td>
<td>12-mil plastic bag, 10 × 72 inches&lt;sup&gt;PO08&lt;/sup&gt;</td>
</tr>
<tr>
<td>55-gallon drum liners</td>
<td>90-mil rigid polyethylene liner&lt;sup&gt;PO08,P123&lt;/sup&gt;</td>
</tr>
<tr>
<td></td>
<td>0.01 inch polyethylene round bottom liner&lt;sup&gt;PO08&lt;/sup&gt;</td>
</tr>
<tr>
<td></td>
<td>0.0055 inch polyethylene liner&lt;sup&gt;PO08&lt;/sup&gt;</td>
</tr>
<tr>
<td></td>
<td>0.051 inch fiberboard liner, 32 × 72 inches&lt;sup&gt;PO08&lt;/sup&gt;</td>
</tr>
</tbody>
</table>

TRU waste was temporarily stored in buildings at Rocky Flats designated by specific procedures. Drums were staged in areas during drum counting, inspection, and closing operations. Drums of TRU waste accepted for shipment were transferred to Building 664 before they were shipped off site.<sup>PO04</sup>

TRU waste was shipped to INEL by ATMX railcar. Drums were placed in cargo containers that were loaded in the railcar. The cargo containers were secured by inflatable dunnage.<sup>PO04</sup>

3.3.4 Waste Characterization

In November of 1985, Rocky Flats submitted RCRA Part B permit applications to the EPA and Colorado Department of Health to comply with the requirements of RCRA. On June 4, 1986, an Agreement in Principle was signed which stipulated that a technical program would be developed to obtain information regarding waste generation and waste management at the plant. From May 1986 to March 1987, every process and process support waste stream at the plant was identified and characterized. EPA Hazardous Waste Numbers were assigned to low-level and nonradioactive wastes based on process knowledge or sampling and analysis of the
waste stream. The information was compiled in the Waste Stream Identification and Characterization (WSIC) document. Because the final Compliance Agreement did not apply to transuranic waste, wastes that contained or were thought to contain transuranic materials were not segregated based on their hazardous constituents. Prior to the implementation of WSIC, no wastes (nonradioactive, low-level, or transuranic) were segregated based on their hazardous constituents. In October of 1989, WSIC was expanded to provide RCRA characterization of TRU waste streams and to address residues (above EDL materials) generated at Rocky Flats. This program, known as Waste Stream and Residue Identification and Characterization (WSRIC), provided details on the nature, quantities, and hazards associated with nonhazardous, hazardous, radioactive, and mixed wastes that resulted from all aspects of operations at Rocky Flats. Field investigations were conducted to identify, evaluate, and verify current Rocky Flats waste- and residue-generating processes, wastes and residues, and waste management units. Sampling and analysis was also performed to characterize mixed wastes and residues that were potentially hazardous based upon preliminary field investigations.

In December 1993, the Backlog Waste Reassessment (BWR) project was implemented. Existing characterization information was compiled for the stored inventory of wastes at Rocky Flats, and a reassessment of that information was conducted to recommend and document the correct RCRA characterization. The universe of wastes included nonradioactive wastes, hazardous wastes, low-level and low-level-mixed wastes, TRU and TRU-mixed wastes, and residues and mixed residues in Rocky Flats inventory. Characterization was accomplished primarily using process knowledge and analytical data as sources. Rocky Flats cognizant personnel were also interviewed which supplied additional information. In addition, WSRIC Building Books were reviewed for archived and active waste stream characterizations.

3.4 TRU Waste Certification

In 1978 and 1979, the Waste Acceptance Criteria (WAC) for the Waste Isolation Pilot Plant (WIPP) were initially developed. DOE facilities generating or storing TRU waste have implemented certification programs in order to comply with the WIPP WAC. Sections 3.4.1 and 3.4.2 describe the certification activities that have been conducted by Rocky Flats and INEL for TRU wastes generated at Rocky Flats.

3.4.1 Rocky Flats Certification

Rocky Flats implemented a program in May 1983 to certify TRU waste for future shipment to WIPP. The TRU waste certification procedures emphasized an efficient, effective, and auditable program that would comply with all existing orders, guidelines, and regulations.

Waste Operations was responsible for providing assistance to waste generators, and for the promulgation of TRU waste certification operating programs, policies, and procedures. Waste Operations also implemented the certification program which included operator indoctrination, performance of internal departmental program audits, verification inspection, and final certification of waste packages.

After containers were assayed, they were sent to Building 776 for inspection. Containers would undergo a physical inspection that included content verification, free liquid detection, and a waste packaging conformance check. Rejected waste packages were returned to the generator for corrective action. As a final quality assurance verification, RTR was performed on each container to verify correct contents and the absence of free liquids.
Quality Engineering and Control assisted Waste Operations in implementing, continually reviewing, and updating the Rocky Flats Certification Plan for TRU Waste. Quality Engineering and Control was responsible for formal periodic plant audits and surveys of the overall TRU waste certification programs and activities. This group was also responsible for interfaces, for review and approval functions for the development, design, procurement, manufacture, and utilization of waste containers, and for operational and certification procedures used by Waste Operations.

3.4.2 INEL Certification

In addition to the acceptable knowledge program, several programs and studies have been conducted at INEL to characterize and certify the TRU waste inventory. The programs have been established to increase knowledge of the waste inventories to properly manage the wastes until final disposal. Specific characterization activities include the review of process knowledge, RTR examinations, radioassay analysis, drum headspace gas sampling, inner bag gas sampling, visual examinations, and core sampling and analysis.

The Characterization and Categorization program was implemented to confirm that drums shipped from Rocky Flats had been assigned the appropriate IDC. During 1979 and 1980, 70 drums were visually inspected and gas samples were collected from the bags in the containers.

During the TRU Waste Sampling Program, conducted between 1983 and 1985, containers were examined and sampled to assess compliance of the waste with the WIPP-WAC and to test the INEL RTR system. RTR examination of 209 containers was performed at INEL and then the containers were sent to Rocky Flats to verify the RTR examinations with visual inspections. Drum pressure, drum void volume, and headspace gas composition were determined by sampling for 212 drums. Sludge containers were analyzed for pH and by infrared spectroscopy to determine the general composition of the sludges.

Assessment of content codes have been conducted by INEL to characterize and describe the transuranic waste inventory. The most recent assessment, completed in July 1995, reviewed Rocky Flats containers shipped to INEL between 1985 and 1989. Analytical data and process knowledge were evaluated to determine if the waste met the WIPP WAC.

The Stored Waste Examination Pilot Plant (SWEPP) was constructed to provide nondestructive examination and certification capabilities for INEL-stored TRU waste. In addition to waste certification operations, SWEPP has provided waste retrieval, repackaging, and storage capabilities since the facility opened for operations in 1986. From 1985 to 1989, 17,252 containers were examined by RTR and PAN assay in the SWEPP facility. Visual examination has been performed for 81 containers at Rocky Flats.

RTR has been used for a number of certification issues including estimating quantities of free liquids and particulates, verifying the content codes, and identifying the presence of pressurized containers. Visual examination has been used to verify the RTR examination, and to obtain data on waste acceptance criteria that cannot be determined nondestructively.
The WIPP Experimental Test Program encompasses three waste characterization programs conducted at INEL since 1991. These programs include the WIPP Waste Characterization Program (WWCP), the TRU Waste Characterization Program, and the Bin Program. These programs utilize RTR, radioassay, headspace gas analysis, visual examination, and core sampling to support WIPP certification activities at INEL. Table 3-4 summarizes the history of the major INEL and Rocky Flats TRU waste characterization programs from 1979 through 1995.

Table 3-4. Summary of TRU Waste Characterization Programs

<table>
<thead>
<tr>
<th>Year</th>
<th>Program Description or Reference</th>
</tr>
</thead>
<tbody>
<tr>
<td>1979</td>
<td>Characterization and Categorization Study of TRU waste for EG&amp;G</td>
</tr>
<tr>
<td>1981</td>
<td>INEL-Stored TRU Waste Characterization: Nonradiological Hazards Identification,</td>
</tr>
<tr>
<td></td>
<td>WM-F1-81-015</td>
</tr>
<tr>
<td>1982</td>
<td>Content Code Assessments for INEL Contact-Handled Stored TRU Waste,</td>
</tr>
<tr>
<td></td>
<td>WM-F1-82-021</td>
</tr>
<tr>
<td>1985</td>
<td>Waste Characterization for INEL Remote-Handled/Special-Case Stored TRU Waste,</td>
</tr>
<tr>
<td></td>
<td>WM-PD-85-014</td>
</tr>
<tr>
<td>1985-89</td>
<td>SWEPP Operations (Production mode certification)</td>
</tr>
<tr>
<td>1989</td>
<td>Waste Drum Gas Generation Sampling Program at Rocky Flats, PSD88-037</td>
</tr>
<tr>
<td>1989</td>
<td>Hazardous Waste Constituents of INEL Contact-Handled Stored TRU Waste,</td>
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<td></td>
<td>EDF RWMC-369</td>
</tr>
<tr>
<td>1989</td>
<td>Description of the SWEPP Certified Waste Sampling Program, Revision 2,</td>
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<tr>
<td></td>
<td>EDF RWMC-363</td>
</tr>
<tr>
<td>1990</td>
<td>Chemical Compatibility of Stored TRU Mixed Waste, EDF RWMC-413</td>
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<tr>
<td>1990-94</td>
<td>WIPP Experimental Test Program</td>
</tr>
<tr>
<td></td>
<td>No Migration Petition</td>
</tr>
<tr>
<td></td>
<td>QAPP and QAPjP</td>
</tr>
<tr>
<td></td>
<td>SWEPP Operation</td>
</tr>
<tr>
<td></td>
<td>Headspace Gas sampling</td>
</tr>
<tr>
<td></td>
<td>Drum Content Examination</td>
</tr>
<tr>
<td></td>
<td>Gas Generation and transport Studies</td>
</tr>
<tr>
<td></td>
<td>Development of Sampling and Analytical Protocols for Sludges</td>
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<tr>
<td>1990</td>
<td>EPA Hazardous Waste Codes for Transuranic Storage Area Item Description Codes (Revision 3 in 1996),</td>
</tr>
<tr>
<td></td>
<td>EDF RWMC-421</td>
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<tr>
<td>1991</td>
<td>Program Plan for Certification of INEL Contact-Handled Stored TRU Waste,</td>
</tr>
<tr>
<td></td>
<td>WM-PD-88-011-4</td>
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<tr>
<td>1993</td>
<td>TRU Waste Questionnaire (Non-Rocky Flats Generators)</td>
</tr>
<tr>
<td>1994</td>
<td>Waste Generator Questionnaire, EDF-RWMC-676</td>
</tr>
</tbody>
</table>
3.5 TRU Waste Inventory

The Rocky Flats TRU waste inventory at INEL addressed by this document consists of 28,796 accessible storage drums generated from 1972 through 1989. The inventory consists of a wide variety of materials generated by the operations described above. Waste materials range from relatively homogenous materials such as sludges from waste treatment operations to extremely heterogeneous wastes such as combustibles which consist of a wide spectrum of materials generated from numerous areas.

As described in Section 3.3.2, Rocky Flats wastes were segregated by IDC. During the review of acceptable knowledge, similar IDCs were combined to create the “waste groups” presented in Sections 5.0 through 26.0. These sections describe the composition, generation, packaging, and characterization for each waste group. Table 3-5 summarizes the inventory assessed for the development of this document including IDC, IDC Title, number of drums, dates of generation, and the EPA Hazardous Waste Numbers assigned to the populations.

Table 3-5. Rocky Flats Plant TRU Waste Inventory Stored at INEL.

<table>
<thead>
<tr>
<th>IDC</th>
<th>Title</th>
<th>Dates of Generation</th>
<th>EPA Hazardous Waste Numbers</th>
</tr>
</thead>
<tbody>
<tr>
<td>375</td>
<td>Oil Dri</td>
<td>02-83 through 08-84</td>
<td>D004-D011, D022, F001-F003, and F005</td>
</tr>
<tr>
<td>241</td>
<td>Americium Process Residue</td>
<td>12-72</td>
<td>D001, D002, and D008</td>
</tr>
<tr>
<td>302</td>
<td>Benelex and Plexiglass</td>
<td>01-73 through 02-86</td>
<td>D005 and D008</td>
</tr>
<tr>
<td>464</td>
<td>Benelex and Plexiglass</td>
<td>11-72 through 12-72</td>
<td>D005 and D008</td>
</tr>
<tr>
<td>374</td>
<td>Blacktop, Concrete, Dirt, and Sand</td>
<td>12-72 through 06-88</td>
<td>D004-D011, D018, F001-F003, F005-F007, and F009</td>
</tr>
<tr>
<td>330</td>
<td>Paper and Rags-Dry</td>
<td>04-72 through 04-88</td>
<td>D001, D002, D006-D008, D011, D022, F001-F003, F005-F007, and F009</td>
</tr>
<tr>
<td>336</td>
<td>Paper and Rags-Moist</td>
<td>01-72 through 04-88</td>
<td>D001, D002, D006-D008, D011, D022, F001-F003, F005-F007, and F009</td>
</tr>
<tr>
<td>337</td>
<td>Plastics, Teflon, Wash, PVC</td>
<td>11-72 through 04-87</td>
<td>D001, D002, D006-D008, D011, D022,</td>
</tr>
</tbody>
</table>

3-14
<table>
<thead>
<tr>
<th>IDC</th>
<th>Title</th>
<th>Dates of Generation</th>
<th>EPA Hazardous Waste Numbers</th>
</tr>
</thead>
<tbody>
<tr>
<td></td>
<td><strong>Filters and Insulation (see section 10.0)</strong></td>
<td></td>
<td></td>
</tr>
<tr>
<td>328</td>
<td>Ful-flo Incinerator Filters</td>
<td>04-82 through 02-83</td>
<td>D002, D005, D007, D008, D011, F001-F003, and F005</td>
</tr>
<tr>
<td>335</td>
<td>Absolute Filters</td>
<td>01-73 through 09-85</td>
<td>D001, D005, D007, D008, D011, F001-F003, F005-F007, and F009</td>
</tr>
<tr>
<td>338</td>
<td>Insulation and CWS Filter Media</td>
<td>01-73 through 05-73</td>
<td>D001, D005, D007, D008, D011, F001, and F002</td>
</tr>
<tr>
<td>360</td>
<td>Insulation</td>
<td>01-73</td>
<td>D005, D007, D008, D011, F001, and F002</td>
</tr>
<tr>
<td>376</td>
<td>Processed Insulation and Filter Media</td>
<td>04-80 through 09-88</td>
<td>D005, D007, D008, D011, F001-F003, F005-F007, and F009</td>
</tr>
<tr>
<td>490</td>
<td>CWS Filters</td>
<td>12-72 through 07-89</td>
<td>D001, D005, D007, D008, D011, F001-F003, F005-F007, and F009</td>
</tr>
<tr>
<td></td>
<td><strong>Glass (see section 11.0)</strong></td>
<td></td>
<td></td>
</tr>
<tr>
<td>440</td>
<td>Glass</td>
<td>11-72 through 02-88</td>
<td>D001, D005, D008, and D009</td>
</tr>
<tr>
<td></td>
<td><strong>Graphite (see section 12.0)</strong></td>
<td></td>
<td></td>
</tr>
<tr>
<td>300</td>
<td>Graphite</td>
<td>11-72 through 06-88</td>
<td>None</td>
</tr>
<tr>
<td>301</td>
<td>Graphite Cores</td>
<td>04-73 through 02-85</td>
<td>None</td>
</tr>
<tr>
<td>303</td>
<td>Scarfed Graphite Chunks</td>
<td>03-85 through 04-88</td>
<td>None</td>
</tr>
<tr>
<td>310</td>
<td>Graphite Scarfings</td>
<td>12-83</td>
<td>None</td>
</tr>
<tr>
<td>312</td>
<td>Coarse Graphite</td>
<td>11-83 through 06-84</td>
<td>None</td>
</tr>
<tr>
<td></td>
<td><strong>Grit (see section 13.0)</strong></td>
<td></td>
<td></td>
</tr>
<tr>
<td>372</td>
<td>Grit</td>
<td>11-82 through 01-84</td>
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4.0 REFERENCES

More than 300 sources of information were collected, and reviewed during the development of this document. The acceptable knowledge sources consist of published documentation, unpublished data, and correspondence. Published documentation consist primarily of controlled documents, previously controlled documents, and procedures, in addition to formal reports, studies, and databases. The published references also contain the requirement and guidance references that directed the development of this document. Unpublished data include draft documents, analytical data packages, log books, and inventory lists, in addition to internal reports, studies, and databases. Correspondence includes internal and external letters, memos, directives, telecommunication records, meeting minutes, personnel interview summaries, and discrepancy reports. Appendix A lists and describes the references used by this program. The references are segregated by “C”, “P”, and “U” sources which coincide with the correspondence, published, and unpublished information, respectively.
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</tr>
<tr>
<td>P058</td>
<td>14-2, 15-3</td>
</tr>
<tr>
<td>P059</td>
<td>12-5</td>
</tr>
<tr>
<td>P060</td>
<td>12-1, 12-2, 12-7, 12-8, 13-1, 13-3, 19-2</td>
</tr>
<tr>
<td>P061</td>
<td>3-7, 9-2-4, 9-6, 10-1, 10-3-6, 11-2-6, 12-2, 12-7, 14-3, 15-3, 15-4, 15-6, 16-2-4, 16-6, 17-7, 19-2, 20-1, 20-2, 21-1, 21-2, 21-9, 23-2, 23-4, 26-3</td>
</tr>
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</table>
U047 .......................... 3-5, 3-7, 6-1, 6-4, 9-2, 9-3, 9-5, 9-6, 10-3, 10-4, 10-6, 11-2, 11-4, 11-6, 14-2, 14-3, 15-3, 15-5, 15-6, 16-2, 16-3, 16-5, 16-6, 19-2, 23-2, 23-11
U049 .......................................................... 22-2, 22-8
U050 .......................................................... 22-8
U051 .......................................................... 22-2
U054 .......................................................... 24-5
U056 .......................................................... 10-6
U057 .......................................................... 3-3
U059 .......................................................... 3-9, 5-1, 8-1, 12-1, 15-1, 18-1, 21-2, 26-1-3
U060 .......................................................... 6-1, 6-2, 9-9, 10-9, 14-9, 19-5, 20-4, 22-8, 23-7, 23-8, 24-5
U061 .......................................................... 18-3
U062 .......................................................... 18-4, 18-6
5.0 ABSORBENTS

This waste group consists of absorbent clay material generated in Buildings 559 and 771. Absorbents were used for cleanup of hazardous liquid waste spills, oil absorption, or absorption of other liquids as needed. Absorbents were also added to waste packages and drums having the potential of containing or generating free liquid. Historic IDC descriptions and dates of generation for the INEL accessible storage inventory are presented by IDC in Table 5-1.

Table 5-1. Absorbents Waste in the Accessible Storage Inventory.

<table>
<thead>
<tr>
<th>IDC</th>
<th>Title</th>
<th>Dates of Generation</th>
</tr>
</thead>
<tbody>
<tr>
<td>375</td>
<td>Oil-Dri Residue From the Incinerator</td>
<td>February 1983– August 1984</td>
</tr>
</tbody>
</table>

| Item Description Code 375, Oil-Dri: This waste consists of spent absorbent clay materials. One of the most common absorbents used at Rocky Flats was Oil-Dri. Other absorbents could include floor dry, vermiculite, sorbent booms, and rags.

5.1 Waste Generation

There are four drums of absorbents (IDC 375) in the current INEL accessible storage database. One was generated in February 1983 from recovery operations in Building 771. The other three drums were generated by the analytical laboratories in Building 559 in August 1984.

Absorbents from Building 771 consist of Oil-Dri from the plutonium recovery incinerator sorting box. Combustible wastes fed to the incinerator were received from production processes in Buildings 371, 707, 771, 776, 777, and 779. Oil-Dri, which was added to wet combustible wastes when initially packaged, could not be incinerated and was segregated from the combustible waste and repackaged for disposal. These absorbents may be contaminated with the same compounds as the combustible wastes that were fed to the incinerator (See Section 14.0, Incinerator Waste).

It is possible that the absorbents from the Building 559 analytical laboratory were generated from cleanup of a spill. The source or composition of the spill could not be identified, and the waste may contain any of the chemicals used in the analytical laboratories (See Section 9.0, Combustibles and Plastic).

5.2 Waste Packaging

Oil-Dri from the plutonium recovery incinerator sorting box was packaged in polyethylene bottles or metal paint cans and double-bagged out of the glovebox in polyvinyl chloride and polyethylene plastic bags. Each bag was sealed with tape before placement in a prepared 55-gallon drum. The waste may also be packaged in a polyethylene Residue Process Container (clamshell) before being placed in the drum.

The exact packaging configuration of absorbents from Building 559 is not known. However, standard glovebox bagout operations (double-bagged in plastic) were most likely used when packaging this waste.
Depending on waste packaging requirements at the time, several combinations of bags and liners were used to prepare 55-gallon drums for shipment. Use of 90-mil rigid polyethylene liners began in 1972. The rigid liner was placed in each drum and lined with one polyethylene round bottom drum liner or two polyethylene drum bags. A fiberboard liner and disc may also have been used between the waste and the drum liners. When a drum was full, the drum liners were twisted and taped closed, the lid was secured with a bolted ring, and a tamper indicating device was attached to the drum.

After drums were inspected, one to two quarts of absorbent material (Oil-Dri) was placed on top of the outer, sealed polyethylene drum bag. This procedure was changed in February 1982 when vermiculite was used to fill the space between the outer, sealed polyethylene drum bag and the top of the 90-mil rigid liner. The quantity of vermiculite varied from 3-12 pounds according to the amount of waste contained in each drum.

5.3 Waste Characterization

Absorbents are characterized based on knowledge of the material and knowledge of the processes generating the waste. This section provides a RCRA hazardous waste determination for absorbents as well as radionuclide contaminants and potential complexing agents contained in the waste. This waste is at least 50 percent (by volume) inorganic particulates, and is classified as a homogeneous waste.

5.3.1 Hazardous Waste Determination

The material in this waste group does not qualify for any of the exclusions outlined in 40 CFR 260 or 261. The waste may exhibit the characteristic of toxicity for arsenic, barium, cadmium, chromium, lead, mercury, selenium, silver, and chloroform. The waste may have been mixed with halogenated- and nonhalogenated-solvents, and is therefore a F-listed hazardous waste. There is no evidence that absorbents exhibit any other characteristic of hazardous waste. EPA Hazardous Waste Numbers applicable to some or all of the absorbents waste group are presented by IDC in Table 5-2. These conclusions are supported by the evaluation in Sections 5.3.1.1 and 5.3.1.2.

Table 5-2. Absorbents Waste Characterization.

<table>
<thead>
<tr>
<th>IDC</th>
<th>Title</th>
<th>EPA Hazardous Waste Numbers</th>
</tr>
</thead>
<tbody>
<tr>
<td>375</td>
<td>Oil-Dri</td>
<td>D004-D011, D022, F001, F002, F003, and F005</td>
</tr>
</tbody>
</table>

5.3.1.1 Characteristic Waste

The materials in this waste group may exhibit a characteristic of hazardous waste as defined in 40 CFR 261, Subpart C as a toxic waste (40 CFR 261.24). The materials do not exhibit the characteristics of ignitability (40 CFR 261.21), corrosivity (40 CFR 261.22), or reactivity (40 CFR 261.23).

**Ignitability:** The materials in this waste group do not meet the definition of ignitability as defined in 40 CFR 261.21. The material is not a liquid, and liquids were prohibited by procedural control from being placed in the drums. The material is not capable of causing fire through friction, absorption of moisture, or spontaneous chemical change. The material is not a compressed gas, and pressurized containers were prohibited by waste
The material is not a DOT oxidizer as defined in 49 CFR 173. The materials in this waste group are therefore not ignitable wastes (D001).

**Corrosivity:** The materials in this waste group do not meet the definition of corrosivity as defined in 40 CFR 261.22. The material is not a liquid, and corrosive liquids were prohibited by procedural control from being placed in the drums. The materials in this waste group are therefore not corrosive wastes (D002).

**Reactivity:** The materials in this waste group do not meet the definition of reactivity as defined in 40 CFR 261.23. The materials are stable and will not undergo violent chemical change. The materials will not react violently with water, form potentially explosive mixtures with water, or generate toxic gases, vapors, or fumes when mixed with water. The materials do not contain cyanides or sulfides, and are not capable of detonation or explosive reaction. The materials are not forbidden explosives or Division 1.1, 1.2, or 1.3 (Class A or B) explosives as defined in 49 CFR 173, nor do the drums contain explosive materials. Explosives were not handled or used around radioactive material. The materials in this waste group are therefore not reactive wastes (D003).

**Toxicity:** The materials in this waste group may meet the definition of toxicity as defined in 40 CFR 261.24. The toxicity characteristic contaminants fall into one of two categories: metals and organics. Organic compounds include halogenated- and nonhalogenated-solvents, pesticides, herbicides, and other toxic compounds. This waste group may exhibit the characteristic of toxicity for arsenic, barium, cadmium, chromium, lead, mercury, selenium, and silver metals, as well as chloroform.

Arsenic, barium, cadmium, chromium, lead, mercury, selenium, silver, and chloroform were used in the Building 559 analytical laboratory. It is possible that the absorbents contain any of these compounds. Therefore, absorbents from the Building 559 analytical laboratory are assigned EPA Hazardous Waste Numbers D004-D011 and D022. A representative sample of this waste will be obtained for verification purposes.

Tetrachloroethene, trichloroethene, and carbon tetrachloride were commonly used solvents. The absorbents could potentially have been mixed with these solvents. Since these compounds were typically used as solvents, the waste is regulated as a listed hazardous waste and not a characteristic waste because these compounds are specifically addressed in the treatment standards for the listed hazardous waste. Since absorbents are characterized as listed hazardous wastes due to spent solvent contamination, the waste is not a toxic waste due to the presence of these organic compounds.

There is no documentation indicating the presence or use of pesticides or herbicides in the areas or processes generating absorbents. Therefore, this waste group does not exhibit the characteristic of toxicity due to pesticides or herbicides (D012-D017).

### 5.3.1.2 Listed Hazardous Waste

The material in this waste group may have been mixed with a waste listed in 40 CFR 261, Subpart D as a hazardous waste from non-specific sources (40 CFR 261.31). The waste is not, or was not mixed with, a hazardous waste from specific sources (40 CFR 261.32), or a discarded commercial chemical product, an off-specification species, a container residue, or a spill residue thereof (40 CFR 261.33).
F001-, F002-, F003-, or F005-listed solvents may have been used in the processes that generated absorbents, or absorbent materials may have been used to clean up spills of these spent solvents. Therefore, the materials in this waste group are assigned EPA Hazardous Waste Numbers F001, F002, F003, and F005.

There is no documentation indicating the presence or use of F004-listed solvents in the areas or processes generating absorbents. Therefore, this waste group is not a F004-listed hazardous waste.

The material in this waste group is not a hazardous waste from specific sources since it was not generated from any of the processes listed in 40 CFR 261.32. The material in this waste group is therefore not a K-listed hazardous waste.

The material in this waste group is not a discarded commercial chemical product, an off-specification species, or a container residue (40 CFR 261.33). It is uncertain if the waste was generated from cleanup of a commercial chemical product spill. However, it is highly unlikely that the cleanup of a commercial chemical product would result in the generation of TRU waste. Therefore, the material in this waste group is not a P- or U-listed hazardous waste.

5.3.2 Radionuclides

Documented assay results for absorbents (IDC 375) indicate the presence of plutonium.

5.3.3 Complexing Agents

Because complexing agents can aid in the transport of transuranic radionuclides from the waste after disposal, the waste was assessed for potential complexing agents. This information may also be added to the chemical compatibility studies since limited information was available on these chemicals in the past.

EDTA represents a group of chelating compounds, such as ethenediaminetetraacetic acid, with similar molecular structures found in many soaps and detergents. Versene (a trade name for EDTA) and citric acid are known constituents of KW decontamination detergent. KW was used during a variety of decontamination activities at the plant, including wiping down filter frames. A buffer solution (TISAB) containing diaminocyclohexane tetraacetic acid was used during specific ion electrode analysis in Building 559. Oxalic acid and tetraphosphoric acid were used to etch plutonium and other metals. Oxalic acid was also used for americium recovery. Absorbents could contain these complexing agents if they were used during decontamination activities or spill clean up.
6.0 AMERICIUM PROCESS RESIDUE

This waste group consists of metal, glass, plastic, combustible, and other miscellaneous waste generated from the renovation of the americium recovery line in Building 771 at the Rocky Flats Plant. Historic IDC descriptions and dates of generation for the INEL accessible storage inventory are presented by IDC in Table 6-1.

Table 6-1. Americium Process Residue Waste in the Accessible Storage Inventory.

<table>
<thead>
<tr>
<th>IDC</th>
<th>Title</th>
<th>Dates of Generation</th>
</tr>
</thead>
<tbody>
<tr>
<td>241</td>
<td>Americium Process Residue</td>
<td>December 5, 1972</td>
</tr>
<tr>
<td></td>
<td>Mixed Waste-Paper, Metal, Glass, etc.</td>
<td></td>
</tr>
</tbody>
</table>

Item Description Code 241, Americium Process Residue: This waste consists of metal, glass, plastic, combustible, and other miscellaneous wastes. Metal waste items may include piping, flanges, valves, tools, and equipment. Glassware may consist of flasks and broken ion-exchange columns. Plastic items such as PVC sheeting and polyethylene bottles are also included in this waste. The bottles may contain liquids. Other wastes may include HEPA, Ful-Flo, and glass filters; leaded glovebox gloves; rags; and wipes.

6.1 Waste Generation

In 1963 and 1964, an americium recovery system was installed in Building 771. The process recovered and purified americium from plutonium peroxide precipitation filtrate using anion- and cation-exchange, evaporation, precipitation, and calcination techniques. Nitric acid, hydrochloric acid, ammonium thiocyanate, oxalic acid, and water were used in the recovery process. Americium process residues (IDC 241) were generated from the renovation of the americium recovery line. Small amounts of process chemicals were washed from equipment with water and then dried with rags or wipes prior to removal from the glovebox line. Filters removed from the line may contain nitrate salts from the presence of nitric acid.

6.2 Waste Packaging

Americium process residue drums (IDC 241) were lined with lead shielding and a 90-mil rigid liner, then by two polyethylene drum bags. The waste items were double bagged in PVC inner and polyethylene outer bags that were sealed with tape. Oil Dri was placed outside of the drum bags in the bottom of the rigid liner. The drum bags were sealed with tape and the rigid liner lid was sealed on the rigid liner.

6.3 Waste Characterization

Americium process residue is characterized based on knowledge of the material, knowledge of the processes generating the waste, RTR review of the waste, visual inspection, and headspace gas analysis. This section provides a RCRA hazardous waste determination for americium process residue as well as radionuclide contaminants and potential complexing agents contained in the waste. This waste contains at least 50 percent (by volume) materials that meet the EPA LDR criteria for classification as debris, and is therefore a heterogeneous waste.
6.3.1 Hazardous Waste Determination

The material in this waste group does not qualify for any of the exclusions outlined in 40 CFR 260 or 261. The waste may exhibit the characteristics of ignitability due to cellulosic materials contaminated with nitrate salts, and corrosivity from the presence of acidic free liquids. The waste may also exhibit the characteristic of toxicity for lead. The waste was not mixed with a listed hazardous waste, nor is there any evidence that americium process residue exhibits any other characteristic of hazardous waste. EPA Hazardous Waste Numbers applicable to the americium process residue waste group are presented by IDC in Table 6-2. These conclusions are supported by the evaluation in Sections 6.3.1.1 and 6.3.1.2.

Table 6-2. Americium Process Residue Waste Characterization.

<table>
<thead>
<tr>
<th>IDC</th>
<th>Title</th>
<th>EPA Hazardous Waste Numbers</th>
</tr>
</thead>
<tbody>
<tr>
<td>241</td>
<td>Americium Process Residue</td>
<td>D001, D002, and D008</td>
</tr>
</tbody>
</table>

6.3.1.1 Characteristic Waste

The materials in this waste group may exhibit a characteristic of hazardous waste as defined in 40 CFR 261, Subpart C as an ignitable waste (40 CFR 261.21), as a corrosive waste (40 CFR 261.22), and as a toxic waste (40 CFR 261.24). The materials do not exhibit the characteristic of reactivity (40 CFR 261.23).

Ignitability: The materials in this waste group may meet the definition of ignitability as defined in 40 CFR 261.21 due to cellulosic materials contaminated with nitrate salts. The material is not a liquid, and absorbents were added to wastes having the potential of generating free liquids (i.e., filters used in acid glovebox lines). However, visual inspection of the waste identified liquids in polyethylene bottles. Ignitable liquids were not used in the americium recovery process, or in the renovation of the process. The material is not a compressed gas, nor do the containers contain compressed gases as confirmed by visual inspection. Filters used in the americium recovery line may have visible nitrate salt contamination, and for this reason, a risk of spontaneous combustion has been identified. The material in this waste group is therefore assigned EPA Hazardous Waste Number D001.

Corrosivity: The liquids in this waste group may meet the definition of corrosivity as defined in 40 CFR 261.22. The materials are not liquid, but visual inspection of one drum identified free liquids contained in bottles. The liquids were not sampled due to the high dose rate of the drum. However, nitric and hydrochloric acids were used in the glovebox from which the waste originated, and may be contained in the bottles. The material in this waste group is therefore assigned EPA Hazardous Waste Number D002.

Reactivity: The materials in this waste group do not meet the definition of reactivity as defined in 40 CFR 261.23. The materials are stable and will not undergo violent chemical change. The materials will not react violently with water, form potentially explosive mixtures with water, or generate toxic gases, vapors, or fumes when mixed with water. The materials do not contain cyanides or sulfides, and are not capable of detonation or explosive reaction. The materials are not forbidden explosives or Division 1.1, 1.2, or 1.3 (Class A or B) explosives as defined in 49 CFR 173, nor do the drums contain explosive materials. Explosives were not handled or used around radioactive material. The materials in this waste group are therefore not reactive wastes (D003).
Toxicity: The materials in this waste group may meet the definition of toxicity as defined in 40 CFR 261.24. The toxicity characteristic contaminants fall into one of two categories: metals and organics. Organic compounds include halogenated- and nonhalogenated-solvents, pesticides, herbicides, and other toxic compounds. This waste group may exhibit the characteristic of toxicity for lead metal.

During the renovation of the glovebox line, leaded glovebox gloves may have been discarded in the drums. Therefore, the materials in this waste group are assigned EPA Hazardous Waste Number D008 since a representative sample of this waste cannot be obtained for verification purposes.

There is no documentation indicating the presence or use of pesticides or herbicides in the areas or processes generating americium process residue. Therefore, this waste group does not exhibit the characteristic of toxicity due to pesticides or herbicides (D012-D017).

Toxicity characteristic organic compounds were not used in the process which generated americium process residue. Therefore, this waste group does not exhibit the characteristic of toxicity due to organic compounds (D018-D043).

6.3.1.2 Listed Hazardous Waste

The material in this waste group is not, or was not mixed with, a hazardous waste listed in 40 CFR 261, Subpart D as a hazardous waste from non-specific sources (40 CFR 261.31), as a hazardous waste from specific sources (40 CFR 261.32), or a discarded commercial chemical product, an off-specification species, a container residue, or a spill residue thereof (40 CFR 261.33).

The material in this waste group is not a hazardous waste from non-specific sources since F-listed solvents were not used in process that generated americium process residue. Headspace analysis was performed on one drum of this waste and no F-listed solvents were detected. Therefore, this waste group is not a F-listed hazardous waste.

The material in this waste group is not a hazardous waste from specific sources since it was not generated from any of the processes listed in 40 CFR 261.32. The material in this waste group is therefore not a K-listed hazardous waste.

The material in this waste group is not a discarded commercial chemical product, an off-specification species, a container residue, or a spill residue thereof (40 CFR 261.33). The material in this waste group is therefore not a P- or U-listed hazardous waste.

6.3.2 Radionuclides

Documented assay results for americium process residues (IDC 241) indicate the presence of plutonium and americium. It should be noted that the radioactivity of this waste is high. It was estimated that the activity in another drum of this waste was more than 12 Curies, almost entirely due to americium.

6.3.3 Complexing Agents

Because complexing agents can aid in the transport of transuranic radionuclides from the waste after disposal, the waste was assessed for potential complexing agents. This information may also be added to the chemical compatibility studies since limited information was available on these chemicals in the past.
Oxalic acid was used in the americium recovery glovebox line where this waste was generated.

Americium process residue may contain minor quantities of this complexing agent.
7.0 BENELEX AND PLEXIGLAS

This waste group consists of Benelex and Plexiglas which were used for radiation shielding around gloveboxes and tanks. The waste may have been generated in Buildings 371, 374, 559, 707, 771, 774, 776, 777, and 779 at the Rocky Flats Plant. Historic IDC descriptions and dates of generation for the INEL accessible storage inventory are presented by IDC in Table 7-1.

Table 7-1. Benelex and Plexiglas Waste in the Accessible Storage Inventory.

<table>
<thead>
<tr>
<th>IDC</th>
<th>Title</th>
<th>Dates of Generation</th>
</tr>
</thead>
<tbody>
<tr>
<td>464</td>
<td>Benelex and Plexiglas</td>
<td>November 1972-December 1972</td>
</tr>
<tr>
<td>302</td>
<td>Benelex and Plexiglas</td>
<td>January 1973-February 1986</td>
</tr>
</tbody>
</table>

*Item Description Code 302, Benelex and Plexiglas:* Benelex is a dense, laminated, lignocellulose hardboard made from wood chips and particles. Benelex was usually coated with fire-retardant paint and sometimes had lead sheeting (1/8 to 1/4 inch thick) attached to it. It was usually two inches thick, although occasionally two 2-inch thick pieces were bolted together to increase shield thickness. Plexiglas is a trade name for a transparent plastic material made from methyl methacrylate. Plexiglas glovebox windows were two to four inches thick and were cut to fit the glovebox window. In addition to Benelex and Plexiglas, leaded glass and limited amounts of surgical gloves, metal hinges on Benelex gloveport doors, pieces of angle iron attached to larger pieces of Benelex, and rubber gaskets from glovebox windows may be present.

*Item Description Code 464, Benelex and Plexiglas:* This waste consists of the same material as IDC 302. IDC 464 was replaced by IDC 302 in 1973.

7.1 Waste Generation

Benelex was used as neutron radiation shielding around gloveboxes and tanks. The shielding was attached to gloveboxes as door coverings for glovebox glove-ports, and as solid shielding mounted on the floor around processes. Plexiglas was used as radiation shielding in glovebox windows and equipment enclosures. Benelex and Plexiglas were generated during replacement of shielding or strip-out of unnecessary shielding during the installation of new gloveboxes.

7.2 Waste Packaging

Benelex and Plexiglas were usually contained in plastic bags or wrapped in plastic sheeting before being placed in a prepared 55-gallon drum. All waste was dry when packaged, however, absorbent (Oil-Dri) may have been added to the waste drums as a precautionary measure.

Depending on waste packaging requirements at the time, several combinations of bags and liners were used to prepare 55-gallon drums for shipment. From 1970 to 1972, waste drums were lined with one or two polyethylene drum bags. Cardboard liners might also have been used to line the inner drum bag. Use of the 90-mil rigid polyethylene liner began in 1972. The rigid liner was placed in each drum and lined with one polyethylene round bottom drum liner or one or two polyethylene drum bags. A polyvinyl
chloride O-ring bag and a polyethylene bag were used if the drum was attached to the glovebox.\textsuperscript{P016} A fiberboard liner and discs may also have been used between the waste packages and the drum liners for puncture protection.\textsuperscript{P008,P012,P016,P064} When a drum was full, the drum liners were twisted and taped closed, the lid was secured with a bolted ring, and a tamper indicating device was attached to the drum.\textsuperscript{P012,P016,P024}

After drums were inspected, one to two quarts of absorbent material (Oil-Dri) was placed on the top of the outer, sealed polyethylene drum bag. This procedure changed in February 1982 when vermiculite was used to fill the space between the outer, sealed polyethylene drum bag and the top of the 90-mil rigid liner. The quantity of vermiculite varied from 3-12 pounds according to the amount of waste contained in each drum.\textsuperscript{P024}

Waste management and inspection protocol allowed containers of wastes to contain up to 10 percent of another IOC other than that assigned to the container.\textsuperscript{P016} Visual inspection of containers of Benelex and Plexiglas identified a variety of items including paper labels and forms, tape, rubber gaskets, and lead sheeting.\textsuperscript{P015,U011}

7.3 Waste Characterization

Benelex and Plexiglas is characterized based on knowledge of the material, knowledge of the processes generating the waste, RTR review of the waste, visual inspection, and headspace gas analysis. This section provides a RCRA hazardous waste determination for Benelex and Plexiglas as well as radionuclide contaminants and potential complexing agents contained in the waste. This waste contains at least 50 percent by volume materials that meet the EPA LDR criteria for classification as debris, and is therefore a heterogeneous waste.\textsuperscript{P141}

7.3.1 Hazardous Waste Determination

The material in this waste group does not qualify for any of the exclusions outlined in 40 CFR 260 or 261. The waste may exhibit the characteristic of toxicity for barium and lead. The waste is not a listed hazardous waste, and there is no evidence that Benelex and Plexiglas exhibits any other characteristic of hazardous waste.\textsuperscript{P099} EPA Hazardous Waste Numbers applicable to some or all of the Benelex and Plexiglas waste group are presented by IDC in Table 7-2. These conclusions are supported by the evaluation in Sections 7.3.1.1 and 7.3.1.2.

Table 7-2. Benelex and Plexiglas Waste Characterization.

<table>
<thead>
<tr>
<th>IDC</th>
<th>Title</th>
<th>EPA Hazardous Waste Numbers</th>
</tr>
</thead>
<tbody>
<tr>
<td>302</td>
<td>Benelex and Plexiglas</td>
<td>D005 and D008</td>
</tr>
<tr>
<td>464</td>
<td>Benelex and Plexiglas</td>
<td>D005 and D008</td>
</tr>
</tbody>
</table>

7.3.1.1 Characteristic Waste

The materials in this waste group may exhibit a characteristic of hazardous waste as defined in 40 CFR 261, Subpart C, as a toxic waste (40 CFR 261.24). The materials do not exhibit the characteristics of ignitability (40 CFR 261.21), corrosivity (40 CFR 261.22), or reactivity (40 CFR 261.23).
Ignitability: The materials in this waste group do not meet the definition of ignitability as defined in 40 CFR 261.21. The materials are not liquid, and absorbents were added to wastes having the potential of generating free liquids. Visual inspection identified free liquids in one drum; however, sampling and analysis indicated that the liquid was aqueous with a pH of 6. The materials are not compressed gases, nor does the waste contain compressed gases. The materials are not capable of causing fire through friction, absorption of moisture, or spontaneous chemical change. The materials are not DOT oxidizers as defined in 49 CFR 173. The materials in this waste group are therefore not ignitable wastes (D001).

Corrosivity: The materials in this waste group do not meet the definition of corrosivity as defined in 40 CFR 261.22. The materials are not a liquid, and absorbents were added to wastes having the potential of generating free liquids. Visual inspection identified free liquids in one drum; however, sampling and analysis indicated that the liquid was aqueous with a pH of 6. The materials in this waste group are therefore not corrosive wastes (D002).

Reactivity: The materials in this waste group do not meet the definition of reactivity as defined in 40 CFR 261.23. The materials are stable and will not undergo violent chemical change. The materials will not react violently with water, form potentially explosive mixtures with water, or generate toxic gases, vapors, or fumes when mixed with water. The materials do not contain cyanides or sulfides, and are not capable of detonation or explosive reaction. The materials are not forbidden explosives or Division 1.1, 1.2, or 1.3 (Class A or B) explosives as defined in 49 CFR 173, nor do the drums contain explosive materials. Explosives were not handled or used around radioactive material. The materials in this waste group are therefore not reactive wastes (D003).

Toxicity: The materials in this waste group may meet the definition of toxicity as defined in 40 CFR 261.24. The toxicity characteristic contaminants fall into one of two categories: metals and organics. Organic compounds include halogenated- and nonhalogenated-solvents, pesticides, herbicides, and other toxic compounds. This waste group may exhibit the characteristic of toxicity for barium and lead metals.

Leaded glass, which may be found in waste packages of Benelex and Plexiglas, has been analyzed using the Toxicity Characteristic Leaching Procedure and found to exceed the regulatory limits for lead and barium. Additionally, some drums may contain lead shielding that was laminated to the Benelex. Therefore, the materials in this waste group are assigned EPA Hazardous Waste Numbers D005 and D008 since a representative sample of this waste cannot be obtained for verification purposes.

There is no documentation indicating the presence or use of pesticides or herbicides in the areas or processes generating Benelex and Plexiglas. Therefore, this waste group does not exhibit the characteristic of toxicity due to pesticides or herbicides (D012-D017).

Carbon tetrachloride, tetrachloroethene, and trichloroethene may have been used clean Benelex and Plexiglas shielding. However, Benelex and Plexiglas is a nonporous material and should not retain toxicity characteristic levels of organics. Therefore, this waste group does not exhibit the characteristic of toxicity due to organic compounds (D018-D043).
7.3.1.2 Listed Hazardous Waste

The material in this waste group is not, or was not mixed with, a waste listed in 40 CFR 261, Subpart D as a hazardous waste from non-specific sources (40 CFR 261.31), as a hazardous waste from specific sources (40 CFR 261.32), or as a discarded commercial chemical product, an off-specification species, a container residue, or a spill residue thereof (40 CFR 261.33).

Tetrachloroethene, trichloroethene, 1,1,1-trichloroethane, carbon tetrachloride, and 1,1,2-trichloro-1,2,2-trifluoroethane were commonly used for cleaning and degreasing. Methylene chloride was used primarily for paint removal. Other solvents such as acetone, methanol, xylene, benzene, and toluene were used primarily in laboratory operations. During process operations, Benelex and Plexiglas may have come in contact with these compounds, or may have been cleaned with these solvents. However, Benelex and Plexiglas that were wiped down with solvents for decontamination purposes are not regulated as listed hazardous wastes. This was clarified by the Colorado Department of Public Health and Environment. Therefore, this waste group is not a F001-, F002-, F003-, or F005-listed hazardous waste.

There is no documentation indicating the presence or use of F004-listed solvents in the areas or processes generating Benelex and Plexiglas. Therefore, this waste group is not a F004-listed hazardous waste.

Although this waste group is not a F-listed hazardous waste, headspace analysis performed on samples of Benelex and Plexiglas obtained at INEL confirms the presence of organic solvents. The detected compounds in which the 90 percent UCL is above the PRQL are provided.

- 1,1,1-trichloroethane
- toluene
- trichloroethene

The material in this waste group is not a hazardous waste from specific sources since it was not generated from any of the processes listed in 40 CFR 261.32. The material in this waste group is therefore not a K-listed hazardous waste.

The material in this waste group is not a discarded commercial chemical product, an off-specification species, a container residue, or a spill residue thereof (40 CFR 261.33). The material in this waste group is therefore not a P- or U-listed hazardous waste.

7.3.2 Radionuclides

Documented assay results show that IDC 302 and IDC 464 contain plutonium and americium.

7.3.3 Complexing Agents

Because complexing agents can aid in the transport of transuranic radionuclides from the waste after disposal, the waste was assessed for potential complexing agents. This information may also be added to the chemical compatibility studies since limited information was available on these chemicals in the past.

EDTA represents a group of chelating compounds, such as ethylenediaminetetraacetic acid, with similar molecular structures found in many soaps and detergents. Versene (a trade name for EDTA) and citric acid are known constituents of KW decontamination detergent. KW was used during a variety of decontamination
activities at the plant. A buffer solution (TISAB) containing diaminocyclohexane tetraacetic acid was used during specific ion electrode analysis in Building 559. \textsuperscript{p076} Oxalic acid and tetraphosphoric acid were used to etch plutonium and other metals. \textsuperscript{p062,104} Oxalic acid was also used for americium recovery. \textsuperscript{p113} Benelex and Plexiglas may contain trace quantities of these complexing agents.
8.0 BLACKTOP, CONCRETE, DIRT, AND SAND

This waste group consists of blacktop, concrete, dirt, and sand materials generated by a variety of cleanup and construction activities in Buildings 371, 374, 559, 707, 771, 774, 776, 779, 991, and the 904 Pad. Historic IDC descriptions and dates of generation for the INEL accessible storage inventory are presented by IDC in Table 8-1.\(^\text{P127}\)

Table 8-1. Blacktop, Concrete, Dirt, and Sand Waste in the Accessible Storage Inventory.

<table>
<thead>
<tr>
<th>IDC</th>
<th>Title</th>
<th>Dates of Generation</th>
</tr>
</thead>
<tbody>
<tr>
<td>374</td>
<td>Blacktop, Concrete, Dirt, and Sand(^\text{P024})</td>
<td>December 1972- June 1988</td>
</tr>
<tr>
<td></td>
<td>Blacktop/Concrete/Dirt(^\text{P016})</td>
<td></td>
</tr>
<tr>
<td></td>
<td>Soil and Cleanup Debris(^\text{P052})</td>
<td></td>
</tr>
</tbody>
</table>

*Item Description Code 374, Blacktop, Concrete, Dirt, and Sand*: This waste consists of blacktop, concrete, reinforced concrete, cinder blocks, brick, dirt, sand, rock, and construction rubble.\(^\text{P06, P024, P052}\) The drums may also contain some combustible wastes such as Kimwipes and surgical gloves.\(^\text{P024}\)

8.1 Waste Generation

Blacktop, concrete, dirt, and sand (IDC 374) was generated from cleanup of spills and leaks, and from construction, demolition, maintenance, decontamination, and decommissioning operations in Buildings 371, 374, 559, 707, 771, 774, 776, 779, 991, and the 904 Pad.\(^\text{P014, P016, P024, P032, P049, P052, P114, P127, U059}\) The 904 Pad was a waste storage area, and the containers from this area could have been generated from almost any area on plant site. Because this type of waste was generated on a nonroutine basis, only a limited amount of information describing specific generation activities is available.

Much of the waste was generated from the plutonium recovery area of Building 771, machining operations in Building 776/777, cleanup operations from the 1969 fire in Building 776, and cleanup of any plutonium area by Building 776 size reduction personnel.\(^\text{P024}\)

Another source of this waste was from cleanup of the 903 Pad spill.\(^\text{P090}\) The 903 Pad was a temporary drum storage area for radioactively contaminated organic liquids. The liquids included carbon tetrachloride, trichloroethene, tetrachloroethene, acetone, and still bottoms. An estimated 5,000 gallons of the liquids leaked from the drums into the soil. The drums were removed and the area was covered with an asphalt pad to prevent further spreading of contaminated soil.\(^\text{P053}\) In the 1970s, soil was excavated from the lip area beside the asphalt pad.\(^\text{P090}\)

Common chemicals used for decontamination activities include 1,1,1-trichloroethane, trichloroethene, and paint thinner for cleaning, and methylene chloride for paint removal.\(^\text{P023, P053, P083, P114}\) Solvents such as carbon tetrachloride, tetrachloroethene, 1,1,1-trichloroethane, and trichloroethene were common solvents used during plutonium operations. These solvents were used in large quantities and may be present in the waste.\(^\text{P023, P053}\) Solvent and non-solvent contaminated wastes were not segregated.\(^\text{P114}\)
Information regarding metal contaminants in the waste is extremely limited. Soil and cleanup debris generated in Buildings 374 and 774 may be contaminated with sludge from liquid waste treatment operations. These sludges contain toxic metals (a detailed description of the sludge waste is provided in Sections 22.0 and 23.0). Mercury was used in instruments such as barometers, thermometers, plant machinery, and mercury switches. Lead-based paint is another source of metal contamination. The waste may include demolished floors and walls that were painted with lead-based paint.

Benzene was reportedly used in a tank in Building 777 for ultrasonic testing of components. The tank, which was used until 1975, periodically leaked.

8.2 Waste Packaging

Packaging of blacktop, concrete, dirt, and sand waste (IDC 374) varied depending on the waste-generating area. The waste may be single- or double-bagged in PVC and/or polyethylene plastic bags, in Fibre-Paks, or placed directly into prepared 55-gallon drums.

Depending on waste packaging requirements at the time, several combinations of bags and liners were used to prepare 55-gallon drums for shipment. From 1970 to 1972, waste drums were lined with one or two polyethylene drum bags. Cardboard liners might have been used to line the inner drum bag. Use of 90-mil rigid polyethylene liners began in 1972. A rigid liner was placed in each drum and lined with one polyethylene round bottom drum liner or two polyethylene drum bags. A PVC O-ring bag and a polyethylene bag placed inside the rigid liner was used if the drum was attached to a glovebox. A fiberboard liner and discs may also have been used between the waste and the drum liners for puncture protection. When a drum was full, the drum liners were twisted and taped closed, the lid was secured with a bolted ring, and a tamper indicating device was attached to the drum.

After drums were inspected, one to two quarts of absorbent material (Oil-Dri) was placed on top of the outer, sealed polyethylene drum bag. This procedure was changed in February 1982 when vermiculite was used to fill the space between the outer, sealed polyethylene drum bag and the top of the 90-mil rigid liner. The quantity of vermiculite varied from 3-12 pounds according to the amount of waste contained in each drum.

8.3 Waste Characterization

Blacktop, concrete, dirt, and sand are characterized based on knowledge of the material, knowledge of the processes generating the waste, general chemical usage at Rocky Flats, and headspace gas analysis. This section provides a RCRA hazardous waste determination for blacktop, concrete, dirt, and sand as well as radionuclide contaminants and potential complexing agents contained in the waste. This waste is at least 50 percent (by volume) materials that meet the EPA LDR criteria for classification as debris, and is classified as a heterogeneous waste.

8.3.1 Hazardous Waste Determination

The material in this waste group does not qualify for any of the exclusions outlined in 40 CFR 260 or 261. The waste may exhibit the characteristic of toxicity for arsenic, barium, cadmium, chromium, lead, mercury, selenium, silver, and benzene. The waste may have been mixed with halogenated- and nonhalogenated-solvents, and is therefore a F-listed hazardous waste. There is no evidence that blacktop, concrete, dirt, and sand exhibit any other characteristic of hazardous waste. EPA Hazardous Waste Numbers applicable to some or all of this waste are: P141.
waste group are presented by IDC in Table 8-2. These conclusions are supported by the evaluation in Sections 8.3.1.1 and 8.3.1.2.

Table 8-2. Blacktop, Concrete, Dirt, and Sand Waste Characterization.

<table>
<thead>
<tr>
<th>IDC</th>
<th>Title</th>
<th>EPA Hazardous Waste Numbers</th>
</tr>
</thead>
<tbody>
<tr>
<td>374</td>
<td>Blacktop, Concrete, Dirt, and Sand</td>
<td>D004-D011, D018, F001, F002, F003, F005, F006, F007, and F009</td>
</tr>
</tbody>
</table>

### 8.3.1.1 Characteristic Waste

The materials in this waste group may exhibit a characteristic of hazardous waste as defined in 40 CFR 261, Subpart C as a toxic waste (40 CFR 261.24). The materials do not exhibit the characteristics of ignitability (40 CFR 261.21), corrosivity (40 CFR 261.22), or reactivity (40 CFR 261.23).

**Ignitability:** The materials in this waste group do not meet the definition of ignitability as defined in 40 CFR 261.21. The material is not a liquid, and liquids were prohibited by procedural control from being placed in the drums. The material is not capable of causing fire through friction, absorption of moisture, or spontaneous chemical change. The material is not a compressed gas, and pressurized containers were prohibited by waste packaging procedures. The material is not a DOT oxidizer as defined in 49 CFR 173. The materials in this waste group are therefore not ignitable wastes (D001).

**Corrosivity:** The materials in this waste group do not meet the definition of corrosivity as defined in 40 CFR 261.22. The material is not a liquid, and corrosive liquids were prohibited by procedural control from being placed in the drums. The materials in this waste group are therefore not corrosive wastes (D002).

**Reactivity:** The materials in this waste group do not meet the definition of reactivity as defined in 40 CFR 261.23. The materials are stable and will not undergo violent chemical change. The materials will not react violently with water, form potentially explosive mixtures with water, or generate toxic gases, vapors, or fumes when mixed with water. The materials do not contain sulfides and are not capable of detonation or explosive reaction. The materials are not forbidden explosives or Division 1.1, 1.2, or 1.3 (Class A or B) explosives as defined in 49 CFR 173, nor do the drums contain explosive materials. Explosives were not handled or used around radioactive material. The waste may contain very small amounts of cyanide in wastewater treatment sludges from the treatment of electroplating wastes. However, the cyanide levels in the sludges are not expected to be sufficient to cause the sludge to be reactive. The materials in this waste group are therefore not reactive wastes (D003).

**Toxicity:** The materials in this waste group may meet the definition of toxicity as defined in 40 CFR 261.24. The toxicity characteristic contaminants fall into one of two categories: metals and organics. Organic compounds include halogenated- and nonhalogenated-solvents, pesticides, herbicides, and other toxic compounds. This waste group may exhibit the characteristic of toxicity for arsenic, barium, cadmium, chromium, lead, mercury, selenium, and silver metals, as well as benzene.

Possible sources of toxic metals in soil and cleanup debris waste include Buildings 374 and 774 sludges, mercury containing instruments, and lead-based paint. Because specific information regarding chemical
contaminants in the waste is limited, it is possible that toxic metals could be present in the waste from unidentified sources. Therefore, the materials in this waste group are assigned EPA Hazardous Waste Numbers D004-D011 since a representative sample of this waste cannot be obtained for verification purposes.

Soil and debris waste from Building 777 may exhibit the characteristic of toxicity for benzene due to cleanup of the periodic leakage of the tank used for ultrasonic testing. The waste is not a F-listed waste for benzene because it was not used for its solvent properties. Therefore, the materials in this waste group are assigned EPA Hazardous Waste Number D018 since a representative sample of this waste cannot be obtained for verification purposes.

Tetrachloroethene, trichloroethene, and carbon tetrachloride were commonly used solvents. Soil and debris could potentially be contaminated with these solvents. Since these compounds were typically used as solvents, the waste is regulated as a listed hazardous waste and not a characteristic waste because these compounds are specifically addressed in the treatment standards for the listed hazardous waste. Since blacktop, concrete, dirt, and sand are characterized as listed hazardous wastes due to solvent contamination, the waste is not a toxic waste due to the presence of these organic compounds.

8.3.1.2 Listed hazardous waste.

The material in this waste group may have been mixed with a waste listed in 40 CFR 261, Subpart D as a hazardous waste from non-specific sources (40 CFR 261.31). The waste is not, or was not mixed with, a hazardous waste from specific sources (40 CFR 261.32), or a discarded commercial chemical product, an off-specification species, a container residue, or a spill residue thereof (40 CFR 261.33).

Solvents such as carbon tetrachloride, tetrachloroethene, 1,1,1-trichloroethane, trichloroethene, and methylene chloride may be present in soil and debris waste as a result of being used for decontamination and decommissioning operations. The waste may also be contaminated with these compounds from spill cleanup. Therefore, the materials in this waste group are assigned EPA Hazardous Waste Numbers F001 and F002.

Soil and debris from cleanup of the 903 Pad may be contaminated with acetone. Because specific information regarding chemical contaminants in the waste is limited, it is possible that other F003-listed solvents could be present in the waste from unidentified sources. Therefore, the materials in this waste group are assigned EPA Hazardous Waste Number F003.

There is no documentation indicating the presence or use of F004-listed solvents in the areas or processes generating blacktop, concrete, dirt, and sand. Therefore, this waste group is not a F004-listed hazardous waste.

Toluene and methyl ethyl ketone were common components of paint and lacquer thinners which were commonly used for cleaning. The waste may also be contaminated with these compounds from spill cleanup. Therefore, the materials in this waste group are assigned EPA Hazardous Waste Number F005.

Headspace analysis performed on samples of blacktop, concrete, dirt, and sand obtained at INEL confirms the presence of F-listed solvents. The detected F-listed compounds in which the 90 percent UCL is above the PRQL are provided. Po33
• 1,1,1-trichloroethane
• carbon tetrachloride
• toluene
• trichloroethene

Aqueous waste treatment operations in Buildings 374 and 774 treated spent stripping, cleaning, and plating solutions from Building 444 electroplating operations. Blacktop, concrete, dirt, and sand may be contaminated with wastewater treatment sludges from spill cleanup or construction activities, and therefore are assigned EPA Hazardous Waste Numbers F006, F007, and F009.

The material in this waste group is not a hazardous waste from specific sources since it was not generated from any of the processes listed in 40 CFR 261.32. The material in this waste group is therefore not a K-listed hazardous waste.

The material in this waste group is not a discarded commercial chemical product, an off-specification species, a container residue, or a spill residue thereof (40 CFR 261.33). It is uncertain if the waste was generated from cleanup of a commercial chemical product spill. However, it is highly unlikely that the cleanup of a commercial chemical product would result in the generation of TRU waste. Therefore, the material in this waste group is not a P- or U-listed hazardous waste.

8.3.2 Radionuclides

Documented assay results for blacktop, concrete, dirt, and sand waste (IDC 374) indicate the presence of plutonium and americium.\textsuperscript{50,53}

8.3.3 Complexing Agents

Because complexing agents can aid in the transport of transuranic radionuclides from the waste after disposal, the waste was assessed for potential complexing agents. This information may also be added to the chemical compatibility studies since limited information was available on these chemicals in the past.

EDTA represents a group of chelating compounds, such as ethylenediaminetetraacetic acid, with similar molecular structures found in many soaps and detergents. Versene (a trade name for EDTA) and citric acid are known constituents of KW decontamination detergent.\textsuperscript{56} Blacktop, concrete, dirt, and sand could contain trace quantities of KW which was used during a variety of decontamination activities at the plant.
9.0 COMBUSTIBLES AND PLASTIC

This waste group consists of combustibles and plastic generated by the production, recovery, laboratory, treatment, maintenance, and research and development activities associated with plutonium operations. The waste was generated in Buildings 371, 374, 559, 707, 771, 774, 776, 777, and 779. Historic IDC descriptions and dates of generation for the INEL accessible storage inventory are presented by IDC in Table 9-1.

Table 9-1. Combustibles and Plastic Waste in the Accessible Storage Inventory.

<table>
<thead>
<tr>
<th>IDC</th>
<th>Title</th>
<th>Dates of Generation</th>
</tr>
</thead>
<tbody>
<tr>
<td>330</td>
<td>Combustibles-Dry &lt;sup&gt;p032&lt;/sup&gt;</td>
<td>April 1972-April 1988</td>
</tr>
<tr>
<td></td>
<td>Paper and Rags-Dry &lt;sup&gt;p024&lt;/sup&gt;</td>
<td></td>
</tr>
<tr>
<td>336</td>
<td>Combustibles-Wet &lt;sup&gt;p032&lt;/sup&gt;</td>
<td>January 1972-April 1988</td>
</tr>
<tr>
<td></td>
<td>Paper and Rags-Moist &lt;sup&gt;p024&lt;/sup&gt;</td>
<td></td>
</tr>
<tr>
<td>337</td>
<td>Plastics &lt;sup&gt;p012&lt;/sup&gt;</td>
<td>November 1972-April 1987</td>
</tr>
<tr>
<td></td>
<td>Plastics (Teflon, PVC, Poly, etc.) &lt;sup&gt;p032&lt;/sup&gt;</td>
<td></td>
</tr>
<tr>
<td></td>
<td>Plastic (Teflon, PVC, etc.) and Nonleaded Rubber &lt;sup&gt;p024&lt;/sup&gt;</td>
<td></td>
</tr>
</tbody>
</table>

**Item Description Code 330, Dry Combustibles:** This waste consists of dry combustibles generated by the plutonium production, recovery, treatment, laboratory, and maintenance operations in Buildings 371, 374, 559, 707, 771, 774, 776, 777, and 779. Dry combustibles consist primarily of cloth, paper, and wood wastes including items such as wipes, towels, rags, overalls, booties, gloves, and wood filter frames. Dry combustibles may contain up to 50 percent plastic and 10 percent of other waste items including metal, glass, and leaded gloves. Dry combustibles may be contaminated with any of the solvents, acids, bases, and other reagents used in the processes from which they were generated.

**Item Description Code 336, Wet Combustibles:** This waste consists of wet combustibles generated by the plutonium production, recovery, treatment, laboratory, and maintenance operations in Buildings 371, 374, 559, 707, 771, 774, 776, 777, and 779. Wet combustibles consist primarily of cloth, paper, and wood wastes including items such as wipes, towels, rags, coveralls, booties, gloves, and wood filter frames. Wet combustibles contained discernable amounts of process liquids. Wet combustibles may contain up to 50 percent plastic and 10 percent of other waste items including metal, glass, and leaded gloves. Wet combustibles may be contaminated with any of the solvents, acids, bases, and other reagents used in the processes from which they were generated.

**Item Description Code 337, Plastics:** This waste consists of plastics generated by the plutonium production, recovery, treatment, laboratory, and maintenance operations in Buildings 371, 374, 559, 707, 771, 774, 776, 777, and 779. Plastics consist primarily of polypropylene, polyethylene, polyvinyl chloride, Teflon, Hypalon, Tygon, rubber, and latex items including respirator parts, supplied air suits, filters, hoses, nonleaded glovebox gloves, surgeons gloves, bags, tape, and sheeting. Plastics may contain up to 10 percent of other waste items including combustibles, metal, glass, and leaded gloves. Plastics may be contaminated with any of the solvents, acids, bases, and other reagents used in the processes from which they were generated.
9.1 Waste Generation

Combustibles and plastic were generated by production, recovery, purification, laboratory, treatment, maintenance, and research and development activities associated with plutonium operations at the site.

9.1.1 Plutonium Production

Plutonium production consisted of operations directly associated with the manufacturing of plutonium metal parts including casting, rolling, forming, machining, and assembly processes. Buildings 707 and 777 were the primary weapons components production facilities at the site after the construction of Building 707 in 1972. Building 707 was constructed after the 1969 fire in Building 776 which shut down foundry and machining operations in that building.\[053\]

The foundry in Building 707 cast molten plutonium into classified components, subassemblies, and assemblies. Other parts were manufactured by rolling, forming, and machining plutonium ingots also cast in the foundry. Components were assembled using a number of welding and joining techniques in Buildings 707, 777, and 779. Production support operations in Buildings 707 and 777 included a variety of inspection, calibration, measurement, weighing, leak testing, and cleaning activities to assure that the parts met stringent specifications. Rejected plutonium parts, scraps, and turnings were returned to be recast. Small pieces of metal, fines, and sweepings were typically burned to oxide and sent to Building 771 to be recovered.\[052,053\]

Halogenated solvents were used in production operations to clean and degrease plutonium parts and metal. In addition, the solvents were used with cutting oils to cool plutonium parts during machining. Carbon tetrachloride, tetrachloroethene, 1,1,1-trichloroethane, 1,1,2-trichloro-1,2,2 trifluoroethane, trichloroethene, and methylene chloride were the primary solvents historically used during plutonium production. Tetrachloroethene was replaced by 1,1,1-trichloroethane for degreasing during the 1973 time frame. Several non-halogenated solvents were also used for cleaning and degreasing, primarily during efforts to reduce use of halogenated solvents.\[023,052\] These solvents included isopropyl alcohol, ethanol, and acetone.\[052,067,053\] Building 777 housed the carbon tetrachloride and 1,1,1-trichloroethane systems that collected and filtered solvents generated during production operations. In addition to parts cleaning and degreasing, solvents were also used to clean plutonium operation glovebox lines.\[053\]

9.1.2 Plutonium Recovery and Purification

Several operations at the plant were responsible for either the purification of non-specification plutonium metal or the recovery of plutonium from production waste and residues. Building 771 housed operations that recovered plutonium from waste materials and other sources.\[053\] Plutonium purification was performed primarily in Buildings 371, 771, 776, and 779.\[052\]

Recovery operations in Building 771 used acid to dissolve solid materials containing plutonium. The resulting solutions were processed by a series of ion exchange, precipitation, calcination, fluorination, and reduction operations to produce purified plutonium metal to be recycled back into production operations. Potassium hydroxide, potassium fluoride, hydrogen peroxide, and nitric, hydrochloric, and hydrofluoric acids were the primary reagents used for plutonium recovery operations.\[053,061,067,068,03,047\]

Plutonium metal from returned parts and metal from other DOE facilities was purified at Rocky Flats. Plutonium-241 decays to americium-241 which decreases the effectiveness of the plutonium parts. Plutonium
parts were disassembled in Building 777. Beginning in 1967, the molten salt extraction (MSE) process in Building 776 recovered americium from plutonium metal using sodium chloride, potassium chloride, and magnesium chloride. Americium was separated from the MSE residue salts using potassium hydroxide precipitation followed by an ammonium thiocyanate anion exchange process. In 1975, the process changed to cation exchange followed by anion exchange (no thiocyanate) and then precipitation using oxalic acid. The process changed again the following year to the salt scrub process which used a magnesium/zinc or a magnesium/aluminum extractant. The purified plutonium metal from MSE was either sent to the foundry in Building 707 or sent to the electrorefining (ER) process in Building 371 or Building 776 if the metal contained other impurities.

Spray leaching (Building 771) and hydride leaching (Building 779) also used acids to remove plutonium surface contamination from uranium metal and other metals or beryllium contamination from plutonium metal. These processes used nitric, hydrochloric, sulfuric, and sulfamic acids.

9.1.3 Laboratory

Buildings 371, 559, and 771 housed the main analytical laboratories at the site. The laboratories' primary function was to provide analytical support to production activities in addition to supporting recovery, purification, and liquid waste treatment operations. Each of the laboratories used numerous acids, bases, solvents, and other chemical reagents.

Building 371 had an analytical laboratory and a chemical standards laboratory. The chemical standards laboratory prepared standards for various users and inspects standards that have been used in the field. The analytical laboratory analyzed samples from various operations on site. The types of analyses performed included:

- Total Alpha Activity
- Isotopic Analysis
- X-Ray Emission
- X-Ray Diffraction
- Plutonium, Uranium, and Americium Content
- Corrosivity
- Ignitability

Building 559 housed the Plutonium Analytical Laboratory responsible for spectrochemical, chemical, and mass spectrometric analyses of samples from plutonium production operations. Uranium, Raschig rings, solutions, and commercial product and gas samples were also analyzed in the laboratory. Plutonium production samples, including metal and oxide, were prepared and subdivided for analysis in the sample cutting process. The types of analyses performed included:

- Emission Spectroscopy
- Atomic Absorption
- Infrared Analysis
- Gallium Analysis
- Plutonium Assay
- Carbon Analysis
- Uranium Analysis
- Raschig Ring Analysis
- Tritium Analyses
- Nonroutine Chemical Analysis
- Anion/Cation Solution Analysis
- Isotopic Analysis
- Thermal Analysis
- Gas Analysis
- Spark Source Mass Spectroscopy
- X-ray Analysis
Building 771 housed analytical and chemical standards laboratories. The chemical standards laboratory prepared control sample standards for the analytical laboratories in Buildings 371, 559, and 771. The analytical laboratory provided analyses in support of plutonium operations. The types of analyses performed included:

- X-Ray Fluorescence
- Alpha/Gamma Scintillation
- Atomic Absorption
- Laser Fluorimetry
- Spectrophotometry
- Calorimetry
- Gamma Spectroscopy
- Titrations

The laboratories used a variety of reagents and solvents including:

**Acids/Bases**
- boric $^{P067}$
- hydorchloric $^{P066,P067,P081}$
- hydrofluoric $^{P066}$
- nitric $^{P061,P067,P081}$
- perchloric $^{P067}$
- phosphoric $^{P067}$
- sodium hydroxide $^{P061,P067,P083}$
- sulfamic $^{P067}$
- sulfuriic $^{P067,P083}$
- tartaric $^{P067}$

**Organic Solvents**
- acetone $^{P083}$
- benzene $^{P053}$
- carbon disulfide $^{P083}$
- carbon tetrachloride $^{P053,P067,P083}$
- chloroform $^{P053,P067,P083}$
- cyclohexane $^{P061}$
- ethanol $^{P083}$
- isooctane $^{P083}$
- isopropanol $^{P083}$
- methanol $^{P083}$
- methylene chloride $^{P053,P083}$
- petroleum ether $^{P083}$
- toluene $^{P083}$
- tributyl phosphate $^{P083}$
- 1,1,1-trichloroethane $^{P083}$
- trichloroethene $^{P083}$
- 1,1,2-trichloro-1,2,2-trifluoroethane $^{P067,P083}$
- xylene $^{P083}$

**Reagents**
- ammonium hydroxide $^{P083}$
- ammonium molybdate $^{P067}$
- ceric ammonium nitrate $^{P067}$
- ceric sulfate $^{P083}$
- ferrous sulfamate $^{P067}$
- ferric chloride $^{P067}$
- potassium bromide $^{P083}$
- potassium chloride $^{P067}$
- sodium fluoride $^{P067}$
- total ionic strength adjusting buffer (contains diaminocyclohexane tetraacetic acid) $^{P061}$
- trioctyl phosphene oxide $^{P061,P081}$

**9.1.4 Research and Development**

Research and Development (R&D) included activities related to production, recovery, and purification as well as "special order" work. Building 779, which was built in 1965, housed much of the R&D operations at the plant. Other areas at the plant supporting R&D included Buildings 559, 771, 776, 777, and 881. $^{P053}$
The purpose of Building 779 was to gain more knowledge of the chemistry and metallurgy of plutonium and its interactions with other materials which might be used in plutonium operations. Other activities in Building 779 included developing improvements to the manufacturing process and finding new ways to recover plutonium and associated actinides. Another function was to develop a better understanding of the aging and shelf-life limitations of Rocky Flats products. Most of the materials used and wastes generated in this facility were the same as those in the production and recovery buildings, as much of the work conducted involved improvement of existing processes. However, processing of neptunium, curium, and cerium was also conducted.

The plant conducted special order work for other facilities in the DOE complex, the DOD, or other federal departments or agencies. One example is the introduction of radionuclide tracers into pits destined for off-site test shots. This work took place in the 1960s and well into the 1970s. Materials such as americium-240, plutonium-238, neptunium, curium, and cerium were blended in with the regular component materials for the purpose of studying performance of the different weapon components based on post-test distribution of the rare tracers. These tracer materials were kept separate from the regular production material streams, and special recovery operations in Building 771 specialized in recovering these more exotic materials.

From approximately 1959 to the mid-1970s, Rocky Flats was involved in "Project Plowshare." The mission of the program was to develop technology for using nuclear explosives for peaceful applications such as excavation and uncovering of deep mineral deposits. Materials used in the manufacturing of these components were the same as those used in the production buildings.

9.1.5 Waste Treatment

Waste processing at Rocky Flats has included both liquid and solid process wastes. Liquid waste treatment operations have had relatively few process changes over the years. When Building 774 was built in 1952, its primary purpose was to treat radioactive aqueous waste from Building 771. Radionuclides were removed by precipitation, and the resulting slurry filtered. The solids removed from filters were combined with cement or other solidifying agents. The aqueous waste from this first stage goes through a second precipitation. These processes used sodium hydroxide, ferric sulfate, magnesium sulfate, and calcium chloride. See Section 23.0, Solidified Aqueous Sludge Building 774, for a detailed description of these processes.

Around 1965, an evaporator was installed in Building 774 to treat liquids from the second stage treatment and from the solar ponds. The concentrate from the evaporator was introduced into a steam-heated double-drum drier which produced a salt waste. The Building 774 evaporator was taken out in 1979, and the liquids from the second stage treatment and solar ponds have since been transferred to Building 374 for additional treatment.

Building 774 also processed organic liquid wastes. Plutonium-contaminated organic liquids were generated from plutonium machining. The spent organic liquid was filtered and then mixed with a solidifying agent. The process was later changed to a one step process in which the organic liquid was mixed with Envirotech (Gypsum cement) and allowed to set up. See Section 25.0, Solidified Organic Waste for a detailed description of these processes.

Treatment of solid transuranic wastes was conducted in Buildings 771 and 776. Building 771 processed wastes containing plutonium above the EDL while Building 776 processed wastes below the EDL.
Operations in Building 771 processed wastes including Raschig rings, HEPA filters, and sludges from the filter plenum and from process piping. Filters were disassembled to remove plutonium-contaminated dust. Process piping removed from service was cut up and cleaned of built-up sludge. Sludge from the process piping and from the filter plenum was dissolved in nitric acid to recover plutonium. Until 1984, plutonium was recovered from Raschig rings by nitric acid leaching.

Size reduction in Building 776 removed materials from drums and sorted them in an airlock vault. Materials such as light metals, filters, glass, combustibles, and Raschig rings were then put into containers with like materials. Light metals and leaded gloves were washed in a ball mill.

Advanced size reduction operations in Building 776 disassembled or cut plutonium-contaminated gloveboxes and miscellaneous large equipment into sizes that could be packaged in approved containers.

The fluidized-bed incinerator in Building 776 received low-level plutonium-contaminated combustible solid and liquid wastes. Building 771 also housed an incinerator for processing combustible wastes. See Section 14.0, Incinerator Waste, for a detailed description of the incineration processes.

9.1.6 Routine Maintenance

Routine maintenance at Rocky Flats included utilities; change-out of oils, coolants, filters, and Raschig rings; and other general maintenance activities.

Utility systems include HVAC systems, fume scrubbers, and process vacuum systems. The HVAC systems contain air supply units for filtering incoming air and plenums for filtering exhaust air. HVAC equipment was lubricated, generating waste oil and oily wipes. KW detergent was used for periodic maintenance inside and outside the plenums. Scrubbers housed in Buildings 371, 559, 771, and 779 used potassium or sodium hydroxide to neutralize acid fumes from various process off-gas streams and glovebox exhaust streams. Process vacuum systems provided an absolute pressure at a vacuum header which serves as a means to transfer fluids on demand by valving arrangements.

Oils, coolants, filters, and Raschig rings were used in numerous processes and required periodic change out. During oil and coolant changes, wipes were generated from spill clean-up. During Raschig-ring removal, wipes, gloves, or other combustible materials may have been contaminated with oils, solvents, acids, or bases. Other general maintenance activities included repair or replacement of gloveboxes, tanks, valves, pumps, and pipes.

9.1.7 Non-Routine Operations

Non-routine operations include spill clean up, strip-out operations, and activities associated with fires and other incidents.

Occasionally, spills of various materials occurred due to leaks in tanks and piping or from material releases from gloveboxes. Tanks or pipes may have contained acids, bases, or solvents used during normal process operations. A paint stripper containing methylene chloride was often used for decontamination. Combustible and plastic wastes containing paint (possibly containing lead), paint stripping compound, and process solutions were generated from this type of activity.
Another nonroutine activity was the strip-out of glovebox lines, process piping, valves, and associated systems. Strip-out activities were performed when a glovebox line was scheduled to be replaced or during renovation. Solvents such as trichloroethene or 1,1,1-trichloroethane may have been used during this type of operation for decontamination.\textsuperscript{P067,P108}

Other nonroutine activities, such as fires and other incidents, include:

- the 1969 fire which spread through combustible materials in several hundred inter-connected gloveboxes in Building 776/777.\textsuperscript{P053}
- the 1974 control valve release in Building 707 which allowed radioactive particulates to escape from an exhaust stack on the roof and into Module K,\textsuperscript{P053} and
- the tritium release in which tritium-contaminated plutonium was processed from April 9, 1973 through April 25, 1973 in Building 779 causing a tritium release to the atmosphere, as well as elevated tritium levels in surface waters, process wastes, equipment, gloveboxes, and exhaust plenums.\textsuperscript{P053}

## 9.2 Waste Packaging

Combustibles and plastic were double-bagged out of the glovebox or placed in polyethylene bottles and double-bagged out of the glovebox.\textsuperscript{P012}

Depending on waste packaging requirements at the time, several combinations of bags and liners were used to prepare 55-gallon drums for shipment. From 1970 to 1972, waste drums were lined with one or two polyethylene drum bags. Cardboard liners might also have been used to line the inner drum bag. Use of the 90-mil rigid polyethylene liner began in 1972.\textsuperscript{P024} The rigid liner was placed in each drum and lined with one polyethylene round bottom drum liner or two polyethylene drum bags.\textsuperscript{P008,P012,P016,P024,P063,P064} A polyvinyl chloride O-ring bag and a polyethylene bag were used if the drum was attached to the glovebox.\textsuperscript{P016} A fiberboard liner and discs may also have been used between the waste packages and the drum liners.\textsuperscript{P008,P012,P016,P064} Lead drum liners were also used in some instances.\textsuperscript{P015,P021} When a drum was full, the drum liners were twisted and taped closed, the lid was secured with a bolted ring, and a tamper indicating device was attached to the drum.\textsuperscript{P012,P016,P024}

After drums were inspected, one to two quarts of absorbent material (Oil-Dri) was placed on the top of the outer, sealed polyethylene drum bag. This procedure changed in February 1982 when vermiculite was used to fill the space between the outer, sealed polyethylene drum bag and the top of the 90-mil rigid liner. The quantity of vermiculite varied from 3-12 pounds according to the amount of waste contained in each drum.\textsuperscript{P024}

Waste management and inspection protocol allowed containers of wastes to contain up to 10 percent of another IDC other than that assigned to the container.\textsuperscript{P016} Visual inspection of combustibles and plastic containers identified a variety of metal and glass items including Raschig rings, nails, cans, vials, bottles, lead sheeting, bolts, pipes, welding rods, batteries, tools, and wire.\textsuperscript{P015,P024}

Wet combustibles were sorted from dry combustibles based on the criteria that wet combustibles contained a discernable amount of moisture. This definition was ambiguous and may have resulted in the misassignment of IDC 330 and IDC 336 in some cases. This observation is supported by inspections conducted on drums in inventory. Wastes assigned IDC 336 were found to be dry, while drums assigned IDC 330 were found to be wet or contain free liquids.\textsuperscript{P008,P015}
9.3 Waste Characterization

Combustibles and plastic are characterized based on knowledge of the material, knowledge of the processes generating the waste, RTR review of the waste, visual inspection, and headspace gas analysis. This section provides a RCRA hazardous waste determination for combustibles and plastic as well as radionuclide contaminants and potential complexing agents contained in the waste. This waste contains at least 50 percent (by volume) materials that meet the EPA LDR criteria for classification as debris, and is therefore a heterogeneous waste.\textsuperscript{P141}

9.3.1 Hazardous Waste Determination

The material in this waste group does not qualify for any of the exclusions outlined in 40 CFR 260 or 261. The waste may exhibit the characteristics of ignitability due to cellulosic materials contaminated with nitrate salts, and corrosivity from the presence of corrosive free liquids. The waste may also exhibit the characteristic of toxicity for cadmium, chromium, lead, silver, and chloroform. The waste was mixed with halogenated- and nonhalogenated-solvents and electroplating wastes, and is therefore a F-listed hazardous waste. There is no evidence that combustibles and plastic exhibit any other characteristic of hazardous waste.\textsuperscript{P127} IDCs 330, 336, and 337 have been assessed as a single population due to the considerable amount of mixing of combustibles and plastic wastes. EPA Hazardous Waste Numbers applicable to some or all of the combustibles and plastic waste group are presented by IDC in Table 9-2.\textsuperscript{P127} These conclusions are supported by the evaluation in Sections 9.3.1.1 and 9.3.1.2.


<table>
<thead>
<tr>
<th>IDC</th>
<th>Title</th>
<th>EPA Hazardous Waste Numbers</th>
</tr>
</thead>
<tbody>
<tr>
<td>330</td>
<td>Dry Combustibles</td>
<td>D001, D002, D006–D008, D011, D022, F001–F003, F005–F007, and F009</td>
</tr>
<tr>
<td>336</td>
<td>Wet Combustibles</td>
<td>D001, D002, D006–D008, D011, D022, F001–F003, F005–F007, and F009</td>
</tr>
<tr>
<td>337</td>
<td>Plastic</td>
<td>D001, D002, D006–D008, D011, D022, F001–F003, F005–F007, and F009</td>
</tr>
</tbody>
</table>

9.3.1.1 Characteristic Waste

The materials in this waste group may exhibit a characteristic of hazardous waste as defined in 40 CFR 261, Subpart C, as an ignitable waste (40 CFR 261.21), as a corrosive waste (40 CFR 261.22), and as a toxic waste (40 CFR 261.24). The materials do not exhibit the characteristic of reactivity (40 CFR 261.23). The origin of the characteristic hazardous waste numbers assigned to combustibles and plastic is provided in Table 9-3. The table includes only the hazardous waste numbers that are applicable to waste for which a specific source or time period was identified. The hazardous waste numbers are not applicable to waste generated from areas other than those listed in the table, or from those specific areas but during a different period of time.

<table>
<thead>
<tr>
<th>IDC</th>
<th>EPA Hazardous Waste Numbers</th>
<th>Areas or Dates of Generation</th>
</tr>
</thead>
<tbody>
<tr>
<td>330</td>
<td>D001 and D002</td>
<td>Waste generated before 1974</td>
</tr>
<tr>
<td></td>
<td>D006, D007, and D011</td>
<td>Building 774</td>
</tr>
<tr>
<td></td>
<td>D022</td>
<td>Analytical Laboratories-Buildings 371, 559, and 771</td>
</tr>
<tr>
<td>336</td>
<td>D001 and D002</td>
<td>Waste generated before 1974</td>
</tr>
<tr>
<td></td>
<td>D006, D007, and D011</td>
<td>Building 774</td>
</tr>
<tr>
<td></td>
<td>D022</td>
<td>Analytical Laboratories-Buildings 371, 559, and 771</td>
</tr>
<tr>
<td>337</td>
<td>D001 and D002</td>
<td>Waste generated before 1974</td>
</tr>
<tr>
<td></td>
<td>D006, D007, and D011</td>
<td>Building 774</td>
</tr>
<tr>
<td></td>
<td>D022</td>
<td>Analytical Laboratories-Buildings 371, 559, and 771</td>
</tr>
</tbody>
</table>

Ignitability: The materials in this waste group meet the definition of ignitability as defined in 40 CFR 261.21 due to nitrate salt contamination. The materials are not liquid, and packaging procedures prohibited the addition of liquids to the containers.\textsuperscript{9-9} In addition, absorbents were added to wastes having the potential of generating free liquids (i.e., wet combustibles or plastic bottles containing liquid).\textsuperscript{9-9,9-10} Free liquids were identified in drums of combustibles and plastic (IDCs 330, 336, and 337); however, analysis of the liquids indicated that they were not ignitable.\textsuperscript{9-9} The materials are not compressed gases, nor does the waste contain compressed gases.\textsuperscript{9-11,9-12} The materials are not capable of causing fire through friction or absorption of moisture.\textsuperscript{9-9} Prior to 1974, nitric acid was not rinsed from combustibles prior to removal from the glovebox and a risk of spontaneous combustion has been identified.\textsuperscript{9-13,9-14,9-15} Plastic (IDC 337) drums generated prior to 1974 may contain combustible wastes contaminated with nitrate salts. Therefore, EPA Hazardous Waste Number D001 is applicable to combustibles and plastic generated before 1974.\textsuperscript{9-16}

Corrosivity: The materials in this waste group meet the definition of corrosivity as defined in 40 CFR 261.22 due to the presence of acidic or caustic solutions. The materials in this waste group are not liquid, and packaging procedures prohibited the addition of liquids to the containers.\textsuperscript{9-9} In addition, absorbents were added to wastes having the potential of generating free liquids (i.e., wet combustibles or plastic bottles containing liquid).\textsuperscript{9-9,9-10} Free liquids were identified in drums of combustibles and plastic (IDCs 330, 336, and 337). Analysis of the liquids indicated pH values from 5 to 12 which are not corrosive by definition.\textsuperscript{9-9,9-10} However, since combustibles were not rinsed prior to disposal before 1974, it is possible that any identified free liquids could have a pH less than 2.0 or greater than 12.5. Additionally, because free liquids were found in drums of plastics (IDC 337) as well, this IDC generated prior to 1974 may also contain corrosive free liquids. Therefore, EPA Hazardous Waste Number D002 is applicable to combustibles and plastic generated before 1974.\textsuperscript{9-16}

Reactivity: The materials in this waste group do not meet the definition of reactivity as defined in 40 CFR 261.23. The materials are stable and will not undergo violent chemical change. The materials will not react violently with water, form potentially explosive mixtures with water, or generate toxic gases, vapors, or fumes when mixed with water. The materials do not contain cyanides or sulfides, and are not capable of detonation or explosive reaction. The materials are not forbidden explosives or Division 1.1, 1.2, or 1.3 (Class A or B) explosives as defined in 49 CFR 173, nor do the drums contain explosive materials.\textsuperscript{9-9,9-10,9-12} Explosives
were not handled or used around radioactive material. The materials in this waste group are therefore not reactive wastes (D003).

**Toxicity:** The materials in this waste group meet the definition of toxicity as defined in 40 CFR 261.24. The toxicity characteristic contaminants fall into one of two categories: metals and organics. Organic compounds include halogenated- and nonhalogenated-solvents, pesticides, herbicides, and other toxic compounds. This waste group may exhibit the characteristic of toxicity for cadmium, chromium, lead, and silver metals, and chloroform.

RTR has identified drums of combustibles and plastic waste containing lead items. Visual inspection of the waste revealed lead items such as glovebox gloves, tape, and sheeting. Combustibles and plastic wastes from Building 774 may be contaminated with liquids or sludges containing cadmium, chromium, and silver from liquid waste treatment operations. Combustibles and plastic may exhibit the characteristic of toxicity for these metals. Therefore, the materials in this waste group are assigned EPA Hazardous Waste Numbers D006, D007, D008, and D011 since a representative sample of this waste cannot be obtained for verification purposes.

There is no documentation indicating the presence or use of pesticides or herbicides in the areas or processes generating combustibles and plastic. Therefore, this waste group does not exhibit the characteristic of toxicity due to pesticides or herbicides (D012-D017).

Chloroform was used in laboratory operations and may be contained on combustibles and plastic. For this reason, combustibles and plastic from laboratory operations may exhibit the characteristic of toxicity for this compound. Therefore, combustibles and plastic from the laboratories are assigned EPA Hazardous Waste Number D022 since a representative sample of this waste cannot be obtained for verification purposes.

Carbon tetrachloride, tetrachloroethene, and trichloroethene were used for cleaning and degreasing. Benzene was used in laboratory analysis. Since these compounds were typically used as solvents, the waste is regulated as a listed hazardous waste and not a characteristic waste because these compounds are specifically addressed in the treatment standards for the listed hazardous waste. Since combustibles and plastic are characterized as listed hazardous wastes due to spent solvent contamination, the waste is not a toxic waste due to the presence of these organic compounds.

### 9.3.1.2 Listed Hazardous Waste

The material in this waste group is a listed hazardous waste because it was mixed with a waste listed in 40 CFR 261, Subpart D as a hazardous waste from non-specific sources (40 CFR 261.31). The material is not, or was not mixed with, a hazardous waste from specific sources (40 CFR 261.32), or a discarded commercial chemical product, an off-specification species, a container residue, or a spill residue thereof (40 CFR 261.33).

Tetrachloroethene, trichloroethene, methylene chloride, 1,1,1-trichloroethane, carbon tetrachloride, and 1,1,2-trichloro-1,2,2-trifluoroethane were used primarily in production, laboratory, and maintenance operations. Combustibles and plastic were mixed with these compounds, and are therefore assigned EPA Hazardous Waste Numbers F001 and F002.

Acetone, methanol, and xylene were used primarily in laboratory operations. Acetone may also have been used during production operations. Combustibles and plastic were mixed with these compounds, and are therefore assigned EPA Hazardous Waste Number F003.
There is no documentation indicating the presence or use of F004-listed solvents in the areas or processes generating combustibles and plastic. Therefore, this waste group is not a F004-listed hazardous waste.

Benzene, carbon disulfide, and toluene were used primarily in laboratory operations. Combustibles and plastic from laboratory operations were mixed with these compounds, and are therefore assigned EPA Hazardous Waste Number F005.

Headspace analysis performed on samples of combustibles and plastic obtained at INEL confirms the presence of F-listed solvents. The detected F-listed compounds in which the 90 percent UCL is above the PRQL are provided.

- carbon tetrachloride (IDCs 330 and 336 only)
- chloroform (IDCs 336 and 337 only)
- methylene chloride (IDCs 330 and 336 only)
- tetrachloroethene (IDC 336 only)
- toluene (IDC 336 only)
- 1,1,1-trichloroethane
- trichloroethene
- 1,2,2-trichloro-1,1,1-trifluoroethane (IDCs 330 and 336 only)

Additional F-listed solvents were detected in headspace samples of combustibles and plastic obtained Rocky Flats. The detected F-listed compounds in which the 90 percent UCL is above the PRQL are also provided.

- 1-butanol (IDC 330 only)
- carbon tetrachloride (IDC 337)
- ethyl benzene (IDC 330 only)
- toluene (IDCs 330 and 337)
- o-xylene (IDC 330 only)

Aqueous waste treatment operations in Buildings 374 and 774 treated spent stripping, cleaning, and plating solutions and sludges from Building 444 electroplating operations. Combustibles and plastic from these operations may have been mixed with the electroplating wastes, and therefore are assigned EPA Hazardous Waste Numbers F006, F007, and F009.

The material in this waste group is not a hazardous waste from specific sources since it was not generated from any of the processes listed in 40 CFR 261.32. The material in this waste group is therefore not a K-listed hazardous waste.

The material in this waste group is not a discarded commercial chemical product, an off-specification species, a container residue, or a spill residue thereof (40 CFR 261.33). The material in this waste group is therefore not a P- or U-listed hazardous waste.

9.3.2 Radionuclides

Documented assay results for combustibles and plastic indicate the presence of plutonium, americium, and uranium-235. A log entry from Building 774 indicates the presence of tritium in liquid received from Building 779. The liquid appears to have been cemented and then buried in a combustible drum (746-7832).
9.3.3 Complexing Agents

Because complexing agents can aid in the transport of transuranic radionuclides from the waste after disposal, the waste was assessed for potential complexing agents. This information may also be added to the chemical compatibility studies since limited information was available on these chemicals in the past.

EDTA represents a group of chelating compounds, such as ethylenediaminetetraacetic acid, with similar molecular structures found in many soaps and detergents. Versene (a trade name for EDTA) and citric acid are known constituents of KW decontamination detergent. KW was used during a variety of decontamination activities at the plant. A buffer solution (TISAB) containing diaminocyclohexane tetraacetic acid was used during specific ion electrode analysis in Building 559. Oxalic acid and tetraphosphoric acid were used to etch plutonium and other metals. Oxalic acid was also used for americium recovery. Combustibles and plastic may be contaminated with minor quantities of these complexing agents.
10.0 FILTERS AND INSULATION

This waste group consists of filters and insulation generated by the production, recovery, laboratory, treatment, maintenance, and research and development activities associated with plutonium operations. The waste was generated in Buildings 371, 374, 559, 707, 771, 774, 776, 777, and 779. Historic IDC descriptions and dates of generation for the INEL accessible storage inventory are presented by IDC in Table 10-1.

Table 10-1. Filters and Insulation Waste in the Accessible Storage Inventory.

<table>
<thead>
<tr>
<th>IDC</th>
<th>Title</th>
<th>Dates of Generation</th>
</tr>
</thead>
<tbody>
<tr>
<td>328</td>
<td>Filters, Ful-Flo from Building 771 Incinerator&lt;sup&gt;P032&lt;/sup&gt;</td>
<td>April 1982-February 1983</td>
</tr>
<tr>
<td></td>
<td>Ful-Flo Filters&lt;sup&gt;P061&lt;/sup&gt;</td>
<td></td>
</tr>
<tr>
<td>335</td>
<td>Filters Absolute 8 X 8&lt;sup&gt;C063&lt;/sup&gt;</td>
<td>January 1973-September 1985</td>
</tr>
<tr>
<td></td>
<td>Absolute Drybox Filters&lt;sup&gt;C063&lt;/sup&gt;</td>
<td></td>
</tr>
<tr>
<td></td>
<td>Absolute Drybox Filters, Not Acid Contaminated&lt;sup&gt;P001&lt;/sup&gt;</td>
<td></td>
</tr>
<tr>
<td>338</td>
<td>Insulation&lt;sup&gt;P014&lt;/sup&gt;</td>
<td>January 1973-May 1973</td>
</tr>
<tr>
<td></td>
<td>Filter Media&lt;sup&gt;P032&lt;/sup&gt;</td>
<td></td>
</tr>
<tr>
<td></td>
<td>Insulation and Filter Media&lt;sup&gt;P001&lt;/sup&gt;</td>
<td></td>
</tr>
<tr>
<td>360</td>
<td>Insulation&lt;sup&gt;P024&lt;/sup&gt;</td>
<td>January 1973</td>
</tr>
<tr>
<td>376</td>
<td>Cemented Insulation and Filter Media&lt;sup&gt;P014&lt;/sup&gt;</td>
<td>April 1980-September 1988</td>
</tr>
<tr>
<td></td>
<td>Processed Filter Media&lt;sup&gt;P032&lt;/sup&gt;</td>
<td></td>
</tr>
<tr>
<td></td>
<td>Processed Insulation and Filter Media&lt;sup&gt;P001&lt;/sup&gt;</td>
<td></td>
</tr>
<tr>
<td>490</td>
<td>CWS Filters&lt;sup&gt;P024&lt;/sup&gt;</td>
<td>December 1972-July 1989</td>
</tr>
<tr>
<td></td>
<td>HEPA Filters&lt;sup&gt;P014&lt;/sup&gt;</td>
<td></td>
</tr>
<tr>
<td></td>
<td>HEPA Filters (24 X 24), Not Acid Contaminated&lt;sup&gt;P001&lt;/sup&gt;</td>
<td></td>
</tr>
</tbody>
</table>

Item Description Code 328, Filters, Ful-Flo from Building 771 Incinerator: This waste consists of Ful-Flo filters from the recovery incinerator in Building 771. Ful-Flo filters were in-line cartridge filters designed to remove particulates from liquid streams<sup>P001,P037,P052</sup>. The filters were one-piece, molded filters about 10 inches long by 3½ inches in diameter. Filter media consisted of a red fibrous material which filtered particulates greater than 5 microns<sup>P092</sup>. 5- and 1-micron fibrous polypropylene filters were also used<sup>P001,P052</sup>. Ful-Flo filters may contain caustic free liquids<sup>P052</sup>. Ful-Flo filters were processed as IDC 376<sup>P001</sup>.

Item Description Code 335, Absolute Drybox Filters: This waste consists of glovebox air intake and exhaust HEPA filters. Filter sizes include 8 x 8 x 6 inches, 8 x 8 x 4 inches, and 12 x 12 x 6 inches. Filter frames are constructed of either fire-retardant plywood or particle board and cadmium-plated or chromized carbon steel. The filter media is made of Nomex (glass and aromatic polyamide fibers), fiberglass, or asbestos<sup>P001,P016,P024,P052</sup>. This waste includes acid-, nonacid-, and solvent-contaminated filters<sup>C103</sup>. The waste may also contain limited amounts of combustible materials<sup>P024</sup>. Beginning in approximately 1989, acid- and nonacid-contaminated absolute drybox filters were sorted. IDC 335 was assigned to nonacid-contaminated filters, and acid-contaminated filters were assigned IDC 342. Absolute filters contaminated with plutonium above the EDL were...
processed in Building 771 as IDC 338. Filters below the EDL, which were wet or had been exposed to corrosive fumes, were sent to Building 776 and processed as IDC 376.\textsuperscript{P001,P016,P024}

**Item Description Code 338, Insulation and Filter Media:** This waste consists primarily of filter media removed from various filters, but also includes asbestos or fiberglass pipe and furnace insulation, fire blankets, and asbestos gloves.\textsuperscript{P043} Filter media that was wet or had been exposed to corrosive fumes was processed in Building 776 as IDC 376.\textsuperscript{P001,P032,P043}

**Item Description Code 360, Insulation:** This waste consists of asbestos-type pipe insulation, asbestos gloves and fire blankets, and fiberglass and asbestos prefiltor and filter media. The waste may contain limited amounts of combustible materials such as surgical gloves. IDC 360 was replaced by IDC 338 in 1973.\textsuperscript{P024}

**Item Description Code 376, Processed Insulation and Filter Media:** This waste consists of Ful-Flo incinerator filters (IDC 328), absolute drybox filters (IDC 335), and insulation and filter media (IDC 338) that were wet or had been exposed to corrosive fumes. Beginning in approximately 1975, filters and insulation were sent to size reduction in Building 776 where dry Portland cement was added to the waste.\textsuperscript{C103,P024} After adding cement, the waste was assigned IDC 376.\textsuperscript{P001} Prior to 1979, IDC 376 consisted primarily of filter media removed from various filters. Waste generated since 1979 consists of filter media and whole filters.\textsuperscript{P024} The waste also includes asbestos or fiberglass pipe and furnace insulation, fire blankets, and asbestos gloves.\textsuperscript{P024,P032}

**Item Description Code 490, HEPA Filters:** This waste consists primarily of 24x24x12 inch HEPA filters from ventilation intake and exhaust filter plenums. The waste may also include various other sizes of plenum HEPA filters, prefilters, and glovebox HEPA filters.\textsuperscript{P014,J009} Filter frames are constructed of either fire-retardant plywood or particle board and cadmium-plated or chromized carbon steel. The filter media is made of Nomex (glass and aromatic polyamide fibers), fiberglass, or asbestos.\textsuperscript{P001,P016,P024,P052} The waste may also contain metal canister filters that were used for respiratory protection during chemical spill cleanup. At one time, IDC 490 was referred to as chemical warfare service (CWS) filters.\textsuperscript{C103,C104,P024} The waste included filters that had been potentially contaminated with acid vapors (acid-contaminated), solvent vapors (solvent-contaminated), and filters that are not expected to have been contaminated with either acid or solvent vapors (nonacid-contaminated). In the mid-1980s, prefilters were sorted from HEPA filters and were assigned IDC 491. Beginning in approximately 1989, acid- and nonacid-contaminated plenum HEPA filters were sorted. IDC 490 was assigned to nonacid-contaminated filters, and acid-contaminated filters were assigned IDC 492. Prior to 1974, HEPA filters were packaged at each waste generating area.\textsuperscript{P024} HEPA filters contaminated with plutonium above the EDL were processed in Building 771 as IDC 338. Filters below the EDL, which were wet or had been exposed to corrosive fumes, were sent to Building 776 and processed as IDC 376.\textsuperscript{C104,P001,P016,P024,J009}

### 10.1 Waste Generation

Filters and insulation were generated by production, recovery, purification, laboratory, treatment, maintenance, and research and development activities associated with plutonium operations at the site.

**10.1.1 Plutonium Production**

Plutonium production consisted of operations directly associated with the manufacturing of plutonium metal parts including casting, rolling, forming, machining, and assembly processes. Buildings 707 and 777 were the primary weapons components production facilities at the site after the construction of Building 707 in 1972.
Building 707 was constructed after the 1969 fire in Building 776 which shut down foundry and machining operations in that building. The foundry in Building 707 cast molten plutonium into classified components, subassemblies, and assemblies. Other parts were manufactured by rolling, forming, and machining plutonium ingots also cast in the foundry. Components were assembled using a number of welding and joining techniques in Buildings 707, 777, and 779. Production support operations in Buildings 707 and 777 included a variety of inspection, calibration, measurement, weighing, leak testing, and cleaning activities to assure that the parts met stringent specifications. Rejected plutonium parts, scraps, and turnings were returned to be recast. Small pieces of metal, fines, and sweepings were typically burned to oxide and sent to Building 771 to be recovered.

Halogenated solvents were used in production operations to clean and degrease plutonium parts and metal. In addition, the solvents were used with cutting oils to cool plutonium parts during machining. Carbon tetrachloride, tetrachloroethene, 1,1,1-trichloroethane, 1,1,2-trichloro-1,2,2-trifluoroethane, trichloroethene, and methylene chloride were the primary solvents historically used during plutonium production. Tetrachloroethene was replaced by 1,1,1-trichloroethane for degreasing during the 1973 time frame. Several non-halogenated solvents were also used for cleaning and degreasing, primarily during efforts to reduce use of halogenated solvents. These solvents included isopropyl alcohol, ethanol, and acetone. Building 777 housed the carbon tetrachloride and 1,1,1-trichloroethane systems that collected and filtered solvents generated during production operations. In addition to parts cleaning and degreasing, solvents were also used to clean plutonium operation glovebox lines.

10.1.2 Plutonium Recovery and Purification

Several operations at the plant were responsible for either the purification of non-specification plutonium metal or the recovery of plutonium from production waste and residues. Building 771 housed operations that recovered plutonium from waste materials and other sources. Plutonium purification was performed primarily in Buildings 371, 771, 776, and 779.

Recovery operations in Building 771 used acid to dissolve solid materials containing plutonium. The resulting solutions were processed by a series of ion exchange, precipitation, calcination, fluorination, and reduction operations to produce purified plutonium metal to be recycled back into production operations. Potassium hydroxide, potassium fluoride, hydrogen peroxide, and nitric, hydrochloric, and hydrofluoric acids were the primary reagents used for plutonium recovery operations.

Plutonium metal from returned parts and metal from other DOE facilities was purified at Rocky Flats. Plutonium-241 decays to americium-241 which decreases the effectiveness of the plutonium parts. Plutonium parts were disassembled in Building 777. Beginning in 1967, the molten salt extraction (MSE) process in Building 776 recovered americium from plutonium metal using sodium chloride, potassium chloride, and magnesium chloride. Americium was separated from the MSE residue salts using potassium hydroxide precipitation followed by an ammonium thiocyanate anion exchange process. In 1975, the process changed to cation exchange followed by anion exchange (no thiocyanate) and then precipitation using oxalic acid. The process changed again the following year to the salt scrub process which used a magnesium/zinc or a magnesium/aluimnum extractant. The purified plutonium metal from MSE was either sent to the foundry in Building 707 or sent to the electrorefining (ER) process in Building 371 or Building 776 if the metal contained other impurities.
Spray leaching (Building 771) and hydride leaching (Building 779) also used acids to remove plutonium surface contamination from uranium metal and other metals or beryllium contamination from plutonium metal. These processes used nitric, hydrochloric, sulfuric, and sulfamic acids.

10.1.3 Laboratory

Buildings 371, 559, and 771 housed the main analytical laboratories at the site. The laboratories' primary function was to provide analytical support to production activities in addition to supporting recovery, purification, and liquid waste treatment operations. Each of the laboratories used numerous acids, bases, solvents, and other chemical reagents.

Building 371 had an analytical laboratory and a chemical standards laboratory. The chemical standards laboratory prepared standards for various users and inspects standards that have been used in the field. The analytical laboratory analyzed samples from various operations on site.

Building 559 housed the Plutonium Analytical Laboratory responsible for spectrochemical, chemical, and mass spectrometric analyses of samples from plutonium production operations. Uranium, Raschig rings, solutions, and commercial product and gas samples were also analyzed in the laboratory. Plutonium production samples, including metal and oxide, were prepared and subdivided for analysis in the sample cutting process.

Building 771 housed analytical and chemical standards laboratories. The chemical standards laboratory prepared control sample standards for the analytical laboratories in Buildings 371, 559, and 771. The analytical laboratory provided analyses in support of plutonium operations.

10.1.4 Research and Development

Research and Development (R&D) included activities related to production, recovery, and purification as well as "special order" work. Building 779, which was built in 1965, housed much of the R&D operations at the plant. Other areas at the plant supporting R&D included Buildings 559, 771, 776, 777, and 881.

The purpose of Building 779 was to gain more knowledge of the chemistry and metallurgy of plutonium and its interactions with other materials which might be used in plutonium operations. Other activities in Building 779 included developing improvements to the manufacturing process and finding new ways to recover plutonium and associated actinides. Another function was to develop a better understanding of the aging and shelf-life limitations of Rocky Flats products. Most of the materials used and wastes generated in this facility were the same as those in the production and recovery buildings, as much of the work conducted involved improvement of existing processes. However, processing of neptunium, curium, and cerium was also conducted.

10.1.5 Waste Treatment

Waste processing at Rocky Flats has included both liquid and solid process wastes. Liquid waste treatment operations have had relatively few process changes over the years. When Building 774 was built in 1952, its primary purpose was to treat radioactive aqueous waste from Building 771. Radionuclides were removed by precipitation, and the resulting slurry filtered. The solids removed from filters were combined with cement or other solidifying agents. The aqueous waste from this first stage goes through a second precipitation. These processes used sodium hydroxide, ferric sulfate, magnesium sulfate, and calcium
chloride. See Section 23.0, Solidified Aqueous Sludge Building 774, for a detailed description of these processes.

Around 1965, an evaporator was installed in Building 774 to treat liquids from the second stage treatment and from the solar ponds. The concentrate from the evaporator was introduced into a steam-heated double-drum drier which produced a salt waste. The Building 774 evaporator was taken out in 1979. Beginning in 1985, the liquids from the second stage treatment and solar ponds were transferred to the Building 374 evaporator where a similar salt waste was produced.

In Building 374, liquids were concentrated by evaporation into a salt brine. The salt brine was introduced into a spray dryer producing small salt particles suspended in the air stream. The salt-laden air passed through a baghouse filter followed by HEPA filtration. Over time, a visible buildup of salt would form on the HEPA filters.

Building 774 also processed organic liquid wastes. Plutonium-contaminated organic liquids were generated from plutonium machining. The spent organic liquid was filtered and then mixed with a solidifying agent. The process was later changed to a one-step process in which the organic liquid was mixed with Enviroteck (Gypsum cement) and allowed to set up. The air from the process passed through a HEPA filtration system prior to being released. Filters from this process may have been contaminated with sludges containing oil and halogenated solvents. See Section 25.0, Solidified Organic Waste for a detailed description of these processes.

Treatment of solid transuranic wastes was conducted in Buildings 771 and 776. Building 771 processed wastes containing plutonium above the EDL while Building 776 processed wastes below the EDL.

Operations in Building 771 processed wastes including Raschig rings, HEPA filters, and sludges from the filter plenum and from process piping. HEPA filters (IDC 490) removed from filter plenums were double bagged and placed in cardboard containers for assay. Glovebox and plenum filters (IDCs 335 and 490) contaminated with plutonium above the EDL were processed in Building 771. Prior to disassembly, the filters were manually shaken to remove loose particulate. The particulate was sent for recovery. Filter frames were usually below the EDL and were disposed of as combustible or metal waste. Filter media were then repackaged as IDC 338. HEPA filters (IDC 490) below the EDL were transferred to Building 776, removed from the cardboard container, and crushed in a press.

Size reduction in Building 776 removed materials from drums and sorted them in an airlock vault. Ful-Flo incinerator filters (IDC 328), absolute drybox filters (IDC 335), and insulation and filter media (IDC 338) were initially packed into drums by each waste-generating area and then assayed for plutonium content. Beginning in approximately 1975, wastes contaminated with plutonium below the EDL were transported to size reduction in Building 776. Dry Portland cement was added to the waste as a precautionary measure to absorb moisture, neutralize any residual nitric acid that may be present, and reduce the potential for drum pressurization. Prior to 1979, the waste was usually emptied from the original packaging (bottles, cans, or plastic bags) into a mortar box, mixed with dry Portland cement, and repackaged in a 15-gallon plastic bag. Since then, waste received at size reduction in cans or bottles was removed and repackaged in a 15-gallon polyethylene bag. A small quantity of Portland cement was added to each bag and the bag was shaken to disperse the cement. Waste received at size reduction in plastic bags was processed by cutting open the bag, pouring in a small quantity of Portland cement, and shaking the bag. After the waste was processed, it was assigned IDC 376.
Advanced size reduction operations in Building 776 disassembled or cut plutonium-contaminated gloveboxes and miscellaneous large equipment into sizes that could be packaged in approved containers. Glovebox HEPA filters in this area required periodic change-out.\textsuperscript{P110}

The fluidized-bed incinerator in Building 776 received low-level plutonium-contaminated combustible solid and liquid wastes.\textsuperscript{P067} Building 771 also housed an incinerator for processing combustible wastes.\textsuperscript{P061, U047} Process flue gas from the Building 776 incinerator passes through cyclone separators, a sintered metal filter bank, and a HEPA filter bank, before being exhausted into the HEPA filter plenum of the building ventilation system.\textsuperscript{P067} Off-gases from the Building 771 incinerator passed through a caustic scrubber and the incinerator filter plenum before being combined with other glovebox exhaust gases in the main filter plenum.\textsuperscript{P061, U047} The caustic scrubber solution (potassium hydroxide) passed through Ful-Flo filters to remove particulate matter.\textsuperscript{P052, P061} See Section 14.0, Incinerator Waste, for a detailed description of the incineration processes.

10.1.6 Maintenance

Routine and nonroutine maintenance at Rocky Flats includes utilities, filter testing and change-out, strip-out activities, and other general maintenance and cleanup activities.

Utility systems include HVAC systems, fume scrubbers, and process vacuum systems. The HVAC systems contain air supply units for filtering incoming air and plenums for filtering exhaust air. KW detergent was used periodically to wipe down filter frames. Scrubbers housed in Buildings 371, 559, 771, and 779 used potassium or sodium hydroxide to neutralize acid fumes from various process off-gas streams and glovebox exhaust streams. Process vacuum systems provided an absolute pressure at a vacuum header which serves as a means to transfer fluids on demand by valving arrangements.\textsuperscript{P061, P067}

In-place testing of the plenum HEPA filters was initiated in response to a filter change, when there was visible damage to the filter or supporting framework, when plenum monitoring indicated there may be a problem, and when the routine testing schedule for that particular bank of filters dictated.\textsuperscript{P053} Dioctyl phthalate was used for testing filter efficiency, and KW detergent was used for wiping down filter frames.\textsuperscript{C105}

The Building 776 fire in 1969 resulted in the removal of filters in the area and a high volume of filter waste was generated through 1972 because the plenums were rebuilt. To protect against a similar fire, several building filtering systems were upgraded which resulted in an increase in filter waste in 1973 and 1974.\textsuperscript{P053, P090, U056}

Other incidents generating filters included strip-out activities associated with a control valve release in Building 707 occurring in 1974 which allowed radioactive particulates to escape from an exhaust stack on the roof and into Module K. From April 9, 1973 through April 25, 1973, tritium-contaminated plutonium was processed in Building 779, causing a tritium release to the atmosphere and elevated tritium levels in surface waters, process wastes, equipment, gloveboxes, and exhaust plenums.\textsuperscript{P053}

10.2 Waste Packaging

Ful-Flo incinerator filters (IDC 328) were bagged out of the glovebox in one or two polyethylene bags.\textsuperscript{P001, P015} The bagged filters may also be contained in an RPC (clamshell).\textsuperscript{P015} Each bag or clamshell was placed in a 55-gallon drum.\textsuperscript{P001}
Each absolute drybox filter (IDC 335) removed from a glovebox was double contained in plastic bags and sealed with tape. Oil-Dri was added to any bags containing damp filters. Each bag containing a filter was assayed for plutonium content before placement in a 55-gallon drum.

HEPA filters (IDC 490) removed from filter plenums were double bagged and placed in cardboard cartons. The cardboard cartons were transferred to the drum counter for assay and then sent to Building 776 where the filter was removed from the carton for size reduction. The crushed filter was then placed into a waste box or a 55-gallon drum. The cardboard cartons used for transporting the filters were cut flat and may have been placed into the container as well. Drums of IDC 490 consist primarily of glovebox filters (rather than plenum filters) which were single or double bagged before being placed into the drum.

Filter media (IDC 338) was packaged by placing the media into a 1-gallon polyethylene bottle or in a polyethylene bag and double bagged out of the glovebox. Each bottle or bag was placed in a 55-gallon drum.

Insulation (IDC 360) was single- or double-bagged in polyvinyl chloride or polyethylene. Each bag was sealed with tape and placed in a lined 55-gallon drum. Waste such as pipe insulation may have been wrapped with tape and placed directly into the drum. Wet insulation may have been dried in a clothes drier prior to packaging.

Processed insulation and filter media (IDC 376) consists of Ful-Flo incinerator filters, drybox filters, filter media, and insulation combined with dry Portland cement. IDCs 328, 335, and 338 were packaged as described above. After adding the cement, the bags of filters were placed in a 55-gallon drum for shipment.

Depending on waste packaging requirements at the time, several combinations of bags and liners were used to prepare 55-gallon drums for shipment. From 1970 to 1972, waste drums were lined with one or two polyethylene drum bags. Cardboard liners might also have been used to line the inner drum bag. Use of the 90-mil rigid polyethylene liner began in 1972. The rigid liner was placed in each drum and lined with one polyethylene round bottom drum liner or two polyethylene drum bags. A polyvinyl chloride O-ring bag and a polyethylene bag were used if the drum was attached to the glovebox. A fiberboard liner and discs may also have been used between the waste packages and the drum liners. When a drum was full, the drum liners were twisted and taped closed, the lid was secured with a bolted ring, and a tamper indicating device was attached to the drum.

After drums were inspected, one to two quarts of absorbent material (Oil-Dri) was placed on the top of the outer, sealed polyethylene drum bag. This procedure changed in February 1982 when vermiculite was used to fill the space between the outer, sealed polyethylene drum bag and the top of the 90-mil rigid liner. The quantity of vermiculite varied from 3-12 pounds according to the amount of waste contained in each drum.

Waste management and inspection protocol allowed containers of wastes to contain up to 10 percent of another IDC other than that assigned to the container. Visual inspection of filters and insulation containers identified a variety of items including lead tape, nails, wood frames, rubber gaskets, and D-cell batteries.
10.3 Waste Characterization

Filters and insulation are characterized based on knowledge of the material, knowledge of the processes generating the waste, RTR review of the waste, visual inspection, and headspace gas analysis. This section provides a RCRA hazardous waste determination for filters and insulation as well as radionuclide contaminants and potential complexing agents contained in the waste. This waste contains at least 50 percent (by volume) materials that meet the EPA LDR criteria for classification as debris, and is therefore a heterogeneous waste.141

10.3.1 Hazardous Waste Determination

The material in this waste group does not qualify for any of the exclusions outlined in 40 CFR 260 or 261. The waste may exhibit the characteristics of ignitability due to cellulosic materials contaminated with nitrate salts, and corrosivity from the presence of caustic free liquids. The waste may also exhibit the characteristic of toxicity for barium, chromium, lead, and silver. The waste was mixed with halogenated- and nonhalogenated-solvents and electroplating wastes, and is therefore a F-listed hazardous waste. There is no evidence that filters and insulation exhibit any other characteristic of hazardous waste.107 EPA Hazardous Waste Numbers applicable to some or all of the filters and insulation waste group are presented by IDC in Table 10-2.127 These conclusions are supported by the evaluation in Sections 10.3.1.1 and 10.3.1.2.

Table 10-2. Filters and Insulation Waste Characterization.

<table>
<thead>
<tr>
<th>IDC</th>
<th>Title</th>
<th>EPA Hazardous Waste Numbers</th>
</tr>
</thead>
<tbody>
<tr>
<td>328</td>
<td>Filters, Ful-Flo from Building 771 Incinerator</td>
<td>D002, D005, D007, D008, D011, F001, F002, F003, and F005</td>
</tr>
<tr>
<td>335</td>
<td>Absolute Drybox Filters</td>
<td>D001, D005, D007, D008, D011, F001, F002, F003, F005, F006, F007, and F009</td>
</tr>
<tr>
<td>338</td>
<td>Insulation and Filter Media</td>
<td>D001, D005, D007, D008, D011, F001, and F002</td>
</tr>
<tr>
<td>360</td>
<td>Insulation</td>
<td>D005, D007, D008, D011, F001, and F002</td>
</tr>
<tr>
<td>376</td>
<td>Processed Insulation and Filter Media</td>
<td>D005, D007, D008, D011, F001, F002, F003, F005, F006, F007, and F009</td>
</tr>
<tr>
<td>490</td>
<td>HEPA Filters</td>
<td>D001, D005, D007, D008, D011, F001, F002, F003, F005, F006, F007, and F009</td>
</tr>
</tbody>
</table>

10.3.1.1 Characteristic Waste

The materials in this waste group may exhibit a characteristic of hazardous waste as defined in 40 CFR 261, Subpart C as an ignitable waste (40 CFR 261.21), as a corrosive waste (40 CFR 261.22), and as a toxic waste (40 CFR 261.24). The materials do not exhibit the characteristic of reactivity (40 CFR 261.23). The origin of the characteristic hazardous waste numbers assigned to filters and insulation is provided in Table 10-3. The table includes only the hazardous waste numbers that are applicable to waste for which a specific source and time period was identified. The hazardous waste numbers are not applicable to waste
generated from areas other than those listed in the table, or from those specific areas but during a different period of time.

Table 10-3. Origin of Characteristic Hazardous Waste Numbers.

<table>
<thead>
<tr>
<th>IDC</th>
<th>EPA Hazardous Waste Numbers</th>
<th>Building</th>
</tr>
</thead>
<tbody>
<tr>
<td>335</td>
<td>D001</td>
<td>Building 374 generated after 1984</td>
</tr>
<tr>
<td>338</td>
<td>D001</td>
<td>Building 374 generated after 1984</td>
</tr>
<tr>
<td>490</td>
<td>D001</td>
<td>Building 374 generated after 1984</td>
</tr>
</tbody>
</table>

**Ignitability:** Filters and insulation assigned IDCs 328, 360, and 376 do not meet the definition of ignitability as defined in 40 CFR 261.21. Filters assigned IDCs 335, 338, and 490 may meet the definition of ignitability due to nitrate salt contamination. The material in this waste group is not a liquid, and packaging procedures prohibited the addition of liquids to the containers. Filters and insulation assigned IDCs 328, 360, and 376 are not DOT oxidizers as defined in 49 CFR 173, and are not capable of causing fire through friction, absorption of moisture, or spontaneous chemical change. However, filters (IDCs 335 and 490) and associated filter media (IDC 338) used in conjunction with the generation of salt waste by Building 374 liquid waste treatment operations may have visible nitrate salt contamination. For this reason, a risk of spontaneous combustion has been identified. Therefore, EPA Hazardous Waste Number D001 is applicable to filters (IDCs 335, 338, and 490) from Building 374 generated after 1984.

**Corrosivity:** Filters and insulation assigned IDCs 335, 338, 360, 376, and 490 do not meet the definition of corrosivity as defined in 40 CFR 261.22. Ful-Flo filters (IDC 328) may meet the definition of corrosivity due to the presence of caustic free liquids. The material in this waste group is not a liquid, and packaging procedures prohibited the addition of liquids to the containers. In addition, absorbents were added to wastes having the potential of generating free liquids (i.e., filters used in acid glovebox lines). Filters and insulation wastes (IDCs 328, 360, and 376) are not DOT oxidizers as defined in 49 CFR 173, and are not capable of causing fire through friction, absorption of moisture, or spontaneous chemical change. However, filters (IDCs 335 and 490) and associated filter media (IDC 338) used in conjunction with the generation of salt waste by Building 374 liquid waste treatment operations may have visible nitrate salt contamination. For this reason, a risk of spontaneous combustion has been identified. Therefore, EPA Hazardous Waste Number D002 is assigned to Ful-Flo filters (IDC 328).

**Reactivity:** The materials in this waste group do not meet the definition of reactivity as defined in 40 CFR 261.23. The materials are stable and will not undergo violent chemical change. The materials will not react violently with water, form potentially explosive mixtures with water, or generate toxic gases, vapors, or fumes when mixed with water. The materials do not contain cyanides or sulfides, and are not capable of detonation or explosive reaction. The materials are not forbidden explosives or Division 1.1, 1.2, or 1.3 (Class A or B) explosives as defined in 49 CFR 173, nor do the drums contain explosive materials. Explosives were not handled or used around radioactive material. The materials in this waste group are therefore not reactive wastes (D003).

**Toxicity:** The materials in this waste group meet the definition of toxicity as defined in 40 CFR 261.24. The toxicity characteristic contaminants fall into one of two categories: metals and organics. Organic compounds
include halogenated- and nonhalogenated-solvents, pesticides, herbicides, and other toxic compounds. This waste group may exhibit the characteristic of toxicity for barium, chromium, lead, and silver metals.

Filters from the Building 771 incinerator plenum are contaminated with lead and barium. RTR and visual inspection have identified drums of filters containing lead items such as lead tape. In addition, emission spectroscopy data from plenum HEPA filter samples indicate the presence of several metals.

Table 10-4. Emission Spectroscopy Results for HEPA Filters.

<table>
<thead>
<tr>
<th>Compound</th>
<th>Total Concentration (ppm)</th>
</tr>
</thead>
<tbody>
<tr>
<td>Barium</td>
<td>&gt; 5,000</td>
</tr>
<tr>
<td>Chromium</td>
<td>5 to 500</td>
</tr>
<tr>
<td>Lead</td>
<td>&gt; 5,000</td>
</tr>
<tr>
<td>Silver</td>
<td>5 to 500</td>
</tr>
</tbody>
</table>

Filters and insulation (IDCs 328, 335, 338, 360, 376, and 490) may exhibit the characteristic of toxicity for barium, chromium, lead, and silver. Therefore, the materials in this waste group are assigned EPA Hazardous Waste Numbers D005, D007, D008, and D011 since a representative sample of this waste cannot be obtained for verification purposes.

There is no documentation indicating the presence or use of pesticides or herbicides in the areas or processes generating filters and insulation. Therefore, this waste group does not exhibit the characteristic of toxicity due to pesticides or herbicides (D012-D017).

Carbon tetrachloride, tetrachloroethene, and trichloroethene were used for cleaning and degreasing. Benzene was used in laboratory analysis. Since these compounds were typically used as solvents, the waste is regulated as a listed hazardous waste and not a characteristic waste because these compounds are specifically addressed in the treatment standards for the listed hazardous waste. Since filters and insulation are characterized as listed hazardous wastes due to spent solvent contamination, the waste is not a toxic waste due to the presence of these organic compounds.

Chloroform was used in laboratory operations, and glovebox filters from these operations may have been exposed to chloroform vapors. However, this waste should not exhibit the characteristic of toxicity for chloroform because there is likely only trace quantities of chloroform on the filters.

10.3.1.2 Listed Hazardous Waste

The material in this waste group is a listed hazardous waste because it was mixed with a waste listed in 40 CFR 261, Subpart D as a hazardous waste from non-specific sources (40 CFR 261.31). The material is not, or was not mixed with, a hazardous waste from specific sources (40 CFR 261.32), or a discarded commercial chemical product, an off-specification species, a container residue, or a spill residue thereof (40 CFR 261.33). The origin of the listed hazardous waste numbers assigned to filters and insulation is provided in Table 10-5. The table includes only the hazardous waste numbers that are applicable to waste for which a specific source and time period was identified. Waste generated from areas other than those listed in the table, or from those specific areas but during a different period of time, are not assigned the hazardous waste numbers.
Table 10-5. Origin of Listed Hazardous Waste Numbers.

<table>
<thead>
<tr>
<th>IDC</th>
<th>EPA Hazardous Waste Numbers</th>
<th>Building</th>
</tr>
</thead>
<tbody>
<tr>
<td>335</td>
<td>F001 and F002, F001, F002, F003, F005, F006, F007, and F009</td>
<td>Building 774</td>
</tr>
<tr>
<td>338</td>
<td>F001 and F002</td>
<td>Building 774</td>
</tr>
<tr>
<td>360</td>
<td>F001 and F002</td>
<td>Building 774</td>
</tr>
<tr>
<td>376</td>
<td>F001 and F002, F001, F002, F003, F005, F006, F007, and F009</td>
<td>Building 374 generated after 1984</td>
</tr>
<tr>
<td>490</td>
<td>F001, F002, F003, F005, F006, F007, and F009</td>
<td>Building 374 generated after 1984</td>
</tr>
</tbody>
</table>

Combustible wastes fed to the recovery incinerator in Building 771 may have been contaminated with F001-, F002-, F003-, and F005-listed spent solvents. Ful-Flo filters (IDC 328) were used to filter particulate matter from the caustic solution used in the off-gas system of the incinerator. The Ful-Flo filters were derived from the treatment of a hazardous waste and are therefore assigned EPA Hazardous Waste Numbers F001, F002, F003, and F005.\textsuperscript{p052}

The Colorado Department of Public Health and Environment has stated that filters (except Ful-Flo) with no visible contamination can be excluded from characterization as a listed hazardous waste.\textsuperscript{c102} Based on this guidance, only filters used in conjunction with liquid waste treatment operations in Buildings 374 and 774 are characterized as listed hazardous wastes.

Waste oils and F001- and F002-listed spent solvents generated from machining and degreasing of plutonium metal were immobilized in Building 774. Absolute drybox filters would become contaminated with sludge containing oil and halogenated solvents from the organic liquid immobilization process. These filters (IDC 335) and the related filter media (IDCs 338, 360, and 376) from Building 774 were derived from the treatment of a hazardous waste and are therefore assigned EPA Hazardous Waste Numbers F001 and F002.\textsuperscript{c102,p052}

Liquid waste treatment operations in Building 374 treated aqueous wastes from numerous areas and processes that could have contained some F001-, F002-, F003-, or F005-listed spent solvents. Filters used in conjunction with the generation of salt waste in Building 374 (after 1984) may have visible nitrate salt contamination. Filters (IDCs 335, 376, and 490) were derived from the treatment of a hazardous waste, and therefore are assigned EPA Hazardous Waste Numbers F001, F002, F003, and F005.\textsuperscript{c102,p052}

There is no documentation indicating the presence or use of F004-listed solvents in the areas or processes generating filters and insulation. Therefore, this waste group is not a F004-listed hazardous waste.
Headspace analysis performed on samples of filters and insulation obtained at INEL and Rocky Flats confirms the presence of F-listed solvents. Headspace analysis results are not available for IDC 360. The detected F-listed compounds in which the 90 percent UCL is above the PRQL are provided.\textsuperscript{P033,U030}

- 1,1,1-trichloroethane
- benzene (IDC 376 only)
- tetrachloroethene (IDC 335 only)
- toluene (IDC 490 only)
- trichloroethene (IDCs 335, 338, and 490 only)

Additional F-listed solvents were detected in headspace samples of filters and insulation obtained Rocky Flats. The detected F-listed compounds in which the 90 percent UCL is above the PRQL are also provided.\textsuperscript{U030}

- toluene (IDCs 335 and 376)

Aqueous waste treatment operations in Building 374 treated spent stripping, cleaning, and plating solutions and sludges from Building 444 electroplating operations after 1984. Filters used in conjunction with the generation of salt waste in Building 374 may have visible nitrate salt contamination. Filters (IDCs 335, 376 and 490) were derived from the treatment of a hazardous waste, and therefore are assigned EPA Hazardous Waste Numbers F006, F007, and F009.\textsuperscript{C102,P052}

The inventory of filter and insulation (IDCs 338 and 360) were generated in 1973.\textsuperscript{P127} Because the process in Building 374 that generated the salt waste was not in operation until approximately 1984, these filter and insulation would not be contaminated with nitrate salts.\textsuperscript{P052} Therefore, IDCs 338 and 360 are not assigned EPA Hazardous Waste Numbers F003, F005, F006, F007, or F009.\textsuperscript{C102}

The material in this waste group is not a hazardous waste from specific sources since it was not generated from any of the processes listed in 40 CFR 261.32. The material in this waste group is therefore not a K-listed hazardous waste.

The material in this waste group is not a discarded commercial chemical product, an off-specification species, a container residue, or a spill residue thereof (40 CFR 261.33). The material in this waste group is therefore not a P- or U-listed hazardous waste.

10.3.2 Radionuclides

Documented assay results for Ful-Flo filters (IDC 328) indicate the presence of plutonium.\textsuperscript{P015} Assay results for filters and insulation (IDCs 335, 338, 360, 376 and 490) indicate the presence of plutonium and americium-241.\textsuperscript{P015,P016,P024,P033,P115} Filter wastes assigned IDCs 335 and 376 also contain uranium-235.\textsuperscript{P016,P115} In addition, IDC 376 contains uranium-238.\textsuperscript{P115} Even though no documented assay results have been identified for filters contaminated with tritium, filters could contain tritium from the incident occurring in 1973 in which tritium-contaminated plutonium was processed.\textsuperscript{P053}
10.3.3 Complexing Agents

Because complexing agents can aid in the transport of transuranic radionuclides from the waste after disposal, the waste was assessed for potential complexing agents. This information may also be added to the chemical compatibility studies since limited information was available on these chemicals in the past.

EDTA represents a group of chelating compounds, such as ethylenediaminetetraacetic acid, with similar molecular structures found in many soaps and detergents. Versene (a trade name for EDTA) and citric acid are known constituents of KW decontamination detergent. KW was used during a variety of decontamination activities at the plant, including wiping down filter frames. A buffer solution (TISAB) containing diaminocyclohexane tetraacetic acid was used during specific ion electrode analysis in Building 550. Oxalic acid and tetraphosphoric acid were used to etch plutonium and other metals. Oxalic acid was also used for americium recovery. Filters and insulation may contain trace quantities of these complexing agents.
11.0 GLASS

This waste group consists of glass materials generated by the production, recovery, laboratory, treatment, maintenance, and research and development activities associated with plutonium operations. The waste was generated in Buildings 371, 374, 559, 707, 771, 774, 776, 777, and 779. Historic IDC descriptions and dates of generation for the INEL accessible storage inventory are presented by IDC in Table 11-1.

Table 11-1. Glass Waste in the Accessible Storage Inventory.

<table>
<thead>
<tr>
<th>IDC</th>
<th>Title</th>
<th>Dates of Generation</th>
</tr>
</thead>
<tbody>
<tr>
<td>440</td>
<td>Glass (except Raschig Rings)</td>
<td>November 1972-February 1988</td>
</tr>
</tbody>
</table>

*Item Description Code 440, Glass (except Raschig Rings):* This waste consists of glass generated by plutonium production, recovery, laboratory, treatment, maintenance operations in Buildings 371, 374, 559, 707, 771, 774, 776, 777, and 779. The waste consists of items such as bottles, vials, light bulbs, labware, glovebox windows, and process equipment. The materials may be glass, ceramic, leaded glass, or quartz. The waste may also contain limited amounts of metal, plastic, rubber, and combustibles.

11.1 Waste Generation

Glass was generated by production, recovery, purification, laboratory, treatment, maintenance, and research and development activities associated with plutonium operations at the site.

11.1.1 Plutonium Production

Plutonium production consisted of operations directly associated with the manufacturing of plutonium metal parts including casting, rolling, forming, machining, and assembly processes. Buildings 707 and 777 were the primary weapons components production facilities at the site after the construction of Building 707 in 1972. Building 707 was constructed after the 1969 fire in Building 776 which shut down foundry and machining operations in that building.

The foundry in Building 707 cast molten plutonium into classified components, subassemblies, and assemblies. Other parts were manufactured by rolling, forming, and machining plutonium ingots also cast in the foundry. Components were assembled using a number of welding and joining techniques in Buildings 707, 777, and 779. Production support operations in Buildings 707 and 777 included a variety of inspection, calibration, measurement, weighing, leak testing, and cleaning activities to assure that the parts met stringent specifications. Rejected plutonium parts, scraps, and turnings were returned to be recast. Small pieces of metal, fines, and sweepings were typically burned to oxide and sent to Building 771 to be recovered. Glass waste generated by production operations consisted primarily of items such as bottles and sample vials.

Halogenated solvents were used in production operations to clean and degrease plutonium parts and metal. In addition, the solvents were used with cutting oils to cool plutonium parts during machining. Carbon tetrachloride, tetrachloroethene, 1,1,1-trichloroethane, 1,1,2-trichloro-1,2,2-trifluoroethane, trichloroethene, and
methylene chloride were the primary solvents historically used during plutonium production. Tetrachloroethene was replaced by 1,1,1-trichloroethane for degreasing during the 1973 time frame. Several non-halogenated solvents were also used for cleaning and degreasing, primarily during efforts to reduce use of halogenated solvents.\textsuperscript{023,053} These solvents included isopropyl alcohol, ethanol, and acetone.\textsuperscript{052,059,067} Building 777 housed the carbon tetrachloride and 1,1,1-trichloroethane systems that collected and filtered solvents generated during production operations. In addition to parts cleaning and degreasing, solvents were also used to clean plutonium operation glovebox lines.\textsuperscript{053}

11.1.2 Plutonium Recovery and Purification

Several operations at the plant were responsible for either the purification of non-specification plutonium metal or the recovery of plutonium from production waste and residues. Building 771 housed operations that recovered plutonium from waste materials and other sources.\textsuperscript{053} Plutonium purification was performed primarily in Buildings 371, 771, 776, and 779.\textsuperscript{053}

Recovery operations in Building 771 used acid to dissolve solid materials containing plutonium. The resulting solutions were processed by a series of ion exchange, precipitation, calcination, fluorination, and reduction operations to produce purified plutonium metal to be recycled back into production operations. Potassium hydroxide, potassium fluoride, hydrogen peroxide, and nitric, hydrochloric, and hydrofluoric acids were the primary reagents used for plutonium recovery operations.\textsuperscript{053,061,067,068,047}

Plutonium metal from returned parts and metal from other DOE facilities was purified at Rocky Flats. Plutonium-241 decays to americium-241 which decreases the effectiveness of the plutonium parts. Plutonium parts were disassembled in Building 777.\textsuperscript{053,0113} Beginning in 1967, the molten salt extraction (MSE) process in Building 776 recovered americium from plutonium metal using sodium chloride, potassium chloride, and magnesium chloride.\textsuperscript{053} Americium was separated from the MSE residue salts using potassium hydroxide precipitation followed by an ammonium thiocyanate anion exchange process. In 1975, the process changed to cation exchange followed by anion exchange (no thiocyanate) and then precipitation using oxalic acid.\textsuperscript{0123,047} The process changed again the following year to the salt scrub process which used a magnesium/zinc or a magnesium/aluminum extractant.\textsuperscript{047} The purified plutonium metal from MSE was either sent to the foundry in Building 707 or sent to the electrorefining (ER) process in Building 371 or Building 776 if the metal contained other impurities.\textsuperscript{053,047}

Spray leaching (Building 771) and hydride leaching (Building 779) also used acids to remove plutonium surface contamination from uranium metal and other metals or beryllium contamination from plutonium metal. These processes used nitric, hydrochloric, sulfuric, and sulfamic acids.\textsuperscript{053,061,062}

Glass waste generated by recovery operations included items such as bottles, condensers, ion columns, vessels, and vessel liners.\textsuperscript{014,065}

11.1.3 Laboratory

Buildings 371, 559, and 771 housed the main analytical laboratories at the site. The laboratories' primary function was to provide analytical support to production activities in addition to supporting recovery, purification, and liquid waste treatment operations. Each of the laboratories used numerous acids, bases, solvents, and other chemical reagents.
Building 371 had an analytical laboratory and a chemical standards laboratory. The chemical standards laboratory prepared standards for various users and inspects standards that have been used in the field. The analytical laboratory analyzed samples from various operations on site. The types of analyses performed included:

- Total Alpha Activity
- Isotopic Analysis
- X-Ray Emission
- X-Ray Diffraction
- Plutonium, Uranium, and Americium Content
- Corrosivity
- Ignitability

Building 559 housed the Plutonium Analytical Laboratory responsible for spectrochemical, chemical, and mass spectrometric analyses of samples from plutonium production operations. Uranium, Raschig rings, solutions, and commercial product and gas samples were also analyzed in the laboratory. Plutonium production samples, including metal and oxide, were prepared and subdivided for analysis in the sample cutting process. The types of analyses performed included:

- Emission Spectroscopy
- Atomic Absorption
- Infrared Analysis
- Gallium Analysis
- Plutonium Assay
- Carbon Analysis
- Uranium Analysis
- Raschig Ring Analysis
- Tritium Analyses
- Nonroutine Chemical Analysis
- Anion/Cation Solution Analysis
- Isotopic Analysis
- Thermal Analysis
- Gas Analysis
- Spark Source Mass Spectroscopy
- X-ray Analysis

Building 771 housed analytical and chemical standards laboratories. The chemical standards laboratory prepared control sample standards for the analytical laboratories in Buildings 371, 559, and 771. The analytical laboratory provided analyses in support of plutonium operations. The types of analyses performed included:

- X-Ray Fluorescence
- Alpha/Gamma Scintillation
- Atomic Absorption
- Laser Fluorimetry
- Spectrophotometry
- Calorimetry
- Gamma Spectroscopy
- Titrations

The laboratories used a variety of reagents and solvents including:

**Acids/Bases**
- boric
- hydrochloric
- hydrofluoric
- nitric
- perchloric
- phosphoric
- sodium hydroxide
- sulfamic
- sulfuric
- tartaric

**Reagents**
- ammonium hydroxide
- ammonium molybdate
- ceric ammonium nitrate
- ceric sulfate
- ferrous sulfamate
- ferric chloride
- potassium bromide
Laboratory operations generated a majority of the glass waste group. Laboratory operations generated items such as reagent bottles, vials, burettes, pipettes, ceramics, syringes, stirrers, watch glasses, funnels, beakers, flasks, sample cells, ampules, plasma torches, and other glass laboratory equipment and instruments.

11.1.4 Research and Development

Research and Development (R&D) included activities related to production, recovery, and purification as well as "special order" work. Building 779, which was built in 1965, housed much of the R&D operations at the plant. Other areas at the plant supporting R&D included Buildings 559, 771, 776, 777, and 881.

The purpose of Building 779 was to gain more knowledge of the chemistry and metallurgy of plutonium and its interactions with other materials which might be used in plutonium operations. Other activities in Building 779 included developing improvements to the manufacturing process and finding new ways to recover plutonium and associated actinides. Another function was to develop a better understanding of the aging and shelf-life limitations of Rocky Flats products. Most of the materials used and wastes generated in this facility were the same as those in the production and recovery buildings, as much of the work conducted involved improvement of existing processes. However, processing of neptunium, curium, and cerium was also conducted.

The plant conducted special order work for other facilities in the DOE complex, the DOD, or other federal departments or agencies. One example is the introduction of radionuclide tracers into pits destined for off-site test shots. This work took place in the 1960s and well into the 1970s. Materials such as americium-240, plutonium-238, neptunium, curium, and cerium were blended in with the regular component materials for the purpose of studying performance of the different weapon components based on post-test distribution of the rare tracers. These tracer materials were kept separate from the regular production material streams, and special recovery operations in Building 771 specialized in recovering these more exotic materials.
From approximately 1959 to the mid-1970s, Rocky Flats was involved in "Project Plowshare." The mission of the program was to develop technology for using nuclear explosives for peaceful applications such as excavation and uncovering of deep mineral deposits. Materials used in the manufacturing of these components were the same as those used in the production buildings.\textsuperscript{533}

Research and Development activities may have generated any of the glass items generated by similar production, recovery, and purification operations at the site.

11.1.5 Waste Treatment

Waste processing at Rocky Flats has included both liquid and solid process wastes. Liquid waste treatment operations have had relatively few process changes over the years. When Building 774 was built in 1952, its primary purpose was to treat radioactive aqueous waste from Building 771. Radionuclides were removed by precipitation, and the resulting slurry filtered. The solids removed from filters were combined with cement or other solidifying agents. The aqueous waste from this first stage goes through a second precipitation.\textsuperscript{533} These processes use sodium hydroxide, ferric sulfate, magnesium sulfate, and calcium chloride.\textsuperscript{109} See Section 23.0, Solidified Aqueous Sludge Building 774, for a detailed description of these processes.

Around 1965, an evaporator was installed in Building 774 to treat liquids from the second stage treatment and from the solar ponds. The concentrate from the evaporator was introduced into a steam-heated double-drum drier which produced a salt waste. The Building 774 evaporator was taken out in 1979, and the liquids from the second stage treatment and solar ponds have since been transferred to Building 374 for additional treatment.\textsuperscript{533}

Building 774 also processed organic liquid wastes. Plutonium-contaminated organic liquids were generated from plutonium machining.\textsuperscript{533} The spent organic liquid was filtered and then mixed with a solidifying agent. The process was later changed to a one step process in which the organic liquid was mixed with Envirostone (Gypsum cement) and allowed to set up.\textsuperscript{109} See Section 25.0, Solidified Organic Waste for a detailed description of these processes.

Treatment of solid transuranic wastes was conducted in Buildings 771 and 776. Building 771 processed wastes containing plutonium above the EDL while Building 776 processed wastes below the EDL.

Operations in Building 771 processed wastes including Raschig rings, HEPA filters, and sludges from the filter plenum and from process piping. Filters were disassembled to remove plutonium-contaminated dust. Process piping removed from service was cut up and cleaned of built-up sludge. Sludge from the process piping and from the filter plenum was dissolved in nitric acid to recover plutonium. Until 1984, plutonium was recovered from Raschig rings by nitric acid leaching.\textsuperscript{561}

Size reduction in Building 776 removed materials from drums and sorted them in an airlock vault. Materials such as light metals, filters, glass, combustibles, and Raschig rings were then put into containers with like materials. Light metals and leaded gloves were washed in a ball mill.\textsuperscript{567}

Advanced size reduction operations in Building 776 disassembled or cut plutonium-contaminated gloveboxes and miscellaneous large equipment into sizes that could be packaged in approved containers.\textsuperscript{567,570}
The fluidized-bed incinerator in Building 776 received low-level plutonium-contaminated combustible solid and liquid wastes. Building 771 also housed an incinerator for processing combustible wastes. See Section 14.0, Incinerator Waste, for a detailed description of the incineration processes.

Glass waste generated by waste treatment operations consisted primarily of items such as bottles and other broken containers.

11.1.6 Routine Maintenance

Routine maintenance at Rocky Flats included utilities; change out of oils, coolants, filters, and Raschig rings; and other general maintenance activities.

Utility systems include HVAC systems, fume scrubbers, and process vacuum systems. The HVAC systems contain air supply units for filtering incoming air and plenums for filtering exhaust air. KW detergent was used for periodic maintenance inside and outside the plenums. Scrubbers housed in Buildings 371, 559, 771, and 779 used potassium or sodium hydroxide to neutralize acid fumes from various process off-gas streams and glovebox exhaust streams. Process vacuum systems provide an absolute pressure at a vacuum header which serves as a means to transfer fluids on demand by valving arrangements.

Oils, coolants, filters, and Raschig rings were used in numerous processes and required periodic change out. Other general maintenance activities included repair or replacement of gloveboxes, tanks, valves, pumps, and pipes.

Glass waste generated by maintenance activities included leaded glass glovebox windows, scrubber vessels, inspection ports from fume scrubber towers, and fluorescent and incandescent light bulbs.

11.1.7 Non-Routine Operations

Non-routine operations include spill clean up, strip-out operations, and activities associated with fires and other incidents.

Occasionally, spills of various materials occur due to leaks in tanks and piping or from material releases from gloveboxes. Tanks or pipes may have contained acids, bases, or solvents used during normal process operations. A paint stripper containing methylene chloride was often used for decontamination.

Another nonroutine activity was the strip-out of glovebox lines, process piping, valves, and associated systems. Strip-out activities were performed when a glovebox line was scheduled to be replaced or during renovation. Solvents such as trichloroethene or 1,1,1-trichloroethane may have been used during this type of operation for decontamination.

Other nonroutine activities, such as fires and other incidents, include:

- the 1969 fire which spread through combustible materials in several hundred inter-connected gloveboxes in Building 776/777,
- the 1974 control valve release in Building 707 which allowed radioactive particulates to escape from an exhaust stack on the roof and into Module K,
the tritium release in which tritium-contaminated plutonium was processed from April 9, 1973 through April 25, 1973 in Building 779 causing a tritium release to the atmosphere, as well as elevated tritium levels in surface waters, process wastes, equipment, gloveboxes, and exhaust plenums.\textsuperscript{53}

### 11.2 Waste Packaging

Glass was either loaded directly into a lined 55-gallon drum or double-bagged out of the glovebox line. To increase loading, many glass items were broken prior to packaging. Light bulbs may have been crushed prior to disposal. The waste may also have been collected in metal cans, polyethylene bottles, or Fibre-Paks prior to placement in a lined 55-gallon drum.\textsuperscript{12,24}

Depending on waste packaging requirements at the time, several combinations of bags and liners were used to prepare 55-gallon drums for shipment. From 1970 to 1972, waste drums were lined with one or two polyethylene drum bags. Cardboard liners might also have been used to line the inner drum bag. Use of the 90-mil rigid polyethylene liner began in 1972.\textsuperscript{24} The rigid liner was placed in each drum and lined with one polyethylene round bottom drum liner or one or two polyethylene drum bags.\textsuperscript{8,12,16,24,63,64} A polyvinyl chloride O-ring bag and a polyethylene bag were used if the drum was attached to the glovebox.\textsuperscript{16} A fiberboard liner and discs may also have been used between the waste packages and the drum liners for puncture protection.\textsuperscript{8,12,16,63,64} When a drum was full, the drum liners were twisted and taped closed, the lid was secured with a bolted ring, and a tamper indicating device was attached to the drum.\textsuperscript{12,16,24}

After drums were inspected, one to two quarts of absorbent material (Oil-Dri) was placed on the top of the outer, sealed polyethylene drum bag. This procedure changed in February 1982 when vermiculite was used to fill the space between the outer, sealed polyethylene drum bag and the top of the 90-mil rigid liner. The quantity of vermiculite varied from 3-12 pounds according to the amount of waste contained in each drum.\textsuperscript{24}

Waste management and inspection protocol allowed containers of wastes to contain up to 10 percent of another IDC other than that assigned to the container.\textsuperscript{16} Visual inspection of containers of glass waste identified plastic bottles, lead tape, rubber gaskets, and Raschig rings.\textsuperscript{9,15,24}

### 11.3 Waste Characterization

Glass is characterized based on knowledge of the material, knowledge of the processes generating the waste, RTR review of the waste, visual inspection, and headspace gas analysis. This section provides a RCRA hazardous waste determination for glass as well as radionuclide contaminants and potential complexing agents contained in the waste. This waste contains at least 50 percent by volume materials that meet the EPA LDR criteria for classification as debris, and is therefore a heterogeneous waste.\textsuperscript{141}

#### 11.3.1 Hazardous Waste Determination

Some of the glass waste is not regulated as hazardous wastes as defined in 40 CFR 261.7 (empty container). Glass waste may exhibit the characteristic of ignitability due to the presence of ignitable free liquids. The waste may also exhibit the characteristic of toxicity for barium, lead, and mercury. The waste is not a listed hazardous waste, and there is no evidence that glass exhibits any other characteristic of hazardous waste.\textsuperscript{91,94} EPA Hazardous Waste Numbers applicable to some or all of the glass waste group are presented by IDC in Table 11-2. These conclusions are supported by the evaluation in Sections 11.3.1.1 and 11.3.1.2.
Table 11-2. Glass Waste Characterization.

<table>
<thead>
<tr>
<th>IDC</th>
<th>Title</th>
<th>EPA Hazardous Waste Numbers</th>
</tr>
</thead>
<tbody>
<tr>
<td>440</td>
<td>Glass (except Raschig Rings)</td>
<td>D001, D005, D008, D009</td>
</tr>
</tbody>
</table>

### 11.3.1.1 Characteristic Waste

The materials in this waste group may exhibit a characteristic of hazardous waste as defined in 40 CFR 261, Subpart C, as an ignitable waste (40 CFR 261.21) and as a toxic waste (40 CFR 261.24). The materials do not exhibit the characteristics of corrosivity (40 CFR 261.22) or reactivity (40 CFR 261.23).

**Ignitability:** The materials in this waste group may meet the definition of ignitability as defined in 40 CFR 261.21 due to the presence of ignitable free liquids. The materials are not liquid, and absorbents were added to wastes having the potential of generating free liquids (i.e., glass vials containing liquid). Free liquids were identified in a few drums of glass waste. Headspace gas analysis of those drums indicates that the liquids contain cyclohexane which is an ignitable liquid. The materials are not compressed gases, nor does the waste contain compressed gases. Free liquids were identified in a few drums of glass waste; however, headspace gas analysis of those drums indicates that the liquids contain cyclohexane and 1,1,1-trichloroethane which are not corrosive liquids. The materials in this waste group are therefore not corrosive wastes (D002).

**Corrosivity:** The materials in this waste group do not meet the definition of corrosivity as defined in 40 CFR 261.22. The materials are stable and will not undergo violent chemical change. The materials will not react violently with water, form potentially explosive mixtures with water, or generate toxic gases, vapors, or fumes when mixed with water. The materials do not contain cyanides or sulfides, and are not capable of detonation or explosive reaction. The materials are not forbidden explosives or Division 1.1, 1.2, or 1.3 (Class A or B) explosives as defined in 49 CFR 173, nor do the drums contain explosive materials. Explosives were not handled or used around radioactive material. The materials in this waste group are therefore not reactive wastes (D003).

**Reactivity:** The materials in this waste group do not meet the definition of reactivity as defined in 40 CFR 261.23. The materials are stable and will not undergo violent chemical change. The materials will not react violently with water, form potentially explosive mixtures with water, or generate toxic gases, vapors, or fumes when mixed with water. The materials do not contain cyanides or sulfides, and are not capable of detonation or explosive reaction. The materials are not forbidden explosives or Division 1.1, 1.2, or 1.3 (Class A or B) explosives as defined in 49 CFR 173, nor do the drums contain explosive materials. Explosives were not handled or used around radioactive material. The materials in this waste group are therefore not reactive wastes (D003).

**Toxicity:** The materials in this waste group may meet the definition of toxicity as defined in 40 CFR 261.24. The toxicity characteristic contaminants fall into one of two categories: metals and organics. Organic compounds include halogenated- and nonhalogenated-solvents, pesticides, herbicides, and other toxic compounds. This waste group may exhibit the characteristic of toxicity for barium, lead, and mercury metals.

Visual inspection of the glass waste revealed leaded glovebox windows and other lead items, as well as fluorescent bulbs. Barium and lead are components of leaded glass, and fluorescent bulbs contain mercury. Prior to 1989, leaded glass and fluorescent bulbs were not sorted from other glass waste. Glass waste may
exhibit the characteristic of toxicity for these metals. Therefore, the materials in this waste group are assigned EPA Hazardous Waste Numbers D005, D008, and D009 since a representative sample of this waste cannot be obtained for verification purposes.

There is no documentation indicating the presence or use of pesticides or herbicides in the areas or processes generating glass. Therefore, this waste group does not exhibit the characteristic of toxicity due to pesticides or herbicides (D012-D017).

Carbon tetrachloride, tetrachloroethene, and trichloroethene were used for cleaning and degreasing. Benzene was used in laboratory analysis. Glass may have contacted these compounds during process operations. However, glass is a nonporous material and should not retain toxicity characteristic levels of organics. Therefore, this waste group does not exhibit the characteristic of toxicity due to organic compounds (D018-D043).

### 11.3.1.2 Listed Hazardous Waste

The material in this waste group is not, or was not mixed with, a waste listed in 40 CFR 261, Subpart D as a hazardous waste from non-specific sources (40 CFR 261.31), as a hazardous waste from specific sources (40 CFR 261.32), or as a discarded commercial chemical product, an off-specification species, a container residue, or a spill residue thereof (40 CFR 261.33).

Tetrachloroethene, trichloroethene, methylene chloride, 1,1,1-trichloroethane, carbon tetrachloride, and 1,1,2-trichloro-1,2,2-trifluoroethane were used in production, laboratory, and maintenance operations. Acetone, methanol, xylene, benzene, carbon disulfide, and toluene were used in laboratory operations. During process operations, glass may have come in contact with these compounds. However, much of the glass waste consists of empty containers which are not regulated as hazardous wastes as defined in 40 CFR 261.7. Also, glovebox windows while in place were part of a container-like apparatus, and are not a hazardous waste simply because solvents or other hazardous materials were used in the glovebox. Additionally, glass wastes such as labware that were wiped down with solvents for decontamination purposes are not regulated as listed hazardous wastes. This was clarified by the Colorado Department of Public Health and Environment. Therefore, this waste group is not a F001-, F002-, F003-, or F005-listed hazardous waste.

Raschig rings were identified in one drum of glass waste. Raschig rings removed from tanks that contained organic solvents are characterized as a F-listed waste. The drum of glass waste in question was generated in Building 371 where Raschig ring tanks did not contain solvents, and headspace gas analysis of this drum did not identify any organics. Since before 1970, it has been waste management practice to sort Raschig rings from other glass waste. Therefore, this waste group is not a F-listed hazardous waste due to the presence of Raschig rings.

There is no documentation indicating the presence or use of F004-listed solvents in the areas or processes generating glass. Therefore, this waste group is not a F004-listed hazardous waste.

Although this waste group is not a F-listed hazardous waste, headspace analysis performed on samples of glass obtained at INEL confirms the presence of organic solvents. The detected compounds in which the 90 percent UCL is above the PRQL are provided.

- 1,1,1-trichloroethane
- trichloroethene
Additional F-listed solvents were detected in headspace samples of glass obtained Rocky Flats. The detected F-listed compounds in which the 90 percent UCL is above the PRQL are also provided.

- methanol
- toluene

The material in this waste group is not a hazardous waste from specific sources since it was not generated from any of the processes listed in 40 CFR 261.32. The material in this waste group is therefore not a K-listed hazardous waste.

The material in this waste group is not a discarded commercial chemical product, an off-specification species, a container residue, or a spill residue thereof (40 CFR 261.33). The material in this waste group is therefore not a P- or U-listed hazardous waste.

11.3.2 Radionuclides

Documented assay results for glass indicate the presence of plutonium, americium-241, uranium-235, and uranium-238.

11.3.3 Complexing Agents

Because complexing agents can aid in the transport of transuranic radionuclides from the waste after disposal, the waste was assessed for potential complexing agents. This information may also be added to the chemical compatibility studies since limited information was available on these chemicals in the past.

EDTA represents a group of chelating compounds, such as ethenediaminetetraacetic acid, with similar molecular structures found in many soaps and detergents. Versene (a trade name for EDTA) and citric acid are known constituents of KW decontamination detergent. KW was used during a variety of decontamination activities at the plant. A buffer solution (TISAB) containing diaminocyclohexane tetraacetic acid was used during specific ion electrode analysis in Building 559. Oxalic acid and tetraphosphoric acid were used to etch plutonium and other metals. Oxalic acid was also used for americium recovery. Glass may contain trace quantities of these complexing agents.
12.0 GRAPHITE

This waste group consists of graphite generated by production, recovery, laboratory, size reduction, and research and development activities associated with plutonium operations. Graphite wastes include broken molds, furnace liners and spacers, graphite pieces ranging from chunks to pieces, and some laboratory equipment. The waste was generated in Buildings 371, 559, 707, 771, 776, and 779. Historic IDC descriptions and dates of generation for the INEL accessible storage inventory are presented by IDC in Table 12-1.

Table 12-1. Graphite Waste in the Accessible Storage Inventory.

<table>
<thead>
<tr>
<th>IDC</th>
<th>Title</th>
<th>Dates of Generation</th>
</tr>
</thead>
<tbody>
<tr>
<td>300</td>
<td>Graphite Molds</td>
<td>November 1972-June 1988</td>
</tr>
<tr>
<td>301</td>
<td>Classified Graphite Shapes</td>
<td>April 1973-February 1985</td>
</tr>
<tr>
<td></td>
<td>Graphite Cores</td>
<td></td>
</tr>
<tr>
<td>303</td>
<td>Scarfed Graphite Chunks</td>
<td>March 1985-April 1988</td>
</tr>
<tr>
<td>310</td>
<td>Graphite Scarfings</td>
<td>December 1983</td>
</tr>
<tr>
<td></td>
<td>Graphite, Pulverized or Fines</td>
<td></td>
</tr>
<tr>
<td></td>
<td>Graphite Scarfings and Fines</td>
<td></td>
</tr>
<tr>
<td>312</td>
<td>Coarse Graphite</td>
<td>November 1983-June 1984</td>
</tr>
</tbody>
</table>

Item Description Code 300, Graphite Molds: This waste consists of graphite generated in Buildings 371, 559, 707, 771, and 776. Graphite items include molds from plutonium casting operations, spacers and liners used in high-temperature furnaces and ovens, electrodes, and pieces and chunks generated during mold cleaning. Although the waste is primarily molds from plutonium casting operations in Building 707, limited amounts of graphite molds were periodically generated by various research and development projects. IDC 300 may also include graphite electrodes from Building 559 laboratory operations. Graphite contaminated with plutonium above the EDL was sent for recovery in Buildings 371 or 771. Some surgical gloves may also be included in the waste.

Item Description Code 301, Graphite Cores: This waste consists of graphite cores generated in Buildings 371, 559, and 707. Graphite cores were part of a classified shaped mold generated primarily by plutonium casting operations in Building 707. During the casting of plutonium, classified shapes were sorted from unclassified shapes. Graphite cores contaminated with plutonium above the EDL were sent for plutonium recovery. Prior to 1984, graphite cores were destroyed in Building 776 to render the material unclassified. The pieces of graphite that remained after declassification were assigned IDC 310 or 312. The graphite from Building 559 may be graphite electrodes which have been misidentified as IDC 301. Classified waste should not have been shipped to the INEL, and can be verified by RTR.

Item Description Code 303, Scarfed Graphite Chunks: This waste consists of pieces of broken graphite mold generated from the mechanical cleaning (scarfing) of graphite molds and cores. Scarfing of the mold surface removed most of the mold coating (calcium fluoride) and plutonium contamination.
Item Description Code 310, Graphite Scarfing and Fines: This waste consists of graphite scarfings and fines generated from the mechanical cleaning (scarfing) of graphite molds. The small pieces and fines are coated with calcium fluoride and plutonium. The fines were removed from larger chunks by screening.

Item Description Code 312, Coarse Graphite: This waste consists of odd sized and shaped chunks of graphite generated from the mechanical cleaning (scarfing) of graphite molds. The graphite is coated with calcium fluoride and plutonium.

12.1 Waste Generation

Graphite molds and cores were generated primarily by plutonium production operations. Graphite materials were also generated from research and development activities and laboratory operations. Graphite contaminated with plutonium above the EDL was processed by recovery operations. Size reduction operations declassified materials, and performed waste repackaging or inspection activities. Figure 12-1 shows a general graphite generation flow diagram. Graphite waste generation by building is shown in Figure 12-2.

12.1.1 Plutonium Production

Plutonium production consisted of operations directly associated with the manufacturing of plutonium metal parts including casting, rolling, forming, machining, and assembly processes. Buildings 707 and 777 were the primary weapons components production facilities at the site after the construction of Building 707 in 1972.

The foundry in Building 707 cast molten plutonium into classified components, subassemblies, and assemblies. Molds were cut from solid blocks, logs, or slabs of graphite which had high mechanical strength. The working surfaces of the mold were coated with calcium fluoride. Molten plutonium metal was cast in graphite molds as the initial step in weapons parts production. Plutonium metal was melted within a tantalum crucible and poured into the graphite mold. The castings were removed and allowed to cool, and the molds and castings were separated. The plutonium castings were cleaned with carbon tetrachloride. If a mold was going to be reused, it was mechanically cleaned to remove the adhered plutonium which generated graphite scarfings. Once a mold had been used three times or was no longer usable, it was discarded as IDC 300 or 301.

12.1.2 Research and Development

Research and Development (R&D) included activities related to production, recovery, and purification as well as "special order" work. Building 779, which was built in 1965, housed much of the R&D operations at the plant. Other areas at the plant supporting R&D included Buildings 559, 771, 776, 777, and 881.

Graphite molds were generated from R&D operations in Buildings 771 and 779. Plutonium metallurgy in Building 771 cast plutonium alloys in furnaces using graphite crucibles. Solvents were not used in this process. Experimental casting in Building 779 tested metal compatibilities with various substrates. Plutonium and non-nuclear metals were heated in a furnace and cast into graphite molds. Freon was used to clean the castings. These operations simulated casting operations in Building 707.
Figure 12.1. Graphite Waste Generation Flow Diagram

IDC Code Descriptions
300 Graphite Molds
301 Graphite Cores
303 Scarfed Graphite Chunks
310 Graphite Scarfings and Fines
312 Coarse Graphite

--- Indicates this occurred only during certain time periods
12.1.3 Laboratory

Building 559 housed the Plutonium Analytical Laboratory responsible for spectrochemical, chemical, and mass spectrometric analyses of samples from plutonium production operations. Uranium, Raschig rings, solutions, and commercial product and gas samples were also analyzed in the laboratory. Plutonium production samples, including metal and oxide, were prepared and subdivided for analysis in the sample cutting process.

Emission spectroscopy was used for the determination of rare earth metals and impurities in various metal samples. The samples were leached in hydrochloric acid and dried in an oven to a low density oxide. The oxide was mixed with sodium fluoride and packed into a graphite electrode that was fired with an arc. The electrodes were removed from the spectrometer when their integrity was lost. Graphite electrodes were assigned IDC 300.

The Building 559 analytical laboratory also generated one drum (RF002900629) of graphite cores (IDC 301) in 1985. There were no operations in Building 559 that generate or process IDC 301, and it is suspected that this drum may contain graphite electrodes from emission spectroscopy analysis. There are no classification issues with graphite electrodes.

12.1.4 Size Reduction

Prior to 1984, graphite cores were destroyed in Building 776 to render them unclassified. The graphite cores were broken into pieces no larger than one inch. After being assayed, drums containing plutonium below the EDL were sent to Building 776 for repackaging or inspection. A drum would have to be repackaged if the plutonium content was too high (>200 grams) or if the net weight of the drum exceeded 200 pounds. The declassified graphite cores were also repackaged. After repackaging, drums were identified as being generated from Building 776. Therefore, Building 776 could be identified as the generation building for any of the graphite wastes.

12.1.5 Plutonium Recovery

Graphite molds containing plutonium above the EDL were cleaned by a mechanical scraping or “scarfing” to remove the plutonium metal which had adhered to the surface of the mold. This process also removed the calcium fluoride coating. Scarfing operations have occurred in Buildings 371, 707, 771, and 777. The process of scarfing generated IDCs 303, 310, and 312. Scarfed graphite chunks (IDC 303) were generated from the pieces of the mold remaining after the plutonium-contaminated surface had been scarfed. These pieces of graphite are typically one inch in diameter or larger. The material which was mechanically removed from the mold was identified as IDC 310 or 312 depending on size. Graphite scarfing and fines (IDC 310) consisted of granular and fine graphite particles, and coarse graphite (IDC 312) consisted of pieces which were less than one inch in diameter but were larger than the fines. The graphite scarfings and fines were separated from the coarse graphite using a sifting screen.
12.2 Waste Packaging

Graphite (IDCs 300 and 301) was placed directly into a lined 55-gallon drum or bagged out of the glovebox line in two polyvinyl chloride or polyethylene bags. Graphite pieces and chunks (IDCs 303 and 312) were typically placed in Fibre-Paks which were bagged out of the line. Graphite chunks (IDC 312) may have also been collected in 1/2- or 1-gallon polyethylene bottles. Graphite scarfsings (IDC 310) were collected in 1-gallon polyethylene bottles before being bagged out of the glovebox line. After removal from the glovebox, the waste was placed in a lined 55-gallon drum.

Depending on waste packaging requirements at the time, several combinations of bags and liners were used to prepare 55-gallon drums for shipment. From 1970 to 1972, waste drums were lined with one or two polyethylene drum bags. Cardboard liners might also have been used to line the inner drum bag. Use of the 90-mil rigid polyethylene liner began in 1972. The rigid liner was placed in each drum and lined with one polyethylene round bottom drum liner or two polyethylene drum bags. A polyvinyl chloride O-ring bag and a polyethylene bag were used if the drum was attached to the glovebox. A fiberboard liner and discs may also have been used between the waste packages and the drum liners for puncture protection. When a drum was full, the drum liners were twisted and taped closed, the lid was secured with a bolted ring, and a tamper indicating device was attached to the drum.

After drums were inspected, one to two quarts of absorbent material (Oil-Dri) was placed on the top of the outer, sealed polyethylene drum bag. This procedure changed in February 1982 when vermiculite was used to fill the space between the outer, sealed polyethylene drum bag and the top of the 90-mil rigid liner. The quantity of vermiculite varied from 3-12 pounds according to the amount of waste contained in each drum.

Waste management and inspection protocol allowed containers of wastes to contain up to 10 percent of another IDC other than that assigned to the container. Visual inspection of graphite mold (IDC 300) containers identified paper clips, bungee cords, and blotter paper. One drum of graphite cores (IDC 301) contained a few metal bolts and some aluminum shavings.

12.3 Waste Characterization

Graphite is characterized based on knowledge of the material, knowledge of the processes generating the waste, RTR review of the waste, visual inspection, and headspace gas analysis. This section provides a RCRA hazardous waste determination for graphite as well as radionuclide contaminants and potential complexing agents contained in the waste. Graphite wastes (IDCs 300, 301, 303, and 312) contain an estimated 80 percent or more (by volume), inorganic nonmetal debris that meet the EPA LDR criteria for classification as debris, and are classified as heterogeneous wastes. Graphite scarfsings and fines (IDC 310) contain at least 50 percent (by volume) inorganic particulates, and are classified as homogeneous wastes.

12.3.1 Hazardous Waste Determination

The material in this waste group does not qualify for any of the exclusions outlined in 40 CFR 260 or 261. Graphite was not mixed with a listed waste, nor does the waste exhibit a characteristic of hazardous waste. EPA Hazardous Waste Numbers applicable to some or all of the graphite waste group are presented by IDC in Table 12-2. These conclusions are supported by the evaluation in Sections 12.3.1.1 and 12.3.1.2.
Table 12-2. Graphite Waste Characterization.

<table>
<thead>
<tr>
<th>IDC</th>
<th>Title</th>
<th>EPA Hazardous Waste Numbers</th>
</tr>
</thead>
<tbody>
<tr>
<td>300</td>
<td>Graphite Molds</td>
<td>None</td>
</tr>
<tr>
<td>301</td>
<td>Graphite Cores</td>
<td>None</td>
</tr>
<tr>
<td>303</td>
<td>Scarfed Graphite Chunks</td>
<td>None</td>
</tr>
<tr>
<td>310</td>
<td>Graphite Scarfings and Fines</td>
<td>None</td>
</tr>
<tr>
<td>312</td>
<td>Coarse Graphite</td>
<td>None</td>
</tr>
</tbody>
</table>

12.3.1.1 Characteristic Waste

The materials in this waste group do not exhibit a characteristic of hazardous waste as defined in 40 CFR 261, Subpart C as an ignitable waste (40 CFR 261.21), a corrosive waste (40 CFR 261.22), a reactive waste (40 CFR 261.23), or a toxic waste (40 CFR 261.24).

Ignitability: The material in this waste group does not meet the definition of ignitability as defined in 40 CFR 261.21. The material is not a liquid, and no free liquids have been identified in this waste. The material is not capable of causing fire through friction, absorption of moisture, or spontaneous chemical change. The material is not a compressed gas, nor do the drums contain compressed gases. The material is not a DOT oxidizer as defined in 49 CFR 173. The materials in this waste group are therefore not ignitable wastes (D001).

Corrosivity: The material in this waste group does not meet the definition of corrosivity as defined in 40 CFR 261.22. The material is not a liquid, and no free liquids have been identified in this waste. The materials in this waste group are therefore not corrosive wastes (D002).

Reactivity: The materials in this waste group do not meet the definition of reactivity as defined in 40 CFR 261.23. The materials are stable and will not undergo violent chemical change. The materials will not react violently with water, form potentially explosive mixtures with water, or generate toxic gases, vapors, or fumes when mixed with water. The materials do not contain cyanides or sulfides, and are not capable of detonation or explosive reaction. The materials are not forbidden explosives or Division 1.1, 1.2, or 1.3 (Class A or B) explosives as defined in 49 CFR 173, nor do the drums contain explosive materials. Explosives were not handled or used around radioactive material. The materials in this waste group are therefore not reactive wastes (D003).

Toxicity: The materials in this waste group do not meet the definition of toxicity as defined in 40 CFR 261.24. The toxicity characteristic contaminants fall into one of two categories: metals and organics. Organic compounds include halogenated- and nonhalogenated-solvents, pesticides, herbicides, and other toxic compounds.

Toxicity characteristic metals were not used in the process which generated graphite waste. Graphite bars or rods from Building 774 silver recovery were identified as IDC 312 and may contain cadmium and silver. This waste stream was a nonline-generated low-level waste stream and should not be in the INEL inventory. Analysis of a single sample of this waste stream indicates cadmium...
and silver below the regulatory level.\textsuperscript{2} Another reference also indicates that graphite exhibits the characteristic of toxicity for cadmium, and says that the source of cadmium was from salt residues. However, there is no information as to what process generated this waste.\textsuperscript{4} Since the majority of the available references indicate that graphite is nonhazardous, the silver recovery process in Building 774 is likely the source of the salt containing cadmium. Therefore, this waste group does not exhibit the characteristic of toxicity (D004-D043).

There is no documentation indicating the presence or use of pesticides or herbicides in the areas or processes generating graphite. Therefore, this waste group does not exhibit the characteristic of toxicity due to pesticides or herbicides (D012-D017).

Carbon tetrachloride was used for cleaning plutonium castings in the glovebox line. The graphite molds from the process may contain trace quantities of this compound because cleaning was performed in the glovebox line.\textsuperscript{5} The carbon tetrachloride was not used to clean the molds, and the waste should not retain toxicity characteristic levels of this compound. There is no documentation indicating the presence or use of any other toxicity characteristic organics in the areas or processes generating graphite. Therefore, this waste group does not exhibit the characteristic of toxicity due to organics (D018-D043).

12.3.1.2 Listed Hazardous Waste

The material in this waste group is not, or was not mixed with, a waste listed in 40 CFR 261, Subpart D as a hazardous waste from non-specific sources (40 CFR 261.31), as a hazardous waste from specific sources (40 CFR 261.32), or as a discarded commercial chemical product, an off-specification species, a container residue, or a spill residue thereof (40 CFR 261.33).

Carbon tetrachloride and Freon were used for cleaning plutonium castings in the glovebox line. The graphite molds from the process may contain trace quantities of these compounds because cleaning was performed in the glovebox line.\textsuperscript{5} The carbon tetrachloride and Freon were not used to clean the molds, and are not F001- or F002-listed wastes.

There is no documentation indicating the use of any other F-listed solvents in the areas or processes generating graphite. Therefore, this waste group is not a F003-, F004-, or F005-listed waste.

Although graphite is not a F-listed hazardous waste, headspace analysis performed on samples of graphite (IDCs 300, 303, and 312) obtained at INEL indicates the presence of organic solvents in coarse graphite (IDC 312). The detected compounds in which the 90 percent UCL is above the PRQL are provided.\textsuperscript{6}

- 1,1,1-trichloroethane (IDC 312 only)
- methylene chloride (IDC 312 only)
- toluene (IDC 312 only)

These compounds were commonly used at Rocky Flats, and could have been used for cleaning of the glovebox interiors where graphite scarfing was conducted. The actual source of these compounds could not be identified, and there is no documentation indicating the use of these solvents in graphite scarfing operations. Therefore, this waste group is not a F001-, F002-, or F005-listed waste.

The material in this waste group is not a hazardous waste from specific sources since it was not generated from any of the processes listed in 40 CFR 261.32. The material in this waste group is therefore not a K-listed hazardous waste.
The material in this waste group is not a discarded commercial chemical product, an off-specification species, a container residue, or a spill residue thereof (40 CFR 261.33). The material in this waste group is therefore not a P- or U-listed hazardous waste.

12.3.2 Radionuclides

Documented assay results for all graphite IDCs indicated the presence of plutonium\textsuperscript{40}\textsuperscript{16},\textsuperscript{24},\textsuperscript{33}. IDCs 300, 303, and 312 also contain americium-241\textsuperscript{33}. In addition, assay results for IDCs 300 and 303 also indicate the presence of uranium-235\textsuperscript{16}.

12.3.3 Complexing Agents

Because complexing agents can aid in the transport of transuranic radionuclides from the waste after disposal, the waste was assessed for potential complexing agents. There is no documentation indicating the presence or use of complexing agents in the processes generating graphite.
13.0 GRIT

This waste group consists primarily of iron fines, iron pellets, and aluminum oxide used in grit blasting operations in Building 707 and 771. Historic IDC descriptions and dates of generation for the INEL accessible storage inventory are presented by IDC in Table 13-1.  

<table>
<thead>
<tr>
<th>Table 13-1. Grit Waste in the Accessible Storage Inventory.</th>
</tr>
</thead>
<tbody>
<tr>
<td>IDC</td>
</tr>
<tr>
<td>------</td>
</tr>
<tr>
<td>372</td>
</tr>
</tbody>
</table>

_Item Description Code 372, Grit:_ This waste consists primarily of aluminum oxide and pin-head-size iron fines and pellets used in grit blasting operations. Grit blasting media such as walnut shells, glass beads, and ceramic beads may also be included.  

13.1 Waste Generation

The grit blasting process in Building 707 affixed serial numbers and part type identification to plutonium parts. Each part was mounted in a holding fixture along with a stencil indicating the serial number and part type. The part and stencil were placed in the grit blaster which etched the part through the stencil with aluminum oxide grit. Grit was recycled in the grit blaster and was infrequently replaced.  

Grit was also generated by plutonium recovery operations in Building 771. Pin-head-size iron fines or pellets, walnut shells, glass beads, or ceramic beads were used to grit blast various metal wastes such as molds contaminated with plutonium above the EDL.  

13.2 Waste Packaging

Grit from plutonium recovery operations was packaged in one-gallon polyethylene bottles and double-bagged out of the glovebox in polyvinyl chloride and polyethylene bags. Each bag was sealed with tape before placement in a prepared 55-gallon drum.  

Information on the exact packaging configuration of grit from Building 707 was not identified. However, standard glovebox bag-out operations (double-bagged in plastic) were most likely used when packaging this waste.  

Depending on waste packaging requirements at the time, several combinations of bags and liners were used to prepare 55-gallon drums for shipment. Use of 90-mil rigid polyethylene liners began in 1972. The rigid liner was placed in each drum and lined with one polyethylene round bottom drum liner or two polyethylene drum bags. A fiberboard liner and discs may also have been used between the waste and the drum liners. When a drum was full, the drum liners were twisted and taped closed. The rigid liner lid was sealed on the rigid liner, and the drum lid and gasket were installed and secured with a lock-chine.
After drums were inspected, one to two quarts of absorbent material (Oil-Dri) was placed on top of the outer, sealed polyethylene drum bag. This procedure was changed in February 1982 when vermiculite was used to fill the space between the outer, sealed polyethylene drum bag and the top of the 90-mil rigid liner.

13.3 Waste Characterization

Grit waste is characterized based on knowledge of the material and knowledge of the processes generating the waste. This section provides a RCRA hazardous waste determination for grit as well as radionuclide contaminants and potential complexing agents contained in the waste. This waste contains at least 50 percent (by volume) inorganic particulates, and is therefore a homogeneous waste.

13.3.1 Hazardous Waste Determination

The material in this waste group does not qualify for any of the exclusions outlined in 40 CFR 260 or 261. The waste was not mixed with a listed waste, nor does it exhibit any characteristics of hazardous waste. EPA Hazardous Waste Numbers applicable to the grit waste group are presented by IDC in Table 13-2. These conclusions are supported by the evaluation in Sections 13.3.1.1 and 13.3.1.2.

Table 13-2. Grit Waste Characterization.

<table>
<thead>
<tr>
<th>IDC</th>
<th>Title</th>
<th>EPA Hazardous Waste Numbers</th>
</tr>
</thead>
<tbody>
<tr>
<td>372</td>
<td>Grit</td>
<td>None</td>
</tr>
</tbody>
</table>

13.3.1.1 Characteristic Waste

The materials in this waste group do not exhibit a characteristic of hazardous waste as defined in 40 CFR 261, Subpart C as an ignitable waste (40 CFR 261.21), a corrosive waste (40 CFR 261.22), a reactive waste (40 CFR 261.23), or a toxic waste (40 CFR 261.24).

Ignitability: The material in this waste group does not meet the definition of ignitability as defined in 40 CFR 261.21. The material is not a liquid, and no free liquids have been identified in this waste. The grit waste may contain iron fines, but are not divided finely enough to cause fire through friction, absorption of moisture, or spontaneous chemical change. The material is not a compressed gas, and compressed gases have not been identified in this waste. The material is not a DOT oxidizer as defined in 49 CFR 173. The materials in this waste group are therefore not ignitable wastes (D001).

Corrosivity: The material in this waste group does not meet the definition of corrosivity as defined in 40 CFR 261.22. The material is not a liquid, and no corrosive liquids have been identified in this waste. The materials in this waste group are therefore not corrosive wastes (D002).

Reactivity: The materials in this waste group do not meet the definition of reactivity as defined in 40 CFR 261.23. The materials are stable and will not undergo violent chemical change. The materials will not react violently with water, form potentially explosive mixtures with water, or generate toxic gases, vapors, or fumes when mixed with water. The materials do not contain cyanides or sulfides, and are not capable of detonation or explosive reaction. The materials are not forbidden explosives or Division 1.1, 1.2, or 1.3 (Class A explosives).
or B) explosives as defined in 49 CFR 173, nor do the drums contain explosive materials. Explosives were not handled or used around radioactive material. The materials in this waste group are therefore not reactive wastes (D003).

Toxicity: The materials in this waste group do not meet the definition of toxicity as defined in 40 CFR 261.24. The toxicity characteristic contaminants fall into one of two categories: metals and organics. Organic compounds include halogenated- and nonhalogenated-solvents, pesticides, herbicides, and other toxic compounds. Toxicity characteristic metals, organics, pesticides, and herbicides were not used in the process which generated this waste. Therefore, this waste group does not exhibit the characteristic of toxicity (D004-D043).

13.3.1.2 Listed Hazardous Waste

The material in this waste group is not, or was not mixed with, a waste listed in 40 CFR 261, Subpart D as a hazardous waste from non-specific sources (40 CFR 261.31), as a hazardous waste from specific sources (40 CFR 261.32), or as a discarded commercial chemical product, an off-specification species, a container residue, or a spill residue thereof (40 CFR 261.33).

1,1,1-trichloroethane was used in the grit blasting process in Building 707 for parts cleaning. However, parts cleaning was performed following grit blasting, and the grit will not be contaminated with the solvent. No other solvents were identified with grit blasting operations. The material in this waste group is therefore not a listed hazardous waste.

The material in this waste group is not a hazardous waste from specific sources since it was not generated from any of the processes listed in 40 CFR 261.32. The material in this waste group is therefore not a K-listed hazardous waste.

The material in this waste group is not a discarded commercial chemical product, an off-specification species, or a container residue (40 CFR 261.33). It is uncertain if the waste was generated from cleanup of a commercial chemical product spill. However, it is highly unlikely that the cleanup of a commercial chemical product would result in the generation of TRU waste. Therefore, the material in this waste group is not a P- or U-listed hazardous waste.

13.3.2 Radionuclides

Documented assay results for grit waste (ID 372) indicate the presence of plutonium. These results are for grit waste generated until 1981, and may not be representative of the grit waste described here.

13.3.3 Complexing Agents

Because complexing agents can aid in the transport of transuranic radionuclides from the waste after disposal, the waste was assessed for potential complexing agents. There is no documentation indicating the presence or use of complexing agents in the processes generating grit.
14.0 INCINERATOR WASTE

This waste group includes sludge, firebrick, ash, soot, and cemented inorganic process solids generated by the low-specific activity (LSA) and high-specific activity (HSA) incinerators in Building 371, the plutonium recovery incinerator in Building 771, and the fluidized-bed incinerator (FBI) in Building 776. Historic IDC descriptions and dates of generation for the INEL accessible storage inventory are presented by IDC in Table 14-1.\textsuperscript{p127}

Table 14-1. Incinerator Waste in the Accessible Storage Inventory.

<table>
<thead>
<tr>
<th>IDC</th>
<th>Title</th>
<th>Dates of Generation</th>
</tr>
</thead>
<tbody>
<tr>
<td>292</td>
<td>Cemented Sludge\textsuperscript{p014}</td>
<td>May 1980-May 1986</td>
</tr>
<tr>
<td></td>
<td>Incinerator Sludge\textsuperscript{p001}</td>
<td></td>
</tr>
<tr>
<td>371</td>
<td>Fire Brick\textsuperscript{p001}</td>
<td>December 1972-May 1987</td>
</tr>
<tr>
<td>377</td>
<td>Coarse Fire Brick\textsuperscript{p008}</td>
<td>March 1985-May 1987</td>
</tr>
<tr>
<td>420</td>
<td>Pulverized Incinerator Ash\textsuperscript{p008}</td>
<td>December 1983-April 1984</td>
</tr>
<tr>
<td>422</td>
<td>Soot\textsuperscript{p005}</td>
<td>March 1982-February 1986</td>
</tr>
<tr>
<td>425</td>
<td>Fluid Bed Ash\textsuperscript{p014}</td>
<td>July 1981</td>
</tr>
<tr>
<td>807\textsuperscript{1}</td>
<td>Cemented Incinerator Sludge\textsuperscript{p067}</td>
<td>November 1985-March 1987</td>
</tr>
<tr>
<td>818</td>
<td>Cemented Ash\textsuperscript{p012}</td>
<td>October 1986</td>
</tr>
<tr>
<td>820</td>
<td>Cemented Soot\textsuperscript{p012}</td>
<td>April 1986-October 1986</td>
</tr>
</tbody>
</table>

Notes: 1. After March 1987, IDC 807 was used for Solidified Bypass Sludge from Liquid Waste Treatment in Building 374.

**Item Description Code 292, Incinerator Sludge:** This waste consists of sludge generated from the scrubber in the plutonium recovery incinerator in Building 771.\textsuperscript{p014} The sludge consists of fly-ash and diatomite filter media.\textsuperscript{p016,p007} The sludge’s consistency may range from a damp mass with a consistency of paste, to a mass that has been dried to some extent and may contain fines.\textsuperscript{p035,p052} Portland cement was used as an absorbent for liquids in the sludge.\textsuperscript{p024}

**Item Description Code 371, Firebrick:** This waste consists of firebrick which is an insulating material made of high-density refractory clay (primarily an alumina ceramic material) that was used to line plutonium processing furnaces and incinerators.\textsuperscript{p001,p016,p022,p035} Drums of IDC 371 generated from 1971-1973 may contain pieces of construction bricks, cinder blocks, and firebrick from the plutonium recovery incinerator and from cleanup of the 1969 fire. The waste consists primarily of incinerator firebrick from the plutonium recovery incinerator, and may include firebrick from the LSA and HSA incinerators.\textsuperscript{p037,p052}

**Item Description Code 377, Firebrick, Coarse:** This waste consists of coarse firebrick which is firebrick larger than one-quarter inch in diameter and smaller than one-inch in diameter.\textsuperscript{p032} IDC 377 may also include cinder block and construction brick pieces of the same size.\textsuperscript{p024}

14-1
**Item Description Code 420, Pulverized Incinerator Ash:** This waste consists of ash from the plutonium recovery incinerator, and is a mixture of coarse, granular, fine, and very fine particulate. The ash was jaw crushed and ball milled prior to removal from the glovebox. The pulverized ash was assigned IDC 420. Drums of pulverized incinerator ash may contain some miscellaneous tramp metal, bits of unburned feed materials, and carbon from the incomplete oxidation of some feed materials. Ash from the LSA and HSA incinerators may also be included in IDC 420. Although not associated with an incinerator, IDC 420 may also include fire ash from the 1969 fire.

**Item Description Code 422, Soot:** This waste consists of soot which is the airborne fly ash material that accumulated in the off-gas system of the plutonium recovery, LSA, and HSA incinerators. Soot will contain most of the same constituents as the ash from which it was derived; however, the relative amounts of silica, carbon and minor components (the alumina, calcium, iron, and sodium oxides) will vary widely in the mixture. Soot generally contained a higher concentration of carbon and fine particulate than IDC 420 due to incomplete oxidation of some feed materials.

**Item Description Code 425, Fluid-Bed Ash:** This waste consists of fluid-bed ash which is a fine powder generated by the FBI. The ash is made up of approximately 10% NaCl, 10% Na₂CO₃, 6% carbon, 30% Cr₂O₃ (oxidation catalyst) on Al₂O₃, and 40% fly ash (SiO₂, Fe₂O₃, Al₂O₃).

**Item Description Code 807, Cemented Incinerator Sludge:** This waste consists of incinerator sludge (IDC 292) immobilized into a solid monolith with Portland cement.

**Item Description Code 818, Cemented Ash:** This waste consists of incinerator ash (IDC 420) immobilized into a solid monolith with Portland cement. The waste may contain miscellaneous tramp metal, bits of unburned feed material, and carbon from the incomplete oxidation of feed material.

**Item Description Code 820, Cemented Soot:** This waste consists of soot (IDC 422) immobilized into a solid monolith with Portland cement.

### 14.1 Waste Generation

TRU incinerator wastes were generated by the plutonium recovery incinerator in Building 771, the Fluidized-Bed Incinerator (FBI) in Building 776, and test runs by the LSA and HSA incinerators in Building 371.

#### 14.1.1 Low-Specific Activity and High-Specific Activity Incinerators

The LSA and HSA incinerators in Building 371 were developed as volume-reduction incinerators. The startup operation test program used nonhazardous materials during test runs. The test revealed design concerns, and the incinerators never became operational. Firebrick (IDCs 371 and 377), ash (IDC 420), and soot (IDC 422) wastes were generated during incinerator stripout operations.

#### 14.1.2 Plutonium Recovery Incinerator

The plutonium recovery incinerator in Building 771 was constructed for two main purposes. The first was to reduce the volume of solid combustible wastes to reduce storage costs. The second was to generate an ash from which actinides, primarily plutonium and americium, could be recovered. The incineration system
was comprised of a multi-chamber, refractory-lined firebox; caustic scrubber system; dedicated vacuum system; heat exchangers; various tanks, pipes, and valves; and a filter plenum.\textsuperscript{P061}

Combustible wastes (primarily IDC's 330, 331, 336, and 337) were received from production processes in Buildings 371, 707, 771, 776, 777, and 779.\textsuperscript{P016,P052} Combustibles fed to the incinerator included paper, polyvinyl chloride and polystyrene bags, polypropylene and Ful-Flo filters, surgical gloves, polyvinyl chloride maintenance tents, and various types of sludge. The radioactively contaminated materials entered the glovebox from the drum hoist and bag-in area and were hand-sorted to segregate the combustibles. Noncombustibles, such as metal or glass wastes, were removed from the glovebox.\textsuperscript{P052,P061}

The incinerator was comprised of three chambers; a firebox where combustibles were initially introduced into the system, a main burner chamber where ashes that fell through the firebox grate continued to burn, and an afterburner section.\textsuperscript{U047} Material was fed into the incinerator and was reduced by a 12-to-1 ratio, by weight. Incinerator ash was pulverized in the ball mill before being bagged out of the glovebox into drums. The pulverized ash was discarded as solid waste (IDC 420) if the plutonium was below the EDL or was sent for recovery if it contained plutonium above the EDL.\textsuperscript{P061}

Two air-to-gas heat exchangers drew in room air to help cool the incinerator off-gas before it passed through a caustic scrubber, and a venturi which increased the scrubbing efficiency of the potassium hydroxide (KOH) caustic scrubber solution. After the off-gas passed through the scrubber, it was filtered through the incinerator filter plenum. Cooling air from the heat exchangers was filtered through the incinerator filter plenum and then through the main filter plenum where the gases were combined with other glovebox exhaust gases.\textsuperscript{P061}

The KOH solution from the scrubber was processed through the drum filter where particulate matter (fly ash) was entrained on diatomite filter media.\textsuperscript{P067} Sludge, which consisted of fly ash and diatomite filter media, was discarded as solid waste (IDC 292) if the plutonium was below the EDL or was sent for recovery if the plutonium was above the EDL.\textsuperscript{P016,P061,P013}

Firebrick (IDCs 371 and 377), which lined plutonium processing furnaces and incinerators, was generated during maintenance operations. After the firebrick was removed, it was subjected to a mechanical scarfing process to remove plutonium-bearing surface layers.\textsuperscript{P016,P037,P117} Soot (IDC 422) was generated during routine filter change operations and when the off-gas system was disassembled and cleaned.\textsuperscript{P016,P052} The plutonium recovery incineration process is presented in Figure 14.1.\textsuperscript{P016}

Beginning in 1985, incinerator sludge, ash, and soot wastes (IDCs 292, 420, and 422) were immobilized into a solid monolith with Portland cement and water.\textsuperscript{P030,P016} Portland cement and water were mixed, and incinerator sludge was gradually added to the mixture. The sludge, cement, and water mixture was poured into a 1-gallon polyethylene container mold and allowed to cure. The mold was removed from the solidified "puck" which was placed in a 55-gallon drum. Several "pucks" were placed in a drum. The same procedure was followed for cementation of incinerator ash and soot.\textsuperscript{P016,P043,P098} The cemented sludge, ash, and soot drums were assigned IDCs 807, 818, and 820, respectively.\textsuperscript{P016,P043}
Figure 14.1. Plutonium Recovery Incineration Process.
14.1.3 Fluidized-Bed Incinerator

The FBI received low-level plutonium-contaminated combustible solid and liquid wastes. The main purpose of the FBI program was to develop new technology to reduce volume and destroy volatile constituents prior to plutonium recovery operations.\(^{P037,P052}\)

The first runs of the FBI were made from 1971 to 1978 in a pilot-scale unit. Test materials introduced into the incinerator included polyvinyl chloride, polyethylene, and paper. After 1974, paint thinner, tributyl phosphate, kerosene, and hydrazine hydrate were burned. In 1978, polychlorinated biphenyls (PCB's), mixed as one part PCB to 4-5 parts diesel fuel or kerosene were burned. Waste burned in the pilot-scale unit was not considered a Toxic Substance Control Act (TSCA) waste because of the high efficiency of destruction achieved by this unit.\(^{P052}\) Total PCBs analysis indicated concentrations of Aroclor-1254 from 24 to 27 parts per billion.\(^{P125}\)

The first runs of the full-scale FBI occurred from 1978 to 1981. These first runs used test materials such as newspaper, low-level waste from Building 776, combustible waste, kerosene, garage oil, and grease. Test runs conducted from 1983 to 1988 were conducted with methanol, diesel products, and nonradioactive surrogate combustibles (shredded coveralls, leather gloves, rolls of polyvinyl chloride plastic, wood, and paper).\(^{P052}\)

Liquid wastes were pumped through filters into two incinerator feed tanks. From these tanks, the liquid was sprayed into the incinerator through nozzles. Solid wastes were transferred to a glovebox for hand-sorting where noncombustible materials such as metal and glass were removed. The combustible wastes were shredded and conveyed by screw feeder to the incinerator.\(^{P067}\)

The wastes were incinerated in fluidized beds of sodium carbonate and chromic oxide catalyst. The incinerator had a primary reactor and an afterburner. Process flue gases passed through two stages of cyclone separators, a stainless-steel sintered metal filter bank, and a one-stage HEPA filter, before being exhausted into the HEPA filter plenum of the building ventilation system. The ash (IDC 425) collected by the filters and cyclone separators was bagged out of the glovebox into drums. Even though the FBI processed low-level waste, both low-level and TRU ash were generated due to the concentrating of radionuclides from the feed material. The FBI process is illustrated by Figure 14-2.\(^{P067}\)

14.2 Waste Packaging

Incinerator sludge (IDC 292) packaged prior to 1977 was placed in a polyvinyl chloride bag and sealed with tape. The bag was then double-contained in plastic and placed in a 1-gallon metal paint can containing Portland cement. Additional cement was added to the top of the waste before the paint can lid was closed. Beginning in 1977, the sludge was collected in 2- or 4-liter Nalgene bottles. Portland cement was added in layers as the bottle filled with sludge. The sludge was capped with cement, the bottle lid was installed, and the bottle was double-bagged.\(^{P016,P024}\) The sludge may also be packaged in several plastic bags within the drum.\(^{P015}\) Each individual package was bagged out of the glovebox and placed in two plastic bags which were sealed with tape. The packages were assayed and placed into a 55-gallon drum. Up to 25 cans or 20 bottles were placed in a drum depending on assay.\(^{P016,P024}\)

From 1971-1973, firebrick wastes (IDCs 371 and 377) were packaged by three different methods; double-bagged and placed into Fibre-Paks (two Fibre-Paks fit into a 55-gallon drum), double-bagged and placed into a 55-gallon drum, or placed directly into a 55-gallon drum. The plastic bags were sealed with tape prior to
Solid Waste

Hand Sorting

Shredder

Incinerator and Afterburner

Cyclone Separator

Sintered Metal Filter

HEPA Filters

Exhaust to Atmosphere

Ash Conveyor

Incinerator Feed Tanks

Filter

Liquid Waste

FBI Ash

425
placement in a Fibre-Pak or drum. After 1973, firebrick was double-bagged and packaged in Fibre-Paks exclusively. Fibre-Packs were assayed before being placed in a 55-gallon drum.\textsuperscript{P1, P3, P4}

Pulverized incinerator ash (IDC 420) was packaged in \( \frac{1}{4} \)- or 1-gallon polyethylene bottles. The bottles were bagged out of the glovebox and placed in one or two polyethylene bags which were sealed with tape. The packages were assayed and placed into a 55-gallon drum. Up to 25 bottles were placed into a drum depending on assay.\textsuperscript{P4}

Soot (IDC 422) was packaged in 1- or 2-quart polyethylene bottles. The bottles were bagged out of the glovebox and placed in two polyethylene bags which were sealed with tape. The packages were assayed and placed into a 55-gallon drum. Up to 50 bottles were placed into a drum depending on assay.\textsuperscript{P4}

Cemented ash pucks (IDC 818) were bagged out of the glovebox, double-bagged, and placed into a 55-gallon drum. Sludge and soot pucks (IDCs 807 and 820) were packaged in the same manner.\textsuperscript{P4}

FBI ash (IDC 425) was packaged in small plastic bags. Several bags were bagged out of the glovebox, placed in a polyvinyl chloride bag which was sealed with tape, and the bag was placed into a 55-gallon drum.\textsuperscript{P4}

Depending on waste packaging requirements at the time, several combinations of bags and liners were used to prepare 55-gallon drums for shipment. From 1970 to 1972, waste drums were lined with one or two polyethylene drum bags. Cardboard liners might have been used to line the inner drum bag. Use of 90-mil rigid polyethylene liners began in 1972.\textsuperscript{P4} A rigid liner was placed in each drum and lined with one polyethylene round bottom drum liner or two polyethylene drum bags.\textsuperscript{P4} A polyvinyl chloride O-ring bag and a polyethylene bag placed inside the rigid liner was used if the drum was attached to a glovebox.\textsuperscript{P4} A fiberboard liner and discs may also have been used between the waste and the drum liners.\textsuperscript{P4} In addition, drums of incinerator sludge (IDC 292) may be lead-lined. When a drum was full, the drum liners were twisted and taped closed, the lid was secured with a bolted ring, and a tamper indicating device was attached to the drum.\textsuperscript{P4}

After drums were inspected, one to two quarts of absorbent material (Oil-Dri) was placed on top of the outer, sealed polyethylene drum bag. This procedure was changed in February 1982 when vermiculite was used to fill the space between the outer, sealed polyethylene drum bag and the top of the 90-mil rigid liner. The quantity of vermiculite varied from 3-12 pounds according to the amount of waste contained in each drum.\textsuperscript{P4}

Waste management and inspection protocol allowed containers of incinerator wastes to contain up to 10 percent of another IDC other than that assigned to the container. Other wastes could include combustibles, glass, concrete, metal, leaded gloves, and plastics.\textsuperscript{P4} Visual inspection of some of the containers revealed several items. Ful-Flo filters laden with grease, empty cement bags, and unused polyethylene bags were identified in IDC 292 drums. Surgical gloves, asbestos insulation, foil, polyvinylchloride and polyethylene bags, and a thermocouple were found in IDC 371 drums.\textsuperscript{P4}

### 14.3 Waste Characterization

Incinerator wastes have been characterized based on knowledge of the material, knowledge of the processes generating the waste, RTR review of the waste, visual inspection, waste analysis, and headspace gas analysis. This section provides a RCRA hazardous waste determination for incinerator wastes as well as radionuclide contaminants and potential complexing agents contained in the waste.
Incinerator ash (IDCs 420, 425, and 818) and soot (IDCs 422 and 820) are at least 50 percent (by volume) inorganic particulates, and incinerator sludge (IDCs 292 and 807) is at least 50 percent (by volume) inorganic sludge. These wastes are classified as homogeneous wastes. Firebrick (IDCs 371 and 377) is estimated to be 80 percent or more (by volume) inorganic nonmetal debris that meets the EPA LDR criteria for classification as debris, and is therefore a heterogeneous waste.\textsuperscript{141}

### 14.3.1 Hazardous Waste Determination

The material in this waste group does not qualify for any of the exclusions outlined in 40 CFR 260 or 261. The waste may exhibit the characteristic of corrosivity due to the presence of caustic free liquids. The waste may also exhibit the characteristic of toxicity for arsenic, barium, cadmium, chromium, lead, mercury, selenium, and silver. The waste was mixed with halogenated- and nonhalogenated-solvents, and is therefore a F-listed hazardous waste. There is no evidence that incinerator wastes exhibit any other characteristic of hazardous waste.\textsuperscript{116} EPA Hazardous Waste Numbers applicable to some or all of the incinerator waste group are presented by IDC in Table 14-2. These conclusions are supported by the evaluation in Sections 14.3.1.1 and 14.3.1.2.

Characterization of FBI ash from Building 776 is supported by analytical data from samples of FBI ash taken from the Rocky Flats inventory. Samples were collected from drums of low-level ash waste. The FBI generated both TRU and low-level ash waste, and the analytical results should be applicable to the FBI ash in the INEL inventory.\textsuperscript{125}

<table>
<thead>
<tr>
<th>IDC</th>
<th>Title</th>
<th>EPA Hazardous Waste Numbers</th>
</tr>
</thead>
<tbody>
<tr>
<td>292</td>
<td>Incinerator Sludge</td>
<td>D002, D004-D011, F001, F002, F003, and F005</td>
</tr>
<tr>
<td>371</td>
<td>Fire Brick</td>
<td>D004-D011, F001, F002, F003, and F005</td>
</tr>
<tr>
<td>377</td>
<td>Coarse Fire Brick</td>
<td>D004-D011, F001, F002, F003, and F005</td>
</tr>
<tr>
<td>420</td>
<td>Pulverized Incinerator Ash</td>
<td>D004-D011, F001, F002, F003, and F005</td>
</tr>
<tr>
<td>422</td>
<td>Soot</td>
<td>D004-D011, F001, F002, F003, and F005</td>
</tr>
<tr>
<td>425</td>
<td>Fluid Bed Ash</td>
<td>D007, F003, and F005</td>
</tr>
<tr>
<td>807</td>
<td>Cemented Incinerator Sludge</td>
<td>D004-D011, F001, F002, F003, and F005</td>
</tr>
<tr>
<td>818</td>
<td>Cemented Ash</td>
<td>D004-D011, F001, F002, F003, and F005</td>
</tr>
<tr>
<td>820</td>
<td>Cemented Soot</td>
<td>D004-D011, F001, F002, F003, and F005</td>
</tr>
</tbody>
</table>

#### 14.3.1.1 Characteristic Waste

The materials in this waste group may exhibit a characteristic of hazardous waste as defined in 40 CFR 261, Subpart C as a corrosive waste (40 CFR 261.22) and as a toxic waste (40 CFR 261.24). The materials do not exhibit the characteristics of ignitability (40 CFR 261.21) or reactivity (40 CFR 261.23). The origin of the characteristic hazardous waste numbers assigned to incinerator wastes is provided in Table 14-3. The table includes only the hazardous waste numbers that are applicable to waste for which a specific source was
identified. The hazardous waste numbers are not applicable to waste generated from areas other than those listed in the table.

Table 14-3. Origin of Characteristic Hazardous Waste Numbers.

<table>
<thead>
<tr>
<th>IDC</th>
<th>EPA Hazardous Waste Numbers</th>
<th>Building/Area</th>
</tr>
</thead>
<tbody>
<tr>
<td>371</td>
<td>None</td>
<td>Building 371 LSA and HSA Incinerators</td>
</tr>
<tr>
<td></td>
<td>D004-D011</td>
<td>Building 771 Plutonium Recovery Incinerator</td>
</tr>
<tr>
<td>377</td>
<td>None</td>
<td>Building 371 LSA and HSA Incinerators</td>
</tr>
<tr>
<td></td>
<td>D004-D011</td>
<td>Building 771 Plutonium Recovery Incinerator</td>
</tr>
<tr>
<td>420</td>
<td>None</td>
<td>Building 371 LSA and HSA Incinerators</td>
</tr>
<tr>
<td></td>
<td>D004-D011</td>
<td>Building 771 Plutonium Recovery Incinerator</td>
</tr>
<tr>
<td>422</td>
<td>None</td>
<td>Building 371 LSA and HSA Incinerators</td>
</tr>
<tr>
<td></td>
<td>D004-D011</td>
<td>Building 771 Plutonium Recovery Incinerator</td>
</tr>
</tbody>
</table>

**Ignitability:** The material in this waste group does not meet the definition of ignitability as defined in 40 CFR 261.21. The material is not a liquid, and absorbents were added to wastes having the potential of generating free liquids.\(^{p024}\) RTR and visual inspection identified free liquids in several containers of incinerator sludge (IDC 292). However, sampling and analysis indicated that the liquids were aqueous with a pH of 12.\(^{p015}\) The materials are not capable of causing fire through friction, absorption of moisture, or spontaneous chemical change.\(^{p012}\)\(^{p024}\) The material is not a compressed gas, nor do the drums contain compressed gases as confirmed by RTR and visual inspection.\(^{p013}\)\(^{p015}\) The material is not a DOT oxidizer as defined in 49 CFR 173.127. The materials in this waste group are therefore not ignitable wastes (D001).

**Corrosivity:** Incinerator sludge (IDC 292) may meet the definition of corrosivity as defined in 40 CFR 261.22. Other materials in this waste group do not meet the definition of corrosivity. The material is not a liquid, and absorbents were added to wastes having the potential of generating free liquids.\(^{p024}\) RTR and visual inspection identified free liquids in several containers of incinerator sludge (IDC 292). Sampling and analysis indicated that the liquids were aqueous with a pH of 12.\(^{p015}\) However, because the sludge was generated from filtering of caustic scrubber solution, other sludge drums could contain enough KOH content to exceed a pH of 12.5.\(^{p025}\)\(^{l060}\) Therefore, drums of incinerator sludge containing free liquids are assigned EPA Hazardous Waste Number D002.\(^{l060}\)

**Reactivity:** The materials in this waste group do not meet the definition of reactivity as defined in 40 CFR 261.23. The materials are stable and will not undergo violent chemical change. The materials will not react violently with water, form potentially explosive mixtures with water, or generate toxic gases, vapors, or fumes when mixed with water. The materials do not contain cyanides or sulfides, and are not capable of detonation or explosive reaction. The materials are not forbidden explosives or Division 1.1, 1.2, or 1.3 (Class A or B) explosives as defined in 49 CFR 173, nor do the drums contain explosive materials.\(^{p013}\)\(^{p015}\) Explosives were not handled or used around radioactive material. The materials in this waste group are therefore not reactive wastes (D003).
Toxicity: The materials in this waste group meet the definition of toxicity as defined in 40 CFR 261.24. The toxicity characteristic contaminants fall into one of two categories: metals and organics. Organic compounds include halogenated- and nonhalogenated-solvents, pesticides, herbicides, and other toxic compounds. This waste group may exhibit the characteristic of toxicity for arsenic, barium, cadmium, chromium, lead, mercury, selenium, and silver metals.

Only nonhazardous materials were fed to the LSA and HSA incinerators in Building 371. Therefore, wastes generated from these incinerators do not exhibit the characteristic of toxicity.\textsuperscript{P052}

Wastes contaminated with alcohols, glycols, solvents, and metals from numerous processes may have been fed to the plutonium recovery incinerator in Building 771. The incinerator could have accepted any of the combustible, plastic, or filter wastes that were generated during the time it was operational. Therefore, it is possible that wastes from the plutonium recovery incinerator exhibit the characteristic of toxicity for arsenic, barium, cadmium, chromium, lead, mercury, selenium, and silver and are assigned EPA Hazardous Waste Numbers D004–D011.

Toxicity characteristic metals were not fed to the FBI in Building 776. FBI ash contains chromium because wastes were incinerated in fluidized beds of sodium carbonate and chromic oxide catalyst. Table 14-4 presents total and TCLP metals results from analysis performed on FBI ash. Although the total concentrations show barium, cadmium, chromium, and lead, the TCLP only indicates chromium above the regulatory level. These results support the process knowledge that the ash contains chromium. Therefore, FBI ash (IDC 425) exhibits the characteristic of toxicity for chromium and is assigned EPA Hazardous Waste Number D007.

Table 14-4. Metals Results for Fluid-Bed Ash.\textsuperscript{P125}

<table>
<thead>
<tr>
<th>Compound</th>
<th>Concentration</th>
<th>Regulatory Level</th>
</tr>
</thead>
<tbody>
<tr>
<td></td>
<td>Total (mg/Kg)</td>
<td>TCLP (mg/L)</td>
</tr>
<tr>
<td>Arsenic</td>
<td>ND</td>
<td>ND-0.30</td>
</tr>
<tr>
<td>Barium</td>
<td>50.79-116.36</td>
<td>ND-4.67</td>
</tr>
<tr>
<td>Cadmium</td>
<td>20.03-29.54</td>
<td>ND</td>
</tr>
<tr>
<td>Chromium (Total)</td>
<td>7,020.41-15,750.84</td>
<td>89.0-113.96</td>
</tr>
<tr>
<td>Chromium (Hexavalent)</td>
<td>—</td>
<td>100.00-850.00</td>
</tr>
<tr>
<td>Lead</td>
<td>1,527.87-6,167.23</td>
<td>ND-0.55</td>
</tr>
<tr>
<td>Silver</td>
<td>ND</td>
<td>ND-0.16</td>
</tr>
</tbody>
</table>

Acronyms: ND Not Detected
mg/Kg milligrams per kilogram (parts per million)
mg/L milligrams per liter (parts per million)

There is no documentation indicating the presence or use of pesticides or herbicides in the areas or processes generating wastes fed to the incinerators. Therefore, this waste group does not exhibit the characteristic of toxicity due to pesticides or herbicides (D012-D017).
Wastes fed to the plutonium recovery incinerator in Building 771 may be contaminated with organic compounds including tetrachloroethene, trichloroethene, and carbon tetrachloride. Since these compounds were typically used as solvents, the waste is regulated as a listed hazardous waste and not a characteristic waste because these compounds are specifically addressed in the treatment standards for the listed hazardous waste.\textsuperscript{P080} Since wastes from the Building 771 incinerator are characterized as listed hazardous wastes due to spent solvent contamination, the waste is not a toxic waste due to the presence of these organic compounds.

Paint thinner was used as feed material for the FBI in Building 776. A common component of paint thinner was methyl ethyl ketone. TCLP analysis of FBI ash did not detect methyl ethyl ketone in the sample. TCLP analysis was also performed for vinyl chloride, 1,1-dichloroethene, chloroform, carbon tetrachloride, 1,2-dichloroethane, benzene, trichloroethene, tetrachloroethene, chlorobenzene, and 1,4-dichlorobenzene. None of these compounds were detected in the sample.\textsuperscript{P25} Therefore, this waste group does not exhibit the characteristic of toxicity due to organic compounds (D018–D043).

Incinerator sludge, ash, and soot wastes will be randomly sampled and analyzed for toxicity characteristic constituents to verify their characterization. Firebrick wastes will not be sampled since they are heterogeneous wastes and a representative sample cannot be obtained. However, the results obtained from sampling Building 771 incinerator wastes should be applicable to firebrick wastes from this incinerator.

### 14.3.1.2 Listed Hazardous Waste

The material in this waste group was derived from the treatment of a waste listed in 40 CFR 261, Subpart D, as a hazardous waste from non-specific sources (40 CFR 261.31). The waste is not, or was not derived from the treatment of a hazardous waste from specific sources (40 CFR 261.32), or a discarded commercial chemical product, an off-specification species, a container residue, or a spill residue thereof (40 CFR 261.33). The origin of the listed hazardous waste numbers assigned to incinerator wastes are provided in Table 14-5. The table includes only the hazardous waste numbers that are applicable to waste for which a specific source was identified. The hazardous waste numbers are not applicable to waste generated from areas other than those listed in the table.

#### Table 14-5. Origin of Listed Hazardous Waste Numbers.

<table>
<thead>
<tr>
<th>IDC</th>
<th>EPA Hazardous Waste Numbers</th>
<th>Building/Area</th>
</tr>
</thead>
<tbody>
<tr>
<td>371</td>
<td>None</td>
<td>Building 371 LSA and HSA Incinerators</td>
</tr>
<tr>
<td></td>
<td>F001, F002, F003, and F005</td>
<td>Building 771 Plutonium Recovery Incinerator</td>
</tr>
<tr>
<td>377</td>
<td>None</td>
<td>Building 371 LSA and HSA Incinerators</td>
</tr>
<tr>
<td></td>
<td>F001, F002, F003, and F005</td>
<td>Building 771 Plutonium Recovery Incinerator</td>
</tr>
<tr>
<td>420</td>
<td>None</td>
<td>Building 371 LSA and HSA Incinerators</td>
</tr>
<tr>
<td></td>
<td>F001, F002, F003, and F005</td>
<td>Building 771 Plutonium Recovery Incinerator</td>
</tr>
<tr>
<td>422</td>
<td>None</td>
<td>Building 371 LSA and HSA Incinerators</td>
</tr>
<tr>
<td></td>
<td>F001, F002, F003, and F005</td>
<td>Building 771 Plutonium Recovery Incinerator</td>
</tr>
</tbody>
</table>

14-11
Only nonhazardous materials were fed to the LSA and HSA incinerators in Building 371. Therefore, wastes generated from these incinerators are not listed hazardous wastes. P052

Tetrachloroethene, trichloroethene, 1,1,1-trichloroethane, carbon tetrachloride, and 1,1,2-trichloro-1,2,2-trifluoroethane were used for cleaning and degreasing. Methylene chloride was used primarily for paint removal. Wastes contaminated with these compounds may have been fed to the plutonium recovery incinerator in Building 771. The plutonium recovery incinerator wastes were derived from the treatment of a listed hazardous waste and are therefore assigned EPA Hazardous Waste Numbers F001 and F002. Since process knowledge indicates that halogenated solvents were not fed to the FBI, EPA Hazardous Waste Numbers F001 and F002 will not be applied to FBI ash.

Various processes that generated combustible wastes that fed the plutonium recovery incinerator may have used acetone, methanol, and xylene. Methanol was also used as feed material for the FBI. The plutonium recovery incinerator and FBI wastes were derived from the treatment of a listed hazardous waste and are therefore assigned EPA Hazardous Waste Number F003.

There is no documentation indicating the presence or use of F004-listed solvents in the areas or processes generating wastes fed to the incinerators. Therefore, this waste group is not a F004-listed hazardous waste.

Benzene and toluene were used as solvents in laboratory operations. The combustible wastes that fed the plutonium recovery incinerator may have been contaminated with these solvents. Paint thinner, which was fed to the FBI, may have contained toluene and methyl ethyl ketone (common components of paint thinner). The plutonium recovery incinerator and FBI wastes were derived from the treatment of a listed hazardous waste and are therefore assigned EPA Hazardous Waste Number F005.

Analysis of a single sample of FBI ash confirms the presence of listed solvents. Toluene and methyl ethyl ketone were detected at the highest concentrations in the waste. Several other organic solvents were detected in the ash, but at low concentrations (less than 0.2 mg/kg). P125

Headspace analysis performed on samples of incinerator wastes (IDCs 292, 371, 422, and 818) obtained at INEL confirms the presence of F-listed solvents. The detected F-listed compounds in which the calculated 90 percent UCL is above the PRQL are provided. P033

- 1,1,1-trichloroethane (IDCs 292, 371, and 422 only)
- 1,1,2-trichloro-1,2,2-trifluoroethane (IDC 422 only)
- carbon tetrachloride (IDC 371 only)
- methylene chloride (IDC 422 only)
- toluene (IDCs 292 only)
- trichloroethene (IDC 371 only)

Toluene was also detected in the headspace of a single sample of coarse firebrick (IDC 377) obtained from Rocky Flats inventory.

The material in this waste group is not a hazardous waste from specific sources since it was not generated from any of the processes listed in 40 CFR 261.32. The material in this waste group is therefore not a K-listed hazardous waste.

14-12
The material in this waste group is not a discarded commercial chemical product, an off-specification species, a container residue, or a spill residue thereof (40 CFR 261.33). The material in this waste group is therefore not a P- or U-listed hazardous waste.

14.3.2 Radionuclides

Documented assay results for incinerator wastes indicate the presence of plutonium in IDCs 292, 371, 377, 420, 422, 425, 818, and 820. Americium is also present in IDCs 292, 371, and 377. In addition, uranium-235 is present in IDC 371.\textsuperscript{P016,P024,P033}

14.3.3 Complexing Agents

Because complexing agents can aid in the transport of transuranic radionuclides from the waste after disposal, the waste was assessed for potential complexing agents. This information may also be added to the chemical compatibility studies since limited information was available on these chemicals in the past.

EDTA represents a group of chelating compounds, such as ethenediaminetetraacetic acid, with similar molecular structures found in many soaps and detergents. Versene (a trade name for EDTA) and citric acid are known constituents of KW decontamination detergent.\textsuperscript{PO24,PO68} KW was used during a variety of decontamination activities at the plant, including wiping down filter frames. If combustibles fed to the incinerator were contaminated with these complexing agents, incinerator wastes may contain trace quantities of these compounds.
15.0 LEAD-CONTAINING WASTE

This waste group consists of lead-containing wastes generated by the production, recovery, laboratory, treatment, maintenance, and research and development activities associated with plutonium operations. The waste was generated in Buildings 371, 374, 559, 707, 771, 774, 776, 777, and 779, and consists primarily of heavy non-special source (non-SS) metal, lead, leaded rubber glovebox gloves, and leaded aprons. Historic IDC descriptions and dates of generation for the INEL accessible storage inventory are presented by IDC in Table 15-1.

Table 15-1. Lead-Containing Wastes in the Accessible Storage Inventory.

<table>
<thead>
<tr>
<th>IDC</th>
<th>Title</th>
<th>Dates of Generation</th>
</tr>
</thead>
<tbody>
<tr>
<td>320</td>
<td>Tantulum&lt;sup&gt;063&lt;/sup&gt; Heavy Non-SS Metal&lt;sup&gt;001&lt;/sup&gt;</td>
<td>January 1973-June 1988</td>
</tr>
<tr>
<td>321</td>
<td>Lead&lt;sup&gt;012&lt;/sup&gt;</td>
<td>October 1987-December 1987</td>
</tr>
<tr>
<td>339</td>
<td>Leaded Rubber Gloves and Aprons&lt;sup&gt;063&lt;/sup&gt;</td>
<td>February 1973-July 1988</td>
</tr>
<tr>
<td></td>
<td>Leaded Drybox Gloves and Other Leaded Rubber&lt;sup&gt;063&lt;/sup&gt;</td>
<td></td>
</tr>
<tr>
<td></td>
<td>Leaded Drybox Gloves, Not Acid Contaminated&lt;sup&gt;001&lt;/sup&gt;</td>
<td></td>
</tr>
</tbody>
</table>

**Item Description Code 320, Heavy Non-SS Metal**: This waste consists of heavy non-SS metals generated in Buildings 371, 359, 707, 771, 774, 776, 777, and 779. Heavy non-SS metals include metals above copper on the periodic table. Tantalum items include crucibles, funnels, boats, process fixtures, pour rods, stir rods, and various other equipment that were used to handle molten plutonium. The waste consists primarily of tantalum but also includes metals such as tungsten, platinum, and depleted uranium. In addition, prior to 1987, the waste could contain lead materials such as bricks, tape, sheeting, and glovebox parts. IDC 320 was created in 1987 specifically for lead waste. IDC 320 was redefined from tantalum to heavy non-SS metal in 1985 to be more inclusive.

**Item Description Code 321, Lead**: This waste consists of primarily of radiation shielding in the form of lead bricks, tape, sheeting, and glovebox port covers. The waste was generated by production operations in Building 707 and recovery, purification, and size reduction activities in Building 776. IDC 321 was created in 1987 to sort lead waste from other heavy metals.

**Item Description Code 339, Leaded Drybox Gloves**: This waste consists of leaded drybox (glovebox) gloves and leaded aprons generated in Buildings 371, 374, 559, 707, 771, 774, 776, 777, and 779. Lead gloves were used in gloveboxes to reduce radiation exposure to personnel. IDC 339 also includes lead aprons that were also used to reduce radiation exposure. Lead gloves were fabricated with three layers: a neoprene layer, a lead oxide layer, and a Hypalon layer. Two types of leaded gloves were used: S6 and S2P2. The only differences in these two types of gloves were the weight of the gloves and the thickness of the Hypalon layer. Prior to 1986, all leaded drybox gloves, both acid contaminated and not acid contaminated, were accumulated together as IDC 339. In 1986, IDC 341 was created to sort gloves that were generated in an environment where they may have been exposed to acid. The major concern was that nitric acid would react with the lead oxide layer of the gloves and form reactive lead nitrate, organic nitrates, or nitro-organic compounds.
15.1 Waste Generation

Lead-containing wastes were generated by production, recovery, purification, laboratory, treatment, maintenance, and research and development activities associated with plutonium operations at the site.

15.1.1 Plutonium Production

Plutonium production consisted of operations directly associated with the manufacturing of plutonium metal parts including casting, rolling, forming, machining, and assembly processes. Buildings 707 and 777 were the primary weapons components production facilities at the site after the construction of Building 707 in 1972. Building 707 was constructed after the 1969 fire in Building 776 which shut down foundry and machining operations in that building.

The foundry in Building 707 cast molten plutonium into classified components, subassemblies, and assemblies. Other parts were manufactured by rolling, forming, and machining plutonium ingots also cast in the foundry. Components were assembled using a number of welding and joining techniques in Buildings 707, 777, and 7715. Production support operations in Buildings 707 and 777 included a variety of inspection, calibration, measurement, weighing, leak testing, and cleaning activities to assure that the parts met stringent specifications. Rejected plutonium parts, scraps, and turnings were returned to be recast. Small pieces of metal, fines, and sweepings were typically burned to oxide and sent to Building 771 to be recovered.

Plutonium metal was placed in tantalum crucibles and funnels and was heated inside a furnace vessel during the casting process. The used tantalum was oxidized and then returned to the furnace gloveboxes for reuse. Tantalum items to be discarded were processed by heating the items in a "burn-box" to convert adhering plutonium metal to plutonium oxide. After cooling, the tantalum items were scraped or brushed off to remove the plutonium oxide.

Halogenated solvents were used in production operations to clean and degrease plutonium parts and metal. In addition, the solvents were used with cutting oils to cool plutonium parts during machining. Carbon tetrachloride, tetrachloroethene, 1,1,1-trichloroethane, 1,1,2-trichloro-1,2,2-trifluoroethane, trichloroethene, and methylene chloride were the primary solvents historically used during plutonium production. Tetrachloroethene was replaced by 1,1,1-trichloroethane for degreasing during the 1973 time frame. Several non-halogenated solvents were also used for cleaning and degreasing, primarily during efforts to reduce use of halogenated solvents. These solvents included isopropyl alcohol, ethanol, and acetone.

Building 777 housed the carbon tetrachloride and 1,1,1-trichloroethane systems that collected and filtered solvents generated during production operations. In addition to parts cleaning and degreasing, solvents were also used to clean plutonium operation glovebox lines.

15.1.2 Plutonium Recovery and Purification

Several operations at the plant were responsible for either the purification of non-specification plutonium metal or the recovery of plutonium from production waste and residues. Building 771 housed operations that recovered plutonium from waste materials and other sources. Plutonium purification was performed primarily in Buildings 371, 771, 776, and 779.
Recovery operations in Building 771 used acid to dissolve solid materials containing plutonium. The resulting solutions were processed by a series of ion exchange, precipitation, calcination, fluorination, and reduction operations to produce purified plutonium metal to be recycled back into production operations. Potassium hydroxide, potassium fluoride, hydrogen peroxide, and nitric, hydrochloric, and hydrofluoric acids were the primary reagents used for plutonium recovery operations.

Plutonium metal from returned parts and metal from other DOE facilities was purified at Rocky Flats. Plutonium-241 decays to americium-241 which decreases the effectiveness of the plutonium parts. Plutonium parts were disassembled in Building 777. Beginning in 1967, the molten salt extraction (MSE) process in Building 776 recovered americium from plutonium metal using sodium chloride, potassium chloride, and magnesium chloride. Americium was separated from the MSE residue salts using potassium hydroxide precipitation followed by an ammonium thiocyanate anion exchange process. In 1975, the process changed to cation exchange followed by anion exchange (no thiocyanate) and then precipitation using oxalic acid. The process changed again the following year to the salt scrub process which used a magnesium/zinc or a magnesium/aluminum extractant. The purified plutonium metal from MSE was either sent to the foundry in Building 707 or sent to the electrorefining (ER) process in Building 371 or Building 776 if the metal contained other impurities.

Spray leaching (Building 771) and hydride leaching (Building 779) also used acids to remove plutonium surface contamination from uranium metal and other metals or beryllium contamination from plutonium metal. From 1970 to 1975, heavy non-SS metal contaminated with plutonium above the EDL was processed by spray leaching in Building 771. Starting in 1975, hydride leaching in Building 779 was used to remove recoverable amounts of plutonium from heavy non-SS metal. These processes used nitric, hydrochloric, sulfuric, and sulfamic acids.

15.1.3 Laboratory

Buildings 371, 559, and 771 housed the main analytical laboratories at the site. The laboratories' primary function was to provide analytical support to production activities in addition to supporting recovery, purification, and liquid waste treatment operations. Each of the laboratories used numerous acids, bases, solvents, and other chemical reagents.

Building 371 had an analytical laboratory and a chemical standards laboratory. The chemical standards laboratory prepared standards for various users and inspects standards that have been used in the field. The analytical laboratory analyzed samples from various operations on site. The types of analyses performed included:

- Total Alpha Activity
- Isotopic Analysis
- X-Ray Emission
- X-Ray Diffraction

- Plutonium, Uranium, and Americium Content
- Corrosivity
- Ignitability

Building 559 housed the Plutonium Analytical Laboratory responsible for spectrochemical, chemical, and mass spectrometric analyses of samples from plutonium production operations. Uranium, Raschig rings, solutions, and commercial product and gas samples were also analyzed in the laboratory. Plutonium production samples, including metal and oxide, were prepared and subdivided for analysis in the sample cutting process. The types of analyses performed included:
Emission Spectroscopy
• Atomic Absorption
• Infrared Analysis
• Gallium Analysis
• Plutonium Assay
• Carbon Analysis
• Uranium Analysis
• Raschig Ring Analysis

Building 771 housed analytical and chemical standards laboratories. The chemical standards laboratory prepared control sample standards for the analytical laboratories in Buildings 371, 559, and 771. The analytical laboratory provided analyses in support of plutonium operations. The types of analyses performed included:

• X-Ray Fluorescence
• Alpha/Gamma Scintillation
• Atomic Absorption
• Laser Fluorimetry
• Spectrophotometry
• Calorimetry
• Gamma Spectroscopy
• Titrations

The laboratories used a variety of reagents and solvents including:

**Acids/Bases**
- boric\(^{P067}\)
- hydrochloric\(^{P061,P067,P081}\)
- hydrofluoric\(^{P061,P067,P081}\)
- nitric\(^{P061,P067,P081}\)
- perchloric\(^{P067}\)
- phosphoric\(^{P067}\)
- sodium hydroxide\(^{P061,P067,P081}\)
- sulfamic\(^{P067}\)
- sulfuric\(^{P067,P083}\)
- tartaric\(^{P067}\)
- total ionic strength adjusting buffer (contains diaminocyclohexane tetraacetic acid)\(^{P061}\)
- tricetyi phosphene oxide\(^{P061,P081}\)

**Organic Solvents**
- acetone\(^{P083}\)
- benzene\(^{P053}\)
- carbon disulfide\(^{P083}\)
- carbon tetrachloride\(^{P055,P067,P083}\)
- chloroform\(^{P053,P067,P083}\)
- cyclohexane\(^{P061}\)
- ethanol\(^{P083}\)
- isooctane\(^{P083}\)
- isopropanol\(^{P083}\)
- methano1\(^{P03}\)
- ammonium molybdate\(^{P067}\)
- methylene chloride\(^{P053,P083}\)
- petroleum ether\(^{P083}\)
- toluene\(^{P083}\)
- tributyl phosphate\(^{P083}\)
- 1,1,1-trichloroethane\(^{P083}\)
- trichloroethene\(^{P083}\)
- 1,1,2-trichloro-1,2,2-trifluoroethane\(^{P067,P083}\)
- xylene\(^{P083}\)

**Reagents**
- ammonium hydroxide\(^{P083}\)
- ammonium molybdate\(^{P067}\)
- ceric ammonium nitrate\(^{P067}\)
- ceric sulfate\(^{P083}\)
- ferrous sulfate\(^{P067}\)
- ferric chloride\(^{P067}\)
- potassium bromide\(^{P083}\)
- potassium chloride\(^{P067}\)
- sodium fluoride\(^{P067}\)
15.1.4 Research and Development

Research and Development (R&D) included activities related to production, recovery, and purification as well as "special order" work. Building 779, which was built in 1965, housed much of the R&D operations at the plant. Other areas at the plant supporting R&D included Buildings 559, 771, 776, 777, and 881.

The purpose of Building 779 was to gain more knowledge of the chemistry and metallurgy of plutonium and its interactions with other materials which might be used in plutonium operations. Other activities in Building 779 included developing improvements to the manufacturing process and finding new ways to recover plutonium and associated actinides. Another function was to develop a better understanding of the aging and shelf-life limitations of Rocky Flats products. Most of the materials used, and wastes generated, in this facility were the same as those in the production and recovery buildings, as much of the work conducted involved improvement of existing processes. However, processing of neptunium, curium, and cerium was also conducted.

The plant conducted special order work for other facilities in the DOE complex, the DOD, or other federal departments or agencies. One example is the introduction of radionuclide tracers into pits destined for off-site test shots. This work took place in the 1960s and well into the 1970s. Materials such as americium-240, plutonium-238, neptunium, curium, and cerium were blended in with the regular component materials for the purpose of studying performance of the different weapon components based on post-test distribution of the rare tracers. These tracer materials were kept separate from the regular production material streams, and special recovery operations in Building 771 specialized in recovering these more exotic materials.

From approximately 1959 to the mid-1970s, Rocky Flats was involved in "Project Plowshare." The mission of the program was to develop technology for using nuclear explosives for peaceful applications such as excavation and uncovering of deep mineral deposits. Materials used in the manufacturing of these components were the same as those used in the production buildings.

15.1.5 Waste Treatment

Waste processing at Rocky Flats has included both liquid and solid process wastes. Liquid waste treatment operations have had relatively few process changes over the years. When Building 774 was built in 1952, its primary purpose was to treat radioactive aqueous waste from Building 771. Radionuclides were removed by precipitation, and the resulting slurry filtered. The solids removed from filters were combined with cement or other solidifying agents. The aqueous waste from this first stage goes through a second precipitation. These processes use sodium hydroxide, ferric sulfate, magnesium sulfate, and calcium chloride. See Section 23.0, Solidified Aqueous Sludge Building 774, for a detailed description of these processes.

Around 1965, an evaporator was installed in Building 774 to treat liquids from the second stage treatment and from the solar ponds. The concentrate from the evaporator was introduced into a steam-heated double-drum drier which produced a salt waste. The Building 774 evaporator was taken out in 1979, and the liquids from the second stage treatment and solar ponds have since been transferred to Building 374 for additional treatment.

Building 774 also processed organic liquid wastes. Plutonium-contaminated organic liquids were generated from plutonium machining. The spent organic liquid was filtered and then mixed with a solidifying
agent. The process was later changed to a one step process in which the organic liquid was mixed with
Envirostone (Gypsum cement) and allowed to set up. See Section 25.0, Solidified Organic Waste for a
detailed description of these processes.

Treatment of solid transuranic wastes was conducted in Buildings 771 and 776. Building 771 processed
wastes containing plutonium above the EDL while Building 776 processed wastes below the EDL.

Operations in Building 771 processed wastes including Raschig rings, HEPA filters, and sludges from
the filter plenum and from process piping. Filters were disassembled to remove plutonium-contaminated dust.
Process piping removed from service was cut up and cleaned of built-up sludge. Sludge from the process piping
and from the filter plenum was dissolved in nitric acid to recover plutonium. Until 1984, plutonium was
recovered from Raschig rings by nitric acid leaching.

Size reduction in Building 776 removed materials from drums and sorted them in an airlock vault.
Materials such as light metals, filters, glass, combustibles, and Raschig rings were then put into containers with
like materials. From 1970 to 1973, leaded gloves were packaged by each generating area. Acid-
contaminated glovebox gloves may have been washed by hand prior to 1974; however, this has not been
verified. Beginning in 1974, acid-contaminated leaded gloves were sent to Building 776 where they
were washed with hot water in a ball-mill prior to packaging. Later, nonacid-contaminated leaded gloves above
the EDL were also washed in the ball-mill to remove radioactive surface contamination. The ball-mill washing
process was discontinued in 1989. However, any unwashed acid-contaminated leaded gloves generated since
1989 were assigned IDC 341 (not in INEL inventory).

Advanced size reduction operations in Building 776 disassembled or cut plutonium-contaminated
gloveboxes and miscellaneous large equipment into sizes that could be packaged in approved containers.

The fluidized-bed incinerator in Building 776 received low-level plutonium-contaminated combustible
solid and liquid wastes. Building 771 also housed an incinerator for processing combustible wastes.
See Section 14.0, Incinerator Waste, for a detailed description of the incineration processes.

15.1.6 Maintenance

Routine and nonroutine maintenance at Rocky Flats included utilities, strip-out operations, and other
general maintenance and cleanup activities.

Utility systems include HVAC systems, fume scrubbers, and process vacuum systems. The HVAC
systems contain air supply units for filtering incoming air and plenums for filtering exhaust air. Scrubbers housed
in Buildings 371, 559, 771, and 779 used potassium or sodium hydroxide to neutralize acid fumes from various
process off-gas streams and glovebox exhaust streams. Process vacuum systems provide an absolute pressure
at a vacuum header which serves as a means to transfer fluids on demand by valving arrangements.

Another maintenance activity that may have generated lead-containing wastes was the strip-out of
glovebox lines, process piping, valves, and associated systems. Strip-out activities were performed when a
glovebox line was scheduled to be replaced or during renovation. Solvents such as trichloroethene or 1,1,1-
trichloroethane may have been used during this type of operation for decontamination.
Leaded containing wastes may have also originated from cleanup of the 1969 fire which spread through combustible materials in several hundred inter-connected gloveboxes in Building 776. Another incident that may have generated lead containing wastes occurred when tritium-contaminated plutonium was processed from April 9, 1973 through April 25, 1973 in Building 779 causing a tritium release to the atmosphere and elevated tritium levels in surface waters, process wastes, equipment, gloveboxes, and exhaust plenums.\textsuperscript{15,24,15,23}

### 15.2 Waste Packaging

Heavy non-SS metal (IDC 320) and lead (IDC 321) were placed directly into a lined 55-gallon drum or double-bagged out of the glovebox line. After removal from the glovebox, the waste was placed in the drum or in Fibre-Paks which were then placed in the drum. Prior to packaging, sharp edges were taped to prevent puncturing of the liners.\textsuperscript{15,24}

Leaded drybox gloves (IDC 339) were placed directly into a lined 55-gallon drum or double-bagged out of the glovebox line in two polyvinyl chloride or polyethylene bags.\textsuperscript{15,24}

Depending on waste packaging requirements at the time, several combinations of bags and liners were used to prepare 55-gallon drums for shipment. Use of the 90-mil rigid polyethylene liner began in 1972.\textsuperscript{24} The rigid liner was placed in each drum and lined with one polyethylene round bottom drum liner or one or two polyethylene drum bags.\textsuperscript{15,24,15,25,15,26,15,27} A polyvinyl chloride O-ring bag and a polyethylene bag were used if the drum was attached to the glovebox.\textsuperscript{15,25} A fiberboard liner and discs may also have been used between the waste packages and the drum liners.\textsuperscript{15,24,15,25,15,26,15,27} Lead drum liners placed between the drum and rigid liner were also used in some instances.\textsuperscript{15,24} When a drum was full, the drum liners were twisted and taped closed, the lid was secured with a bolted ring, and a tamper indicating device was attached to the drum.\textsuperscript{15,24}

After drums were inspected, one to two quarts of absorbent material (Oil-Dri) was placed on the top of the outer, sealed polyethylene drum bag. This procedure changed in February 1982 when vermiculite was used to fill the space between the outer, sealed polyethylene drum bag and the top of the 90-mil rigid liner. The quantity of vermiculite varied from 3-12 pounds according to the amount of waste contained in each drum.\textsuperscript{15,24}

Waste management and inspection protocol allowed containers of wastes to contain up to 10 percent of another IDC other than that assigned to the container.\textsuperscript{15,16} Visual inspection of drums of leaded gloves identified surgical gloves; rags; paper; cloth towels, booties, and glove liners; neoprene rubber sheets and window gaskets; a polyethylene bottle and skirting.\textsuperscript{15,16,15,17} Visual examination of one heavy metal drum found cloth towels.\textsuperscript{15,11}

### 15.3 Waste Characterization

Lead-containing wastes are characterized based on knowledge of the material, knowledge of the processes generating the waste, RTR review of the waste, visual inspection, and headspace gas analysis. This section provides a RCRA hazardous waste determination for lead-containing wastes as well as radionuclide contaminants and potential complexing agents contained in the waste. This waste contains at least 50 percent (by volume) materials that meet the EPA LDR criteria for classification as debris, and is therefore a heterogeneous waste.\textsuperscript{15,41}

15-7
15.3.1 Hazardous Waste Determination

Some heavy metal waste is not regulated as a hazardous waste as defined in 40 CFR 261.7 (empty container). Lead gloves generated prior to 1974 may exhibit the characteristic of reactivity due to the reaction with nitric acid at elevated temperatures. Lead-containing wastes also exhibit the characteristic of toxicity for lead. There is no evidence that lead-containing wastes exhibit any other characteristic of hazardous waste. EPA Hazardous Waste Numbers applicable to some or all of the lead-containing waste group are presented by IDC in Table 15-2. These conclusions are supported by the evaluation in Sections 15.3.1.1 and 15.3.1.2.

Table 15-2. Characterization of Lead-Containing Wastes.

<table>
<thead>
<tr>
<th>IDC</th>
<th>Title</th>
<th>EPA Hazardous Waste Numbers</th>
</tr>
</thead>
<tbody>
<tr>
<td>320</td>
<td>Heavy Non-SS Metal</td>
<td>D008</td>
</tr>
<tr>
<td>321</td>
<td>Lead</td>
<td>D008</td>
</tr>
<tr>
<td>339</td>
<td>Leaded Drybox Gloves</td>
<td>D003 and D008</td>
</tr>
</tbody>
</table>

15.3.1.1 Characteristic Waste

The materials in this waste group may exhibit a characteristic of hazardous waste as defined in 40 CFR 261, Subpart C as a reactive waste (40 CFR 261.23), and as a toxic waste (40 CFR 261.24). The materials do not exhibit the characteristic of ignitability (40 CFR 261.21) or corrosivity (40 CFR 261.22).

Ignitability: The materials in this waste group do not meet the definition of ignitability as defined in 40 CFR 261.21. The materials are not liquid, nor do they contain free liquids. In addition, absorbents were added to wastes having the potential of generating free liquids (i.e. leaded gloves which had been washed). These materials are not capable of causing fire through friction, absorption of moisture, or spontaneous chemical change. The materials are not a compressed gas, nor do the containers contain compressed gases. The materials are not DOT oxidizers as defined in 49 CFR 173. The materials in this waste group are therefore not ignitable wastes (D001).

Corrosivity: The materials in this waste group do not meet the definition of corrosivity as defined in 40 CFR 261.22. The materials are not liquid, nor do they contain free liquids. In addition, absorbents were added to wastes having the potential of generating free liquids (i.e. leaded gloves which had been washed). The materials in this waste group are therefore not corrosive wastes (D002).

Reactivity: Lead drybox gloves and aprons (IDC 339) generated before 1974 may meet the definition of reactivity as defined in 40 CFR 261.23 due to explosive reaction with nitric acid at elevated temperatures. Lead drybox gloves and aprons (IDC 339) generated after 1974, heavy non-SS metal (IDC 320), and lead (IDC 321) do not meet the definition of reactivity. The materials in this waste group are stable and will not undergo violent chemical change. The materials will not react violently with water, form potentially explosive mixtures with water, or generate toxic gases, vapors, or fumes when mixed with water. The materials do not contain cyanides or sulfides. The materials are not forbidden explosives or Division 1.1, 1.2, or 1.3 (Class A or B) explosives as defined in 49 CFR 173. Explosives were not handled or used around radioactive material. However, some leaded drybox gloves and aprons were generated in an environment where they were exposed to nitric acid. Studies have shown that lead-impregnated neoprene (drybox gloves and aprons) reacts readily with nitric acid.
at elevated temperatures (50-100°C) to form lead nitrate and nitro-organic compounds. The mixture of the lead nitrate and organics decomposes with a violent exothermic reaction under the proper conditions. Prior to 1986, acid- and nonacid-contaminated leaded drybox gloves and aprons were accumulated together as IDC 339. Beginning in 1974, leaded gloves and aprons were washed to remove the acid; however, it is uncertain whether they were washed prior to 1974. Therefore, EPA Hazardous Waste Number D003 is applicable to leaded drybox gloves and aprons (IDC 339) generated before 1974.

**Toxicity:** The materials in this waste group meet the definition of toxicity as defined in 40 CFR 261.24. The toxicity characteristic contaminants fall into one of two categories: metals and organics. Organic compounds include halogenated- and nonhalogenated-solvents, pesticides, herbicides, and other toxic compounds. This waste group may exhibit the characteristic of toxicity for lead metal.

IDC 321 was created specifically for lead waste. Prior to 1987, heavy non-SS (IDC 320) drums contained lead items. Analytical data indicate that unused leaded gloves (IDC 339) subjected to the TCLP test, leach lead at levels above the regulatory limit. Analytical data have not been obtained for used leaded gloves. Therefore, EPA Hazardous Waste Number D008 is assigned to the lead-containing waste group.

There is no documentation indicating the presence or use of pesticides or herbicides in the areas or processes generating lead-containing wastes. Therefore, this waste group does not exhibit the characteristic of toxicity due to pesticides or herbicides (D012-D017).

Carbon tetrachloride, tetrachloroethylene, and trichloroethylene were used for cleaning and degreasing. Chloroform was used in laboratory analysis. During process operations, lead-containing wastes may have come in contact with these organic compounds. Headspace gas analysis detected carbon tetrachloride, chloroform, and 1,1-dichloroethene in drums of leaded gloves (IDC 339). However, because the lead-containing wastes are not porous materials, there are likely only trace quantities of these organic compounds remaining on the wastes. Therefore, this waste group should not exhibit the characteristic of toxicity due to organic compounds (D018-D043).

### 15.3.1.2 Listed Hazardous Waste

The material in this waste group is not, or was not mixed with, a waste listed in 40 CFR 261, Subpart D as a hazardous waste from non-specific sources (40 CFR 261.31), a hazardous waste from specific sources (40 CFR 261.32), or a discarded commercial chemical product, an off-specification species, a container residue, or a spill residue thereof (40 CFR 261.33).

Tetrachloroethylene, trichloroethylene, methylene chloride, 1,1,1-trichloroethane, carbon tetrachloride, and 1,1,2-trichloro-1,2,2-trifluoroethane were used in production, laboratory, and maintenance operations. Acetone, methanol, xylene, benzene, carbon disulfide, and toluene were used in laboratory operations. During process operations, lead-containing wastes may have come in contact with these compounds. However, some of the heavy metal waste consists of crucibles which, if empty, are not regulated as hazardous wastes as defined in 40 CFR 261.7. Leaded gloves in a glovebox are part of a container-like apparatus and, when discarded, are not a hazardous waste simply because solvents or other hazardous materials were used in the glovebox. Also, leaded gloves and heavy metal wastes such as labware that were wiped down with solvents for decontamination purposes are not regulated as listed hazardous wastes. This was clarified by the Colorado Department of Public Health and Environment. Therefore, this waste group is not a F001-, F002-, F003-, or F005-listed hazardous waste.
There is no documentation indicating the presence or use of F004-listed solvents in the areas or processes generating lead-containing wastes. Therefore, this waste group is not a F004-listed hazardous waste.

Although this waste group is not a F-listed hazardous waste, headspace analysis performed on samples of heavy non-SS metal (IDC 320) and leaded gloves (IDC 339) obtained at INEL confirms the presence of organic solvents. The detected compounds in which the 90 percent UCL is above the PRQL are provided:

- 1,1,1-trichloroethane (IDC 339 only)
- 1,1,2-trichloro-1,2,2-trifluoroethane (IDC 339 only)
- carbon tetrachloride (IDC 339 only)
- methylene chloride (IDC 339 only)
- toluene (IDC 320 only)

Additional F-listed solvents were detected in headspace samples of lead-containing wastes (IDCs 320, 321, and 339) obtained at Rocky Flats. The detected F-listed compounds in which the 90 percent UCL is above the PRQL are also provided:

- 1,1,1-trichloroethane (IDCs 320 and 339)
- carbon tetrachloride (IDCs 320 and 339)
- toluene (IDC 339 only)

The material in this waste group is not a hazardous waste from specific sources since it was not generated from any of the processes listed in 40 CFR 261.32. The material in this waste group is therefore not a K-listed hazardous waste.

The material in this waste group is not a discarded commercial chemical product, an off-specification species, a container residue, or a spill residue thereof (40 CFR 261.33). The material in this waste group is therefore not a P- or U-listed hazardous waste.

15.3.2 Radionuclides

Documented assay results for heavy non-SS metal (IDC 320) indicate the presence of plutonium, americium-241, and uranium-235. Assay results for leaded gloves (IDC 339) indicate plutonium and americium-241. Assay results for lead (IDC 321) indicate only plutonium.

15.3.3 Complexing Agents

Because complexing agents can aid in the transport of transuranic radionuclides from the waste after disposal, the waste was assessed for potential complexing agents. This information may also be added to the chemical compatibility studies since limited information was available on these chemicals in the past.

EDTA represents a group of chelating compounds, such as ethylenediaminetetraacetic acid, with similar molecular structures found in many soaps and detergents. Versene (a trade name for EDTA) and citric acid are known constituents of KW decontamination detergent. KW was used during a variety of decontamination activities at the plant. A buffer solution (TISAB) containing diaminocyclohexane tetraacetic acid was used during specific ion electrode analysis in Building 559. Oxalic acid and tetraphosphoric acid were used to etch…
plutonium and other metals. Oxalic acid was also used for americium recovery. Lead-containing wastes may be contaminated with trace quantities of these complexing agents.
16.0 LIGHT METAL

This waste group consists of light metal generated by the production, recovery, laboratory, treatment, maintenance, and research and development activities associated with plutonium operations. Light metal includes copper and other metals and metal alloys below copper on the periodic table (heavy metals are discussed in Section 15.0, Lead-Containing Waste). The waste was generated in Buildings 371, 374, 559, 707, 771, 774, 776, 777, and 779. Historic IDC descriptions and dates of generation for the INEL accessible storage inventory are presented by IDC in Table 16-1.

Table 16-1. Light Metal Waste in the Accessible Storage Inventory.

<table>
<thead>
<tr>
<th>IDC</th>
<th>Title</th>
<th>Dates of Generation</th>
</tr>
</thead>
<tbody>
<tr>
<td>480</td>
<td>Unleached Light Non-SS Metal</td>
<td>March 1972-July 1989</td>
</tr>
<tr>
<td></td>
<td>Light Non-SS Scrap Metal, Not Prepared for Leaching</td>
<td></td>
</tr>
<tr>
<td></td>
<td>Metal Scrap (Non-SS)</td>
<td></td>
</tr>
<tr>
<td></td>
<td>Light Non-SS Metal, Not Prepared for Leach</td>
<td></td>
</tr>
<tr>
<td></td>
<td>Non-Leached Light Metal</td>
<td></td>
</tr>
<tr>
<td></td>
<td>Light Metal</td>
<td></td>
</tr>
<tr>
<td>481</td>
<td>Leached Non-SS Metal</td>
<td>December 1972-October 1984</td>
</tr>
<tr>
<td></td>
<td>Light Non-SS Scrap Metal Prepared for Leaching</td>
<td></td>
</tr>
<tr>
<td></td>
<td>Metal Leached (Non-SS)</td>
<td></td>
</tr>
<tr>
<td></td>
<td>Light Non-SS Metal Prepared for Leach</td>
<td></td>
</tr>
<tr>
<td></td>
<td>Leached Light Metal</td>
<td></td>
</tr>
</tbody>
</table>

*Item Description Code 480, Light Metal:* This waste consists of light metal generated by the plutonium production, recovery, treatment, laboratory, and maintenance operations in Buildings 371, 374, 559, 707, 771, 774, 776, 777, and 779. Light metal includes iron, copper, aluminum, brass, bronze, galvanized metal, stainless steel, carbon steel, and other metal alloys. The metals consist of mechanical and electrical parts, tools, containers, scrap metals, piping, wire, cable, gauges, valves, foil, planchets, and a variety of other metal items. The metals may be contaminated with residual amounts of solvents, acids, bases, and other reagents used in the processes where they were generated. Solvent-contaminated metals were not sorted from nonsolvent-contaminated metals. Beryllium, pyrophoric metals, and heavy non-SS metal are excluded from IDC 480. The waste may also contain limited amounts of combustible wastes.

*Item Description Code 481, Leached Light Metal:* This waste consists of light metal that was washed with hot water in Building 776 to remove radioactive surface contamination. Leached light metal consists of the same metals in IDC 480 and originated from the same buildings and processes as IDC 480.

16.1 Waste Generation

Light metal was generated by production, recovery, purification, laboratory, treatment, maintenance, and research and development activities associated with plutonium operations at the site.
16.1.1 Plutonium Production

Plutonium production consisted of operations directly associated with the manufacturing of plutonium metal parts including casting, rolling, forming, machining, and assembly processes. Buildings 707 and 777 were the primary weapons components production facilities at the site after the construction of Building 707 in 1972. Building 707 was constructed after the 1969 fire in Building 776 which shut down foundry and machining operations in that building.\footnote{53}

The foundry in Building 707 cast molten plutonium into classified components, subassemblies, and assemblies. Other parts were manufactured by rolling, forming, and machining plutonium ingots also cast in the foundry. Components were assembled using a number of welding and joining techniques in Buildings 707, 777, and 779. Production support operations in Buildings 707 and 777 included a variety of inspection, calibration, measurement, weighing, leak testing, and cleaning activities to assure that the parts met stringent specifications. Rejected plutonium parts, scraps, and turnings were returned to be recast. Small pieces of metal, fines, and sweepings were typically burned to oxide and sent to Building 771 to be recovered.\footnote{52, 53} Typical light metal generated included chips, turnings, tools, and molds.\footnote{63}

Halogenated solvents were used in production operations to clean and degrease plutonium parts and metal. In addition, the solvents were used with cutting oils to cool plutonium parts during machining. Carbon tetrachloride, tetrachloroethene, 1,1,1-trichloroethane, 1,1,2-trichloro-1,2,2-trifluoroethane, trichloroethene, and methylene chloride were the primary solvents historically used during plutonium production. Tetrachloroethene was replaced by 1,1,1-trichloroethane for degreasing during the 1973 time frame.\footnote{23, 52} Several non-halogenated solvents were also used for cleaning and degreasing, primarily during efforts to reduce use of halogenated solvents. These solvents included isopropyl alcohol, ethanol, and acetone.\footnote{52, 67, 63} Building 777 housed the carbon tetrachloride and 1,1,1-trichloroethane systems that collected and filtered solvents generated during production operations. In addition to parts cleaning and degreasing, solvents were also used to clean plutonium operation glovebox lines.\footnote{53}

16.1.2 Plutonium Recovery and Purification

Several operations at the plant were responsible for either the purification of non-specification plutonium metal or the recovery of plutonium from production waste and residues. Building 771 housed operations that recovered plutonium from waste materials and other sources.\footnote{53} Plutonium purification was performed primarily in Buildings 371, 771, 776, and 779.\footnote{52}

Recovery operations in Building 771 used acid to dissolve solid materials containing plutonium. The resulting solutions were processed by a series of ion exchange, precipitation, calcination, fluorination, and reduction operations to produce purified plutonium metal to be recycled back into production operations.\footnote{53} During normal glovebox operations, metal tools that were worn or broken were disposed of as light metal waste.\footnote{63} Potassium hydroxide, potassium fluoride, hydrogen peroxide, and nitric, hydrochloric, and hydrofluoric acids were the primary reagents used for plutonium recovery operations.\footnote{61, 67, 83, 047}

Plutonium metal from returned parts and metal from other DOE facilities was purified at Rocky Flats. Plutonium-241 decays to americium-241 which decreases the effectiveness of the plutonium parts. Plutonium parts were disassembled in Building 777.\footnote{53, 113} Beginning in 1967, the molten salt extraction (MSE) process in Building 776 recovered americium from plutonium metal using sodium chloride, potassium chloride, and magnesium chloride.\footnote{53} Americium was separated from the MSE residue salts using potassium hydroxide.
precipitation followed by an ammonium thiocyanate anion exchange process. In 1975, the process changed to
cation exchange followed by anion exchange (no thiocyanate) and then precipitation using oxalic acid.\textsuperscript{1047} The process changed again the following year to the salt scrub process which used a magnesium/zinc or a
magnesium/aluminum extractant.\textsuperscript{1047} The purified plutonium metal from MSE was either sent to the foundry in
Building 707 or sent to the electrorefining (ER) process in Building 371 or Building 776 if the metal contained
other impurities.\textsuperscript{P053,P047} Metal chips were generated from disassembly, and stainless steel and aluminum cans
were generated from the MSE and ER processes.\textsuperscript{P083}

Spray leaching (Building 771) and hydride leaching (Building 779) also used acids to remove plutonium
surface contamination from uranium metal and other metals or beryllium contamination from plutonium metal.
These processes used nitric, hydrochloric, sulfuric, and sulfamic acids.\textsuperscript{P053,P061,P062}

16.1.3 Laboratory

Buildings 371, 559, and 771 housed the main analytical laboratories at the site. The laboratories' primary functions were to provide analytical support to production activities in addition to supporting recovery,
verification, and liquid waste treatment operations. Each of the laboratories used numerous acids, bases,
solvents, and other chemical reagents.

Building 371 had an analytical laboratory and a chemical standards laboratory. The chemical standards
laboratory prepared standards for various users and inspects standards that have been used in the field. The
analytical laboratory analyzed samples from various operations on site.\textsuperscript{P081} The types of analyses performed included:

- Total Alpha Activity
- Isotopic Analysis
- X-Ray Emission
- X-Ray Diffraction
- Plutonium, Uranium, and Americium
- Content
- Corrosivity
- Ignitability

Building 559 housed the Plutonium Analytical Laboratory responsible for spectrochemical, chemical,
and mass spectrometric analyses of samples from plutonium production operations. Uranium, Raschig rings,
solutions, and commercial product and gas samples were also analyzed in the laboratory. Plutonium production
samples, including metal and oxide, were prepared and subdivided for analysis in the sample cutting process.
The types of analyses performed included:\textsuperscript{P067}

- Emission Spectroscopy
- Atomic Absorption
- Infrared Analysis
- Gallium Analysis
- Plutonium Assay
- Carbon Analysis
- Uranium Analysis
- Raschig Ring Analysis
- Tritium Analyses
- Nonroutine Chemical Analysis
- Anion/Cation Solution Analysis
- Isotopic Analysis
- Thermal Analysis
- Gas Analysis
- Spark Source Mass Spectroscopy
- X-ray Analysis

Building 771 housed analytical and chemical standards laboratories. The chemical standards laboratory
prepared control sample standards for the analytical laboratories in Buildings 371, 559, and 771.\textsuperscript{P061} The
Analytical laboratory provided analyses in support of plutonium operations. The types of analyses performed included:

- X-Ray Fluorescence
- Alpha/Gamma Scintillation
- Atomic Absorption
- Laser Fluorimetry
- Spectrophotometry
- Calorimetry
- Gamma Spectroscopy
- Titrations

The laboratories generated light metal wastes such as tools, planchetts, and a variety of metal labware. Silver and lead solder and printed circuit boards containing cadmium, chromium, lead, and silver were also generated. Many of these wastes may have contacted numerous reagents and solvents used in the laboratories including:

### Acids/Bases
- boric
- hydrochloric
- hydrofluoric
- nitric
- perchloric
- phosphoric
- sodium hydroxide
- sulfamic
- sulfuric
- tartaric

### Organic Solvents
- acetone
- benzene
- carbon disulfide
- carbon tetrachloride
- chloroform
- cyclohexane
- ethanol
- isooctane
- isopropanol
- methanol
- methylene chloride
- petroleum ether
- toluene
- tributyl phosphate
- 1,1,1-trichloroethane
- trichloroethylene
- 1,1,2-trichloro-1,2,2-trifluoroethane
- xylene

### Reagents
- ammonium hydroxide
- ammonium molybdate
- ceric ammonium nitrate
- ceric sulfate
- ferrous sulfamate
- ferric chloride
- potassium bromide
- potassium chloride
- sodium fluoride
- total ionic strength adjusting buffer (contains diaminocyclohexane tetraacetic acid)
- triocetyl phosphine oxide

### 16.1.4 Research and Development

Research and Development (R&D) included activities related to production, recovery, and purification as well as "special order" work. Building 779, which was built in 1963, housed much of the R&D operations at the plant. Other areas at the plant supporting R&D included Buildings 559, 771, 776, 777, and 881.
The purpose of Building 779 was to gain more knowledge of the chemistry and metallurgy of plutonium and its interactions with other materials which might be used in plutonium operations. Other activities in Building 779 included developing improvements to the manufacturing process and finding new ways to recover plutonium and associated actinides. Another function was to develop a better understanding of the aging and shelf-life limitations of Rocky Flats products. Most of the materials used and wastes generated in this facility were the same as those in the production and recovery buildings, as much of the work conducted involved improvement of existing processes. However, processing of neptunium, curium, and cerium was also conducted.

The plant has conducted special order work for other facilities in the DOE complex, the DOD, or other federal departments or agencies. One example is the introduction of radionuclide tracers into pits destined for off-site test shots. This work took place in the 1960s and well into the 1970s. Materials such as americium-240, plutonium-238, neptunium, curium, and cerium were blended in with the regular component materials for the purpose of studying performance of the different weapon components based on post-test distribution of the rare tracers. These tracer materials were kept separate from the regular production material streams, and special recovery operations in Building 771 specialized in recovering these more exotic materials.

From approximately 1959 to the mid-1970s, Rocky Flats was involved in "Project Plowshare." The mission of the program was to develop technology for using nuclear explosives for peaceful applications such as excavation and uncovering of deep mineral deposits. Materials used in the manufacturing of these components were the same as those used in the production buildings.

16.1.5 Waste Treatment

Waste processing at Rocky Flats has included both liquid and solid process wastes. Liquid waste treatment operations have had relatively few process changes over the years. When Building 774 was built in 1952, its primary purpose was to treat radioactive aqueous waste from Building 771. Radionuclides were removed by precipitation, and the resulting slurry filtered. The solids removed from filters were combined with cement or other solidifying agents. The aqueous waste from this first stage goes through a second precipitation. These processes use sodium hydroxide, ferric sulfate, magnesium sulfate, and calcium chloride. See Section 23.0, Solidified Aqueous Sludge Building 774, for a detailed description of these processes.

Around 1965, an evaporator was installed in Building 774 to treat liquids from the second stage treatment and from the solar ponds. The concentrate from the evaporator was introduced into a steam-heated double-drum drier which produced a salt waste. The Building 774 evaporator was taken out in 1979, and the liquids from the second stage treatment and solar ponds have since been transferred to Building 374 for additional treatment.

Building 774 also processed organic liquid wastes. Plutonium-contaminated organic liquids were generated from plutonium machining. The spent organic liquid was filtered and then mixed with a solidifying agent. The process was later changed to a one step process in which the organic liquid was mixed with Environstone (Gypsum cement) and allowed to set up. See Section 25.0, Solidified Organic Waste for a detailed description of these processes.

Treatment of solid transuranic wastes was conducted in Buildings 771 and 776. Building 771 processed wastes containing plutonium above the EDL while Building 776 processed wastes below the EDL.
Operations in Building 771 processed wastes including Raschig rings, HEPA filters, and sludges from the filter plenum and from process piping. Filters were disassembled to remove plutonium-contaminated dust. Process piping removed from service was cut up and discarded as light metal waste after it was cleaned of built-up sludge. Sludge from the process piping and from the filter plenum was dissolved in nitric acid to recover plutonium. Until 1984, plutonium was recovered from Raschig rings by nitric acid leaching.\textsuperscript{1061}

Size reduction in Building 776 removed materials from drums and sorted them in an airlock vault. Materials such as light metals, filters, glass, combustibles, and Raschig rings were then put into containers with like materials.\textsuperscript{1067} Light metal above the EDL was washed with hot water in an attempt to remove radioactive surface contamination, and then reassayed.\textsuperscript{1033,1082,1094} The metals were washed by hand from 1971 to 1973, and a ball-mill washer was used from 1974 until the process was discontinued in 1989.\textsuperscript{1024,1092} If washing reduced the assay to below the EDL, the metal was discarded as IDC 481.\textsuperscript{1033,1094}

Advanced size reduction operations in Building 776 disassembled or cut plutonium-contaminated gloveboxes and miscellaneous large equipment into sizes that could be packaged in approved containers.\textsuperscript{1067,1116}

The fluidized-bed incinerator in Building 776 received low-level plutonium-contaminated combustible solid and liquid wastes.\textsuperscript{1067} Building 771 also housed an incinerator for processing combustible wastes.\textsuperscript{1061,1047} If drums of the solid combustible wastes contained any metal, it was removed prior to feeding the combustibles to the incinerator.\textsuperscript{1061,1067} See Section 14.0, Incinerator Waste, for a detailed description of the incineration processes.

### 16.1.6 Maintenance

Routine and nonroutine maintenance at Rocky Flats included utilities, change-out of oils and Raschig rings, equipment parts replacement, strip-out operations and other general maintenance and cleanup activities.

Utility systems include HVAC systems, fume scrubbers, and process vacuum systems: The HVAC systems contain air supply units for filtering incoming air and plenums for filtering exhaust air.\textsuperscript{1061,1067,1081} KW detergent was used for periodic maintenance inside and outside the plenums.\textsuperscript{1083} Scrubbers housed in Buildings 371, 559, 771, and 779 used potassium or sodium hydroxide to neutralize acid fumes from various process off-gas streams and glovebox exhaust streams. Process vacuum systems provide an absolute pressure at a vacuum header which serves as a means to transfer fluids on demand by valving arrangements.\textsuperscript{1061,1067,1081} Light metal parts and tools were generated from maintenance of motors, fans, and associated systems and circuits.\textsuperscript{1061,1081}

Oils and Raschig rings are used in numerous processes and require periodic change out. During oil changes, oil filters (possibly teflon-plated) were replaced and discarded as light metal waste. During Raschig ring removal, broken bolts, part covers, tools, and other light metals were generated. Other general maintenance activities generating metal waste included repair of gloveboxes, tanks, valves, pumps, and piping.\textsuperscript{1061,1067,1083,1099}

Production, recovery, purification, treatment, R&D, and laboratory operations required various types of machinery, instruments, and other equipment. Parts from the equipment were routinely changed due to normal wear and tear. The replaced parts were then discarded as light metal waste. Parts from Building 374 liquid waste treatment operations may have been contaminated with sludges containing cadmium and lead.\textsuperscript{1082,1083}

Another maintenance activity that may have generated light metal was the strip-out of glovebox lines, process piping, valves, and associated systems. Strip-out activities were performed when a glovebox line was
scheduled to be replaced or during renovation. Solvents such as trichloroethene or 1,1,1-trichloroethane may have been used during this type of operation for decontamination. Light metal such as piping from strip-out operations may be contaminated with sludge containing chromium and lead.

Light metal waste such as ducting and equipment may have also originated from cleanup of the 1969 fire which spread through combustible materials in several hundred inter-connected gloveboxes in Building 776.

Other incidents that may have generated light metal resulting from strip-out activities include:

- the 1974 control valve release in Building 707 which allowed radioactive particulates to escape from an exhaust stack on the roof and into Module K and
- the tritium release in which tritium-contaminated plutonium was processed from April 9, 1973 through April 25, 1973 in Building 779 causing a tritium release to the atmosphere, as well as elevated tritium levels in surface waters, process wastes, equipment, gloveboxes, and exhaust plenums.

### 16.2 Waste Packaging

Light metal was placed directly into a lined 55-gallon drum or bagged out of the glovebox line in up to three plastic bags. Some metal may also be packaged in half-gallon or 1-gallon polyethylene bottles within the plastic bags. After removal from the glovebox, the waste was placed in the drum or in Fibre-Paks which were then placed in the drum. Prior to packaging, sharp edges were taped or wrapped with paper wipes to prevent puncturing of the liners.

Depending on waste packaging requirements at the time, several combinations of bags and liners were used to prepare 55-gallon drums for shipment. From 1970 to 1972, waste drums were lined with one or two polyethylene drum bags. Cardboard liners might also have been used to line the inner drum bag. Use of the 90-mil rigid polyethylene liner began in 1972. The rigid liner was placed in each drum and lined with one polyethylene round bottom drum liner or two polyethylene drum bags. A polyvinyl chloride O-ring bag and a polyethylene bag were used if the drum was attached to the glovebox. A fiberboard liner and discs may also have been used between the waste packages and the drum liners for puncture protection. Lead drum liners placed between the drum and rigid liner were also used in some instances. When a drum was full, the drum liners were twisted and taped closed, the lid was secured with a bolted ring, and a tamper indicating device was attached to the drum.

After drums were inspected, one to two quarts of absorbent material (Oil-Dri) was placed on the top of the outer, sealed polyethylene drum bag. This procedure changed in February 1982 when vermiculite was used to fill the space between the outer, sealed polyethylene drum bag and the top of the 90-mil rigid liner. The quantity of vermiculite varied from 3-12 pounds according to the amount of waste contained in each drum.

Waste management and inspection protocol allowed containers of wastes to contain up to 10 percent of another IDC other than that assigned to the container. Visual inspection of light metal containers identified a variety of combustible, glass, concrete, lead, and plastic items including wipes, surgical gloves, paper, Raschig rings, beakers, vials, fluorescent bulbs, leaded gloves, lead tape, scrap lead, rubber gaskets, plastic bags, containers, and tubing. Other items identified include tantalum crucibles, asbestos tie-wraps, aerosol cans, and lighting ballasts.
16.3 Waste Characterization

Light metal is characterized based on knowledge of the material, knowledge of the processes generating the waste, RTR review of the waste, visual inspection, and headspace gas analysis. This section provides a RCRA hazardous waste determination for light metal as well as radionuclide contaminants and potential complexing agents contained in the waste. This waste contains at least 50 percent (by volume) materials that meet the EPA LDR criteria for classification as debris, and is therefore a heterogeneous waste.\(^{1141}\)

16.3.1 Hazardous Waste Determination

The material in this waste group does not qualify for any of the exclusions outlined in 40 CFR 260 or 261. Light metal (IDC 480) may exhibit the characteristic of ignitability due to the presence of free liquids and compressed gases. The waste may also exhibit the characteristic of toxicity for cadmium, chromium, lead, mercury, and silver. The waste was mixed with halogenated- and nonhalogenated-solvents and electroplating wastes, and is therefore a F-listed hazardous waste. There is no evidence that light metal exhibits any other characteristic of hazardous waste.\(^{1081,1084}\) IDCs 480 and 481 have been characterized similarly due to the fact that the wastes originated from the same process operations.\(^{1083}\) EPA Hazardous Waste Numbers applicable to some or all of the light metal waste group are presented by IDC in Table 16-2. These conclusions are supported by the evaluation in Sections 16.3.1.1 and 16.3.1.2.

<table>
<thead>
<tr>
<th>IDC</th>
<th>Title</th>
<th>EPA Hazardous Waste Numbers</th>
</tr>
</thead>
<tbody>
<tr>
<td>480</td>
<td>Light Metal</td>
<td>D001, D006, D007, D008, D011, F001–F003, F005–F007, and F009</td>
</tr>
<tr>
<td>481</td>
<td>Leached Light Metal</td>
<td>D006, D007, D008, D011, F001–F003, F005–F007, and F009</td>
</tr>
</tbody>
</table>

16.3.1.1 Characteristic Waste

The materials in this waste group may exhibit a characteristic of hazardous waste as defined in 40 CFR 261, Subpart C, as an ignitable waste (40 CFR 261.21) and as a toxic waste (40 CFR 261.24). The materials do not exhibit the characteristics of corrosivity (40 CFR 261.22) or reactivity (40 CFR 261.23).

**Ignitability:** Light metal waste (IDC 480) may meet the definition of ignitability as defined in 40 CFR 261.21 due to the presence of ignitable free liquids or compressed gases. Leached light metal (IDC 481) should not exhibit the characteristic of ignitability because ignitable liquids or compressed gases have not been identified with this waste.\(^{1081,1084}\) The materials in this waste group are not liquid, and absorbents were added to wastes having the potential of generating free liquids.\(^{1082,1083,1084}\) However, a container of Dykem\textsuperscript{o} Steel Blue, which has a flash point of \(<25^\circ C\), was found in one IDC 480 drum.\(^{1081,1083}\) Another IDC 480 drum contained an 8 ounce can of xylene and methyl isobutyl ketone, which are both ignitable liquids.\(^{1081}\) The materials are not compressed gases as defined by 49 CFR 173; however, an un punctured aerosol can of WD-40 (which is likely to have an ignitable propellant) was found in a drum of light metal (IDC 480). The materials are not capable of causing fire through friction, absorption of moisture, or spontaneous chemical change.\(^{1082,1084}\) The materials are
not DOT oxidizers as defined in 49 CFR 173. Therefore, EPA Hazardous Waste Number D001 may be applicable to drums of light metal (IDC 480) containing free liquids or compressed gases.

**Corrosivity:** The materials in this waste group do not meet the definition of corrosivity as defined in 40 CFR 261.22. The materials are not liquid, and absorbents were added to wastes having the potential of generating free liquids. Small amounts of free liquids have been identified in some IDC 480 drums. However, analysis of the liquids has shown that the pH does not meet the definition of a corrosive waste. The materials in this waste group are therefore not corrosive wastes (D002).

**Reactivity:** The materials in this waste group do not meet the definition of reactivity as defined in 40 CFR 261.23. The materials are stable and will not undergo violent chemical change. The materials will not react violently with water, form potentially explosive mixtures with water, or generate toxic gases, vapors, or fumes when mixed with water. The materials do not contain cyanides or sulfides, and are not capable of detonation or explosive reaction. The materials are not forbidden explosives or Division 1.1, 1.2, or 1.3 (Class A or B) explosives as defined in 49 CFR 173, nor do the drums contain explosive materials. Explosives were not handled or used around radioactive material. The materials in this waste group are therefore not reactive wastes (D003).

**Toxicity:** The materials in this waste group may meet the definition of toxicity as defined in 40 CFR 261.24. The toxicity characteristic contaminants fall into one of two categories: metals and organics. Organic compounds include halogenated- and nonhalogenated-solvents, pesticides, herbicides, and other toxic compounds. This waste group may exhibit the characteristic of toxicity for cadmium, chromium, lead, mercury, and silver metals.

RTR and visual inspection have identified drums of light metal waste containing lead items. Items in this waste group may also include lead and silver solder; fluorescent bulbs which contain mercury; circuit boards containing cadmium, chromium, lead, and silver; and terne-plated oil filters which contain lead. Additionally, light metal wastes from strip-out operations in Building 707 and liquid waste treatment operations in Building 374 may be contaminated with sludges containing cadmium, chromium, or lead. Light metal may exhibit the characteristic of toxicity for these metals. Therefore, the materials in this waste group are assigned EPA Hazardous Waste Numbers D006, D007, D008, and D011 since a representative sample of this waste cannot be obtained for verification purposes.

There is no documentation indicating the presence or use of pesticides or herbicides in the areas or processes generating light metal. Therefore, this waste group does not exhibit the characteristic of toxicity due to pesticides or herbicides (D012-D017).

Carbon tetrachloride, tetrachloroethene, and trichloroethene were used for cleaning and degreasing. Benzene was used in laboratory analysis. Since these compounds were typically used as solvents, the waste is regulated as a listed hazardous waste and not a characteristic waste because these compounds are specifically addressed in the treatment standards for the listed hazardous waste. Since light metal is characterized as listed hazardous wastes due to spent solvent contamination, the waste is not a toxic waste due to the presence of these organic compounds.
16.3.1.2 Listed Hazardous Waste

The material in this waste group is a listed hazardous waste because it was mixed with a waste listed in 40 CFR 261, Subpart D as a hazardous waste from non-specific sources (40 CFR 261.31). The material is not, or was not mixed with, a hazardous waste from specific sources (40 CFR 261.32), or a discarded commercial chemical product, an off-specification species, a container residue, or a spill residue thereof (40 CFR 261.33).

Tetrachloroethene, trichloroethene, methylene chloride, 1,1,1-trichloroethane, carbon tetrachloride, and 1,1,2-trichloro-1,2,2-trifluoroethane were used in production, laboratory, and maintenance operations. Light metal may be contaminated with residual amounts of these spent solvents, and is therefore assigned EPA Hazardous Waste Numbers F001 and F002.

Acetone, methanol, and xylene were used in laboratory operations. Acetone may also have been used during production operations. In addition, a small container of xylene and methyl isobutyl ketone was found in a drum of light metal. Light metal may be contaminated with residual amounts of these spent solvents, and is therefore assigned EPA Hazardous Waste Number F003.

There is no documentation indicating the presence or use of F004-listed solvents in the areas or processes generating light metal. Therefore, this waste group is not a F004-listed hazardous waste.

Benzene, carbon disulfide, and toluene were used in laboratory operations. Light metal from laboratory operations may be contaminated with residual amounts of these spent solvents, and is therefore assigned EPA Hazardous Waste Number F005.

Headspace analysis performed on samples of light metal (IDCs 480 and 481) obtained at INEL confirms the presence of F-listed solvents. The detected F-listed compounds in which the 90 percent UCL is above the PRQL are provided. 3033

- 1,1,1-trichloroethane
- methylene chloride (IDC 480 only)
- trichloroethene (IDC 480 only)

Additional F-listed solvents were detected in headspace samples of light metal (IDC 480) obtained Rocky Flats. The detected F-listed compounds in which the 90 percent UCL is above the PRQL are also provided. 3030

- 1,1,2-trichloro-1,2,2-trifluoroethane
- carbon tetrachloride
- acetone
- ethyl benzene
- methanol
- methyl isobutyl ketone
- toluene

Aqueous waste treatment operations in Buildings 374 and 774 treated spent stripping, cleaning, and plating solutions and sludges from Building 444 electroplating operations. Light metal may be contaminated with residual amounts of the electroplating wastes, and therefore is assigned EPA Hazardous Waste Numbers F006, F007, and F009.

The material in this waste group is not a hazardous waste from specific sources since it was not generated from any of the processes listed in 40 CFR 261.32. The material in this waste group is therefore not a K-listed hazardous waste.

16-10
The material in this waste group is not a discarded commercial chemical product, an off-specification species, a container residue, or a spill residue thereof (40 CFR 261.33). The material in this waste group is therefore not a P- or U-listed hazardous waste.

16.3.2 Radionuclides

Documented assay results for light metal (IDC 480) indicate the presence of plutonium, americium-241, uranium-235, and uranium-238. There is also documentation of five drums of IDC 480 containing tritium. Assay results for leached light metal (IDC 481) indicate plutonium and americium-241.

16.3.3 Complexing Agents

Because complexing agents can aid in the transport of transuranic radionuclides from the waste after disposal, the waste was assessed for potential complexing agents. This information may also be added to the chemical compatibility studies since limited information was available on these chemicals in the past.

EDTA represents a group of chelating compounds, such as ethenediaminetetraacetic acid, with similar molecular structures found in many soaps and detergents. Versene (a trade name for EDTA) and citric acid are known constituents of KW decontamination detergent. KW was used during a variety of decontamination activities at the plant. A buffer solution (TISAB) containing diaminocyclohexane tetraacetic acid was used during specific ion electrode analysis in Building 559. Oxalic acid and tetraphosphoric acid were used to etch plutonium and other metals. Oxalic acid was also used for americium recovery. Light metal may be contaminated with trace quantities of these complexing agents.
17.0 MISCELLANEOUS CEMENTED WASTE

This waste group includes various sludges, particulates, and heels that were cemented prior to disposal. Historic IDC descriptions and dates of generation for the INEL accessible storage inventory are presented by IDC in Table 17-1.

Table 17-1. Miscellaneous Cemented Waste in the Accessible Storage Inventory.

<table>
<thead>
<tr>
<th>IDC</th>
<th>Title</th>
<th>Dates of Generation</th>
</tr>
</thead>
<tbody>
<tr>
<td>806</td>
<td>Cemented Filter Sludge(^{P063})</td>
<td>April 1987-March 1988</td>
</tr>
<tr>
<td></td>
<td>Cemented Process Solids(^{P012})</td>
<td></td>
</tr>
<tr>
<td></td>
<td>Solidified Process Solids(^{P001})</td>
<td></td>
</tr>
<tr>
<td>823</td>
<td>Cemented Miscellaneous Sludge(^{P053})</td>
<td>January 1987-March 1987</td>
</tr>
</tbody>
</table>

**Item Description Code 806, Solidified Process Solids:** This waste consists of various sludges, particulates, and heels immobilized into a solid monolith with Portland cement.\(^{P001,P039,P098}\) The sludges may have originated from filter plenums, Nash pumps, laboratories, the plutonium recovery incinerator, or the size reduction facility. Particulates and heels included graphite; incinerator ash, soot, and firebrick; and sand, slag, and crucible wastes. Additional particulate materials included ion-exchange resins, grit blasting media, and salt from clean-out of pyrochemical process lines.\(^{P001,P039}\)

**Item Description Code 823, Cemented Miscellaneous Sludge:** This waste consists of various wastes immobilized into a solid monolith with Portland cement. It is presumed that the generation source of the materials cemented is the same for both IDC 806 and IDC 823.\(^{P016}\)

17.1 Waste Generation

Particulate- and sludge-type wastes were immobilized by mixing with Portland cement and water.\(^{P001,P016}\) Some of the wastes to be immobilized were first washed with water to remove residual materials. Portland cement and water were mixed and the waste to be solidified was added to the mixture. The slurry was poured into a 1-gallon polyethylene container mold. After the mixture cured, the cemented pucks were removed from the molds and placed in a 55-gallon drum.\(^{P098}\) A brief description of the wastes that were immobilized are presented by IDC in Table 17-2.\(^{P001,P039}\)

Sludge wastes were cemented separately as were resin wastes. Particulate wastes, such as grit, ash, and heel, may have been mixed together prior to immobilization.\(^{P098}\) Even though the sludges and resins were cemented separately, no documentation was available to determine which drums contain the sludges or resins.\(^{C044}\) Therefore, it will be assumed that miscellaneous cemented wastes (IDCs 806 and 823) may contain any of the wastes that were immobilized.

17-1
### Table 17-2: Description of Wastes that were Immobilized with Cement

<table>
<thead>
<tr>
<th>IDC</th>
<th>Title</th>
<th>Description</th>
</tr>
</thead>
<tbody>
<tr>
<td>159</td>
<td>Screenings from Oxide</td>
<td>Miscellaneous floor sweepings too large to sift through a screen mesh. May contain fine particles, metal, and glass.</td>
</tr>
<tr>
<td>290</td>
<td>Filter Sludge</td>
<td>Sludge from filter plenums and Nash pumps.</td>
</tr>
<tr>
<td>291</td>
<td>Dried Lab Waste Fluoride Sludge</td>
<td>A more detailed description for this waste was not identified.</td>
</tr>
<tr>
<td>292</td>
<td>Incinerator Sludge</td>
<td>Sludge collected from the recovery incinerator in Building 771.</td>
</tr>
<tr>
<td>310</td>
<td>Graphite Scarfings and Fines</td>
<td>Graphite particles below EDL produced from mold cleaning and floor sweeping.</td>
</tr>
<tr>
<td>311</td>
<td>Graphite Heels</td>
<td>Insoluble components remaining after leaching of graphite materials.</td>
</tr>
<tr>
<td>332</td>
<td>Oily Sludge</td>
<td>Sludge that contains oil and is not described by another IDC.</td>
</tr>
<tr>
<td>340</td>
<td>Sludge from Size Reduction Area</td>
<td>Sludge recovered from cleanup of equipment and clean-out of filter trap.</td>
</tr>
<tr>
<td>369</td>
<td>Leco Heels</td>
<td>Insoluble components remaining after leaching of Leco materials.</td>
</tr>
<tr>
<td>372</td>
<td>Grit</td>
<td>Grit blasting media in all forms.</td>
</tr>
<tr>
<td>373</td>
<td>Firebrick Heel</td>
<td>Insoluble components remaining after leaching of incinerator firebrick.</td>
</tr>
<tr>
<td>378</td>
<td>Firebrick, Pulverized or Fines</td>
<td>Particulate firebrick below EDL.</td>
</tr>
<tr>
<td>387</td>
<td>Reburned Sand, Slag, and Crucible Sweepings</td>
<td>Floor sweepings from button break-out, calcined to neutralize reactive metals.</td>
</tr>
<tr>
<td>390</td>
<td>Unpulverized Slag</td>
<td>Unpulverized slag (calcium fluoride) from button break-out. May contain calcium metal.</td>
</tr>
<tr>
<td>391</td>
<td>Unpulverized Sand and Crucible</td>
<td>Unpulverized magnesium oxide sand and crucible from button break-out. May contain calcium metal.</td>
</tr>
<tr>
<td>392</td>
<td>Unpulverized Sand, Slag, and Crucible</td>
<td>Unpulverized magnesium oxide sand and crucible and calcium fluoride slag from button break-out. May contain calcium metal.</td>
</tr>
<tr>
<td>393</td>
<td>Sand, Slag, and Crucible Heel</td>
<td>Insoluble components remaining after leaching of sand, slag, and crucible.</td>
</tr>
<tr>
<td>394</td>
<td>Sand from Button Break-Out</td>
<td>Magnesium oxide sand from button break-out. May contain calcium metal.</td>
</tr>
<tr>
<td>IDC</td>
<td>Title</td>
<td>Description</td>
</tr>
<tr>
<td>------</td>
<td>-------------------------------</td>
<td>-----------------------------------------------------------------------------</td>
</tr>
<tr>
<td>395</td>
<td>Unpulverized Slag and Crucible</td>
<td>Unpulverized magnesium oxide crucible and calcium fluoride slag from button break-out. May contain calcium metal.</td>
</tr>
<tr>
<td>396</td>
<td>Pulverized Slag</td>
<td>Slag (IDC 390) that has been pulverized in a jaw crushe and hammermill.</td>
</tr>
<tr>
<td>397</td>
<td>Pulverized Sand and Crucible</td>
<td>Sand and crucible (IDC 391) that has been pulverized in a jaw crushe and hammermill.</td>
</tr>
<tr>
<td>398</td>
<td>Pulverized Sand, Slag, and Crucible</td>
<td>Sand, slag, and crucible (IDC 392) that has been pulverized in a jaw crushe and hammermill.</td>
</tr>
<tr>
<td>399</td>
<td>Pulverized Slag and Crucible</td>
<td>Slag and crucible (IDC 395) that has been pulverized in a jaw crushe and hammermill.</td>
</tr>
<tr>
<td>413</td>
<td>Impure Salt from Cell Clean-Out</td>
<td>Salts generated from scraping and cleaning of pyrochemical furnace cells. May contain sodium, potassium, magnesium, and calcium metals.</td>
</tr>
<tr>
<td>420</td>
<td>Pulverized Incinerator Ash</td>
<td>Ash from the recovery incinerator in Building 771 that has been pulverized in a ball mill.</td>
</tr>
<tr>
<td>421</td>
<td>Ash Heel</td>
<td>Insoluble components remaining after leaching of ash (IDC 420).</td>
</tr>
<tr>
<td>422</td>
<td>Soot</td>
<td>Airborne fly ash material that accumulated in the off-gas system of the recovery incinerator in Building 771.</td>
</tr>
<tr>
<td>423</td>
<td>Soot Heels</td>
<td>Insoluble components remaining after leaching of soot (IDC 422).</td>
</tr>
<tr>
<td>425</td>
<td>Fluid Bed Ash</td>
<td>Ash consisting of a fine powder generated by the fluidized-bed incinerator in Building 776.</td>
</tr>
<tr>
<td>431</td>
<td>Resin, Leached</td>
<td>Ion-exchange column resin below EDL.</td>
</tr>
</tbody>
</table>

17.2 Waste Packaging

Individual containers of processed material were assayed by the in-line can counter. The solidified pucks were then bagged out of the glovebox, double-bagged, and placed into a 55-gallon drum. The individual assay values for containers solidified in a batch and placed in a drum were totaled to provide an assigned assay value for the drum. The drums may have been assayed on a SGS counter or a PADC to verify the assigned assay value. Drums that had not been PADC assayed and had SGS or in-line can counter assay values of 1 gram or less were assayed by PADC to verify that they were transuranic waste.  

17-3
Depending on waste packaging requirements at the time, several combinations of bags and liners were used to prepare 55-gallon drums for shipment. Use of 90-mil rigid polyethylene liners began in 1972. A rigid liner was placed in each drum and lined with one polyethylene round bottom drum liner or two polyethylene drum bags. A polyvinyl chloride O-ring bag and a polyethylene bag placed inside the rigid liner was used if the drum was attached to a glovebox. When a drum was full, the drum liners were twisted and taped closed, the lid was secured with a bolted ring, and a tamper indicating device was attached to the drum.\textsuperscript{1,4,16,19,3,6,6,64}

17.3 Waste Characterization

Miscellaneous cemented wastes have been characterized based on knowledge of the material, knowledge of the processes generating the waste, and limited analytical data. This section provides a RCRA hazardous waste determination for miscellaneous cemented wastes as well as radionuclide contaminants and potential complexing agents contained in the waste. This waste does not meet the EPA LDR criteria for classification as debris, and is classified as a homogeneous waste.\textsuperscript{141}

17.3.1 Hazardous Waste Determination

The material in this waste group does not qualify for any of the exclusions outlined in 40 CFR 260 or 261. The waste may exhibit the characteristic of toxicity for arsenic, barium, cadmium, chromium, lead, mercury, selenium, and silver. The waste may have been mixed with halogenated- and nonhalogenated-solvents, and is therefore a F-listed hazardous waste. There is no evidence that miscellaneous cemented wastes exhibit any other characteristic of hazardous waste. EPA Hazardous Waste Numbers applicable to some or all of this waste group are presented by IDC in Table 17-3. These conclusions are supported by the evaluation in Sections 17.3.1.1 and 17.3.1.2.

The hazardous waste determination for the miscellaneous cemented waste group is based on the characterization of the wastes that were immobilized. Sections 12.0–14.0 and 21.0 of this document provide characterization information for IDCs 292, 310, 372, 391, 392, 393, 420, 422, and 425. Limited analytical data are available for IDC 340.\textsuperscript{192} Constituent information on the remaining IDCs in Table 17-2 was not available.

Table 17-3. Miscellaneous Cemented Waste Characterization.

<table>
<thead>
<tr>
<th>IDC</th>
<th>Title</th>
<th>EPA Hazardous Waste Numbers</th>
</tr>
</thead>
<tbody>
<tr>
<td>806</td>
<td>Solidified Process Solids</td>
<td>D004-D011, F001, F002, F003, and F005</td>
</tr>
<tr>
<td>823</td>
<td>Cemented Miscellaneous Sludge</td>
<td>D004-D011, F001, F002, F003, and F005</td>
</tr>
</tbody>
</table>

17.3.1.1 Characteristic Waste.

The materials in this waste group may exhibit a characteristic of hazardous waste as defined in 40 CFR 261, Subpart C as a toxic waste (40 CFR 261.24). The materials do not exhibit the characteristics of ignitability (40 CFR 261.21), corrosivity (40 CFR 261.22), or reactivity (40 CFR 261.23).

Ignitability: The materials in this waste group do not meet the definition of ignitability as defined in 40 CFR 261.21. The material is not a liquid, and liquids were not normally associated with this waste.\textsuperscript{196} The wastes were inspected before placement in a drum to ensure there was no free liquid.\textsuperscript{2001} The material is not
capable of causing fire through friction, absorption of moisture, or spontaneous chemical change. The absence of pyrophoric materials was verified by the generating supervisor and periodic inspection. In addition, pyrophoric materials would be rendered innocuous by the solidified cement matrix of this waste. The material is not a compressed gas, and compressed gases were prohibited by procedural control. The absence of compressed gases was verified by the generating supervisor, periodic inspection, and RTR examination. The material is not a DOT oxidizer as defined in 49 CFR 173. The materials in this waste group are therefore not ignitable wastes (D001).

**Corrosivity:** The materials in this waste group do not meet the definition of corrosivity as defined in 40 CFR 261.22. The material is not a liquid, and liquids were not normally associated with this waste. The wastes were inspected before placement in a drum to ensure there was no free liquid. The materials in this waste group are therefore not corrosive wastes (D002).

**Reactivity:** The materials in this waste group do not meet the definition of reactivity as defined in 40 CFR 261.23. The materials are stable and will not undergo violent chemical change. The materials will not react violently with water, form potentially explosive mixtures with water, or generate toxic gases, vapors, or fumes when mixed with water. The materials do not contain cyanides or sulfides, and are not capable of detonation or explosive reaction. The materials are not forbidden explosives or Division 1.1, 1.2, or 1.3 (Class A or B) explosives as defined in 49 CFR 173, nor do the drums contain explosive materials. Explosives were not handled or used around radioactive material. Reactive materials would be rendered innocuous by the solidified cement matrix of this waste. The materials in this waste group are therefore not reactive wastes (D003).

**Toxicity:** The materials in this waste group may meet the definition of toxicity as defined in 40 CFR 261.24. The toxicity characteristic contaminants fall into one of two categories: metals and organics. Organic compounds include halogenated- and nonhalogenated-solvents, pesticides, herbicides, and other toxic compounds. This waste group may exhibit the characteristic of toxicity for arsenic, barium, cadmium, chromium, lead, mercury, selenium, and silver metals.

The wastes that were cemented may have been contaminated with any of the toxicity characteristic metals. The purpose of the immobilization was to meet the particulate requirements for waste certification. It is uncertain if immobilization of these wastes removed the toxicity characteristic. Therefore, materials in this waste group are assigned EPA Hazardous Waste Numbers D004–D011. A representative sample of this waste will be obtained for verification purposes.

There is no documentation indicating the presence or use of pesticides or herbicides in the areas or processes generating the wastes that were cemented by this process, nor were they used in the cementation process. Therefore, this waste group does not exhibit the characteristic of toxicity due to pesticides or herbicides (D012-D017).

The immobilized wastes may have been contaminated with organic compounds, such as tetrachloroethene, trichloroethene, carbon tetrachloride, and methyl ethyl ketone, which were commonly used at Rocky Flats. However, since these compounds were typically used as solvents, the waste is regulated as a listed hazardous waste and not a characteristic waste because these compounds are specifically addressed in the treatment standards for the listed hazardous waste. Since miscellaneous cemented wastes are listed hazardous wastes due to the presence of spent solvents, the waste is not a toxic waste due to the presence of these organic compounds.
17.3.1.2 Listed Hazardous Waste.

The material in this waste group may have been mixed with a waste listed in 40 CFR 261, Subpart D as a hazardous waste from non-specific sources (40 CFR 261.31). The waste is not, or was not mixed with, a hazardous waste from specific sources (40 CFR 261.32), or a discarded commercial chemical product, an off-specification species, a container residue, or a spill residue thereof (40 CFR 261.33).

Tetrachloroethene, trichloroethene, 1,1,1-trichloroethane, and carbon tetrachloride were used commonly for cleaning and degreasing. Methylene chloride was used primarily for paint removal. The wastes immobilized by the cementation process may have been contaminated with these spent solvents. Miscellaneous cemented wastes were derived from the treatment of a listed hazardous waste and therefore, are assigned EPA Hazardous Waste Numbers F001 and F002.

Acetone, methanol, and xylene were common solvents used at Rocky Flats. The wastes immobilized by the cementation process may have been contaminated with these spent solvents. Miscellaneous cemented wastes were derived from the treatment of a listed hazardous waste and therefore, are assigned EPA Hazardous Waste Number F003.

There is no documentation indicating the presence or use of F004-listed solvents in the areas or processes generating the wastes immobilized by the cementation process, nor were these solvents used in the cementation process. Therefore, this waste group is not a F004-listed hazardous waste.

Toluene and methyl ethyl ketone were common solvents used at Rocky Flats. The wastes immobilized by the cementation process may have been contaminated with these spent solvents. Miscellaneous cemented wastes were derived from the treatment of a listed hazardous waste and therefore, are assigned EPA Hazardous Waste Number F005.

The material in this waste group is not a hazardous waste from specific sources since it was not generated from any of the processes listed in 40 CFR 261.32. The material in this waste group is therefore not a K-listed hazardous waste.

The material in this waste group is not a discarded commercial chemical product, an off-specification species, a container residue, or a spill residue thereof (40 CFR 261.33). The material in this waste group is therefore not a P- or U-listed hazardous waste.

17.3.2 Radionuclides

Documented assay results for miscellaneous cemented wastes (IDCs 806 and 823) indicate the presence of plutonium.

17.3.3 Complexing Agents

Because complexing agents can aid in the transport of transuranic radionuclides from the waste after disposal, the waste was assessed for potential complexing agents. This information may also be added to the chemical compatibility studies since limited information was available on these chemicals in the past.

EDTA represents a group of chelating compounds, such as ethylenediaminetetraacetic acid, with similar molecular structures found in many soaps and detergents. Versene (a trade name for EDTA) and citric acid
are known constituents of KW decontamination detergent. KW was used during a variety of decontamination activities at the plant. Wastes fed to the recovery incinerator may have contained EDTA (See Section 14.0). Aluminum nitrate was used as a fluoride complexing agent for leaching of materials including graphite, incinerator ash, and sand, slag, and crucible wastes. Therefore, trace quantities of these compounds may be present in miscellaneous cemented wastes.
18.0 PYROCHEMICAL WASTE

This waste group includes spent salts and zinc-magnesium alloy metal generated by production and experimental pyrochemical operations used to recover and purify plutonium metal. The salts were generated by molten salt extraction, direct oxide reduction, and electrorefining processes in Buildings 371, 776, and 779. The zinc magnesium metal (one drum) was generated by an experimental salt cleanup project in Building 779.

Historic IDC descriptions and dates of generation for the INEL accessible storage inventory are presented by IDC in Table 18-1.

Table 18-1. Pyrochemical Waste in the Accessible Storage Inventory.

<table>
<thead>
<tr>
<th>IDC</th>
<th>Title</th>
<th>Dates of Generation</th>
</tr>
</thead>
<tbody>
<tr>
<td>409</td>
<td>Molten Salt—30% Unpulverized</td>
<td>September 1982-January 1986</td>
</tr>
<tr>
<td>411</td>
<td>Electrorefining Salt</td>
<td>April 1982-August 1986</td>
</tr>
<tr>
<td>412</td>
<td>Gibson Salts</td>
<td>August 1980</td>
</tr>
<tr>
<td>414</td>
<td>Direct Oxide Reduction Salt</td>
<td>May 1982-August 1985</td>
</tr>
<tr>
<td>416</td>
<td>Zinc Magnesium Alloy</td>
<td>June 1980</td>
</tr>
</tbody>
</table>

*Item Description Code 409, Molten Salt—30% Unpulverized:* This waste consists of spent salt generated by the molten salt extraction process used to extract americium contamination from plutonium metal. The MSE process that generated IDC 409 used a 30 mole percent of magnesium chloride salt during the extraction. The spent salt is composed primarily of sodium chloride, potassium chloride, residual magnesium chloride, entrained magnesium metal, and various plutonium and americium compounds.

*Item Description Code 411, Electrorefining Salt:* This waste consists of spent salt generated by electrorefining operations used to purify plutonium metal that did not meet foundry specifications. The salt is composed primarily of sodium chloride, potassium chloride, magnesium chloride, entrained magnesium metal, and various plutonium compounds. The salt is a mixture of chunks, granular, and fine particles. This salt may also contain sodium and potassium metal produced during electrolysis of the molten salt mixture.

*Item Description Code 412, Gibson Salts:* This waste consists of a single drum of spent salt generated by an experimental pyrochemical process that was being developed to extract impurities from plutonium metal. The salt is composed primarily of sodium chloride, potassium chloride, calcium chloride, zinc chloride, entrained zinc and calcium metal, and various plutonium and americium compounds. The dry, fused salt chunks may also contain sodium and potassium metal resulting from the reduction of sodium chloride and magnesium chloride by the excess calcium metal.
Item Description Code 414, Direct Oxide Reduction Salt: This waste consists of spent salt generated by the direct oxide reduction process used to reduce plutonium oxide to plutonium metal buttons. The salt is composed primarily of calcium chloride, calcium oxide, entrained calcium metal, calcium metal buttons, and various plutonium compounds. The salt is in the form of chunks and fines.

Item Description Code 416, Zinc-Magnesium Alloy Metal: This waste consists of single drum of metal billets or ingots generated by a research and development project being developed to cleanup pyrochemical salts. The weight percent of magnesium in the alloy ranged from 10 to 30 percent.

18.1 Waste Generation

Pyrochemical wastes were generated by molten salt processes associated with plutonium recovery and purification operations in Buildings 371, 776, and 779. With the exception of a drum of zinc-magnesium alloy (IDC 416), the pyrochemical waste consists of spent salts used during molten salt extraction, electrorefining, and direct oxide reduction operations. Electrorefining was conducted in Buildings 776 and 779. Molten salt extraction and direct oxide reduction were performed in Building 776. Building 779 supported technology development and experimental scale operations for the pyrochemical processes. The zinc-magnesium alloy was generated in Building 779 during an experimental salt cleanup project.

18.1.1 Molten Salt Extraction

Molten salt extraction technology was used to remove americium from salvaged plutonium metal. The process that generated IDC 409 was primarily conducted in the twelve stationary furnaces in Building 776. However, these salts were also generated by experimental operations in Building 779.

Plutonium metal containing unacceptable levels of americium was combined with an equimolar mixture of sodium chloride and potassium chloride with magnesium chloride. The metal and salts were placed in a tantalum crucible. The crucible and contents were placed in a furnace and heated until the mixture was molten. The molten salt and metals were then mixed by stirring. While in the molten state, the magnesium chloride oxidized most of the americium and some of the plutonium. The oxidized actinides migrated from the metal to the salt phase. As the mixture cooled, the extremely dense plutonium metal separated from the salt and settled at the bottom of the crucible. The metal and salt were removed from the crucible and separated. Depending on the purity of the plutonium, it was either sent to the foundry or it was further purified in the electrorefining process. The spent salt (IDC 409) was sent to Building 771 for plutonium assay. Salt above the EDL was stored on site for recovery. Drums of waste salt below the EDL were sent to Building 776 for inspection and sealing.

Gibson salts (IDC 412) were only generated by experimental molten salt runs in Building 779 using sodium chloride, potassium chloride, calcium chloride, and zinc chloride salts.

18.1.2 Electrorefining

Electrorefining was used to purify plutonium metal from molten salt extraction and other recovery operations that did not meet foundry specifications. The processes that generated IDC 411 were conducted in the tilt-pour furnaces in Building 371 and the stationary furnaces in Buildings 776 and 779.
Non-specification plutonium metal, cast as an anode, was combined with magnesium chloride and an equimolar mixture of sodium chloride and potassium chloride in a magnesium oxide crucible. The crucible and contents were heated in a furnace until the mixture was molten. A cathode and an anode/stirrer were then lowered into the molten mixture. A current was applied to the anode/stirrer which flowed through the mixture to the cathode. Plutonium ions migrated through the salt to the cathode and were reduced to purified metal. After the cathode and anode were removed, the crucible was allowed to cool before it was removed from the furnace. The crucible was broken and the purified plutonium metal was separated from the salt and anode heel. The plutonium was analyzed then sent to the foundry for production. The spent salt was sent to Building 771 for plutonium assay. Salt above the EDL was stored on site for recovery. Drums of waste salt below the EDL were sent to Building 776 for inspection and sealing.

18.1.3 Direct Oxide Reduction

Direct oxide reduction technology was developed to reduce plutonium oxide to metal. The process that generated IDC 414 was conducted on a production scale in Building 776 and development work was done in Building 779.

Calcined plutonium oxide was placed into a magnesium-oxide crucible with calcium chloride and calcium metal. The crucible and contents were placed in a furnace and heated until the contents were molten. The molten mixture was stirred until the reduction was complete. After the mixture cooled, the contents were removed and the plutonium metal was separated from the salt phase. Depending on the purity of the plutonium, it was either sent to the foundry or it was further purified in the electrorefining process. The spent salt was sent to the in-line can counter for plutonium assay. Salt above the EDL was stored for recovery. Drums of waste salt below the EDL were sent to Building 776 for inspection and sealing.

18.2 Waste Packaging

A variety of container and liner configurations were used to package pyrochemical wastes. In general, the salts were placed directly into stainless steel cans or produce cans with rolled seam lids. Electrorefining salts were also placed in one-gallon paint cans wrapped in lead. Direct oxide reduction salts may be contained in 4-liter Nalgene bottles. The individual packages were assayed by the in-line can counter to determine if the salt was above or below the EDL. The container was then double-bagged and removed from the glovebox line or placed in another stainless steel can that was double bagged and removed from the glovebox. Packages removed from the glovebox were either placed into another package such as lead-lined Fiber-Paks, stainless steel containers, or Process Residue Containers (clamshells) or placed directly into prepared drums.

Depending on waste packaging requirements at the time, several combinations of bags and liners were used to prepare 55-gallon drums for shipment. A 90-mil rigid polyethylene liner was placed in each drum and lined with one polyethylene round bottom drum liner or two polyethylene drum bags. A PVC O-ring bag and a polyethylene bag were used if the drum was attached to the glovebox. A fiberboard liner and discs may also have been used between the waste packages and the drum liners. When a drum was full, the drum liners were twisted and taped closed, the lid was secured with a bolted ring, and a tamper indicating device was attached to the drum.

After drums were inspected, one to two quarts of absorbent material (Oil-Dri) was placed on top of the outer, sealed polyethylene drum bag. This procedure was changed in February 1982 when vermiculite was used.
to fill the space between the outer, sealed polyethylene drum bag and the top of the 90-mil rigid liner. The quantity of vermiculite varied from 3-12 pounds according to the amount of waste contained in each drum.\textsuperscript{P024}

Waste management and inspection protocol allowed containers of wastes to contain up to 10 percent of another IDC other than that assigned to the container.\textsuperscript{P016} Visual inspection of a drum of direct oxide reduction salt (IDC 414) identified ceramic items in the packages.\textsuperscript{P015}

18.3 Waste Characterization

Pyrochemical wastes have been characterized based on knowledge of the material, knowledge of the processes generating the waste, visual inspection, sampling and analysis, and headspace gas analysis. This section provides a RCRA hazardous waste determination for pyrochemical wastes as well as radionuclide contaminants and potential complexing agents contained in the waste. Zinc magnesium alloy (IDC 416) contains an estimated 80 percent or more (by volume), metal debris material that meet the EPA LDR criteria for classification as debris, and is classified as a heterogeneous waste. Pyrochemical salts (IDCs 409, 411, 412, and 414) contain at least 50 percent (by volume) salts, and are classified as homogeneous wastes.\textsuperscript{P141}

18.3.1 Hazardous Waste Determination

The material in this waste group does not qualify for any of the exclusions outlined in 40 CFR 260 or 261. Pyrochemical wastes were not mixed with a listed waste, nor does the waste exhibit a characteristic of hazardous waste. EPA Hazardous Waste Numbers applicable to some or all of the pyrochemical waste group are presented by IDC in Table 18-2. These conclusions are supported by the evaluation in Sections 18.3.1.1 and 18.3.1.2.

The characterization of pyrochemical salts has changed dramatically over the years. Many of the pyrochemical salts were initially determined to be hazardous for the characteristics of corrosivity (D002), reactivity (D003), and toxicity for chromium (D007). Due to numerous waste and surrogate sampling activities, studies, and regulatory interpretations, it was determined that the pyrochemical salts do not exhibit any characteristics of hazardous waste.\textsuperscript{C117,C119,P139,U067}

Table 18-2. Pyrochemical Waste Characterization.

<table>
<thead>
<tr>
<th>IDC</th>
<th>Title</th>
<th>EPA Hazardous Waste Numbers</th>
</tr>
</thead>
<tbody>
<tr>
<td>409</td>
<td>Molten Salt—30% Unpulverized</td>
<td>None</td>
</tr>
<tr>
<td>411</td>
<td>Electrorefining Salt</td>
<td>None</td>
</tr>
<tr>
<td>412</td>
<td>Gibson Salts</td>
<td>None</td>
</tr>
<tr>
<td>414</td>
<td>Direct Oxide Reduction Salt</td>
<td>None</td>
</tr>
<tr>
<td>416</td>
<td>Zinc Magnesium Alloy</td>
<td>None</td>
</tr>
</tbody>
</table>

18-4
18.3.1.1 Characteristic Waste

The materials in this waste group do not exhibit a characteristic of hazardous waste as defined in 40 CFR 261, Subpart C as an ignitable waste (40 CFR 261.21), a corrosive waste (40 CFR 261.22), a reactive waste (40 CFR 261.23), or a toxic waste (40 CFR 261.24).

Ignitability: The material in this waste group does not meet the definition of ignitability as defined in 40 CFR 261.21. The material was generated in furnaces during molten salt recovery and purification operations and packaged in a dry environment. The material is dry when packaged and does not contain free liquids. The absence of free liquids has been confirmed by RTR and visual examination of the packages. Due to the hygroscopic nature of some of the salts, it is possible that free liquids could form by absorption of moisture from the atmosphere. Even if this was to occur, the liquid formed would be aqueous and not ignitable, and the reaction with metals such as sodium and calcium entrained in the salt would not be violent or rapid. The material is not capable of causing fire through friction or spontaneous chemical change. The material is not a compressed gas, and inspections will be performed to certify that the drums do not contain compressed gases. The material is not a DOT oxidizer as defined in 49 CFR 173. The materials in this waste group are therefore not ignitable wastes (D001).

Corrosivity: The materials in this waste group do not meet the definition of corrosivity as defined in 40 CFR 261.22. The material is dry when packaged and does not contain free liquids. The absence of free liquids has been confirmed by RTR and visual examination of the packages. Gibson salts (IDC 412) contain hygroscopic calcium chloride and zinc chloride salts. As a result, these salts have the potential of producing free liquid. Testing has demonstrated that the pH of a surrogate sample composed of a saturated solution containing these chloride salts was greater than 3. In addition, results of corrosion testing on stainless steel were less than 0.25 inches per year. The materials in this waste group are therefore not corrosive wastes (D002).

Reactivity: The materials in this waste group are stable and will not undergo violent chemical change. The salts in this waste group may contain sodium, calcium, magnesium, zinc, and potassium metals. These metals all react with water to a varying degree; however, based on analytical data and regulatory interpretations by the Colorado Department of Public Health and Environment (CDPHE), the metals do not meet the definition of reactivity as defined in 40 CFR 261.23. Testing has demonstrated that the reaction of the pyrochemical salts in water is not violent or rapid. Even though the reaction of salts containing calcium (IDC 414) in water may be more significant than other pyrochemical salts, CDPHE has clearly stated that the salts do not exhibit the RCRA characteristic of reactivity. The material does not contain cyanides or sulfides and is not capable of detonation. The material is not a forbidden explosive or a Division 1.1, 1.2, or 1.3 (Class A or B) explosive as defined in 49 CFR 173. Explosives were not handled or used around radioactive material. The absence of explosives and compressed gases was verified by the generating supervisor and periodically inspections. The materials in this waste group are therefore not reactive wastes (D003).

Toxicity: The materials in this waste group do not meet the definition of toxicity as defined in 40 CFR 261.24. The toxicity characteristic contaminants fall into one of two categories: metals and organics. Organic compounds include halogenated- and nonhalogenated-solvents, pesticides, herbicides, and other toxic compounds.

There is no documentation indicating that this waste group came into contact with any of the toxicity characteristic metals except for chromium, which was a contaminant of the plutonium metal. Thermodynamic
calculations performed at Rocky Flats concluded that chromium would be present at insignificant concentrations in the salts, because the chromium alloyed with the plutonium which was removed from the salt after the pyrochemical reactions.

There is no documentation indicating the presence or use of pesticides or herbicides in the areas or processes generating pyrochemical wastes. Therefore, this waste group does not exhibit the characteristic of toxicity due to pesticides or herbicides (DO 12-DO 17).

Carbon tetrachloride was used for cleaning the glovebox lines used for pyrochemical operations, but was not used in the process generating pyrochemical wastes. Carbon tetrachloride was detected in the headspace of drums containing molten salt extraction (IDC 409) and direct oxide reduction (IDC 414) spent salts. However, the waste should not contain toxicity characteristic levels of carbon tetrachloride since it was used only for glovebox cleaning and not in pyrochemical operations. There is no documentation indicating the presence or use of any other toxicity characteristic organics in the areas or processes generating pyrochemical wastes. Therefore, this waste group does not exhibit the characteristic of toxicity due to organics (DO 18-DO 43).

18.3.1.2 Listed Hazardous Waste

The material in this waste group is not, or was not mixed with, a waste listed in 40 CFR 261, Subpart D as a hazardous waste from non-specific sources (40 CFR 261.31), as a hazardous waste from specific sources (40 CFR 261.32), or as a discarded commercial chemical product, an off-specification species, a container residue, or a spill residue thereof (40 CFR 261.33).

Carbon tetrachloride and 1,1,1-trichloroethane were used for cleaning the glovebox lines used for pyrochemical operations, but were not used in the process generating pyrochemical wastes. Carbon tetrachloride and 1,1,1-trichloroethane were detected in the headspace of drums containing molten salt extraction (IDC 409) and direct oxide reduction (IDC 414) spent salts. However, since these compounds were used only for glovebox cleaning and not in pyrochemical operations, pyrochemical wastes are not F001- or F002-listed wastes.

There is no documentation indicating the use of any other F-listed solvents in the areas or processes generating pyrochemical wastes. Therefore, this waste group is not a F003-, F004-, or F005-listed waste.

Although pyrochemical wastes are not F-listed hazardous wastes, headspace analysis performed on samples of pyrochemical salts (IDCs 409, 411, and 414) obtained at INEL indicates the presence of organic solvents. The detected compounds in which the 90 percent UCL is above the PRQL are provided.

- 1,1,1-trichloroethane (IDCs 409 and 414 only)
- carbon tetrachloride (IDC 414 only)

The material in this waste group is not a hazardous waste from specific sources since it was not generated from any of the processes listed in 40 CFR 261.32. The material in this waste group is therefore not a K-listed hazardous waste.

The material in this waste group is not a discarded commercial chemical product, an off-specification species, a container residue, or a spill residue thereof (40 CFR 261.33). The material in this waste group is therefore not a P- or U-listed hazardous waste.

18-6
18.3.2 Radionuclides

Documented assay results and studies of the pyrochemical wastes indicate the presence of plutonium and americium in all the IDCs of this waste group. The molten salt extraction salts (IDC 409) will contain more americium than the other salts because the americium extracted from the non-specification plutonium meal remained in the salt.\textsuperscript{P016,P024,P033,P038}

18.3.3 Complexing Agents

Because complexing agents can aid in the transport of transuranic radionuclides from the waste after disposal, the waste was assessed for potential complexing agents. There is no documentation indicating the presence or use of complexing agents in the areas or processes generating pyrochemical wastes.
19.0 RASCHIG RINGS

This waste group consists of Raschig rings generated by the production, recovery, laboratory, treatment, and maintenance activities associated with plutonium operations. The waste was generated in Buildings 371, 559, 707, 771, 776, and 777. Historic IDC descriptions and dates of generation for the INEL accessible storage inventory are presented by IDC in Table 19-1.

Table 19-1. Raschig Ring Waste in the Accessible Storage Inventory.

<table>
<thead>
<tr>
<th>IDC</th>
<th>Title</th>
<th>Dates of Generation</th>
</tr>
</thead>
<tbody>
<tr>
<td>441</td>
<td>Unleached Raschig Rings</td>
<td>April 1973-July 1986</td>
</tr>
<tr>
<td>442</td>
<td>Leached Raschig Rings</td>
<td>April 1979-June 1988</td>
</tr>
</tbody>
</table>

Item Description Code 441, Unleached Raschig Rings: This waste consists of Raschig rings which are borosilicate glass rings used to maintain subcritical conditions in fissile solution storage tanks that were not safe by dimension. The boron in the rings is a neutron poison, an element that absorbs neutrons. The volume of the ring displaces a proportionate volume of solution and, in combination with the boron, creates a critically safe configuration. When the rings were replaced, they were assayed. If the plutonium content was below the EDL, they were assigned IDC 441. In 1989, IDC 443 was created for sorting of solvent-contaminated Raschig rings from nonsolvent-contaminated Raschig rings.

Item Description Code 442, Leached Raschig Rings: This waste consists of Raschig rings (IDC 441) that were contaminated with plutonium above the EDL. The rings were leached in nitric acid to remove the contamination and repackaged as IDC 442.

19.1 Waste Generation

Raschig rings were contained in tanks used by plutonium production, recovery, purification, and treatment operations at the site. Over time, Raschig rings would become broken or otherwise damaged and were replaced. The rings were also replaced if the assay of the tank exceeded acceptable limits.

19.1.1 Plutonium Production

Plutonium production consisted of operations directly associated with the manufacturing of plutonium metal parts including casting, rolling, forming, machining, and assembly processes. Buildings 707 and 777 were the primary weapons components production facilities at the site after the construction of Building 707 in 1972. Building 707 was constructed after the 1969 fire in Building 776 which shut down foundry and machining operations in that building.

The foundry in Building 707 cast molten plutonium into classified components, subassemblies, and assemblies. Other parts were manufactured by rolling, forming, and machining plutonium ingots also cast in the foundry. Components were assembled using a number of welding and joining techniques in Buildings 707, 777, and 779. Production support operations in Buildings 707 and 777 included a variety of inspection, calibration, measurement, weighing, leak testing, and cleaning activities to assure that the parts met stringent specifications.
Rejected plutonium parts, scraps, and turnings were returned to be recast. Small pieces of metal, fines, and sweepings were typically burned to oxide and sent to Building 771 to be recovered.²⁰³

Halogenated solvents were used in production operations to clean and degrease plutonium parts and metal. In addition, the solvents were used with cutting oils to cool plutonium parts during machining. At one time, Raschig ring-filled storage tanks in Building 707 were used to collect 1,1,1-trichloroethane and carbon tetrachloride. The carbon tetrachloride also contained Freon and various oils. These organic liquids were sent to Building 777 to be filtered.²⁰³²⁰⁶

Building 777 contained two organic solvent collection and filtration systems which used Raschig ring-filled tanks. The carbon tetrachloride system collected, filtered, and distributed waste carbon tetrachloride for eventual treatment in Building 774, and employed three Raschig ring-filled tanks. Other contaminants which could be in the system included Freon TF (1,1,2-trichloro-1,2,2-trifluoroethane), coolant oils, vacuum pump oil, and sight gauge oil. The 1,1,1-trichloroethane filtration system collected and filtered 1,1,1-trichloroethane from several ultrasonic wash tanks and employed two Raschig ring-filled tanks.²⁰³²⁰⁷

19.1.2 Plutonium Recovery and Purification

Several operations at the plant were responsible for either the purification of non-specification plutonium metal or the recovery of plutonium from production waste and residues. Building 771 housed operations that recovered plutonium from waste materials and other sources.²⁰³³ Plutonium purification was performed primarily in Buildings 371, 771, 776, and 779.²⁰³

Recovery operations in Building 771 used acid to dissolve solid materials containing plutonium. The resulting solutions were processed by a series of ion exchange, precipitation, calcination, fluorination, and reduction operations to produce purified plutonium metal to be recycled back into production operations. Potassium hydroxide, potassium fluoride, hydrogen peroxide, and nitric, hydrochloric, and hydrofluoric acids were the primary reagents used for plutonium recovery operations.²⁰³³²⁰⁶²⁰⁷ Raschig ring-filled tanks containing acid or caustic were used in these processes.²⁰³²⁰⁵

19.1.3 Waste Treatment

Operations in Building 771 processed wastes including Raschig rings, HEPA filters, and sludges from the filter plenum and from process piping. Until 1984, plutonium was recovered from Raschig rings by acid leaching.²⁰⁶¹ Raschig rings containing plutonium above the EDL were leached with hot nitric acid. After leaching, the rings were rinsed with water and air-dried before packaging.²⁰¹⁶

Size reduction in Building 776 removed materials from drums and sorted them in an airlock vault. Materials such as light metals, filters, glass, combustibles, and Raschig rings were then put into containers with like materials. Water and KW detergent were used to wash the vault floor. The waste water was filtered and then stored in Raschig ring-filled tanks in Building 776 for eventual treatment.²⁰³²⁰⁷

19.1.4 Laboratory

Building 559 housed the Plutonium Analytical Laboratory responsible for spectrochemical, chemical, and mass spectrometric analyses of samples from plutonium production operations. Uranium, Raschig rings,
solutions, and commercial product and gas samples were also analyzed in the laboratory. Plutonium production samples, including metal and oxide, were prepared and subdivided for analysis in the sample cutting process.

New and used Raschig rings were tested at the Building 559 laboratory to ensure integrity and specification compliance. Used Raschig rings were removed as samples from various tanks and were typically contaminated with plutonium, uranium, and occasionally sludge. Neutron absorption, chemical resistance, and durability and strength tests were performed on the rings. Nitric acid and sodium hydroxide were used for chemical compatibility testing. The rings were rinsed and dried before disposal.

19.1.5 Maintenance

The majority of the Raschig ring waste was generated by changing out Raschig rings from production, recovery, purification, and waste treatment process tanks. Raschig ring change out was a routine maintenance operation in which rings were sampled, removed, and replaced.

Process tanks were inspected periodically and the rings were replaced if the assay of the tank exceeded acceptable limits. Change out would also occur when the Raschig rings reached the end of their useful life (about 5 years), or became broken or otherwise damaged. This was determined by sampling and analysis or by visual inspection. The Raschig rings were replaced when the sampling showed wall thinning in the rings due to corrosion, loss of boron in the rings, or buildup of solid material in the tank. Raschig rings were also replaced if rings could no longer be sampled.

During the change out process, the tank was drained and flushed with a compatible solution. For example, tanks containing nitric acid were flushed with nitric acid, tanks containing oil and carbon tetrachloride were flushed with carbon tetrachloride.

Raschig rings were also generated when Raschig ring tanks were removed and replaced with equipment which is safe by geometric design (e.g., annular tanks).

Utility systems include HVAC systems, fume scrubbers, and process vacuum systems. Scrubbers used potassium or sodium hydroxide to neutralize acid fumes from various process off-gas streams and glovebox exhaust streams. Process vacuum systems provide an absolute pressure at a vacuum header which serves as a means to transfer fluids on demand by valving arrangements. Scrubber tanks and vacuum traps and receivers contained Raschig rings.

19.2 Waste Packaging

After removal from a tank, Raschig rings were contained in up to three polyvinyl chloride or polyethylene bags which were placed in a Fibre-Pak. Raschig rings were bagged out of the leaching glovebox line in two plastic bags and were also placed in a Fibre-Pak. Two Fibre-Paks were placed in a prepared 55-gallon drum. Raschig rings from the laboratory were broken into \( \frac{3}{4} \)-inch diameter fragments for analysis. After analysis, the fragments were placed in 4-liter polyethylene bottles, double-bagged out of the glovebox, and placed in a prepared 55-gallon drum.

Depending on waste packaging requirements at the time, several combinations of bags and liners were used to prepare 55-gallon drums for shipment. Use of the 90-mil rigid polyethylene liner began in 1972. The rigid liner was placed in each drum and lined with one polyethylene round bottom drum liner or two polyethylene
19.3 Waste Characterization

Raschig rings are characterized based on knowledge of the material, knowledge of the processes generating the waste, RTR review of the waste, visual inspection, waste analysis, and headspace gas analysis. This section provides a RCRA hazardous waste determination for Raschig rings as well as radionuclide contaminants and potential complexing agents contained in the waste.

Currently, Raschig rings are classified as a homogeneous waste in the WIPP Transuranic Waste Baseline Inventory Report. However, this waste contains at least 50 percent by volume materials that meet the EPA LDR criteria for classification as debris, and should be considered a heterogeneous waste. In discussions with WIPP, it is understood that this classification change will be made.

19.3.1 Hazardous Waste Determination

The material in this waste group does not qualify for any of the exclusions outlined in 40 CFR 260 or 261. The waste may exhibit the characteristic of corrosivity from the presence of acidic or caustic free liquids. The waste was mixed with halogenated-solvents, and is therefore a F-listed hazardous waste. There is no evidence that Raschig rings exhibit any other characteristic of hazardous waste. EPA Hazardous Waste Numbers applicable to some or all of the Raschig rings waste group are presented by IDC in Table 19-2. These conclusions are supported by the evaluation in Sections 19.3.1.1 and 19.3.1.2.

**Table 19-2. Raschig Rings Waste Characterization.**

<table>
<thead>
<tr>
<th>IDC</th>
<th>Title</th>
<th>EPA Hazardous Waste Numbers</th>
</tr>
</thead>
<tbody>
<tr>
<td>441</td>
<td>Unleached Raschig Rings</td>
<td>D002, F001, and F002</td>
</tr>
<tr>
<td>442</td>
<td>Leached Raschig Rings</td>
<td>F001 and F002</td>
</tr>
</tbody>
</table>

19.3.1.1 Characteristic Waste

The materials in this waste group may exhibit a characteristic of hazardous waste as defined in 40 CFR 261, Subpart C as a corrosive waste (40 CFR 261.22). The materials do not exhibit the characteristics of ignitability (40 CFR 261.21), reactivity (40 CFR 261.23), or toxicity (40 CFR 261.24).

**Ignitability:** The material in this waste group does not meet the definition of ignitability as defined in 40 CFR 261.21. The material is not a liquid, nor does it contain free liquids. In addition, absorbents were added
to wastes having the potential of generating free liquids. The material is not capable of causing fire through friction, absorption of moisture, or spontaneous chemical change. The material is not a compressed gas, nor do the containers contain compressed gases. The material is not a DOT oxidizer as defined in 49 CFR 173. The materials in this waste group are therefore not ignitable (D001).

**Corrosivity:** Leached Raschig rings (IDC 442) do not meet the definition of corrosivity as defined in 40 CFR 261.22. Unleached Raschig rings (IDC 441) may meet the definition of corrosivity due to the presence of acidic or caustic free liquids. The material in this waste group is not a liquid, and absorbents were added to wastes having the potential of generating free liquids. However, unleached Raschig rings removed from tanks that contained acids or bases, could potentially contain corrosive free liquids. If free liquids are identified in leached Raschig ring (IDC 442) drums, the liquid should not be corrosive because the rings were rinsed with water after the leaching process. Therefore, EPA Hazardous Waste Number D002 is assigned to drums of unleached Raschig rings (IDC 441) containing free liquids.

**Reactivity:** The materials in this waste group do not meet the definition of reactivity as defined in 40 CFR 261.23. The materials are stable and will not undergo violent chemical change. The materials will not react violently with water, form potentially explosive mixtures with water, or generate toxic gases, vapors, or fumes when mixed with water. The materials do not contain cyanides or sulfides, and are not capable of detonation or explosive reaction. The materials are not forbidden explosives or Division 1.1, 1.2, or 1.3 (Class A or B) explosives as defined in 49 CFR 173, nor do the drums contain explosive materials. Explosives were not handled or used around radioactive material. The materials in this waste group are therefore not reactive wastes (D003).

**Toxicity:** The materials in this waste group do not meet the definition of toxicity as defined in 40 CFR 261.24. The toxicity characteristic contaminants fall into one of two categories: metals and organics. Organic compounds include halogenated- and nonhalogenated-solvents, pesticides, herbicides, and other toxic compounds.

There is no documentation indicating the presence or use of RCRA-regulated metals in the areas or processes generating Raschig rings. In addition, TCLP analysis of unused Raschig rings indicate concentrations of barium, cadmium, chromium, lead, and silver well below the regulated levels. Therefore, this waste group does not exhibit the characteristic of toxicity due to metals (D004-D011).

There is no documentation indicating the presence or use of pesticides or herbicides in the areas or processes generating Raschig rings. Therefore, this waste group does not exhibit the characteristic of toxicity due to pesticides or herbicides (D012-D017).

Carbon tetrachloride was used for cleaning and degreasing, and was stored in Raschig ring tanks. When the Raschig rings were changed out, carbon tetrachloride was used to flush out the tanks. Since this compound was used as a solvent, the waste is regulated as a listed hazardous waste and not a characteristic waste because this compound is specifically addressed in the treatment standards for the listed hazardous waste. Since Raschig rings are characterized as listed hazardous wastes due to spent solvent contamination, the waste is not a toxic waste due to the presence of this organic compound. There is no documentation indicating the presence or use of any other toxicity characteristic organics in the areas or processes generating Raschig rings.
19.3.1.2 Listed Hazardous Waste

The material in this waste group is a listed hazardous waste because it was mixed with a waste listed in 40 CFR 261, Subpart D as a hazardous waste from non-specific sources (40 CFR 261.31). The material is not, or was not mixed with, a hazardous waste from specific sources (40 CFR 261.32), or a discarded commercial chemical product, an off-specification species, a container residue, or a spill residue thereof (40 CFR 261.33). The origin of the listed hazardous waste numbers assigned to Raschig rings is provided in Table 19-3. The table includes only the hazardous waste numbers that are applicable to waste for which a specific source was identified. The hazardous waste numbers are not applicable to waste generated from areas other than those listed in the table.


<table>
<thead>
<tr>
<th>IDC</th>
<th>EPA Hazardous Waste Numbers</th>
<th>Building</th>
</tr>
</thead>
<tbody>
<tr>
<td>441</td>
<td>F001 and F002</td>
<td>Buildings 707 and 777</td>
</tr>
<tr>
<td>442</td>
<td>F001 and F002</td>
<td>Buildings 707 and 777</td>
</tr>
</tbody>
</table>

Waste oils containing carbon tetrachloride and 1,1,2-trichloro-1,2,2-trifluoroethane spent solvents and 1,1,1-trichloroethane were used for machining and degreasing of plutonium metal. When the Raschig rings were changed out, these solvents were used to flush out the tanks. Therefore, this waste group is assigned EPA Hazardous Waste Numbers F001 and F002.

There is no documentation indicating the use of F003-, F004-, or F005-listed solvents in the areas or processes generating Raschig rings. Therefore, this waste group is not a F003-, F004-, or F005-listed hazardous waste.

Headspace analysis performed on samples of Raschig rings obtained at INEL confirms the presence of F-listed solvents. The detected F-listed compounds in which the 90 percent UCL is above the PRQL are provided:\(^{033}\)

- 1,1,1-trichloroethane
- carbon tetrachloride (IDC 441 only)
- tetrachloroethene (IDC 441 only)
- trichloroethene (IDC 441 only)
- methanol (IDC 441 only)

Although methanol was detected in the headspace, there is no documentation indicating that this compound was associated with Raschig rings.

The material in this waste group is not a hazardous waste from specific sources since it was not generated from any of the processes listed in 40 CFR 261.32. The material in this waste group is therefore not a K-listed hazardous waste.

The material in this waste group is not a discarded commercial chemical product, an off-specification species, a container residue, or a spill residue thereof (40 CFR 261.33). The material in this waste group is therefore not a P- or U-listed hazardous waste.

19-6
19.3.2 Radionuclides

Documented assay results for Raschig rings indicate the presence of plutonium, americium and uranium-235.\textsuperscript{P016,P033}

19.3.3 Complexing Agents

Because complexing agents can aid in the transport of transuranic radionuclides from the waste after disposal, the waste was assessed for potential complexing agents. This information may also be added to the chemical compatibility studies since limited information was available on these chemicals in the past.

EDTA represents a group of chelating compounds, such as ethylenediaminetetraacetic acid, with similar molecular structures found in many soaps and detergents. Versene (a trade name for EDTA) and citric acid are known constituents of KW decontamination detergent.\textsuperscript{P068} A solution of water and KW was used to clean the size reduction vault in Building 776. The waste water was stored in Raschig ring tanks.\textsuperscript{P052,P078} Raschig rings may contain trace quantities of these complexing agents.
20.0 RESIN

This waste group consists of spent anion and cation exchange resins that have been cemented. The majority of this waste was generated by plutonium recovery operations in Building 771. Smaller amounts of ion exchange resin were generated from americium recovery and R&D operations in Building 771, and from laboratory analysis. Historic IDC descriptions and dates of generation for the INEL accessible storage inventory are presented by IDC in Table 20-1.

Table 20-1. Resin Waste in the Accessible Storage Inventory.

<table>
<thead>
<tr>
<th>IDC</th>
<th>Title</th>
<th>Dates of Generation</th>
</tr>
</thead>
<tbody>
<tr>
<td>432</td>
<td>Cemented Resin(^{001}) Resin, Leached and Cemented(^{012})</td>
<td>January 1972-August 1986</td>
</tr>
<tr>
<td>822</td>
<td>Cemented Resin(^{012})</td>
<td>January 1986-February 1987</td>
</tr>
</tbody>
</table>

**Item Description Code 432, Cemented Resin:** This waste consists of leached, spent anion and cation exchange resins that were cemented by mixing Portland cement, water, and washed resin into a slurry. The slurry was poured into a polyethylene bottle or metal can.

**Item Description Code 822, Cemented Resin:** This waste consists of washed, spent anion and cation exchange resins that were coated with cement with a mixer in a metal bowl. The resin was slurried with Portland cement and water. The slurried resin was poured into a polyethylene residue container mold and allowed to solidify.

20.1 Waste Generation

Ion exchange resins were generated by the recovery, purification, laboratory, and research and development activities associated with plutonium operations. Spent ion exchange resins were washed or leached and cemented prior to disposal.

20.1.1 Ion Exchange Processes

Ion exchange processes were important to the plutonium purification processes at Rocky Flats. Anion exchange resin was part of the main plutonium recovery operation in Building 771. Plutonium-contaminated materials were often dissolved in nitric acid and processed through ion exchange. The dissolution process created plutonium nitrate solution. The ion exchange resin contained in a glass cylinder was loaded with plutonium by passing the plutonium nitrate solution through the column. Americium and other impurities passed through the column without being loaded on the resins. Ferrous sulfamate and aluminum nitrate were added to the plutonium nitrate solution to aid in the sorption of the plutonium on the resin. The plutonium was then eluted from the resin by passing a dilute nitric acid solution through the column. The resin was replaced when the efficiency was reduced through repeated use. The ion exchange resin used at Rocky Flats was generally small polystyrene plastic beads in which long-chain organic compounds with an activated group are imbedded.
Four ion exchange processes within Building 771 may have generated resin included in IDCs 432 and 822. These processes were anion exchange for plutonium recovery operations, cation exchange for plutonium purification from chloride solutions, special recovery anion exchange for plutonium and neptunium separation, and ammonium thiocyanate anion/cation exchange for americium purification. The anion exchange processes used for plutonium recovery operations and special recovery operations operated in a similar manner. The major differences between the two processes were (1) flow rate of the solution; (2) the special recovery process was used to separate plutonium and neptunium from impurities or plutonium from enriched uranium, and, (3) small amounts of hydrofluoric acid and sodium nitrite were used as needed in the special recovery process.

The cation exchange process for plutonium purification used the same general steps as anion exchange, but with a different type of resin. In addition, the plutonium was loaded onto the resin with a hydrochloric acid solution and removed with nitric acid. Prior to 1975, a combination anion and cation exchange process was used to purify americium from plutonium and other metals as part of the americium recovery process. The americium and plutonium were loaded onto a hydrogen form cation exchange resin with a nitric acid solution. The resin was water washed to remove any residual nitric acid. A weak ammonium thiocyanate solution was trickled through the resin to remove iron and other impurities. A stronger ammonium thiocyanate solution was then trickled through the resin to remove the americium and plutonium. The resin was washed again to remove residual ammonium thiocyanate solution prior to repeating the nitric acid loading process.

The americium and plutonium solution from the initial cation exchange purification was trickled through chloride form anion exchange resin columns. A strong ammonium thiocyanate solution was trickled through the resin to remove cerium, yttrium, and other rare earth metals. Residual ammonium thiocyanate was removed using vacuum. The americium and plutonium were removed with a hydrochloric acid solution. Impurities such as chromium, nickel, lead, and iron remained on the resin. The anion exchange resin was replaced after each use.

The solution from the anion exchange purification was concentrated through use of another cation exchange step. Plutonium and americium were separated in a final anion exchange step. A small amount of nitric acid added to the americium and plutonium solution caused the plutonium to load on the chloride form resin and the purified americium would pass through the column to the next americium recovery step. The plutonium was removed from the column with water and returned to the main plutonium recovery process.

The laboratories located in Buildings 559 and 779 generated small amounts of anion exchange resins. Two processes in Building 559 used anion exchange to prepare plutonium samples for isotopic analysis. Building 779 evaluated ion exchange resins for efficiency in support of Building 771 plutonium recovery operations. All of these three processes operated in a manner similar to Building 771 plutonium recovery operations anion exchange and special recovery anion exchange but on a much smaller scale.

20.1.2 Resin Washing and Cementation

Operating procedures required that the ion exchange resin was to be washed twice with water prior to removal from the glovebox. The washing was performed to remove any residual acid from the resin. Resin was removed from the gloveboxes in six-inch diameter plastic-covered Kraft tubes or polyethylene bottles. The containers were assayed to determine if the resin was waste or if it contained recoverable amounts of...
Once the resin was determined to be waste, it was sent to Building 371 or 771 for cementation. IDCs 432 and 822 are both cemented resins. IDC 822 replaced IDC 432 in the mid-1980s. The change in IDCs is a reflection of a change in the cementation process, not a change in the processes generating the resins. The two cementation processes are summarized below.

**Item Description Code 432, Cemented Resin:** Leached, spent anion and cation exchange resins were cemented by mixing 1 liter of Portland cement, 500 milliliters of water, and 1 liter of washed resin into a slurry. The slurry was poured into a polyethylene bottle or metal can. One-half inch of dry Portland cement was added to the bottle before the slurry was added and after the slurry had solidified.

**Item Description Code 822, Cemented Resin:** Washed, spent anion and cation exchange resins were coated with cement with a mixer in a metal bowl. One liter of resin was slurried with 1200 milliliters of Portland cement and 600 milliliters of water. The slurried resin was poured into a polyethylene residue container mold and allowed to solidify. Americium resin required lead shielding on the mixer and plastic container.

### 20.2 Waste Packaging

The bottles or cans of cemented resin (IDC 432) were double-bagged out of the glovebox line in polyvinyl chloride or polyethylene bags. The cemented blocks of americium resin were placed in lead-wrapped plastic residue containers after solidification and before removal from the glovebox. The waste was then placed in a prepared 55-gallon drum.

The polyethylene containers of cemented resin (IDC 822) were contained in plastic and then double-bagged out of the glovebox line in polyvinyl chloride or polyethylene bags. The waste was then placed in a prepared 55-gallon drum.

Depending on waste packaging requirements at the time, several combinations of bags and liners were used to prepare 55-gallon drums for shipment. From 1970 to 1972, waste drums were lined with one or two polyethylene drum bags. Cardboard liners might also have been used to line the inner drum bag. Use of the 90-mil rigid polyethylene liner began in 1972. The rigid liner was placed in each drum and lined with one polyethylene round bottom drum liner or two polyethylene drum bags. A polyvinyl chloride O-ring bag and a polyethylene bag were used if the drum was attached to the glovebox. Lead drum liners placed between the drum and rigid liner were usually used for cemented resin from the americium recovery line. When a drum was full, the drum liners were twisted and taped closed, the lid was secured with a bolted ring, and a tamper indicating device was attached to the drum.

After drums were inspected, one to two quarts of absorbent material (Oil-Dri) was placed on top of the outer, sealed polyethylene drum bag. This procedure was changed in February 1982 when vermiculite was used to fill the space between the outer, sealed polyethylene drum bag and the top of the 90-mil rigid liner. The quantity of vermiculite varied from 3-12 pounds according to the amount of waste contained in each drum.

Waste management and inspection protocol allowed containers of wastes to contain up to 10 percent of another IDC other than that assigned to the container. Visual inspection of cemented resin containers identified a variety of items including a bag of dry Portland cement, white powder in a 1-gallon paint can, a cloth towel, tools, a grease pencil, and paper.
20.3 Waste Characterization

Resin is characterized based on knowledge of the material, knowledge of the processes generating the waste, RTR reviews of the waste, visual inspection, and headspace analysis. This section provides a RCRA hazardous waste determination for resin as well as radionuclide contaminants and potential complexing agents contained in the waste. This waste is at least 50 percent (by volume) organic particulates, and is classified as a homogeneous waste.\(^{[1,4]}\)

20.3.1 Hazardous Waste Determination

The material in this waste group does not qualify for any of the exclusions outlined in 40 CFR 260 or 261. Resin may exhibit the characteristic of toxicity for chromium and lead. The waste was not mixed with a listed hazardous waste. There is no evidence that resin exhibits any other characteristic of hazardous waste.\(^{[6,6]}\) EPA Hazardous Waste Numbers applicable to some or all of the resin waste group are presented by IDC in Table 20-2. These conclusions are supported by the evaluation in Sections 20.3.1.1 and 20.3.1.2.

Table 20-2. Resin Waste Characterization.

<table>
<thead>
<tr>
<th>IDC</th>
<th>Title</th>
<th>EPA Hazardous Waste Numbers</th>
</tr>
</thead>
<tbody>
<tr>
<td>432</td>
<td>Cemented Resin</td>
<td>D007 and D008</td>
</tr>
<tr>
<td>822</td>
<td>Cemented Resin</td>
<td>None</td>
</tr>
</tbody>
</table>

20.3.1.1 Characteristic Waste

The materials in this waste group may exhibit a characteristic of hazardous waste as defined in 40 CFR 261, Subpart C as a toxic waste (40 CFR 261.24). The materials do not exhibit the characteristics of ignitability (40 CFR 261.21), corrosivity (40 CFR 261.22), or reactivity (40 CFR 261.23). The origin of the characteristic hazardous waste numbers assigned to resin is provided in Table 20-3. The table includes only the hazardous waste numbers that are applicable to waste for which a specific source and time period was identified. The hazardous waste numbers are not applicable to waste generated from areas other than those listed in the table.


<table>
<thead>
<tr>
<th>IDC</th>
<th>EPA Hazardous Waste Numbers</th>
<th>Building and Date of Generation</th>
</tr>
</thead>
<tbody>
<tr>
<td>432</td>
<td>D007 and D008</td>
<td>Generated in Building 771 before 1975</td>
</tr>
</tbody>
</table>

**Ignitability:** The materials in this waste group do not meet the definition of ignitability as defined in 40 CFR 261.21. The material is not a liquid, nor does it contain free liquids.\(^{[0,1,5,9,21,1,0,3,11]}\) The material is not capable of causing fire through friction, absorption of moisture, or spontaneous chemical change. The material is not a compressed gas, nor do the drums contain compressed gases.\(^{[0,1,5,9,21,1,0,3,11]}\) Although nitrates were associated with the anion exchange process, the resin washing and cementation process would remove the oxidizer property. The resultant material is therefore, not a DOT oxidizer as defined in 49 CFR 173. The materials in this waste group are therefore not ignitable wastes (D001).
**Corrosivity**: The materials in this waste group do not meet the definition of corrosivity as defined in 40 CFR 261.22. The material is not a liquid, nor does it contain free liquids.\textsuperscript{105,101} The materials in this waste group are therefore not corrosive wastes (D002).

**Reactivity**: The materials in this waste group do not meet the definition of reactivity as defined in 40 CFR 261.23. The materials are stable and will not undergo violent chemical change. The materials will not react violently with water, form potentially explosive mixtures with water, or generate toxic gases, vapors, or fumes when mixed with water. The materials do not contain sulfides, and are not capable of detonation or explosive reaction. The materials are not forbidden explosives or Division 1.1, 1.2, or 1.3 (Class A or B) explosives as defined in 49 CFR 173, nor do the drums contain explosive materials.\textsuperscript{105,101} Explosives were not handled or used around radioactive material. The resin from the thiocyanate anion exchange process should not contain reactive levels of cyanide because the resin was washed with water and nitric acid before and after contact with thiocyanate solution.\textsuperscript{113} The nitric acid would liberate any reactive cyanide at that time. The materials in this waste group are therefore not reactive wastes (D003).

**Toxicity**: The materials in this waste group may meet the definition of toxicity as defined in 40 CFR 261.24. The toxicity characteristic contaminants fall into one of two categories: metals and organics. Organic compounds include halogenated- and nonhalogenated-solvents, pesticides, herbicides, and other toxic compounds. This waste group may exhibit the characteristic of toxicity for chromium and lead metals.

The resin from the ammonium thiocyanate ion exchange process in Building 771, which operated until 1975, retained impurities such as chromium, nickel, lead, and iron.\textsuperscript{113} The resins from the other ion exchange processes were used to selectively remove plutonium or other radionuclides and let other metals pass on in the liquid effluent. Therefore, cemented resin (IDC 432) generated in Building 771 prior to 1975 is assigned EPA Hazardous Waste Numbers D007 and D008. A representative sample of this waste will be obtained for verification purposes.

There is no documentation indicating the presence or use of pesticides or herbicides in the areas or processes generating resin. Therefore, this waste group does not exhibit the characteristic of toxicity due to pesticides or herbicides (D012-D017).

There is no documentation indicating toxicity characteristic organics were used in the ion exchange processes generating resin. Headspace analysis detected trichloroethene and 1,1-dichloroethene in cemented resin (IDC 432).\textsuperscript{103} Trichloroethene was commonly used for cleaning, and could have been used to clean gloveboxes used in the various ion exchange processes.\textsuperscript{102,103} The source of 1,1-dichloroethene may be from the radiolysis of 1,1,1-trichloroethane.\textsuperscript{151} Since trichloroethene and 1,1-dichloroethene were not used in the ion exchange processes, the resin should not contain toxicity characteristic levels of these compounds. Therefore, this waste group does not exhibit the characteristic of toxicity due to organics (D018-D043). A representative sample of this waste will be obtained for verification purposes.

**20.3.1.2 Listed Hazardous Waste**

The material in this waste group is not, or was not mixed with, a waste listed in 40 CFR 261, Subpart D as a hazardous waste from non-specific sources (40 CFR 261.31), as a hazardous waste from specific sources (40 CFR 261.32), or as a discarded commercial chemical product, an off-specification species, a container residue, or a spill residue thereof (40 CFR 261.33).
There is no documentation indicating the presence or use of F003- or F004-listed solvents in the areas or processes generating resin. Therefore, this waste group is not a F003- or F004-listed hazardous waste.

Organic solvents may have been used for cleaning the glovebox lines used in the various ion exchange processes. However, there is no documentation indicating that listed solvents were used in the processes generating resin. Therefore, this waste group is not a F001-, F002-, or F005-listed hazardous waste.

Although this waste is not a F-listed hazardous waste, headspace analysis performed on samples of resin (IDCs 432 and 822) obtained at INEL confirms the presence of organic solvents in IDC 432. The detected compounds in which the 90 percent UCL is above the PRQL are provided.

- 1,1,1-trichloroethane (IDC 432 only)
- trichloroethene (IDC 432 only)
- toluene (IDC 432 only)

The material in this waste group is not a hazardous waste from specific sources since it was not generated from any of the processes listed in 40 CFR 261.32. The material in this waste group is therefore not a K-listed hazardous waste.

The material in this waste group is not a discarded commercial chemical product, an off-specification species, a container residue, or a spill residue thereof (40 CFR 261.33). The material in this waste group is therefore not a P- or U-listed hazardous waste.

20.3.2 Radionuclides

Documented assay results for resin indicate the presence of plutonium and americium. Resin generated in Building 559 and the special recovery area of Building 771 may be contaminated with neptunium, plutonium, americium, and uranium-235.

20.3.3 Complexing Agents

Because complexing agents can aid in the transport of transuranic radionuclides from the waste after disposal, the waste was assessed for potential complexing agents. This information may also be added to the chemical compatibility studies since limited information was available on these chemicals in the past.

Oxalic acid was used in the americium recovery line. However, it was used for a precipitation process that followed the ion exchange processes, and therefore, should not be contained in resin. There is no documentation indicating the presence or use of any other complexing agents in the areas or processes generating resin.
21.0 SAND, SLAG AND CRUCIBLE

This waste group includes sand, slag, and crucible wastes generated by laboratory operations in Buildings 559 and 771, plutonium recovery operations in Building 771, and research and development activities in Building 779. Historic IDC descriptions and dates of generation for the INEL accessible storage inventory are presented by IDC in Table 21-1.

Table 21-1. Sand, Slag, and Crucible Waste in the Accessible Storage Inventory.

<table>
<thead>
<tr>
<th>IDC</th>
<th>Title</th>
<th>Dates of Generation</th>
</tr>
</thead>
<tbody>
<tr>
<td>370</td>
<td>Leco Crucibles&lt;sup&gt;CO63&lt;/sup&gt;</td>
<td>October 1980-June 1982</td>
</tr>
<tr>
<td>391</td>
<td>Crucible and Sand&lt;sup&gt;CO63&lt;/sup&gt;</td>
<td>June 1980-February 1984</td>
</tr>
<tr>
<td></td>
<td>Unpulverized Sand and Crucible&lt;sup&gt;CO63&lt;/sup&gt;</td>
<td></td>
</tr>
<tr>
<td>392</td>
<td>Sand, Slag, and Crucibles&lt;sup&gt;CO63&lt;/sup&gt;</td>
<td>July 1981</td>
</tr>
<tr>
<td></td>
<td>Unpulverized Sand, Slag, and Crucible&lt;sup&gt;CO63&lt;/sup&gt;</td>
<td></td>
</tr>
<tr>
<td>393</td>
<td>Sand, Slag, and Crucible Heels&lt;sup&gt;CO63&lt;/sup&gt;</td>
<td>August 1980-October 1985</td>
</tr>
<tr>
<td>817</td>
<td>Cemented Sand, Slag, and Crucible Heels&lt;sup&gt;CO63&lt;/sup&gt;</td>
<td>October 1986-January 1987</td>
</tr>
</tbody>
</table>

*Item Description Code 370, Leco Crucibles:* This waste consists of 1-inch high by 1-inch diameter aluminum silicate-based ceramic crucibles with approximately 0.5 percent chromium.<sup>PO12,PO35</sup> Used Leco crucibles contained a spent accelerator metal (copper, iron, tungsten, or tin). Plutonium and an accelerating metal were fused into the Leco crucible. The crucibles may be intact or in pieces. Leco crucibles were segregated into unused (blank) crucibles and used (fused) crucibles. Only blank crucibles were shipped to INEL.<sup>PO24,PO35,PO52</sup>

*Item Description Code 391, Unpulverized Sand and Crucible:* This waste consists of magnesium oxide crucibles and limited amounts of magnesium sand.<sup>PO24</sup> The crucibles will range from half to three quarters the length and diameter of the original crucible to pieces approximately the size of the larger grains of sand.<sup>PO35</sup> This waste may also contain chunks of calcium metal.<sup>PO52,PO61</sup>

*Item Description Code 392, Unpulverized Sand, Slag, and Crucible:* This waste consists of magnesium oxide crucibles, calcium fluoride slag, and limited amounts of magnesium oxide sand. The crucibles will range from half to three quarters the length and diameter of the original crucible to pieces approximately the size of the larger grains of sand. The slag consists primarily of calcium fluoride contaminated with uncoalesced plutonium, some residual calcium metal or calcium salt, magnesium metal, and trace amounts of the reduction pyrotechnic initiator (powdered magnesium, sodium peroxide, and potassium iodate).<sup>PO35,PO61</sup>

*Item Description Code 393, Sand, Slag, and Crucible Heels:* This waste consists of undissolved or precipitated calcium fluoride (slag) and undissolved magnesium oxide sand and crucible remaining after pulverizing and leaching of sand, slag, and crucible (IDC 392).<sup>PO16,PO24,PO61</sup> The waste may also contain trace amounts of aluminum nitrate and aluminum fluoride. The actinides remaining in the heel will be in the form of fluorides and oxides; predominantly fluorides.<sup>PO35</sup>
**Item Description Code 817, Cemented Sand, Slag, and Crucible Heels:** This waste consists of sand, slag, and crucible heels (IDC 393) mixed with Portland cement and water in 1-gallon molds. The cured "pucks" (IDC 817) were removed from the molds in the form of a solid monolith.

## 21.1 Waste Generation

The laboratories in Buildings 559 and 771 generated Leco crucibles. Sand, slag, and crucible wastes were generated from plutonium recovery operations in Building 771 and from research and development activities in Building 779.

### 21.1.1 Leco Crucible Generation

The laboratories in Buildings 559 and 771 generated Leco crucible waste (ID 370). Leco crucibles were used for carbon analyses of plutonium metals and oxides. Stainless-steel pins were also heated in the crucibles for calibration purposes.

Samples of metals, oxides, or stainless-steel pins were placed in a Leco crucible with an accelerator metal (typically copper, iron, tungsten, or tin) and heated. The heating caused the carbon in the sample to react, forming carbon dioxide. The carbon dioxide was measured to determine the carbon content of the sample. Figure 21-1 shows the carbon analysis process.

### 21.1.2 Sand, Slag, and Crucible Generation

A magnesium oxide crucible was placed in a stainless-steel reduction vessel, and the void between the crucible and the vessel was filled with magnesium oxide sand. Plutonium tetrafluoride from the hydrofluorination process was mixed with calcium metal and a pyrotechnic initiator (magnesium metal, sodium peroxide, and potassium iodate) and placed in the crucible. The vessel was sealed, placed in an induction furnace, purged with argon, and heated. The resulting reaction reduced the plutonium tetrafluoride to plutonium metal, and oxidized the calcium metal to form calcium fluoride (slag). The purified plutonium metal "button" was separated from the crucible and reaction by-products. Unpulverized sand and crucible (IDC 391) was generated when the sand and crucible residues were separated from the slag. Unpulverized sand, slag, and crucible (IDC 393) was generated when the crucible and reaction by-products were not separated prior to disposal. Plutonium metal meeting purity requirements was sent to the foundry in Building 707. The plutonium metal containing unacceptable impurities was sent for electorefining. The reduction and button break-out process is illustrated in Figure 21-2.

Unpulverized sand, slag, and crucibles from the reduction and button break-out process were pulverized using a jaw crushe and a hammermill and sent to the residue dissolution process for plutonium recovery. The pulverized sand, slag, and crucibles were leached with heated nitric acid. Aluminum nitrate was added as a fluoride complexing agent to prevent corrosion of downstream process equipment. The plutonium nitrate solution flowed to a R-6 filter for removal of undissolved solids and through a 1-micron filter for final particulate removal. Water was used for washing the undissolved solids on a secondary R-6 filter. The undissolved solids (heels) were dried on a hot plate and then assayed for plutonium content. Heels above the EDL were sent back through the residue dissolution process. Heels (IDC 393) below the EDL were placed in storage. Figure 21-3 shows the residue dissolution process.
Figure 21.1: Carbom Analysis Process.
Figure 21.2: Reduction and Button Break-Out Process

PuF₄ → Vessel → Induction Furnace → Breakout → Pu Metal Button to Foundry or Electroshearing

Sand, Calcium Metal Crucible Pyrotechnic Initiator

Argon

Sand, Slag, and Crucible Segregation

Screen

Sand
Unpulverized Slag
Unpulverized Slag and Crucible
Unpulverized Sand and Crucible
Unpulverized SS & C

394
390
395
391
392
Beginning in 1985, sand, slag, and crucible heels (IDC 393) were immobilized into a solid monolith with Portland cement and water. Portland cement and water were mixed, and approximately one liter of the heel material was mixed in until completely coated with cement. The heels, cement, and water mixture was poured into a 1-gallon polyethylene container mold and allowed to cure. After being removed from the mold, the solidified puck was placed in a 55-gallon drum. Several pucks were placed in a drum. The cemented sand, slag, and crucible heels were assigned IDC 817.

Unpulverized sand and crucible (IDC 391) and sand, slag, and crucible heels (IDC 393) were also generated during research and development activities in Building 779. Documentation pertaining to the specific operation which generated this waste was not identified. However, operations may have been conducted in Building 779 for the development or improvement of the Building 771 recovery processes that generated sand, slag, and crucible wastes. The materials used in the research and development operations are not known, but were likely similar to those used in the recovery processes in Building 771.

21.2 Waste Packaging

Leco crucibles (IDC 370) were placed in 1-gallon metal paint cans. Unpulverized sand and crucible (IDC 391) was packaged in 1-gallon paint cans or polyethylene bottles. Sand, slag, and crucible heels (IDC 393) were packaged in ½- and 1-gallon polyethylene bottles. Documentation was not identified for the packaging configuration of unpulverized sand, slag, and crucibles (IDC 392). It is assumed that IDC 392 was packaged like IDC 391 because they were generated by the same process.

The paint cans or polyethylene bottles were double-bagged out of the glovebox in PVC or polyethylene bags which were sealed with tape. Each can or bottle was assayed for plutonium content. The packages were then placed in a 55-gallon drum. Approximately 15 to 25 one-gallon containers and up to 30 half-gallon containers were placed in a drum depending on assay.

Cemented sand, slag, and crucible heels (IDC 817) were bagged out of the glovebox, double-bagged, and placed into a 55-gallon drum.

Depending on waste packaging requirements at the time, several combinations of bags and liners were used to prepare 55-gallon drums for shipment. From 1970 to 1972, waste drums were lined with one or two polyethylene drum bags. Cardboard liners might have been used to line the inner drum bag. Use of 90-mil rigid polyethylene liners began in 1972. The rigid liner was placed in each drum and lined with one polyethylene round bottom drum liner or two polyethylene drum bags. A PVC O-ring bag and a polyethylene bag placed inside the rigid liner was used if the drum was attached to a glovebox. A fiberboard liner and discs may also have been used between the waste and the drum liners. When a drum was full, the drum liners were twisted and taped closed, the lid was secured with a bolted ring, and a tamper indicating device was attached to the drum.

After drums were inspected, one to two quarts of absorbent material (Oil-Dri) was placed on top of the outer, sealed polyethylene drum bag. This procedure was changed in February 1982 when vermiculite was used to fill the space between the outer, sealed polyethylene drum bag and the top of the 90-mil rigid liner. The quantity of vermiculite varied from 3-12 pounds according to the amount of waste contained in each drum.
21.3 Waste Characterization

Sand, slag, and crucible wastes have been characterized based on knowledge of the material and knowledge of the processes generating the waste. This section provides a RCRA hazardous waste determination for sand, slag, and crucible as well as radionuclide contaminants and potential complexing agents contained in the waste. This waste is at least 50 percent (by volume) inorganic particulates, and is classified as a homogeneous waste. 141

21.3.1 Hazardous Waste Determination

The material in this waste group does not qualify for any of the exclusions outlined in 40 CFR 260 or 261. Sand, slag, and crucible may exhibit the characteristic of toxicity for chromium. The waste was not mixed with a listed hazardous waste. There is no evidence that sand, slag, and crucible exhibits any other characteristic of hazardous waste. 217 EPA Hazardous Waste Numbers applicable to some or all of the sand, slag, and crucible waste group are presented by IDC in Table 21-2. These conclusions are supported by the evaluation in Sections 21.3.1.1 and 21.3.1.2.

Table 21-2. Sand, Slag, and Crucible Waste Characterization.

<table>
<thead>
<tr>
<th>IDC</th>
<th>Title</th>
<th>EPA Hazardous Waste Numbers</th>
</tr>
</thead>
<tbody>
<tr>
<td>370</td>
<td>Leco Crucibles</td>
<td>None</td>
</tr>
<tr>
<td>391</td>
<td>Unpulverized Sand and Crucible</td>
<td>None</td>
</tr>
<tr>
<td>392</td>
<td>Unpulverized Sand, Slag, and Crucible</td>
<td>None</td>
</tr>
<tr>
<td>393</td>
<td>Sand, Slag, and Crucible Heels</td>
<td>D007</td>
</tr>
<tr>
<td>817</td>
<td>Cemented Sand, Slag, and Crucible Heels</td>
<td>D007</td>
</tr>
</tbody>
</table>

21.3.1.1 Characteristic Waste.

The materials in this waste group may exhibit a characteristic of hazardous waste as defined in 40 CFR 261, Subpart C as a toxic waste (40 CFR 261.24). The materials do not exhibit the characteristics of ignitability (40 CFR 261.21), corrosivity (40 CFR 261.22), or reactivity (40 CFR 261.23).

Ignitability: The material in this waste group does not meet the definition of ignitability as defined in 40 CFR 261.21. The material is not a liquid, and should not contain free liquids because the waste was dry when packaged. 217 The material is not capable of causing fire through friction or spontaneous chemical change. Even though sand, slag, and crucible wastes (IDCs 391 and 392) may contain calcium metal, they are not capable of causing fire from absorption of moisture. 202 The material is not a compressed gas, and compressed gases have not been identified in this waste. 201, 202, 204 The material is not a DOT oxidizer as defined in 49 CFR 173. Documentation verifying the absence of free liquids and compressed gases in IDC 392 containers was not identified; however, it is assumed that the same procedural controls applied to this waste. The materials in this waste group are therefore not ignitable wastes (D001).
Corrosivity: The material in this waste group does not meet the definition of corrosivity as defined in 40 CFR 261.22. The material is not a liquid, and should not contain free liquids because the waste was dry when packaged. \[P012, P016, P024, P043\] Documentation verifying the absence of free liquids in IDC 392 containers was not identified; however, it is assumed that the same procedural controls applied to this waste. The materials in this waste group are therefore not corrosive wastes (D002).

Reactivity: The materials in this waste group are stable and will not undergo violent chemical change. The materials will not form potentially explosive mixtures with water, or generate toxic gases, vapors, or fumes when mixed with water. Sand, slag, and crucible wastes (IDCs 391 and 392) may contain calcium metal which reacts with water. Based on regulatory interpretations by the Colorado Department of Public Health and Environment (CDPHE), calcium-containing pyrochemical salts do not meet the definition of reactivity as defined in 40 CFR 261.23. This interpretation is applicable to IDCs 391 and 392. \[C117, C119, P052\] The material does not contain cyanides or sulfides and is not capable of detonation or explosive reaction. The material is not a forbidden explosive or a Division 1.1, 1.2, or 1.3 (Class A or B) explosive as defined in 49 CFR 173, nor do the drums contain explosive materials. \[P015, P024\] Explosives were not handled or used around radioactive material. Documentation concerning the absence of explosives in IDC 392 containers was not identified; however, it is assumed that the same procedural controls applied to this waste. The materials in this waste group are therefore not reactive wastes (D003).

Toxicity: The materials in this waste group may meet the definition of toxicity as defined in 40 CFR 261.24. The toxicity characteristic contaminants fall into one of two categories: metals and organics. Organic compounds include halogenated- and nonhalogenated-solvents, pesticides, herbicides, and other toxic compounds. This waste group may exhibit the characteristic of toxicity for chromium metal.

Toxicity characteristic metals were not fired with Leco crucibles. The only source of toxicity characteristic metals was the chromium which is present in the crucible itself, and the fused stainless-steel on used Leco crucibles. Analysis of nonradioactive Leco crucibles indicates that chromium does not leach. Therefore, Leco crucibles (IDC 370) do not exhibit the characteristic of toxicity for chromium. \[P052\]

Chromium was a contaminant of plutonium tetrafluoride which was the feed material for the reduction and button break-out process. Plutonium recovery analysis records of the plutonium metal indicate that the chromium remained with the plutonium metal after the reduction was performed. Therefore, sand, slag, and crucible wastes (IDCs 391 and 392) do not exhibit the characteristic of toxicity for chromium. \[P052\]

Chromium may have been added to sand, slag, and crucible heels from the corrosion of the stainless-steel in the dissolution process area. The level of chromium contamination in unknown. Therefore, sand, slag, and crucible heels (IDCs 393 and 817) are assigned EPA Hazardous Waste Number D007. \[P052\] A representative sample of this waste will be obtained for verification purposes.

There is no documentation indicating the presence or use of pesticides, herbicides, or other organic compounds in the areas or processes generating sand, slag, and crucible. Therefore, this waste group does not exhibit the characteristic of toxicity due to organic compounds (D012-D043).

21.3.1.2 Listed Hazardous Waste.

The material in this waste group is not, or was not mixed with, a waste listed in 40 CFR 261, Subpart D as a hazardous waste from non-specific sources (40 CFR 261.31), as a hazardous waste from specific sources.
(40 CFR 261.32), or as a discarded commercial chemical product, an off-specification species, a container residue, or a spill residue thereof (40 CFR 261.33).

The compounds listed in 40 CFR 261.31 were not used in the processes which generated this waste, nor was this waste mixed with any of these compounds. The material in this waste group is therefore not a F-listed hazardous waste.

The material in this waste group is not a hazardous waste from specific sources since it was not generated from any of the processes listed in 40 CFR 261.32. The material in this waste group is therefore not a K-listed hazardous waste.

The material in this waste group is not a discarded commercial chemical product, an off-specification species, a container residue, or a spill residue thereof (40 CFR 261.33). The material in this waste group is therefore not a P- or U-listed hazardous waste.

21.3.2 Radionuclides

Documented assay results indicate the presence of plutonium in IDCs 370, 391, 392, 393, and 817. Americium is also present in IDCs 370 and 391.

21.3.3 Complexing Agents

Because complexing agents can aid in the transport of transuranic radionuclides from the waste after disposal, the waste was assessed for potential complexing agents. This information may also be added to the chemical compatibility studies since limited information was available on these chemicals in the past.

Aluminum nitrate was used in the residue dissolution process as a fluoride complexing agent. Trace quantities of this compound may be present in sand slag, and crucible heels (IDCs 393 and 817).
22.0 SOLIDIFIED AQUEOUS WASTE—BUILDING 374

This waste group consists of aqueous sludges generated by liquid waste treatment operations in Building 374 at the Rocky Flats Plant. Aqueous wastes from numerous buildings and processes at the plant were received in Building 374 where they were treated to remove radioactive and chemical contaminants. Chemical contaminants were removed using evaporation. Radioactive contaminants were removed using neutralization, precipitation, flocculation, and clarification techniques. The slurry containing the radioactive contaminants was filtered producing a moist sludge. The sludge was either (1) dried, (2) mixed with an absorbent material, or (3) dried and mixed with cement and water. Historic IDC descriptions and dates of generation for the INEL accessible storage inventory are presented by IDC in Table 22-1.

Table 22-1. Solidified Aqueous Waste—Building 374 in the Accessible Storage Inventory.

<table>
<thead>
<tr>
<th>IDC</th>
<th>Title</th>
<th>Dates of Generation</th>
</tr>
</thead>
<tbody>
<tr>
<td>007</td>
<td>Dried Sludge</td>
<td>December 1982-March 1987</td>
</tr>
<tr>
<td></td>
<td>Bldg. 374 Dry Sludge</td>
<td></td>
</tr>
<tr>
<td></td>
<td>Wet Sludge-Bldg. 374</td>
<td></td>
</tr>
<tr>
<td>803</td>
<td>Wet Sludge- Cemented</td>
<td>April 1986-May 1987</td>
</tr>
<tr>
<td></td>
<td>Solidified Sludge Bldg. 374 (DCP)</td>
<td></td>
</tr>
<tr>
<td>807</td>
<td>Solidified By-pass Sludge-Bldg. 374</td>
<td>March 1987-July 1988</td>
</tr>
</tbody>
</table>

**Item Description Code 007, Wet Sludge-Bldg. 374:** This waste consists of either a sludge that has been dried in a dryer, or a moist sludge mixed with Portland cement or a diatomite and Portland cement mixture. The dried sludge was produced from January 1981 to October 1982, and may not be included in the INEL inventory based on the package dates for IDC 007 in storage. The moist sludge was produced from 1982 to 1987.

**Item Description Code 803, Solidified Sludge Bldg. 374 (DCP):** This waste consists of sludge dried in a dryer, and mixed with Portland cement and water, which cured to form a solid monolith. IDC 803 was only generated for about a year.

**Item Description Code 807, Solidified By-pass Sludge-Bldg. 374:** This waste consists of sludge that bypassed the dryer, and was mixed with diatomite and Portland cement. IDC 807 sludge is the same as the IDC 007 sludge generated using the bypass system. IDC 807 was generated from March 1987 to 1991. Prior to 1987, IDC 807 was assigned to cemented incinerator sludge from Building 774. See Section 14.0, Incinerator Waste, for a description of this waste.

22.1 Waste Generation

Rocky Flats has treated both liquid and solid process wastes. Liquid waste treatment operations have had relatively few process changes over the years. Building 374 went into operation in 1980 as an integral part of the new plutonium recovery facility, Building 371. It was designed to handle primarily the wastes generated by Building 371, but also helped to relieve the demand on Building 774. Only aqueous waste that contained plutonium below the EDL was processed in Building 374. Aqueous treatment operations included radioactive decontamination, evaporation, acid neutralization, and sludge solidification.
22.1.1 Radioactive Decontamination

Aqueous wastes containing greater than 13,500 pCi/L alpha contamination were treated in the radioactive decontamination process. The wastes were received by pipeline from Buildings 371, 444, 559, 707, 774, 776, 779, 865, 881, 883, and 889. The treatment process involved three separate stages of precipitation, flocculation, and clarification.

The first stage feed tank, D-812, received supernatant from the sludge solidification process and basic waste solutions from Building 371. If needed, the pH of the solutions was adjusted to 10.5 or greater with potassium hydroxide. The basic solutions were pumped to a reactor tank where reagents, including magnesium sulfate, calcium chloride, and ferric sulfate, were added, which attracted and combined with the radioactive isotopes. The reactor contents were mixed with an agitator and flowed continuously by gravity to a flocculator tank. A flocculent was added to aid in agglomeration of the precipitate. The contents were mixed with an agitator and continuously overflowed to a clarifier. A rake at the bottom of the clarifier slowly moved the solids to the center where they were drawn off the bottom of the tank into the feed tanks, D824 A and B, for the sludge solidification process.

The first-stage clarifier liquids flowed over a weir and were pumped to the second-stage feed tank. The second-stage feed tank also received third-stage clarifier effluent, steam condensate and decontamination wastewater from Building 371, wastes from Building 444, and from the 500, 700, and 800 areas. The second- and third-stage reactors, flocculators, and clarifiers functioned exactly as the first stage. Figure 22.1 shows the radioactive decontamination process.

22.1.2 Evaporation

The evaporation process concentrated soluble materials from low-level desaltable aqueous wastes. Aqueous wastes were received from Buildings 122, 123, 443, 444, 447, 460, 559, 561, and 566. Clarifier effluent from the radioactive decontamination process, solar pond water, and aqueous wastes from buildings in the 700 and 800 areas were also sent to the evaporator. The aqueous wastes were pumped to the evaporator where they were continuously circulated and heated by steam producing a concentrated salt brine and steam. The steam was condensed for use by the boiler plant and cooling tower. The salt brine was dried and immobilized with cement. Periodically, a nitric and phosphoric acid descaling solution was used to flush the evaporator heat exchangers. This solution was then sent to the sludge immobilization process. The evaporation process is shown in Figure 22.1.
22.1.3 Acid Neutralization

Nitric acid wastes from plutonium recovery operations in Building 371 were received in Building 374 by pipeline. Acid wastes were also received as packaged materials in 55-gallon drums from Buildings 123, 444, 460, 559, 774, 865, 881, and 883. The acid wastes were continuously mixed by an agitator in Tank D-808, and by circulation through a heat exchanger. The heat exchanger removed heat generated during the process. As the liquid circulated, a pH analyzer regulated the amount of neutralization solution, containing 46% potassium hydroxide that was fed to the tank to maintain a pH of 12.5. Neutralized acid waste was piped to Tanks D-824 A and B for eventual treatment by the sludge solidification process. The acid neutralization process is shown in Figure 22.2.

22.1.4 Sludge Solidification

Liquid wastes treated by the acid neutralization, radioactive decontamination, and evaporation processes were transferred to the sludge solidification process. The waste streams that were treated in the sludge solidification process are described in Table 22-2.

Table 22-2. Waste Streams Treated in the Sludge Solidification Process.

<table>
<thead>
<tr>
<th>Waste Streams</th>
<th>Source Buildings</th>
<th>Contaminants</th>
</tr>
</thead>
<tbody>
<tr>
<td>Tank D-808:</td>
<td>Buildings 123, 371, 444, 460, 559, 774, 865, 881, and 883</td>
<td>Acid Wastes</td>
</tr>
<tr>
<td>Packaged Acid Wastes and Building 371 Nitric Acid Wastes</td>
<td></td>
<td>Acids, bases, arsenic, barium, beryllium, cadmium, chromium, lead, mercury, selenium, silver, Trim Sol, Oakite Cleaner, Ox Out 536, acetone, ethyl alcohol, hexane, methanol, MEK, methylene chloride, eutectic salts, photo developer, and photo stop bath</td>
</tr>
<tr>
<td>Tanks D-815, D-819, D-823: Radioactive Decontamination Process Effluent</td>
<td>Buildings 371 and 559, and 700 and 800 Areas</td>
<td>Radioactive decontamination process effluent contaminants, solar pond water constituents, demineralization salts, water softeners, chemical indicators, 1,1,2-trichloro-1,2,2-trifluoroethane, toluene, penetrant oils, isopropanol, ethylene glycol, Mariko, diamond paste, spent emulsifier, spent developer</td>
</tr>
<tr>
<td>Tank D-845:</td>
<td>Buildings 122, 123, 443, 444, 447, 460, 559, 561, 566, 700, and 800 Areas, and Solar Ponds</td>
<td>Solar pond water constituents, demineralization salts, water softeners, chemical indicators, 1,1,2-trichloro-1,2,2-trifluoroethane, toluene, penetrant oils, isopropanol, ethylene glycol, Mariko, diamond paste, spent emulsifier, spent developer</td>
</tr>
</tbody>
</table>

The slurry from radioactive decontamination, spent descaling solution from the evaporator, and wastes from acid neutralization were fed into the filter feed tanks, D-824 A and B. Supernatant from the filter feed tanks was decanted to the radioactive decontamination process. The slurry from the feed tanks was pumped to the radioactively contaminated solids on the surface of the filter media. An advancing blade continuously removed rotary drum vacuum filter. The filter drum was coated with a mixture of diatomite and water or the filtrate. The slurry was fed into the filter pan, and the filtrate was drawn through the precoat by a vacuum, leaving the
Figure 22-2. Building 374 Acid Neutralization and Sludge Immobilization Processes.
radioactively contaminated solids on the surface of the filter media. An advancing blade continuously removed the sludge and a thin layer of precoat. The filtrate from the rotary drum filter was transferred back to the radioactive decontamination process.  

The sludge from the rotary drum filter was immobilized using either the sludge dryer system or the bypass system. In the sludge dryer system, the sludge from the vacuum filters was fed to the dryer feed hopper then conveyed through the dryer in heated flights. The dried sludge was transferred directly into a 55-gallon drum. The resulting waste was assigned IDC 007 and consisted of dispersible fines.  

The process was modified in October 1982 to bypass the dryer. The bypass system used a series of two conveyor belts to transfer the moist sludge exiting the vacuum filter directly into a 55-gallon drum. Before 1986, cement was placed into the drum in layers with the sludge and tamped down during the metering process. This waste was also assigned IDC 007. After April 1986, diatomite and cement in a 1-to-1 ratio were metered into the drum with the sludge. IDC 007 was discontinued in 1987 and replaced by IDC 807. The process that generated IDC 807 was the same as IDC 007.  

Use of the sludge dryer resumed in 1985. The sludge from the vacuum filter was dried in the same manner as the sludge generated prior to October 1982. However, the dried sludge was cemented in the direct cementation process (DCP). The dried sludge overflowed directly into the DCP sludge hopper, and cement and water were mixed in using a paddle mixer. The sludge, cement, and water mixture was deposited into a 55-gallon drum and allowed to solidify. DCP sludge was assigned IDC 803. Due to mechanical problems, the DCP was only in operation for about a year. Figure 22.2 illustrates the sludge immobilization processes.  

**22.2 Waste Packaging**  

Depending on the type of sludge and waste packaging requirements at the time, several combinations of bags and liners were used to prepare 55-gallon drums for shipment. A 90-mil rigid polyethylene liner was placed in the empty drum. Either a polyethylene drum bag or a round-bottom polyethylene drum bag was placed inside the rigid liner. A PVC O-ring bag was placed inside the polyethylene liner.  

Sludge generated using the sludge dryer system (IDC 007) was placed directly into lined 55-gallon drums. Until 1986, sludge generated using the bypass system (IDC 007) was placed into a drum and mixed with cement. The resulting mixture of sludge and cement was tamped down during the metering process. Free liquids have been identified in many of the bypass sludge drums generated during this time period.  

For bypass sludge generated after April 1986 (IDC 007/807), one pound of diatomite was placed in the bottom of the rigid liner and another pound inside the polyethylene drum bag. The PVC O-ring bag was placed inside the polyethylene drum bag, and the excess top of the bag was folded down over the outside of the drum. The bag was doubled back up to form a tuck, and two pounds of diatomite were evenly distributed into the tucked portion of the O-ring bag. Two pounds of diatomite were also placed in the bottom of the O-ring bag. Diatomite and Portland cement were metered into the lined drum with the moist sludge. The cement and diatomite mixture was determined to be a better absorbent, and no free liquids or condensation have been found in the drums generated after April 1986. A 7-to-1 ratio of sludge to the cement and diatomite mixture was used. As the drum was filled, the waste was periodically tamped down using a tamping tool. The diatomite in the tucked portion of the O-ring bag capped off the top of the sludge when the bag was twisted and taped closed.
For IDC 803, one liter of Oil Dri was placed in the bottom of the O-ring bag. The sludge, cement, and water mixture was placed into the O-ring bag, and the O-ring bag was twisted and taped closed. One liter of Oil Dri was placed on top of the O-ring bag inside the polyethylene drum bag.

Once a drum was full, the drum bags were twisted and taped closed, and the waste was allowed to cure. The rigid liner was closed with a plastic lid, the drum lid was secured with a bolted ring, and a tamper indicating device was attached to the drum.

22.3 Waste Characterization

Building 374 solidified aqueous waste is characterized based on knowledge of the material, knowledge of the processes generating the waste, RTR review of the waste, visual inspection, waste analysis, and headspace gas analysis. This section provides a RCRA hazardous waste determination for Building 374 solidified aqueous waste as well as radionuclide contaminants and potential complexing agents contained in the waste. This waste is at least 50 percent (by volume) inorganic solids and is classified as a homogeneous waste.

22.3.1 Hazardous Waste Determination

The material in this waste group does not qualify for any of the exclusions outlined in 40 CFR 260 or 261. The waste may exhibit the characteristic of corrosivity due to the presence of caustic free liquids. The waste may also exhibit the characteristic of toxicity for chromium and selenium. The waste was derived from the treatment of electroplating wastes and aqueous wastes containing halogenated- and nonhalogenated-solvents, and is therefore a F-listed hazardous waste. There is no evidence that the waste exhibits any other characteristic of hazardous waste. EPA Hazardous Waste Numbers applicable to some or all of the Building 374 solidified aqueous waste group are presented by IDC in Table 22-3. These conclusions are supported by the evaluation in Sections 22.3.1.1 and 22.3.1.2.

Table 22-3. Building 374 Solidified Aqueous Waste Characterization.

<table>
<thead>
<tr>
<th>IDC</th>
<th>Title</th>
<th>EPA Hazardous Waste Numbers</th>
</tr>
</thead>
<tbody>
<tr>
<td>007</td>
<td>Wet Sludge-Bldg. 374</td>
<td>D002, D007, D010, F001, F002, F003, F005, F006, F007, and F009</td>
</tr>
<tr>
<td>803</td>
<td>Solidified Sludge Bldg. 374 (DCP)</td>
<td>D002, D007, D010, F001, F002, F003, F005, F006, F007, and F009</td>
</tr>
<tr>
<td>807</td>
<td>Solidified By-pass Sludge Bldg. 374</td>
<td>D002, D007, D010, F001, F002, F003, F005, F006, F007, and F009</td>
</tr>
</tbody>
</table>

22.3.1.1 Characteristic Waste

The materials in this waste group may exhibit a characteristic of hazardous waste as defined in 40 CFR 261, Subpart C as a corrosive waste (40 CFR 261.22) and as a toxic waste (40 CFR 261.24). The materials do not exhibit the characteristics of ignitability (40 CFR 261.21) or reactivity (40 CFR 261.23).
Additional F-listed solvents were detected in headspace samples of sludge (IDCs 803 and 807) obtained at Rocky Flats. The detected F-listed compounds in which the 90 percent UCL is above the PRQL are also provided:

- 1,1,2-trichloro-1,2,2-trifluoroethane (IDC 803 only)
- methylene chloride (IDC 803 only)
- 1,1,1-trichloroethane (IDC 803 only)

At one time, the evaporator in Building 374 treated spent stripping, cleaning, and plating solutions from electroplating operations in Building 444 in which cyanides were used. The Building 374 sludges were derived from the treatment of spent descaling solution from the evaporator, and therefore are assigned EPA Hazardous Waste Numbers F006, F007, and F009.

The material in this waste group is not a hazardous waste from specific sources since it was not generated from any of the processes listed in 40 CFR 261.32. The material in this waste group is therefore not a K-listed hazardous waste.

The material in this waste group is not a discarded commercial chemical product, an off-specification species, a container residue, or a spill residue thereof (40 CFR 261.33). The material in this waste group is therefore not a P- or U-listed hazardous waste.

Analytical results for Building 374 sludge samples detected several other organic compounds which are provided in Table 22-8 for informational purposes.

<table>
<thead>
<tr>
<th>Constituent</th>
<th>Total Concentrations (mg/kg)</th>
</tr>
</thead>
<tbody>
<tr>
<td>1,2-dichloroethene</td>
<td>5.7</td>
</tr>
<tr>
<td>Trans-1,3-dichloropropene</td>
<td>24.0</td>
</tr>
<tr>
<td>1,1,2,2-tetrachloroethane</td>
<td>26.0</td>
</tr>
<tr>
<td>Styrene</td>
<td>10.0</td>
</tr>
</tbody>
</table>

### 22.3.2 Radionuclides

Documented assay results for Building 374 sludge wastes (IDCs 007, 803, and 807) indicate the presence of plutonium and americium-241. Results also indicate that IDC 007 contains uranium-235.

### 22.3.3 Complexing Agents

Because complexing agents can aid in the transport of transuranic radionuclides from the waste after disposal, the waste was assessed for potential complexing agents. This information may also be added to the chemical compatibility studies since limited information was available on these chemicals in the past.

EDTA represents a group of chelating compounds, such as ethylenediaminetetraacetic acid, with similar molecular structures found in many soaps and detergents. Versene (a trade name for EDTA) and citric acid
are known constituents of KW decontamination detergent. KW was used during a variety of decontamination activities at the plant. A buffer solution (TISAB) containing diaminocyclohexane tetraacetic acid was used during specific ion electrode analysis in Building 559. Oxalic acid and tetrathosphoric acid were used to etch plutonium and other metals. Oxalic acid was also used for americium recovery. Because complexing agents interfered with the aqueous waste treatment system, wastes sent to Building 374 for treatment should have had only trace quantities of these compounds. Therefore, the solidified aqueous waste should only have trace quantities of complexing agents.
23.0 SOLIDIFIED AQUEOUS WASTE–BUILDING 774

This waste group consists of aqueous sludges generated by liquid waste treatment operations in Building 774 at Rocky Flats Plant. Aqueous wastes from numerous buildings and processes at the plant were received in Building 774 where they were treated to remove radioactive and chemical contaminants, and converted to a solid for disposal. A wet sludge containing the contaminants was filtered followed by the addition of cement or diatomite. Historic IDC descriptions and dates of generation for the INEL accessible storage inventory are presented by IDC in Table 23-1.

Table 23-1. Building 774 Solidified Aqueous Waste in the Accessible Storage Inventory.

<table>
<thead>
<tr>
<th>IDC</th>
<th>Title</th>
<th>Dates of Generation</th>
</tr>
</thead>
<tbody>
<tr>
<td>001</td>
<td>First-Stage Sludge&lt;sup&gt;CO63&lt;/sup&gt;</td>
<td>January 1972-August 1986</td>
</tr>
<tr>
<td></td>
<td>First-Stage Sludge (prefix 741)&lt;sup&gt;P024&lt;/sup&gt;</td>
<td></td>
</tr>
<tr>
<td></td>
<td>First-Stage Sludge–Bldg. 774&lt;sup&gt;CO63&lt;/sup&gt;</td>
<td></td>
</tr>
<tr>
<td></td>
<td>Combined Sludge (prefix 7412)&lt;sup&gt;P024&lt;/sup&gt;</td>
<td></td>
</tr>
<tr>
<td></td>
<td>First- and Second-Stage Sludge&lt;sup&gt;P014&lt;/sup&gt;</td>
<td></td>
</tr>
<tr>
<td>002</td>
<td>Second-Stage Sludge&lt;sup&gt;CO63&lt;/sup&gt;</td>
<td>August 1972-July 1985</td>
</tr>
<tr>
<td></td>
<td>Second-Stage Sludge (prefix 742)&lt;sup&gt;P024&lt;/sup&gt;</td>
<td></td>
</tr>
<tr>
<td>800</td>
<td>“7412-series” Sludge&lt;sup&gt;P004&lt;/sup&gt;</td>
<td>December 1985-September 1988</td>
</tr>
<tr>
<td></td>
<td>Solidified Sludge–Bldg. 774&lt;sup&gt;CO01&lt;/sup&gt;</td>
<td></td>
</tr>
</tbody>
</table>

*Item Description Code 001, First-Stage Sludge:* This waste consists of immobilized materials generated from first-stage treatment operations in Building 774. Aqueous liquids coming into the process originated from Building 771 recovery operations. The liquids were made basic with sodium hydroxide to precipitate iron, magnesium, etc., which also carried down the relatively small precipitate of plutonium and americium hydrated oxides. The precipitate was filtered to produce a sludge (IDC 001) which was placed in a drum with Portland cement. Beginning in 1979, sludge waste from second-stage treatment was combined with first-stage sludge. The combined sludges were also assigned IDC 001. IDC 001 was discontinued in 1986 when the immobilization process changed, and has since been assigned IDC 800<sup>P004,P016,P032,P113</sup>.

*Item Description Code 002, Second-Stage Sludge:* This waste consists of immobilized materials generated from second-stage treatment operations in Building 774. Aqueous liquids to be treated originated from first-stage treatment and from numerous buildings on plant site. The liquids were treated in the same manner as the liquids from the first-stage, and the resulting sludge (IDC 002) was placed into a drum with Portland cement. Prior to 1973, second-stage sludge may contain miscellaneous debris.<sup>P004,P024,P042,P052,P109,P124</sup>

*Item Description Code 800, Solidified Sludge–Bldg. 774:* The process that produced solidified sludge from Building 774 (IDC 800) was very similar to IDC 001. The difference between the two IDCs was the immobilization process. For IDC 800, the sludge was co-fed into a drum with a diatomite and Portland cement mixture which formed a solid monolith after curing. IDC 800 was generated from 1986 until March 1991.<sup>P001,P016,P032,P109</sup>
23.1 Waste Generation

Waste processing at Rocky Flats has included both liquid and solid process wastes. Liquid waste treatment operations have had relatively few process changes over the years. When Building 774 was built in 1952, its primary purpose was to treat radioactive aqueous waste from Building 771. Later, aqueous wastes from numerous buildings on plant site were treated in Building 774. Aqueous treatment operations included neutralization, precipitation, filtration, flocculation, clarification, immobilization, and evaporation. The evaporation process did not generate aqueous sludge and is not discussed. A flow diagram of the Building 774 aqueous waste treatment system is shown in Figure 23.2 (evaporation not shown).

23.1.1 First-Stage Treatment

Most aqueous wastes from plutonium recovery operations in Building 771 entered the first-stage of the Building 774 liquid waste processing facility by vacuum transfer through the process waste system. The most common waste streams that entered first-stage treatment were:

- Plutonium ion column effluent
- Americium ion column effluent
- Thiocyanate waste solution
- Caustic scrubber solution
- Part V waste solutions (nitric, sulfuric, and hydrofluoric acids)
- Nitric acid distillate from feed evaporator
- Water distillate from peroxide precipitation filtrate evaporator
- Steam condensate

The following compounds were used during recovery operations in Building 771 and may be present in aqueous sludges from first-stage treatment:

- Nitric acid
- Aluminum nitrate
- Calcium fluoride
- Potassium hydroxide
- Ferrous sulfamate
- Sulfuric acid
- Hydrogen peroxide
- Calcium
- Magnesium oxide
- Magnesium
- Sodium peroxide
- Potassium iodate
- Hydrogen fluoride
- Sodium nitrate
- Hydrochloric acid
- Hydrofluoric acid
- Sodium hypochlorite
- Magnesium oxide
- Sodium fluoride

In general, there were three initial treatment processes in Building 774 for aqueous wastes which did not contain complexing agents. Complexing agents were handled separately and were not mixed these aqueous waste streams (see Section 24.0, Solidified Laboratory Waste). There were initial treatment processes for: 1) acids with large quantities of cations in solution; 2) acids or bases with small quantities of cations or solids; and 3) basic or neutral solutions that were relatively free of solids. Treatment techniques consisted of neutralization, precipitation, flocculation, and clarification. Sodium hydroxide, ferric sulfate, calcium chloride, and a flocculating agent (Purifloc A23) were used in these treatment processes. The high nitrate liquid from the clarifier tank was used as feed for second-stage treatment. Treatment of the slurry, which resulted from each of these initial treatment processes, is described in Section 23.1.3.
23.1.2 Second-Stage Treatment

Second-stage treatment handled liquids that were treated by first-stage treatment, decanted liquids from Tank 40 (slurry holding tank), and low-level or nonradioactive aqueous process wastes from numerous buildings on plant site. The buildings of generation and the types of wastes that were transferred to second-stage treatment (by truck or the process waste system) are provided in Table 23-2. Most of the wastes transferred to second-stage treatment by the process waste system were only accepted until August 1984 when the precipitation process in Building 374 went on line. After that time, the wastes from Buildings 771 and 774 given below continued to be transferred to Building 774 second-stage treatment through the process waste system. Wastes from the remaining buildings also continued to be sent to Building 774 by tanker after August 1984.

Table 23-2. Waste Streams Feeding Second-Stage Treatment

<table>
<thead>
<tr>
<th>Source Buildings</th>
<th>Materials</th>
</tr>
</thead>
<tbody>
<tr>
<td>111</td>
<td>Photographic developer</td>
</tr>
<tr>
<td>122</td>
<td>Medical decontamination washdown</td>
</tr>
<tr>
<td>123</td>
<td>Acidic solutions, process waste water, and standards and sample waste</td>
</tr>
<tr>
<td>331</td>
<td>Filter sludge and antifreeze solution</td>
</tr>
<tr>
<td>334</td>
<td>Ammonium persulfate, copper sulfate, etchants, and cleaners</td>
</tr>
<tr>
<td>371</td>
<td>Ammonia hydroxide, potassium hydroxide, and process waste water</td>
</tr>
<tr>
<td>443</td>
<td>Lithium chloride solution and water treatment additives</td>
</tr>
<tr>
<td>444</td>
<td>Process waste water (acidic), waste plating acid, and used fixer</td>
</tr>
<tr>
<td>447</td>
<td>Process waste water</td>
</tr>
<tr>
<td>460</td>
<td>Process waste water (acidic)</td>
</tr>
<tr>
<td>551</td>
<td>35% hydrogen peroxide, high tin content</td>
</tr>
<tr>
<td>553</td>
<td>Sulfuric acid, baking soda, calcium chloride</td>
</tr>
<tr>
<td>559</td>
<td>Standards, caustic scrubber solution, acid wastes, and process waste water</td>
</tr>
<tr>
<td>690</td>
<td>Acid solutions</td>
</tr>
<tr>
<td>705</td>
<td>Ox-Out (water, ammonium bifluoride, and nitric acid)</td>
</tr>
<tr>
<td>707</td>
<td>Calcium fluoride solution, developer, and acid solutions</td>
</tr>
<tr>
<td>750</td>
<td>Hydrochloric acid and trisodium phosphate</td>
</tr>
<tr>
<td>771</td>
<td>Process waste water (residual chemicals, blowdown water, decon water)</td>
</tr>
<tr>
<td>774</td>
<td>Floor washdown and photographic solution</td>
</tr>
<tr>
<td>776</td>
<td>Ammonia hydroxide, ethanol, hexane, acid solutions, and process waste water</td>
</tr>
<tr>
<td>777</td>
<td>Developer and x-omat fixer</td>
</tr>
<tr>
<td>778</td>
<td>Laundry waste water, Suma cleaner, and rinse water/battery acid</td>
</tr>
<tr>
<td>779</td>
<td>Acidic and basic solutions and process waste water</td>
</tr>
<tr>
<td>865</td>
<td>Acid solutions, scrubber effluent, polishing solution, and process waste water</td>
</tr>
<tr>
<td>Source Buildings</td>
<td>Materials</td>
</tr>
<tr>
<td>------------------</td>
<td>-----------</td>
</tr>
<tr>
<td>881</td>
<td>Acid solutions, standards, samples, developer, ammonium chloride, and process waste water</td>
</tr>
<tr>
<td>883</td>
<td>Acid solutions, Ox-Out, and process waste water</td>
</tr>
<tr>
<td>886</td>
<td>Ferric chloride, detergents, and process waste water</td>
</tr>
<tr>
<td>889</td>
<td>Equipment decontamination water</td>
</tr>
<tr>
<td>991</td>
<td>Acidic and basic solutions and water samples</td>
</tr>
</tbody>
</table>

The second-stage process included two separate radioactive decontamination systems: (1) A batch-precipitation system used to remove radioactive materials from wastes in which both the radioactive and chemical contaminants exceeded the standards, and (2) A continuous-precipitation system used to remove radioactive materials from wastes meeting the standards for chemical, but not radioactive contaminants. Both processes used the ferric hydroxide carrier-precipitation method of decontamination. The treated liquids from the batch process were stored in asphalt-lined ponds or sent to Building 374 for further treatment. Liquids from the continuous process were stored in unlined earthen ponds.\(^{113}\)

### 23.1.3 Sludge Treatment

Slurry from first-stage treatment was drawn through diatomite filter media by a vacuum inside a rotating filter drum. The filter media and trapped solids were continually scraped off the drum filter and fed into a 55-gallon drum.\(^{1001}\) Portland cement was added to the bottom of the drum prior to placing the sludge in the drum. Portland cement may also have been added on top of the sludge. The sludge was assigned IDC 001.\(^{1016}\) The slurry from the second-stage was kept separate from the first-stage slurry. Second-stage sludge was assigned IDC 002.\(^{1052}\)

Beginning in 1979, slurry from first- and second-stage treatment was combined prior to filtration. The sludge was still assigned IDC 001.\(^{1024}\) In 1986, the immobilization process changed and IDC 001 was discontinued. The process of pulling the combined slurry through diatomite filter media remained the same.\(^{1001}\) However, as the sludge was scraped off the drum filter, it was co-fed into a drum with a diatomite and Portland cement mixture which formed a solid monolith after curing. This waste was assigned IDC 800 and was generated until March 1991.\(^{1016,1052}\)

### 23.2 Waste Packaging

Depending on the type of sludge (first-stage, second-stage, or combined) and waste packaging requirements at the time, several types and combinations of bags and liners were used to prepare 55-gallon drums for shipment.

From 1970 to 1972, 3 to 5 pounds of Portland cement was placed in the bottom of an unlined drum. A polyethylene drum bag was then used to line the drum, and another 3 to 5 pounds of cement was placed at the bottom of the bag. A PVC O-ring bag (first-stage sludge) or a plastic bag (second-stage sludge) was put in the drum. The PVC O-ring bag was attached to the glovebox. Approximately 30 pounds of cement was placed in the bottom of the PVC O-ring bag. First-stage sludge was put in the drum and the bag was twisted and taped.
closed. For second-stage sludge, another 3 to 5 pounds of cement was placed at the bottom of the plastic bag. Second-stage sludge was put in the drum in several layers with 3 to 5 pounds of cement between each layer. Another 3 to 5 pounds of cement was placed on the last sludge layer before the bag was twisted and taped closed. Approximately 5 pounds of cement was placed on the top of the PVC O-ring bag (first-stage sludge) or plastic bag (second-stage sludge) inside the polyethylene liner and the liner was twisted and taped closed.

Use of the 90-mil rigid polyethylene liners began in 1972. From 1972 to 1979, the rigid liner was placed in the empty drum with Portland cement being placed in the bottom of the rigid liner. The remaining packaging configuration, including cement layering, was the same as it was before 1972. However, in some cases, second-stage sludge was contained in a single round-bottom polyethylene liner within the rigid liner.

Beginning in 1979, first- and second-stage sludges were combined prior to filtration and subsequent packaging. As before, the drum was lined with a 90-mil rigid liner with Portland cement placed in the bottom. The rest of the packaging configuration was the same as it was for first-stage sludge since 1970. The one exception is that, beginning in 1983, an additional 3 to 5 pound layer of cement may have been placed on top of the sludge inside the O-ring bag before it was closed. Although not required until 1989, a polyethylene round bottom drum liner may have been placed between the rigid liner and O-ring bag as early as 1973.

First-stage sludge drums may have been lead-lined to reduce radiation levels. Lead-lining may be in the form of lead sheeting used to line the inside of the drum or, after 1972, lead tape may have been used to wrap the outside of the rigid liner. Increased radiation levels are usually associated with high americium concentrations in the sludge.

Once the drums were full, and the liners were twisted and taped closed, the drum lids were secured with a bolted ring, and tamper indicating devices were attached to the drums. For IDC 800, the drum was closed after the sludge, diatomite, and cement mixture was allowed to cure.

After drums were inspected, 1 to 2 quarts of Oil Dri were placed on the top of the outer, sealed polyethylene drum bag. This procedure changed in 1982 when vermiculite was used to fill the space between the outer, sealed polyethylene drum bag and the top of the rigid liner.

Waste management and inspection protocol allowed containers of aqueous sludge waste to contain up to ten percent of another IDC other than that assigned to the container. The other IDCs could be those for combustibles, concrete, metal, and plastics. Inspection of the containers have identified a variety of items including Kimwipes, leaded gloves, rubber gloves, and bottles. Prior to 1973, second-stage sludge may contain items such as electric motors, bottles of chemical wastes (usually liquid), mercury and lithium batteries, and small amounts of contaminated mercury in pint bottles. Radioactive sources may also be included with second-stage sludge through 1979.

23.3 Waste Characterization

Building 774 solidified aqueous wastes are characterized based on knowledge of the material, knowledge of the processes generating the waste, RTR review of the waste, visual inspection, waste analysis, and headspace gas analysis. This section provides a RCRA hazardous waste determination for Building 774 solidified aqueous waste as well as radionuclide contaminants and potential complexing agents contained in the waste. This waste is at least 50 percent (by volume) inorganic sludge and is classified as a homogeneous waste.
23.3.1 Hazardous Waste Determination

The material in this waste group does not qualify for any of the exclusions outlined in 40 CFR 260 or 261. The waste may exhibit the characteristic of corrosivity due to the presence of caustic free liquids. The waste may also exhibit the characteristic of toxicity for arsenic, barium, cadmium, chromium, lead, mercury, selenium, and silver. The waste was derived from the treatment of aqueous electroplating wastes, and aqueous wastes containing small quantities of halogenated- and nonhalogenated-solvents, and is therefore a F-listed hazardous waste. There is no evidence that the waste exhibits any other characteristic of hazardous waste. EPA Hazardous Waste Numbers applicable to some or all of the Building 774 solidified aqueous waste group are presented by IDC in Table 23-3. These conclusions are supported by the evaluation in Sections 23.3.1.1 and 23.3.1.2.


<table>
<thead>
<tr>
<th>IDC</th>
<th>Title</th>
<th>EPA Hazardous Waste Numbers</th>
</tr>
</thead>
<tbody>
<tr>
<td>001</td>
<td>First-Stage Sludge</td>
<td>D002, D004-D011, F001, F002, F003, F005, F006, F007, and F009</td>
</tr>
<tr>
<td>002</td>
<td>Second-Stage Sludge</td>
<td>D002, D004-D011, F001, F002, F003, F005, F006, F007, and F009</td>
</tr>
<tr>
<td>800</td>
<td>Solidified Sludge-Bldg. 774</td>
<td>D002, D004-D011, F001, F002, F003, F005, F006, F007, and F009</td>
</tr>
</tbody>
</table>

23.3.1.1 Characteristic Waste

The materials in this waste group may exhibit a characteristic of hazardous waste as defined in 40 CFR 261, Subpart C as a corrosive waste (40 CFR 261.22) and as a toxic waste (40 CFR 261.24). The materials do not exhibit the characteristics of ignitability (40 CFR 261.21) or reactivity (40 CFR 261.23). The origin of the characteristic hazardous waste numbers assigned to IDC 001 is provided in Table 23-4. The table includes only the hazardous waste numbers that are applicable to waste for which a specific time period was identified.


<table>
<thead>
<tr>
<th>IDC</th>
<th>EPA Hazardous Waste Numbers</th>
<th>Date of Generation</th>
</tr>
</thead>
<tbody>
<tr>
<td>001</td>
<td>D005-D008</td>
<td>Generated before 1979</td>
</tr>
<tr>
<td></td>
<td>D004-D011</td>
<td>Generated after 1979</td>
</tr>
</tbody>
</table>

Ignitability: The materials in this waste group do not meet the definition of ignitability as defined in 40 CFR 261.21. These materials are not liquid, but RTR and visual inspection have identified free liquids in some sludge drums. However, the liquids are aqueous and are not ignitable. The materials are not capable of causing fire through friction, absorption of moisture, or spontaneous chemical change. The materials are not compressed gases, nor do the containers contain compressed gases.
are not DOT oxidizers as defined in 49 CFR 173. The materials in this waste group are therefore not ignitable wastes (D001).

**Corrosivity:** The materials in this waste group may meet the definition of corrosivity as defined in 40 CFR 261.22 due to the presence of caustic free liquids. The materials are not liquid, but free liquids were identified in some sludge drums. Analysis of the liquids indicate a pH range of 8 to 12. Although the pH of the liquids does not meet the definition of corrosivity, these results are limited and may not be representative of the entire inventory. According to Building 774 second-stage liquid waste treatment log books, the liquids treated were consistently above 12.5. In addition, Building 771 waste streams transferred to first-stage treatment were characterized as corrosive. Therefore, EPA Hazardous Waste Number D002 may be applicable to drums of Building 774 solidified aqueous waste containing free liquid.

**Reactivity:** The materials in this waste group do not meet the definition of reactivity as defined in 40 CFR 261.23. The materials are stable and will not undergo violent chemical change. The materials will not react violently with water, form potentially explosive mixtures with water, or generate toxic gases, vapors, or fumes when mixed with water. The materials do not contain sulfides, and are not capable of detonation or explosive reaction. The materials are not forbidden explosives or Division 1.1, 1.2, or 1.3 (Class A or B) explosives as defined in 49 CFR 173, nor do the drums contain explosive materials. Explosives were not handled or used around radioactive material. The waste may contain cyanide from treatment of electroplating wastes. However, the cyanide concentrations in the sludge should be relatively low and should not cause the waste to be reactive. Second-stage sludge generated before 1973 may contain lithium batteries. Lithium metal, which is highly reactive with water, was used as the anode in lithium alkaline batteries. As the battery discharges, the lithium metal is converted to lithium oxide which is not reactive. The materials in this waste group are therefore not reactive wastes (D003).

**Toxicity:** The materials in this waste group may meet the definition of toxicity as defined in 40 CFR 261.24. The toxicity characteristic contaminants fall into one of two categories: metals and organics. Organic compounds include halogenated- and nonhalogenated-solvents, pesticides, herbicides, and other toxic compounds. This waste group may exhibit the characteristic of toxicity for arsenic, barium, cadmium, chromium, lead, mercury, selenium, and silver metals. Since this waste is a homogeneous solid, it will be randomly sampled and analyzed for the toxicity characteristic contaminants for verification purposes.

Aqueous wastes from recovery operations in Building 771 may contain chromium above the regulatory level. However, analytical data for acid solutions from recovery operations indicate barium, cadmium, chromium, and lead above toxicity characteristics levels. Following plutonium recovery, these solutions were transferred to Building 774 first-stage treatment. Prior to 1979, recovery operations were the only source of waste entering first-stage treatment. Therefore, first-stage sludges (IDC 001) generated before 1979 are assigned EPA Hazardous Waste Numbers D005-D008.

Since 1979, first- and second-stage sludges were combined. Wastes from the several other sources were sent to second-stage treatment (see Table 23-2). The waste streams entering second-stage treatment contained arsenic, barium, cadmium, chromium, lead, mercury, selenium, and silver, or a combination of these metals. In addition, leaded gloves were identified in some sludge drums, and prior to 1973, bottles of liquid mercury may have been placed into second-stage sludges. Therefore, IDC 001 generated after 1979, and all of IDCs 800 and 002 are assigned EPA Hazardous Waste Numbers D004-D011.
Emission spectroscopy data from two Building 774 sludge samples are shown in Table 23-5. The data confirm the presence of toxicity characteristic metals, and indicate that the waste could exhibit the characteristic of toxicity for cadmium, chromium, lead, and silver.

**Table 23-5.** Total Metals Results for Building 774 Aqueous Sludge

<table>
<thead>
<tr>
<th>Compound</th>
<th>Total Concentration (ppm)</th>
</tr>
</thead>
<tbody>
<tr>
<td>Arsenic</td>
<td>&lt; 10</td>
</tr>
<tr>
<td>Barium</td>
<td>20 to 50</td>
</tr>
<tr>
<td>Cadmium</td>
<td>50 to 500</td>
</tr>
<tr>
<td>Chromium</td>
<td>5 to 100</td>
</tr>
<tr>
<td>Lead</td>
<td>1,000 to 5,000</td>
</tr>
<tr>
<td>Mercury</td>
<td>&lt; 5</td>
</tr>
<tr>
<td>Silver</td>
<td>200</td>
</tr>
</tbody>
</table>

There is no documentation indicating the presence or use of pesticides or herbicides in the areas or processes that generated the aqueous waste from which Building 774 solidified aqueous waste was derived. Therefore, this waste group does not exhibit the characteristic of toxicity due to pesticides or herbicides (D012-D017).

Tetrachloroethylene, trichloroethylene, and carbon tetrachloride were used primarily for cleaning and degreasing, and small quantities of these solvents may be present in Building 774 solidified aqueous wastes. Since these compounds were typically used as solvents, the waste is regulated as a listed hazardous waste and not a characteristic waste because these compounds are specifically addressed in the treatment standards for the listed hazardous waste. Since Building 774 solidified aqueous wastes are characterized as listed hazardous wastes due to spent solvent contamination, the waste is not a toxic waste due to the presence of these organic compounds.

Volatile organics analysis of a single sample of Building 774 sludge show a total concentration of 4.4 ppm chlorobenzene which is significantly less than the regulatory level for this compound. None of the references indicate a source for chlorobenzene. Therefore, this waste group does not exhibit the characteristic of toxicity for chlorobenzene (D021).

### 23.3.1.2 Listed Hazardous Waste

The material in this waste group was derived from the treatment of a waste listed in 40 CFR 261, Subpart D as a hazardous waste from non-specific sources (40 CFR 261.31). The waste is not, or was not derived from the treatment of, a hazardous waste from specific sources (40 CFR 261.32), or a discarded commercial chemical product, an off-specification species, a container residue, or a spill residue thereof (40 CFR 261.33).

Tetrachloroethylene, trichloroethylene, 1,1,1-trichloroethane, carbon tetrachloride, and 1,1,2-trichloro-1,2,2-trifluoroethane were commonly used for cleaning and degreasing. Methylene chloride was used primarily for paint removal. Acetone, methanol, xylene, benzene, and toluene were used as solvents primarily in laboratory operations. The aqueous waste transferred to Building 774 second-stage treatment may have contained small
quantities of these spent solvents. In addition, the liquid from the vacuum filter was processed back through first-stage treatment. Building 774 solidified aqueous wastes were derived from the treatment of a listed hazardous waste and are therefore assigned EPA Hazardous Waste Numbers F001, F002, F003, and F005.

There is no documentation indicating the presence or use of F004-listed solvents in the areas or processes that generated the aqueous waste from which Building 774 solidified aqueous waste was derived. Therefore, this waste group is not a F004-listed hazardous waste.

Analysis of a single sample of Building 774 sludge confirms the presence of F-listed solvents. The analytical results are presented in Table 23-6.\textsuperscript{1028}

<table>
<thead>
<tr>
<th>Compound</th>
<th>Total Concentration (ppm)</th>
</tr>
</thead>
<tbody>
<tr>
<td>Methylene Chloride</td>
<td>0.2</td>
</tr>
<tr>
<td>Trichloroethene</td>
<td>0.3</td>
</tr>
<tr>
<td>1,1,2-trichloroethane</td>
<td>3.6</td>
</tr>
<tr>
<td>Toluene</td>
<td>1.1</td>
</tr>
<tr>
<td>Chlorobenzene</td>
<td>4.4</td>
</tr>
<tr>
<td>Ethylbenzene</td>
<td>62.0</td>
</tr>
<tr>
<td>Total Xylenes</td>
<td>96.6</td>
</tr>
</tbody>
</table>

Headspace analysis was performed on samples of Building 774 solidified aqueous wastes (IDCs 001, 002, and 800) obtained at INEL. The detected F-listed compounds in which the 90 percent UCL was above the PRQL are provided:\textsuperscript{1033}

- carbon tetrachloride (IDCs 001 and 002 only)
- 1,1,1-trichloroethane (IDCs 001 and 002 only)
- 1,1,2-trichloro-1,2,2-trifluoroethane (IDC 001 only)
- trichloroethylene (IDCs 001 and 002 only)

Additional F-listed solvents were detected in headspace samples of sludge (IDC 800) obtained at Rocky Flats. The detected F-listed compounds in which the 90 percent UCL is above the PRQL are also provided:\textsuperscript{1036}

- carbon tetrachloride
- toluene
- 1,1,1-trichloroethane

At one time, Building 774 treated spent stripping, cleaning, and plating solutions from electroplating operations in which cyanides were used. Building 774 solidified aqueous wastes were derived from the treatment of the hazardous electroplating wastes, and therefore are assigned EPA Hazardous Waste Numbers F006, F007, and F009.
The material in this waste group is not a hazardous waste from specific sources since it was not generated from any of the processes listed in 40 CFR 261.32. The material in this waste group is therefore not a K-listed hazardous waste.

The material in this waste group is not a discarded commercial chemical product, an off-specification species, a container residue, or a spill residue thereof (40 CFR 261.33). The material in this waste group is therefore not a P- or U-listed hazardous waste.

23.3.2 Radionuclides

Documented assay results for Building 774 sludge wastes (IDCs 001, 002, and 800) indicate the presence of plutonium and americium-241. Results also indicate that IDCs 001 and 800 contain uranium-235.

23.3.3 Complexing Agents

Because complexing agents can aid in the transport of transuranic radionuclides from the waste after disposal, the waste was assessed for potential complexing agents. This information may also be added to the chemical compatibility studies since limited information was available on these chemicals in the past.

EDTA represents a group of chelating compounds, such as ethylenediaminetetraacetic acid, with similar molecular structures found in many soaps and detergents. Versene (a trade name for EDTA) and citric acid are known constituents of KW decontamination detergent. KW was used during a variety of decontamination activities at the plant. A buffer solution (TISAB) containing diaminocyclohexane tetraacetic acid was used during specific ion electrode analysis in Building 559. Oxalic acid and tetraphosphoric acid were used to etch plutonium and other metals. Oxalic acid was also used for americium recovery.

Aqueous wastes that were known to contain complexing agents were isolated and prepared separately. Because complexing agents were not compatible with the aqueous waste treatment system, Building 774 solidified aqueous waste should only have trace quantities of complexing agents.
24.0 SOLIDIFIED LABORATORY WASTE

This waste group consists of solidified liquid wastes that were not compatible with the primary aqueous waste treatment system, such as complexing agents, strong acids, and strong bases. The liquids were neutralized and solidified in Building 774. The liquid wastes, which were generated in numerous buildings on plant site, were treated to produce IDC's 004 and 802. Historic IDC descriptions and dates of generation for the INEL accessible storage inventory are presented by IDC in Table 24-1.

Table 24-1. Solidified Laboratory Waste in the Accessible Storage Inventory.

<table>
<thead>
<tr>
<th>IDC</th>
<th>Title</th>
<th>Dates of Generation</th>
</tr>
</thead>
<tbody>
<tr>
<td>004</td>
<td>Special Setups-Building 774</td>
<td>December 1972-November 1986</td>
</tr>
<tr>
<td>802</td>
<td>Solidified Laboratory Waste-Building 774</td>
<td>June 1986-April 1988</td>
</tr>
</tbody>
</table>

*Item Description Code 004, Special Setups-Building 774:* This waste consists of liquids primarily from laboratory operations throughout plant site that were neutralized and solidified in Building 774. A mixture of Portland cement and insulation cement was placed in a lined 55-gallon drum. The liquid waste was neutralized and then added to the cement mixture which cured to form a solid monolith. Some drums may contain polyethylene bottles of solidified waste.

*Item Description Code 802, Solidified Laboratory Waste-Building 774:* The cementation process for IDC 802 was similar to IDC 004. IDC 802 replaced IDC 004 in approximately 1986. The IDC was changed to designate containers of solidified laboratory waste that were certified for disposal.

24.1 Waste Generation

Liquid wastes that were not compatible with the primary aqueous waste treatment system were solidified in Building 774. The liquids, which include complexing agents, strong acids, and strong bases, were generated primarily from the analytical laboratories, research and development laboratories, and maintenance shops. Specifically, the liquid wastes originated in Buildings 122, 123, 126, 371, 444, 559, 705, 707, 750, 771, 777, 779, 865, 881, 883, 886, and 991. The liquids generated in the analytical laboratories in Buildings 371, 559, and 771 were sent to Building 771 for recovery if they contained plutonium above the EDL. Following recovery, the liquids were transferred to Building 774 where they were immobilized in cement. Liquid wastes from the other buildings and processes were below the EDL and were also solidified in Building 774.

24.1.1 Neutralization and Solidification Process

Packaged waste received in plastic bottles was entered into the glovebox. The bottles containing acid waste were transferred into Tank T-7, the receiver and neutralizer tank adjacent to the glovebox. After sodium hydroxide was added to Tank T-7, pH paper was used to ensure the acid waste had been neutralized. Basic liquid waste received were not neutralized prior to solidification.

A mixture of approximately 250-300 pounds of Portland type I/II cement and 100-150 pounds of insulation cement were placed in a lined 55-gallon drum that was attached to the glovebox. Approximately

24-1
80-100 liters of the basic waste or neutralized liquid waste was added to the cement mixture and placed on a drum roller to ensure mixing of the contents.\textsuperscript{p024,p073} The cement mixture in the drum reacted with the waste solution to form a solid monolith.\textsuperscript{p070}

Periodically, polyethylene bottles were filled with the cement mixture and sent to the small quantity waste generators on plant site for addition of the liquid waste.\textsuperscript{p074}

\subsection*{24.1.2 Liquid waste generation}

A setup log book was used in Building 774 to record the types of waste and generation source of IDCs 004 and 802. The date of treatment, generation location, waste description, and treatment process were entered in the log book.\textsuperscript{p043} All wastes with treatment entries indicated as "bottle box" or "setup in bottle box" were those treated by this process. If the entry was "setup" with no indicated treatment process, it was assumed to be included in IDC 004 and 802 except large volumes (> 1 drum) of organic liquids. There are numerous entries for less than 10 liters of organic waste treated in the bottle box system. A large volume of organic waste is not compatible with the bottle box solidification system and would most likely have been treated in the solidified organic waste system (see Section 25.0, Solidified Organic Waste).

A description of the liquid wastes treated by this process including generation buildings is presented in Table 24-2.\textsuperscript{p043} Information in parentheses does not appear in the log book but is provided as clarification.

\begin{table}[h]
\centering
\caption{Liquid Wastes Included In IDCs 004 and 802.}
\begin{tabular}{|c|l|}
\hline
\textbf{Generation Building} & \textbf{Waste Description} \\
\hline
122 & Pu\textsuperscript{239}, Pu\textsuperscript{239}, and Fe\textsuperscript{55} (assumed to be sources) \\
123 & Anion & cation resin, glass wool, hydrochloric acid, and nitric acid; lab waste; liquid bromine; NH\textsubscript{4}Cl; Ba\textsuperscript{133} (assumed to be a source); enriched uranium, Np\textsuperscript{237}, Sr\textsuperscript{90}, and tritium sources; small amount of liquid apparently had been a standard \\
126 & Isotopes (assumed to be sources) \\
371 & DCHP (dicesium hexachloroplutonate); effluent waste; lab waste \\
444 & Ox-out/5.5% nitric acid (Ox-out is a water solution of nitric acid and ammonium bifluoride\textsuperscript{p091}); phosphoric acid; chromic acid; sodium lignosulfonate; Versene (Versene is a trade name EDTA product\textsuperscript{p024}) \\
447 & Contaminated Turco bath (Turco is a trade name for a series of cleaners with various combinations of acids, complexing agents, and surfactants\textsuperscript{p091}) \\
559 & 5-15\% phosphoric acid; basic lab waste; beryllium chloride salts; electroetch solution; inorganic waste; m-phenylenediamine; scrubber waste; tritium scintillation cocktail contains toluene; tritium analytical waste \\
705 & Ox-out (Ox-out is a water solution of nitric acid and ammonium bifluoride\textsuperscript{p091}) \\
707 & Coolant water: dist. water \\
750 & Absorber - no contamination \\
\hline
\end{tabular}
\end{table}
<table>
<thead>
<tr>
<th>Generation Building</th>
<th>Waste Description</th>
</tr>
</thead>
<tbody>
<tr>
<td>771</td>
<td>Acid solution; acrylonitrile; americium oxalate filtrate; basic cyanide waste; basic lab waste; boilout solution; cadmium nitrate; caustic; Cl and SCN waste; citric solution - Am. citrate solution; Cl-NO₃ waste; Cl₂ waste HF trapping solvent; cooling water, depleted uranium in nitric acid; distillate water and detergent; ethylene glycol; filter solution; floor sweepings (oxide waste); HCl dissolns.; HF fluoride solution; hydrofluoric, oxalic, and ascorbic acid with stannous chloride; magnesium, potassium, and sodium (assumed to be in solution, the waste volume is reported in liters); met lab waste; nitrate, borate, chromate, and oxalate; OH filtrate; phosphoric acid, 2-ethoxyethanol, oxalic acid, ethylene glycol, water, and ethyl alcohol; potassium hydroxide; Pu-Cm sludge, slurried cement; SST (assumed to be stainless steel) capsules - depleted uranium; tetraphosphoric acid; titanium tetrachloride; U-233 in oil; U-233 plating solution; U-233 filtrate solution, U-238 acid waste; solid cerium; wash solution; waste acid nickel plating; waste etching solution; waste solution; water from compactor; Metex solution (Metex is a trade name for a series of inorganic and organic acids or salts)[P19]</td>
</tr>
<tr>
<td>777</td>
<td>Dist. water</td>
</tr>
<tr>
<td>779</td>
<td>75% sulfuric acid; americium solution; contaminated soil; Cs/Na/K/NaCl salts; depleted uranium; etchant solution; tetraphosphoric; etching solution; perchloric acid; hydrochloric acid solution; low level waste; metal X and B273 (no reference was found to identify the constituents of this material); nitric acid; oil; phosphoric acid and ethylene glycol; plutonium oxide and sodium hydroxide; propylene carbonate; waste solution; waste etching solution</td>
</tr>
<tr>
<td>865</td>
<td>700 gram picric acid - reacted with Na₂S NaOH (NH₃) 2s</td>
</tr>
<tr>
<td>865</td>
<td>Aqueous cut-off wheel solution</td>
</tr>
<tr>
<td>881</td>
<td>Acid solution Pu, Am, U; aqueous; chlorophenol; ECM (electrochemical milling) sludge; hot waste solution Pu, Np, Am, Th, U; lab waste solution-high in tritium; liquid from vacuum trap; low-level waste Np, U-235, Pu, Am; nitrate and chloride salts, tributyl phosphate; tritiated water; tritium</td>
</tr>
<tr>
<td>883</td>
<td>Grinder coolant, machine coolant</td>
</tr>
<tr>
<td>886</td>
<td>Kepro developer (Kepro developer contains 1,1,1-trichloroethane)[P91]</td>
</tr>
<tr>
<td>991</td>
<td>Ox-out containing beryllium (Ox-out is a water solution of nitric acid and ammonium bifluoride)[P91]</td>
</tr>
</tbody>
</table>

### 24.2 Waste Packaging

Solidified laboratory waste was contained by an O-ring bag inside a prepared 55-gallon drum attached to the glovebox. Approximately 10 to 15 pounds of Portland cement were added on top of the cemented laboratory waste before the O-ring bag was sealed. The solidified waste may also be contained in polyethylene bottles inside the lined 55-gallon drum.  

24-3
Depending on waste packaging requirements at the time, several combinations of bags and liners were used to prepare 55-gallon drums for shipment. From 1970 to 1972, waste drums were lined with a polyethylene drum bag. Three to five pounds of Portland cement was placed in the bottom of the drum and in the drum bag. Use of the 90-mil rigid polyethylene liner began in 1972. The rigid liner was placed in each drum and lined with a polyethylene round bottom drum liner.

From 1970 to 1972, waste drums were lined with a polyethylene drum bag. Three to five pounds of Portland cement was placed in the bottom of the drum and in the drum bag. Use of the 90-mil rigid polyethylene liner began in 1972. The rigid liner was placed in each drum and lined with a polyethylene round bottom drum liner. When a drum was full, the drum liners were twisted and taped closed, the lid was secured with a bolted ring, and a tamper indicating device was attached to the drum.

After drums were inspected, one to two quarts of absorbent material (Oil-Dri) was placed on the top of the outer, sealed polyethylene drum bag. This procedure changed in February 1982 when vermiculite was used to fill the space between the outer, sealed polyethylene drum bag and the top of the 90-mil rigid liner. The quantity of vermiculite varied from 3-12 pounds according to the amount of waste contained in each drum.

### 24.3 Waste Characterization

Solidified laboratory waste is characterized based on knowledge of the material, knowledge of the processes generating the waste, RTR review of the waste, visual inspection, surrogate waste analysis, and headspace gas analysis. This section provides a RCRA hazardous waste determination for solidified laboratory waste as well as radionuclide contaminants and complexing agents contained in the waste. This waste is at least 50 percent (by volume) inorganic solids and is classified as a homogeneous waste.

#### 24.3.1 Hazardous Waste Determination

The material in this waste group does not qualify for any of the exclusions outlined in 40 CFR 260 or 261. The waste was mixed with halogenated- and nonhalogenated-solvents and is therefore a listed waste. The waste does not exhibit a characteristic of hazardous waste. EPA Hazardous Waste Numbers applicable to some or all of the solidified laboratory waste group are presented by IDC in Table 24-3. These conclusions are supported by the evaluation in Sections 24.3.1.1 and 24.3.1.2.

<table>
<thead>
<tr>
<th>IDC</th>
<th>Title</th>
<th>EPA Hazardous Waste Numbers</th>
</tr>
</thead>
<tbody>
<tr>
<td>004</td>
<td>Special Setups-Building 774</td>
<td>F001, F002, F003, and F005</td>
</tr>
<tr>
<td>802</td>
<td>Solidified Laboratory Waste-Building 774</td>
<td>F001, F002, F003, and F005</td>
</tr>
</tbody>
</table>

#### 24.3.1.1 Characteristic Waste

The materials in this waste group do not exhibit a characteristic of hazardous waste as defined in 40 CFR 261, Subpart C, as an ignitable waste (40 CFR 261.21), as a corrosive waste (40 CFR 261.22), as a reactive waste (40 CFR 261.23), or as a toxic waste (40 CFR 261.24).

**Ignitability:** The material in this waste group does not meet the definition of ignitability as defined in 40 CFR 261.21. The material is not a liquid, and free liquids are not normally associated with this waste.

In addition, absorbents were added to wastes having the potential of generating free liquids (i.e., dewatering of...
Visual inspection identified one drum containing 20 milliliters of liquid on the outside of the rigid liner. The liquid appeared to be water or condensation and would not be ignitable. Even though oxidizers were added to solidified laboratory waste for treatment, the cementation process would remove the oxidizer property. Therefore, the resultant material is not a DOT oxidizer as defined in 49 CFR 173. The material is not capable of causing fire through friction, absorption of moisture, or spontaneous chemical change. The materials in this waste group are therefore not ignitable wastes (D001).

**Corrosivity:** The material in this waste group does not meet the definition of corrosivity as defined in 40 CFR 261.22. In addition, absorbents were added to wastes having the potential of generating free liquids (i.e., dewatering of cemented wastes). Visual inspection identified one drum containing 20 milliliters of liquid on the outside of the rigid liner. The liquid appeared to be water or condensation and would not be corrosive. The materials in this waste group are therefore not corrosive wastes (D002).

**Reactivity:** The material in this waste group does not meet the definition of reactivity as defined in 40 CFR 261.23. Explosives were not handled or used around radioactive material. Small volumes of cyanide, acrylonitrile (vinyl cyanide), thiocyanate, and sodium sulfide solution were added to the solidified laboratory waste stream on five occasions (11/11/73, 9/11/74, 2/21/78, 2/21/78, and 10/14/80). However, due to the solidified matrix of this waste, if exposed to pH conditions between 2 and 12.5, it should not generate toxic gases, vapors, or fumes in a quantity sufficient to present a danger to human health or the environment. The materials in this waste group are therefore not reactive wastes (D003).

**Toxicity:** The material in this waste group does not meet the definition of toxicity as defined in 40 CFR 261.24. Surrogate laboratory waste was spiked with various concentrations of barium, cadmium, chromium, lead, and silver. Sampling and TCLP analysis of the resultant solidified waste form indicated that the surrogate sample did not exhibit the characteristic of toxicity for these metal compounds. Although arsenic and mercury were not tested, there is no documentation indicating that these compounds were solidified in the process. Therefore, this waste group does not exhibit the characteristic of toxicity due to metals (D004-D011). There is no documentation indicating the presence or use of pesticides or herbicides in the areas or processes generating filters and insulation. Therefore, this waste group does not exhibit the characteristic of toxicity due to pesticides or herbicides (D012-D017).

Carbon tetrachloride and trichloroethene were used in the laboratory as well as many other operations on plant site. Since these compounds were typically used as solvents, the waste is regulated as a listed hazardous waste and not a characteristic waste because these compounds are specifically addressed in the treatment standards for the listed hazardous waste. Since solidified laboratory waste is characterized as listed hazardous
wastes due to spent solvent contamination, the waste is not a toxic waste due to the presence of these organic compounds.

24.3.1.2 Listed Hazardous Waste

The material in this waste group is a listed hazardous waste because it was mixed with a waste listed in 40 CFR 261, Subpart D as a hazardous waste from non-specific sources (40 CFR 261.31). The material is not, or was not mixed with, a hazardous waste from specific sources (40 CFR 261.32), or a discarded commercial chemical product, an off-specification species, a container residue, or a spill residue thereof (40 CFR 261.33).

Solvents including carbon tetrachloride and Freon were used in laboratory analysis but were separated from the aqueous phase of the wastes prior to treatment.\textsuperscript{P107} The aqueous phase would not be considered a spent solvent.\textsuperscript{CO85} Although Kepro developer (contains 1,1,1-trichloroethane) was added to solidified laboratory waste, a developer is not used as a solvent.\textsuperscript{P091, P043} However, organic compounds such as 1,1,1-trichloroethane, carbon tetrachloride, and trichloroethene were commonly used for various cleaning activities on plant site.\textsuperscript{P053} Since maintenance shops also generated liquid wastes that were added to solidified laboratory waste, it is possible that some amount of spent solvent was introduced into the solidification process.\textsuperscript{P016} Therefore, solidified laboratory waste is assigned EPA Hazardous Waste Numbers F001 and F002.

Solvents such as methanol and xylene were also used in laboratory analysis.\textsuperscript{P107} There is no documentation indicating that these solvents were added to solidified laboratory waste. However, if the solvents were separated from the aqueous phase after analysis, the aqueous phase would not be considered a spent solvent.\textsuperscript{CO85} Solidification of aqueous waste containing these solvents has not been verified. Headspace gas analysis of solidified laboratory waste (see below) detected these solvents and also detected ethyl benzene.\textsuperscript{P033} The source of ethyl benzene has not been identified, and it is assumed that ethyl benzene could have been introduced into the solidification process as a spent solvent. Therefore, solidified laboratory waste is assigned EPA Hazardous Waste Numbers F003.

There is no documentation indicating the presence or use of F004-listed solvents in the areas or processes generating filters and insulation. Therefore, this waste group is not a F004-listed hazardous waste.

Large volumes of organic waste were not compatible with the bottle box solidification system which produced solidified laboratory waste. However, small amounts (4-8 liters) of organic solvents were added to the waste on several occasions. Spent solvent wastes included electropolishing solution containing 2-ethoxyethanol from metallography laboratories and scintillation cocktail containing toluene from tritium analysis.\textsuperscript{P043} Solidified laboratory waste was derived from the treatment of these spent solvent wastes, and is therefore assigned EPA Hazardous Waste Number F005.

Headspace analysis performed on samples of solidified laboratory waste obtained at INEL confirms the presence of F-listed solvents. The detected F-listed compounds in which the 90 percent UCL is above the PRQL are provided.\textsuperscript{P033}

- 1,1,1-trichloroethane (IDC 004 only)
- carbon tetrachloride (IDC 004 only)
- trichloroethene (IDC 004 only)
- ethyl benzene (IDC 004 only)
- methanol
- xylene (IDC 004 only)
The material in this waste group is not a hazardous waste from specific sources since it was not generated from any of the processes listed in 40 CFR 261.32. The material in this waste group is therefore not a K-listed hazardous waste.

The material in this waste group is not a discarded commercial chemical product, an off-specification species, a container residue, or a spill residue thereof (40 CFR 261.33). The material in this waste group is therefore not a P- or U-listed hazardous waste.

24.3.2 Radionuclides

Documented assay results for solidified lab waste indicate the presence of plutonium, americium, and uranium-235. Tritium, plutonium, americium, depleted uranium (uranium-238), enriched uranium (uranium-235), uranium-233, iron-55, neptunium-237, barium-133, strontium-90, and curium (no isotope specified) were introduced into the solidification process in liquid received or as sources from various buildings. In addition, one log book entry for waste from Building 126, which is a radioisotope storage area, is simply "isotopes" with no further detail.

24.3.3 Complexing Agents

Because complexing agents can aid in the transport of transuranic radionuclides from the waste after disposal, the waste was assessed for potential complexing agents. This information may also be added to the chemical compatibility studies since limited information was available on these chemicals in the past.

Liquid wastes containing complexing agents were treated in the process producing solidified laboratory waste. Complexing agents interfered with the first and second stage aqueous waste treatment systems in Building 774. The complexing agents in the solidified laboratory waste include Versene (a trade name for ethylenediaminetetraacetic acid), tetraphosphoric acid, tributyl phosphate, citrate, oxalic acid, sodium lignosulfonate, and americium oxalate.
25.0 SOLIDIFIED ORGANIC WASTE

This waste group consists of organic liquid wastes that were solidified in Building 774. The liquid wastes were generated in numerous buildings on plant site, but originated primarily from Buildings 707 and 777. The majority of the liquids were oil and chlorinated solvents generated from machining and degreasing of plutonium metal.\textsuperscript{P016,P024,P052} Historic IDC descriptions and dates of generation for the INEL accessible storage inventory are presented by IDC in Table 25-1.\textsuperscript{P157}

Table 25-1. Solidified Organic Waste in the Accessible Storage Inventory.

<table>
<thead>
<tr>
<th>IDC</th>
<th>Title</th>
<th>Dates of Generation</th>
</tr>
</thead>
<tbody>
<tr>
<td>003</td>
<td>Organic Set Ups, Oil Solids\textsuperscript{O63} Grease-Bldg. 774\textsuperscript{C063} Organic Setups\textsuperscript{P012} Solidified Organics\textsuperscript{P014}</td>
<td>August 1972-March 1986</td>
</tr>
<tr>
<td>700</td>
<td>OASIS Waste\textsuperscript{P012}</td>
<td>March 1986-May 1986</td>
</tr>
<tr>
<td>801</td>
<td>Cemented Grease (OASIS)\textsuperscript{P063} Solidified Organics-Building 774\textsuperscript{P001}</td>
<td>January 1986-September 1988</td>
</tr>
</tbody>
</table>

\textit{Item Description Code 003, Organic Setups:} This waste consists of various organic liquids that were transferred to Building 774 where they were mixed with Microcel-E (a synthetic calcium silicate) to form a grease or paste-like material.\textsuperscript{P002,P024} The organic liquids were primarily oil and chlorinated solvents generated from machining and degreasing of plutonium metal in Buildings 707 and 777.\textsuperscript{P016,P024,P052} Small amounts of Oil-Dri were sometimes added to the mixture as well.\textsuperscript{P024} The process generating this waste operated until November 1985.\textsuperscript{P052}

\textit{Item Description Code 700, OASIS Waste:} This waste consists of various organic liquids cemented to form a solid monolith. IDC 700 was assigned to the waste generated by the experimental prototype Organic and Sludge Immobilization System (OASIS) process in Building 774 that would later generate IDC 801. The organic liquids solidified as well as the solidifying agents should be the same for IDCs 700 and 801.\textsuperscript{P016} The OASIS process began operation in November 1985.\textsuperscript{P016,P052} See the description for IDC 801 for more information about this waste.

\textit{Item Description Code 801, Solidified Organics:} This waste consists of various organic liquids immobilized into a solid monolith in the OASIS process in Building 774. Oils and chlorinated solvents from machining and degreasing of plutonium metal in Buildings 707 and 777 were the primary liquids treated by the OASIS process.\textsuperscript{P016,P052} The OASIS process also treated organic liquids from Buildings 334, 371, 443, 444, 447, 559, 771, 776, 778, 779, 865, 881, 883, and 991\textsuperscript{P016,P052} The organic liquids were immobilized by mixing with water, ENVIROSTONE emulsifier, accelerator, and gypsum cement. The emulsifier was a polyethylene glycol ether, and the accelerator contained gypsum and potassium sulfate.\textsuperscript{P066}
25.1 Waste Generation

Solidified organic waste was produced by mixing organic liquids with a solidification material. The liquids were transferred to Building 774 by pipeline or in containers. The organic liquids were generated in Buildings 334, 371, 443, 444, 447, 559, 707, 771, 776, 777, 778, 779, 865, 881, 883, and 991. Beginning in August 1985, it appears as if the organic wastes were segregated into either the low-level or transuranic tank systems. Prior to this date, both low-level and transuranic liquids may have been included in the solidified organic waste.

25.1.1 Solidification Process

Organic setups (IDC 003) were produced by mixing the organic liquid with Microcel-E which was a synthetic calcium silicate. Small amounts of Oil-Dri were sometimes added to the mixture as well. The amounts of materials added to the mixture were not metered. However, the operator would adjust the composition if the outgoing mixture did not have a paste-like consistency. The mixture would then drop into an O-ring bag contained in a 55-gallon drum. The composition of organic setups was approximately 30 gallons of liquid organic waste to 100 pounds of Microcel-E. Figure 25-1 represents the flow of organic liquid waste into IDC 003 drums.

Solidified organics (IDC 801) and OASIS waste (IDC 700) were produced by the OASIS process. IDC 700 was assigned to the waste generated by the experimental prototype OASIS process in Building 774 that would later generate IDC 801. OASIS is a batch type process generating one drum per run. Waste oils were pumped into an O-ring bag contained in a 55-gallon drum attached to the bottom of the OASIS glovebox. ENVIROSTONE emulsifier, gypsum cement, and accelerator were also metered into the bag. House water (water which had not been used in any other processes) was added to the mixture as well. The typical composition of solidified organic waste was 170 pounds of organic liquid waste, 250 pounds of cement, 25 pounds of emulsifier, 10 pounds of accelerator, and 42 pounds of water. After all of the materials were added, a lightning mixer was lowered into the drum. The amount of materials added to the mixture was computer controlled. Figure 25-2 represents the flow of organic liquid waste into IDCs 700 and 801 drums.
Figure 25-1. Flow of Organic Liquid Waste into IDC 003 Drum.
Figure 25.2: Flow of Organic Liquid Waste into IDCs 700 and 801 Drums.
25.1.2 Liquid Waste Generation

Solidified waste oils and solvents were generated primarily in Buildings 707 and 777. Solvent-contaminated (carbon tetrachloride and 1,1,2-trichloro-1,2,2-trifluoroethane) wastes were generated by plutonium machining and tool degreasing. Ultrasonic cleaner baths consisting of 1,1,1-trichloroethane were used to clean parts. Metal turnings and scrap were cleaned in carbon tetrachloride baths before forming the turnings into briquettes. Trichloroethane began replacing trichloroethylene for vapor degreasing of parts in plutonium areas beginning around 1973. By the end of 1974, trichloroethylene remained in use in only one plutonium operation, and by February 1975 was used only in research and analytical activities. After August 1985, the solidified organic waste was derived almost exclusively from Buildings 707 and 777.

Trace amounts of miscellaneous laboratory wastes including organophosphates and nitrobenzene were also introduced into the solidification process. In addition, PCB contaminated oils were processed until 1979. Two documented cases (8/27/76 and 1/26/78) indicate PCB contaminated oils from Building 334 were processed.

A log book was used in Building 774 to record the types of organic waste and generation source of the liquids that made up IDCs 003, 700, and 801. The date of treatment, generation location, waste description, and volume of waste were entered in the log book. A description of the organic liquids included in IDCs 003, 700, and 801, the buildings from which they were generated, and the buildings function is presented in Table 25-2. Information in parentheses does not appear in the log book but is provided as clarification.

<table>
<thead>
<tr>
<th>Building</th>
<th>Building Function</th>
<th>Organic Liquid Waste Description</th>
</tr>
</thead>
<tbody>
<tr>
<td>334</td>
<td>Maintenance shops</td>
<td>waste oil, PCBS, Zyglo (Zyglo is a dye penetrant compound containing fluoranthene, petroleum distillates, and kerosene)</td>
</tr>
<tr>
<td>371</td>
<td>Plutonium recovery</td>
<td>oil</td>
</tr>
<tr>
<td>443</td>
<td>Power plant</td>
<td>oil</td>
</tr>
<tr>
<td>444</td>
<td>Depleted uranium casting</td>
<td>oil, trichlor (assumed to be 1,1,1-trichloroethane), Freon</td>
</tr>
<tr>
<td></td>
<td>and machining, beryllium</td>
<td></td>
</tr>
<tr>
<td></td>
<td>machining</td>
<td></td>
</tr>
<tr>
<td>447</td>
<td>Building 444 support</td>
<td>oil</td>
</tr>
<tr>
<td>559</td>
<td>Production support</td>
<td>pump oil, oil, toluene/H₃ (assumed to be tritium), silicon oil, organic waste (xylene/DHDECMP)</td>
</tr>
<tr>
<td></td>
<td>laboratories</td>
<td></td>
</tr>
<tr>
<td>707</td>
<td>Plutonium component</td>
<td>oil samples, hydraulic oil</td>
</tr>
<tr>
<td></td>
<td>manufacturing</td>
<td></td>
</tr>
<tr>
<td>771</td>
<td>Plutonium recovery</td>
<td>oil, etch solution, Freon oil, oil/CCl₄, mixed organics, halocarbon oil, TBP (assumed to be tributyl phosphate), organic extract, Chlorothene (Chlorothene is a trade name for 1,1,1-trichloroethane)</td>
</tr>
<tr>
<td>776</td>
<td>Pyrochemistry and waste</td>
<td>engine oil, lube oil, lathe cutting oil</td>
</tr>
<tr>
<td></td>
<td>operations</td>
<td></td>
</tr>
<tr>
<td>Building</td>
<td>Building Function</td>
<td>Organic Liquid Waste Description</td>
</tr>
<tr>
<td>----------</td>
<td>-------------------</td>
<td>---------------------------------</td>
</tr>
<tr>
<td>777</td>
<td>Plutonium component manufacturing and research</td>
<td>coolant oil/CCl₃, perc (assumed to be tetrachloroethene), or trichloroethene</td>
</tr>
<tr>
<td>778</td>
<td>Maintenance</td>
<td>oil, Pydraulic oil (Pydraulic products are hydraulic oils containing triphenyl phosphate, trialkylphenyl phosphates, and alkyl aryl phosphates)⁹⁹¹</td>
</tr>
<tr>
<td>779</td>
<td>Plutonium research</td>
<td>hydraulic oil, equipment oil, H₃ (assumed to be tritium)/toluene, Freon</td>
</tr>
<tr>
<td>865</td>
<td>Depleted uranium and beryllium metallurgy research</td>
<td>beryllium waste oil</td>
</tr>
<tr>
<td>881</td>
<td>Laboratories and maintenance</td>
<td>oil, machine coolant, perchlor (assumed to be tetrachloroethene), waste cocktail (assumed to be scintillation cocktail), Varsol oil (Varsol is a trade name petroleum solvent containing primarily saturated hydrocarbons and less than 2% toluene, xylene, and ethyl benzene)⁸⁸⁴</td>
</tr>
<tr>
<td>883</td>
<td>Depleted uranium rolling and forming</td>
<td>oil, cooling solvent, D-38 (depleted uranium) oil, oil and perk (assumed to tetrachloroethene)</td>
</tr>
<tr>
<td>991</td>
<td>Product warehouse</td>
<td>coolant, band saw coolant</td>
</tr>
</tbody>
</table>

### 25.2 Waste Packaging

Depending on waste packaging requirements at the time, several combinations of bags and liners were used to prepare 55-gallon drums for shipment. From 1970 to 1972, waste drums were lined with two polyethylene drum bags. About four pounds of Oil-Dri was placed in the bottom of the drum and in the bottom of each drum bag. Organic setup (IDC 003) waste was then placed in the drum. Use of the 90-mil rigid polyethylene round bottom liner began in 1972.⁹⁹⁴ The rigid liner was placed in each drum and lined with one polyethylene round bottom drum liner or a polyethylene drum bag. A polyvinyl chloride O-ring bag and a polyethylene bag were used if the drum was attached to the glovebox. About four pounds of Oil-Dri was placed in the bottom of the rigid liner, the round bottom liner or drum bag, and the O-ring bag. The organic liquids were then placed in the O-ring bag along with the solidifying agents. When a drum was full, the drum liners were twisted and taped closed, the lid was secured with a bolted ring, and a tamper indicating device was attached to the drum.¹⁰¹²,¹⁰¹⁶,¹⁰²⁴

Prior to 1972, absorbent material (Oil-Dri) may have been added to the top of the sealed drum bag which contained the organic setup waste (IDC 003). Since approximately 1972, after drums were inspected, one to two quarts of Oil-Dri was placed on the top of the outer, sealed polyethylene drum bag. This procedure changed in February 1982 when vermiculite was used to fill the space between the outer, sealed polyethylene drum bag and the top of the 90-mil rigid liner. The quantity of vermiculite varied from 3-12 pounds according to the amount of waste contained in each drum.¹⁰²⁴
25.3 Waste Characterization

Solidified organic waste is characterized based on knowledge of the material, knowledge of the processes generating the waste, RTR review of the waste, visual inspection, and headspace gas analysis. This section provides a RCRA hazardous waste determination for solidified organic waste as well as radionuclide contaminants and potential complexing agents contained in the waste. This waste is at least 50 percent (by volume) inorganic particulates and is classified as a homogeneous waste.

25.3.1 Hazardous Waste Determination

The material in this waste group does not qualify for any of the exclusions outlined in 40 CFR 260 or 261. The waste was mixed with halogenated- and nonhalogenated-solvents and is therefore a listed waste. The waste may exhibit the characteristic of toxicity for chloroform, 1,1-dichloroethene, and nitrobenzene. EPA Hazardous Waste Numbers applicable to some or all of the solidified organic waste group are presented by IDC in Table 25-3. These conclusions are supported by the evaluation in Sections 25.3.1.1 and 25.3.1.2.

<table>
<thead>
<tr>
<th>IDC</th>
<th>Title</th>
<th>EPA Hazardous Waste Numbers</th>
</tr>
</thead>
<tbody>
<tr>
<td>003</td>
<td>Organic Setups</td>
<td>D022, D029, D036, F001, F002, and F003</td>
</tr>
<tr>
<td>700</td>
<td>OASIS Waste</td>
<td>D022, F001, F002, and F003</td>
</tr>
<tr>
<td>801</td>
<td>Solidified Organics</td>
<td>D022, F001, F002, and F003</td>
</tr>
</tbody>
</table>

25.3.1.1 Characteristic Waste

The materials in this waste group may exhibit a characteristic of hazardous waste as defined in 40 CFR 261, Subpart C as a toxic waste (40 CFR 261.24). The materials do not exhibit the characteristics of ignitability (40 CFR 261.21), corrosivity (40 CFR 261.22), or reactivity (40 CFR 261.23).

**Ignitability**: The material in this waste group does not meet the definition of ignitability as defined in 40 CFR 261.21. The material is not a liquid but may contain some free liquids. Absorbents were added to wastes having the potential of generating free liquids (i.e., dewatering of wastes). Visual inspection identified drums of organic setup waste (IDC 003) containing free liquid. However, analysis of the liquids did not identify any ignitable compounds. The material is not capable of causing fire through friction, absorption of moisture, or spontaneous chemical change. The material is not a compressed gas, nor does the waste contain compressed gases. The material is not a DOT oxidizer as defined in 49 CFR 173. The materials in this waste group are therefore not ignitable wastes (D001).

**Corrosivity**: The material in this waste group does not meet the definition of corrosivity as defined in 40 CFR 261.22. The material is not a liquid but may contain some free liquids. Absorbents were added to wastes having the potential of generating free liquids (i.e., dewatering of wastes). Visual inspection identified drums of organic setup waste (IDC 003) containing free liquid. However, analysis indicated that the pH of the liquids did not meet the definition of a corrosive waste. The materials in this waste group are therefore not corrosive wastes (D002).
**Reactivity:** The material in this waste group does not meet the definition of reactivity as defined in 40 CFR 261.23. The material is stable and will not undergo violent chemical change. The material will not react violently with water, form potentially explosive mixtures with water, or generate toxic gases, vapors, or fumes when mixed with water. The material does not contain cyanides or sulfides, and is not capable of detonation or explosive reaction. The material is not a forbidden explosive or a Division 1.1, 1.2, or 1.3 (Class A or B) explosive as defined in 49 CFR 173, nor do the drums contain any explosives. Explosives were not handled or used around radioactive material. The materials in this waste group are therefore not reactive wastes (D003).

**Toxicity:** The material in this waste group meets the definition of toxicity as defined in 40 CFR 261.24. The toxicity characteristic contaminants fall into one of two categories: metals and organics. Organic compounds include halogenated- and nonhalogenated-solvents, pesticides, herbicides, and other toxic compounds. This waste group may exhibit the characteristic of toxicity for the organic compounds chloroform, 1,1-dichloroethene, and nitrobenzene.

There is no documentation indicating the presence or use of metals in the areas or processes generating solidified organic waste. Therefore, this waste group should not exhibit the characteristic of toxicity due to metals (D004-D011).

There is no documentation indicating the presence or use of pesticides or herbicides in the areas or processes generating solidified organic waste. Therefore, this waste group does not exhibit the characteristic of toxicity due to pesticides or herbicides (D012-D017).

Carbon tetrachloride, tetrachloroethene, and trichloroethene, which were used for cleaning and degreasing, are in solidified organic waste. Since these compounds were used as solvents, the waste is regulated as a listed hazardous waste and not a characteristic waste because these compounds are specifically addressed in the treatment standards for the listed hazardous waste. Since solidified organic waste is characterized as listed hazardous wastes due to spent solvent contamination, the waste is not a toxic waste due to the presence of these organic compounds.

Chloroform was used in laboratory analysis and as a solvent for joining plastics. There is no documentation indicating that chloroform was introduced into the organic solidification process. However, chloroform was detected in headspace gas samples. Of the 42 drums of organic setups (IDC 003) sampled, 15 had chloroform in the headspace. Only 3 drums of solidified organics (IDC 801) were sampled, and one contained chloroform in the headspace. Although there is not a direct correlation between the concentration of a compound in the headspace gas versus the waste, it is possible that the waste exhibits the characteristic of toxicity for chloroform. Therefore, EPA Hazardous Waste Number D022 is assigned to this waste group. A representative sample of this waste will be collected for verification purposes.

There is no documentation indicating the use of 1,1-dichloroethene in the areas or processes generating organic liquid waste, or that it was introduced into the organic solidification process. However, 1,1-dichloroethene was detected in headspace gas samples. Of the 42 drums of organic setups (IDC 003) sampled, one had 1,1-dichloroethene in the headspace. This single detection was at a high enough concentration to cause the 90% UCL to exceed the PRQL for that compound. It is possible that the organic setup waste (IDC 003) exhibits the characteristic of toxicity for 1,1-dichloroethene, and therefore is assigned EPA Hazardous Waste Number D029. A representative sample of this waste will be collected for verification purposes.
Nitrobenzene was a contaminant in nonroutine laboratory waste, and small amounts of this compound were introduced into five or fewer drums of organic setups (IDC 003). There is no documentation specifying the individual drums or time frame; however, the source of this information was from a document published in October 1982. There is no indication that nitrobenzene was ever used as an F004 solvent at Rocky Flats. Therefore, organic setup waste (IDC 003) generated before October 1982 may exhibit the characteristic of toxicity for nitrobenzene and is assigned EPA Hazardous Waste Number D036. A representative sample of this waste will be collected for verification purposes.

25.3.1.2 Listed Hazardous Waste

The material in this waste group is a listed hazardous waste because it was mixed with a waste listed in 40 CFR 261, Subpart D as a hazardous waste from non-specific sources (40 CFR 261.31). The material is not, or was not mixed with, a hazardous waste from specific sources (40 CFR 261.32), or a discarded commercial chemical product, an off-specification species, a container residue, or a spill residue thereof (40 CFR 261.33).

Carbon tetrachloride, 1,1,2-trichloro-1,2,2-trifluoroethane, 1,1,1-trichloroethane, trichloroethene, and tetrachloroethene spent solvents were mixed with solidified organic waste. Therefore, solidified organic waste is assigned EPA Hazardous Waste Numbers F001 and F002.

Methylene chloride was present in paints and paint strippers and was used in several laboratories and process areas for sample preparation and analysis. There is no documentation indicating that methylene chloride was mixed with solidified organic waste. However, methylene chloride was detected in headspace gas samples of organic setups (IDC 003). If methylene chloride was mixed with organic setups, the characterization does not change because methylene chloride is a F001- or F002-listed solvent.

Solvents such as methanol and xylene were used in laboratory analysis. Documentation indicates one drum (RF074318283) of solidified organics (IDC 801) containing 7.6 liters of solidified xylene waste. There is no documentation indicating that xylene (spent solvent) was mixed with organic setups (IDC 003). However, headspace gas analysis of organic setups detected xylene. There is no documentation indicating that methanol was mixed with solidified organic waste, yet headspace gas analysis of solidified organic waste (IDC 801) detected methanol. Therefore, solidified organic waste is assigned EPA Hazardous Waste Number F003.

Organic setups (IDC 003) may contain trace concentrations of nitrobenzene. There is no indication that nitrobenzene was ever used as a solvent, nor is there documentation indicating the presence or use of any other F004-listed solvents in the areas or processes generating solidified organic waste. Therefore, this waste group is not a F004-listed hazardous waste.

There is documentation that a tritium/toluene mixture was twice added to organic setups (IDC 003) in the 1970s. The toluene is described as a constituent of scintillation cocktail. Scintillation cocktail is not used as a solvent. Varsol oil, which contains toluene, was mixed with solidified organic waste. However, Varsol oil contains less than a half of a percent toluene. Therefore, this waste group is not a F005-listed waste.
Headspace analysis performed on samples of solidified organic waste obtained at INEL confirms the presence of F-listed solvents. The detected F-listed compounds in which the 90 percent UCL is above the PRQL are provided.$P_{033}$

- 1,1,1-trichloroethane
- 1,1,2-trichloro-1,2,2-trifluoroethane (IDC 003 only)
- carbon tetrachloride
- methylene chloride (IDC 003 only)
- tetrachloroethane (IDC 003 only)
- trichloroethene
- methanol (IDC 801 only)
- xylene (IDC 003 only)
- toluene (IDC 003 only)

The material in this waste group is not a hazardous waste from specific sources since it was not generated from any of the processes listed in 40 CFR 261.32. The material in this waste group is therefore not a K-listed hazardous waste.

The material in this waste group is not a discarded commercial chemical product, an off-specification species, a container residue, or a spill residue thereof (40 CFR 261.33). The material in this waste group is therefore not a P- or U-listed hazardous waste.

### 25.3.2 Radionuclides

Assay values for waste drums were obtained from radiochemical analyses of batch treatments or analysis results of individual bottles and drums that were received for processing. Average values were usually assigned to waste drums.$P_{016},P_{024}$ Documented assay results and treatment log book descriptions for solidified organic waste drums indicate the presence of plutonium, americium-241, tritium, uranium-235, and uranium-238.$P_{016},P_{024},P_{033},U_{040}$

### 25.3.3 Complexing Agents

Because complexing agents can aid in the transport of transuranic radionuclides from the waste after disposal, the waste was assessed for potential complexing agents. This information may also be added to the chemical compatibility studies since limited information was available on these chemicals in the past.

There are two documented cases of complexing agents included in the solidified organic waste. In 1983, 54 liters of tributyl phosphate were processed into a drum or organic setup waste (IDC 003).$U_{040}$ In 1988, 7.6 liters of a xylene and dihexyl-n,n-diethylcarbamoyl methylphosphonate (DHDECMP) mixture were included in a drum (RF074318283) of solidified organics (IDC 801).$C_{027},C_{032},C_{088},U_{040}$
26.0 900-SERIES WASTE

This waste group includes plastic, paper, wood, metal, glass, concrete, and asphalt wastes generated in Buildings 771 and 774 and the 904 Pad. Historic IDC descriptions and dates of generation for the INEL accessible storage inventory are presented by IDC in Table 26-1.\textsuperscript{f127}

Table 26-1. 900-Series Waste in the Accessible Storage Inventory.

<table>
<thead>
<tr>
<th>IDC</th>
<th>Title</th>
<th>Dates of Generation</th>
</tr>
</thead>
<tbody>
<tr>
<td>900</td>
<td>LSA Plastics, Paper, etc.</td>
<td>December 1972-May 1973</td>
</tr>
<tr>
<td></td>
<td>Plastic, Paper, etc.</td>
<td></td>
</tr>
<tr>
<td>950</td>
<td>LSA Metal, Glass, etc.</td>
<td>December 1972</td>
</tr>
<tr>
<td>960</td>
<td>Concrete, Asphalt, etc.</td>
<td>January 1972-May 1973</td>
</tr>
<tr>
<td>970</td>
<td>Wood</td>
<td>January 1973</td>
</tr>
</tbody>
</table>

Item Description Code 900, Plastic, Paper, etc.: This waste consists primarily of combustible wastes such as plastics, paper, wipes, empty polyethylene bottles, booties, filter paper, and surgical gloves. The waste was generated outside of glovebox lines, primarily in Building 774.\textsuperscript{p024,p127,l059} A few of the drums are contaminated with depleted uranium and originated from a non-plutonium area. The waste may be dry or damp. Up to 15 pounds of Portland cement was added to drums containing damp waste. Limited amounts of non-combustible waste may also be included. IDC 900 was replaced by IDC 330, dry combustibles, in 1974.\textsuperscript{p024}

Item Description Code 950, Metal, Glass, etc.: This waste consists primarily of non-combustible wastes such as electrical conduit, water and steam pipes, tools, control panels, electronic instrumentation, light bulbs, windows, office equipment, lead shielding, and structural metal.\textsuperscript{p024} The waste was generated primarily outside of glovebox lines in Building 774.\textsuperscript{p024,p127,l059} A few drums of this waste may be non-plutonium contaminated. The waste may also include some combustible wastes. Wastes generated inside the glovebox lines in Building 774 may also be included. IDC 950 has not been used since 1974.\textsuperscript{p024} Metal and glass wastes have since been segregated.

Item Description Code 960, Concrete, Asphalt, etc.: This waste consists primarily of concrete and asphalt, but may also include limited amounts of dirt and combustible wastes.\textsuperscript{p024} The wastes were generated in Buildings 771 and 774 and the 904 Pad.\textsuperscript{p127,l059} IDC 960 was replaced in 1973 by IDC 374; blacktop, concrete, dirt, and sand.

Item Description Code 970, Wood: This waste consists of lumber, plywood sheeting, filter frames, and ladders. Combustible wastes such as plastic sheeting and wipes, and non-combustible wastes including nails and sheetrock may also be present in the waste.\textsuperscript{p024} The wastes were generated in Building 771 and the 904 Pad.\textsuperscript{p127,l059} IDC 970 was discontinued in 1978, and is now included in IDC 330, dry combustibles.\textsuperscript{p024}
26.1 Waste Generation

The entire inventory of paper, plastic, glass, and metal wastes (IDCs 900 and 950) and a portion of the concrete and asphalt waste (IDC 960), was generated by liquid waste treatment operations in Building 774. Wood waste (IDC 970) and the remainder of the concrete and asphalt wastes (IDC 960) were generated by aqueous recovery operations in Building 771 and from the 904 Pad.


Paper and plastic wastes (IDC 900) were primarily nonline-generated combustibles from routine liquid waste treatment operations in Building 774. When Building 774 was built in 1952, its primary purpose was for the treatment of radioactive aqueous waste from Building 771. Radionuclides were removed by precipitation, and the resulting slurry was filtered. The solids removed from the filters were combined with cement or another solidifying agent. The aqueous waste from this first stage went through a second stage which was essentially the same process. These processes used sodium hydroxide, ferric sulfate, magnesium sulfate, and calcium chloride.

Around 1965, an evaporator was installed in Building 774 to treat liquids from the second stage treatment and from the solar ponds. The concentrate from the evaporator was dried which resulted in a salt waste. The evaporator was taken out in 1979, and the liquids from the second stage treatment and solar ponds have since been transferred to Building 374. A more detailed description of wastes treated by these processes is presented in Section 23.0, Solidified Aqueous Sludge Building 774.

Liquid wastes from laboratory operations throughout Rocky Flats that were not compatible with the primary aqueous treatment system were treated separately from other liquid wastes. These wastes, which include complexing agents, strong acids, or strong bases, were treated by mixing with cement and water to form a solid monolith. Prior to treatment, the acids were neutralized with sodium hydroxide. See Section 24.0, Solidified Laboratory Waste, for more information on the wastes treated by this process.

Building 774 also processes organic liquid wastes. Plutonium-contaminated oil and chlorinated-solvent mixtures were generated from plutonium machining. The spent organic liquid was filtered and then mixed with Microcel-E solidifying agent which was a synthetic calcium silicate. Wastes treated by this process are described in greater detail in Section 25.0, Solidified Organic Waste.

26.1.2 Metal, Glass, Etc.

Metal and glass wastes (IDC 950) were primarily nonline-generated noncombustibles from liquid waste treatment operations in Building 774. The wastes generated from liquid waste treatment were usually associated with maintenance activities.

Building 774 liquid waste treatment operations required various types of machinery, instruments, and other equipment. Parts from the equipment were routinely changed due to normal wear and tear. Another maintenance activity that generated metal waste was the strip-out of glovebox lines, process piping, tanks, and associated systems. Methylene chloride was sometimes used for paint removal during cleanup. Other solvents such as trichloroethylene or 1,1,1-trichloroethane may also have been used during strip-out activities for decontamination. Maintenance activities also generated glass wastes including glovebox windows and light bulbs.
26.1.3 Concrete, Asphalt, Etc.

Concrete and asphalt wastes (IDC 960) are primarily non-line-generated wastes that originated from cleanup of spills, decontamination activities, and maintenance operations in Buildings 771, 774, and the 904 Pad. The waste may contain any chemicals or compounds that were used in these areas.

Asphalt waste was generated from the cleanup of a spill in Building 771. The source or composition of the spill could not be identified. Concrete pieces, chips, and fines were also generated in Building 771 from removal of concrete blocks used to support Nash pumps. Also in Building 771, concrete walls were cut out for doorways. In Building 774, concrete pieces and fines were generated from the removal of reinforced concrete treatment tanks. Concrete and asphalt waste was also generated at the 904 Pad. The 904 Pad was a waste storage area for containers generated at any area of the plant site.

Nitric acid, hydrochloric acid, potassium hydroxide, potassium fluoride, and hydrogen peroxide were the primary reagents used in Building 771 recovery operations. Carbon tetrachloride, tetrachloroethylene, 1,1,1-trichloroethane, 1,1,2-trichloro-1,2,2-trifluoroethane, trichloroethylene, and methylene chloride were the primary solvents used during plutonium operations. Common chemicals used for decontamination activities include 1,1,1-trichloroethane, trichloroethene, and paint thinner (toluene and methyl ethyl ketone) for cleaning, and methylene chloride for paint removal.

Information regarding metal contaminants in asphalt and concrete waste is limited. The waste from Building 774 may be contaminated with sludge from liquid waste treatment operations. These sludges contain various toxic metals. Mercury was used in instruments such as barometers, thermometers, plant machinery, and mercury switches. Lead-based paint which may have been used to paint concrete floors and walls is another source of metal contamination.

26.1.4 Wood

Wood waste (IDC 970) was generated primarily in Building 771 from the removal of wood filter frames from absolute filters. Filters contaminated with plutonium above the EDL were manually shaken to remove loose particulate which was sent for recovery. Filter frames were usually below the EDL and were discarded.

Wood waste was also generated at the 904 Pad. It is speculated that the wood may be used waste boxes that were cut up. However, the source of this waste was not verified.

26.2 Waste Packaging

The 900-series wastes may be single- or double-bagged in polyvinyl chloride or polyethylene, or placed directly into a lined 55-gallon drum. The individual packages within a drum may or may not be sealed with tape. Concrete and asphalt waste (IDC 960) may also be contained in Fibre-Paks. Up to 15 pounds of Portland cement may have been added to IDC 900 drums containing damp waste.

Depending on waste packaging requirements at the time, several combinations of bags and liners were used to prepare 55-gallon drums for shipment. From 1970 to 1972, waste drums were lined with one or two polyethylene drum bags. Cardboard liners might have been used to line the inner drum bag. Use of 90-mil rigid polyethylene liners began in 1972. A rigid liner was placed in each drum and lined with one polyethylene round bottom drum liner or two polyethylene drum bags. A polyvinyl chloride O-ring bag and a polyethylene bag
placed inside the rigid liner was used if the drum was attached to a glovebox. A fiberboard liner and discs may also have been used between the waste and the drum liners for puncture protection. When a drum was full, the drum liners were twisted and taped closed, the rigid liner lid was sealed on the rigid liner, and the drum lid and gasket were installed and secured with a lock-chine.\textsuperscript{P012,P015,P024}

Since approximately 1972, drums have been inspected for free liquids, proper packaging, and use of proper IDC. Rejected drums were returned to the generator for correction. After inspection, one to two quarts of absorbent material (Oil-Dri) was placed on top of the outer, sealed polyethylene drum bag.\textsuperscript{P024}

Visual inspection of paper and plastic (IDC 900) drums identified a variety of items other than combustibles including metal shims, welding rods, steel pipe, nuts, bolts, an electric motor and cord, a flashlight, concrete chunks, brushes, and lumber. Visual examination of one drum of asphalt and concrete (IDC 960) revealed only cinder blocks. Drums of wood (IDC 970) from Building 771 contained only filter frames.\textsuperscript{P015} Visual inspection records were not identified for drums of IDC 950.

### 26.3 Waste Characterization

The 900-series wastes are characterized based on knowledge of the material, knowledge of the processes generating the waste, general chemical usage at Rocky Flats, and headspace gas analysis. This section provides a RCRA hazardous waste determination for 900-series wastes as well as radionuclide contaminants and potential complexing agents contained in the waste. This waste is at least 50 percent (by volume) materials that meet the EPA LDR criteria for classification as debris, and is classified as a heterogeneous waste.\textsuperscript{P141}

#### 26.3.1 Hazardous Waste Determination

The material in this waste group does not qualify for any of the exclusions outlined in 40 CFR 260 or 261. The waste may exhibit the characteristic of toxicity for arsenic, barium, cadmium, chromium, lead, mercury, selenium, silver, and 1,1-dichloroethene. The waste may have been mixed with halogenated- and nonhalogenated-solvents, and is therefore a F-listed hazardous waste. There is no evidence that 900-series wastes exhibit any other characteristic of hazardous waste. EPA Hazardous Waste Numbers applicable to some or all of this waste group are presented by IDC in Table 26-2. These conclusions are supported by the evaluation in Sections 26.3.1.1 and 26.3.1.2.

<table>
<thead>
<tr>
<th>IDC</th>
<th>Title</th>
<th>EPA Hazardous Waste Numbers</th>
</tr>
</thead>
<tbody>
<tr>
<td>900</td>
<td>Plastic, Paper, etc.</td>
<td>D004-D011, D029, F001, F002, and F005</td>
</tr>
<tr>
<td>950</td>
<td>Metal, Glass, etc.</td>
<td>D004-D011, F001, F002, and F005</td>
</tr>
<tr>
<td>960</td>
<td>Concrete, Asphalt, etc.</td>
<td>D004-D011, F001, F002, and F005</td>
</tr>
<tr>
<td>970</td>
<td>Wood</td>
<td>F001, F002, and F005</td>
</tr>
</tbody>
</table>
26.3.1.1 Characteristic Waste.

The materials in this waste group may exhibit a characteristic of hazardous waste as defined in 40 CFR 261, Subpart C as as a toxic waste (40 CFR 261.24). The materials do not exhibit the characteristics of ignitability (40 CFR 261.21), corrosivity (40 CFR 261.22), or reactivity (40 CFR 261.23). The origin of the characteristic hazardous waste numbers assigned to 900-series wastes is provided in Table 26-3. The table includes only the hazardous waste numbers that are applicable to waste for which a specific source was identified.


<table>
<thead>
<tr>
<th>IDC</th>
<th>EPA Hazardous Waste Numbers</th>
<th>Building of Generation</th>
</tr>
</thead>
<tbody>
<tr>
<td>960</td>
<td>D008 and D009</td>
<td>Generated in Building 771</td>
</tr>
<tr>
<td>D004-D011</td>
<td></td>
<td>Generated in Building 774 or the 904 Pad</td>
</tr>
</tbody>
</table>

**Ignitability:** The materials in this waste group do not meet the definition of ignitability as defined in 40 CFR 261.21. The materials are not liquid, and an absorbent material was added to drums if moisture was detected. Visual inspection identified an IDC 900 drum with 15 ml of liquid; however, the liquid was identified as primarily water, silicates, and carbonates and is not ignitable. The materials are not compressed gases, and no compressed gases have been identified in this waste group. The materials are not capable of causing fire through friction, absorption of moisture, or spontaneous chemical change. The materials are not DOT oxidizers as defined in 49 CFR 173. The materials in this waste group are therefore not ignitable wastes (D001).

**Corrosivity:** The materials in this waste group do not meet the definition of corrosivity as defined in 40 CFR 261.22. The materials are not liquid, and an absorbent material was added to drums if moisture was detected. Visual inspection identified an IDC 900 drum with 15 ml of liquid; however, the liquid was identified as primarily water, silicates, and carbonates with a pH of 12 which is not corrosive by definition. The materials in this waste group are therefore not corrosive wastes (D002).

**Reactivity:** The materials in this waste group are stable and will not undergo violent chemical change. The materials will not react violently with water, form potentially explosive mixtures with water, or generate toxic gases, vapors, or fumes when mixed with water. The materials do not contain cyanides or sulfides, and are not capable of detonation or explosive reaction. The materials are not forbidden explosives or Division 1.1, 1.2, or 1.3 (Class A or B) explosives as defined in 49 CFR 173. Explosives were not handled or used around radioactive material. The materials in this waste group are therefore not reactive wastes (D003).

**Toxicity:** The materials in this waste group may meet the definition of toxicity as defined in 40 CFR 261.24. The toxicity characteristic contaminants fall into one of two categories: metals and organics. Organic compounds include halogenated- and nonhalogenated-solvents, pesticides, herbicides, and other toxic compounds. This waste group may exhibit the characteristic of toxicity for arsenic, barium, cadmium, chromium, lead, mercury, selenium, and silver metals, as well as 1,1-dichloroethene.

The entire inventory of plastic and paper (IDC 900) and glass and metal (IDC 950) were generated by Building 774 liquid waste treatment operations. Aqueous wastes treated in Building 774 may have contained all of the toxicity characteristic metals (See Section 23.0, Solidified Aqueous Sludge Building 774), and it is
possible that these wastes may contain waste water treatment sludge. Glass and metal (IDC 950) may also include leaded glovebox windows which contain barium and lead, fluorescent bulbs and instruments containing mercury, and lead shielding. Therefore, IDCs 900 and 950 are assigned EPA Hazardous Waste Numbers D004-D011 since a representative sample of this waste cannot be obtained for verification purposes.

A portion of the concrete and asphalt (IDC 960) inventory was also generated by Building 774 liquid waste treatment operations. The remaining inventory of concrete and asphalt was generated by recovery operations in Building 771 and the 904 Pad. Since the 904 Pad is a waste storage area, the waste from this area could have originated from anywhere on plant site and may contain any of the toxicity characteristic metals. Lead-based paint, which may have been used to paint floors and walls, is a possible source of metal contamination in asphalt and concrete waste from Building 771, as well as other areas. In addition, concrete and asphalt could have been generated from spill cleanup of mercury containing instruments. Therefore, IDC 960 from Building 771 is assigned EPA Hazardous Waste Numbers D008 and D009, and IDC 960 from Building 774 and the 904 Pad is assigned EPA Hazardous Waste Numbers D004-D011 since a representative sample of this waste cannot be obtained for verification purposes.

Wood (IDC 970) consists primarily of filter frames from Building 771 recovery operations. Wood (possibly cardboard boxes) was also generated from the 904 Pad. There is no documentation that indicates a possible source for metal contamination on wood. Therefore, wood (IDC 970) does not exhibit the characteristic of toxicity due to metals (D004-D011).

There is no documentation indicating the presence or use of pesticides or herbicides in the areas or processes generating 900-series wastes. Therefore, this waste group does not exhibit the characteristic of toxicity due to pesticides or herbicides (D012-D017).

Tetrachloroethylene, trichloroethylene, carbon tetrachloride, and methyl ethyl ketone (common component of paint thinner) were used during production operations or decontamination activities. The 900-series wastes could potentially be contaminated with these solvents. However, since these compounds were typically used as solvents, the wastes are regulated as listed hazardous wastes and not characteristic wastes because these compounds are specifically addressed in the treatment standards for the listed hazardous waste. Since the 900-series wastes will be considered a listed hazardous waste due to the presence of spent solvents, the wastes are not toxicity characteristic wastes due to the presence of these compounds.

1,1-dichloroethene was detected in headspace samples of paper and plastic (IDC 900) and wood (IDC 900). The only possible source identified for this compound is from radiolysis of 1,1,1-trichloroethane. It is possible that toxicity characteristic levels of 1,1-dichloroethene may be present in paper and plastic (IDC 900). However, it is unlikely that this is the case for wood (IDC 970) based on the waste matrix. Therefore, IDC 900 is assigned EPA Hazardous Waste Number D029 since a representative sample of this waste cannot be obtained for verification purposes.

26.3.1.2 Listed hazardous waste.

The material in this waste group may have been mixed with a waste listed in 40 CFR 261, Subpart D as a hazardous waste from non-specific sources (40 CFR 261.31). The waste is not, or was not mixed with, a hazardous waste from specific sources (40 CFR 261.32), or a discarded commercial chemical product, an off-specification species, a container residue, or a spill residue thereof (40 CFR 261.33).
Solvents such as carbon tetrachloride, tetrachloroethene, 1,1,1-trichloroethane, trichloroethene, 1,1,2-trichloro-1,2,2-trifluoroethane, and methylene chloride, were used during production operations and decontamination activities. The 900-series wastes may be contaminated with these spent solvents, and are therefore assigned EPA Hazardous Waste Numbers F001 and F002.

There is no documentation indicating the presence or use of F004-listed solvents in the areas or processes generating 900-series wastes. Therefore, this waste group is not a F004-listed hazardous waste.

Toluene and methyl ethyl ketone were common components of paint and lacquer thinners which were commonly used for cleaning. The 900-series wastes may be contaminated with these spent solvents, and are therefore assigned EPA Hazardous Waste Number F005.

Headspace analysis performed on samples of 900-series wastes (IDCs 900, 960, and 970) obtained at INEL confirms the presence of F-listed solvents. Headspace analysis results are not available for IDC 950. The detected F-listed compounds in which the 90 percent UCL is above the PRQL are provided. Only 2 to 4 samples were collected for each IDC which resulted in undetected compounds being statistically above the PRQL. This was a result of using half the detection limit when calculating the 90 percent UCL. In cases where this occurred, the compounds are not provided below.

- 1,1,1-trichloroethane
- carbon tetrachloride (IDCs 900 and 970 only)
- tetrachloroethene (IDC 900 only)
- toluene (IDCs 900 and 970 only)
- trichloroethene

At one time, Building 774 treated spent stripping, cleaning, and plating solutions and sludges from Building 444 electroplating operations. Research and development electroplating operations in Building 444 started in approximately 1973 or 1974, and production scale in 1981. However, the 900-series wastes were generated before electroplating operations began. Therefore, the materials in this waste group are not F006-, F007-, and F009-listed hazardous wastes.

The material in this waste group is not a hazardous waste from specific sources since it was not generated from any of the processes listed in 40 CFR 261.32. The material in this waste group is therefore not a K-listed hazardous waste.

The material in this waste group is not a discarded commercial chemical product, an off-specification species, a container residue, or a spill residue thereof (40 CFR 261.33). The material in this waste group is therefore not a P- or U-listed hazardous waste.

26.3.2 Radionuclides

Documented assay results for 900-series wastes indicate the presence of plutonium. The 900-series wastes may contain wastes generated both inside and outside of glovebox lines. For this reason, some of this waste may not be transuranic.
26.3.3 Complexing Agents

Because complexing agents can aid in the transport of transuranic radionuclides from the waste after disposal, the waste was assessed for potential complexing agents. This information may also be added to the chemical compatibility studies since limited information was available on these chemicals in the past.

EDTA represents a group of chelating compounds, such as ethylenediaminetetraacetic acid, with similar molecular structures found in many soaps and detergents. Versene (a trade name for EDTA) and citric acid are known constituents of KW decontamination detergent. KW was used during a variety of decontamination activities at the plant, including wiping down filter frames. A buffer solution (TISAB) containing diaminocyclohexane tetraacetic acid was used during specific ion electrode analysis in Building 559. Oxalic acid and tetraphosphoric acid were used to etch plutonium and other metals. Oxalic acid was also used for americium recovery. The 900-series wastes may contain trace quantities of these complexing agents.
## APPENDIX A

### Acceptable Knowledge References

This appendix consists of a table that lists the published documents, unpublished data, and correspondence referenced in this document. Including reference number, document title/description, summary, and date.

<table>
<thead>
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<th>REF #</th>
<th>TITLE</th>
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<th>DATE</th>
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<tbody>
<tr>
<td>C003</td>
<td>External letter with attachments from W. D. Reinhart to Albert E. Whiteman, DOE/RFAO. 86-RF-1518.</td>
<td>Actions required by RFP to correct deficiencies on transuranic waste sent to INEL.</td>
<td>1985. May 8.</td>
</tr>
<tr>
<td>C004</td>
<td>Memorandum from Joseph M. McGough to J. R. Nicks, Area Manager, RFAO.</td>
<td>Letter from WIPP to RF that itemizes the nonconforming wastes from Rocky Flats. The letter provides status of treatment operations in the first quarter of FY85.</td>
<td>1985. January 14.</td>
</tr>
<tr>
<td>C006</td>
<td>Internal correspondence from A. C. Ficklin to Distribution.</td>
<td>Proposed changes for drum and box identification at RFP to meet WIPP requirements.</td>
<td>1986. February 4.</td>
</tr>
<tr>
<td>C007</td>
<td>External letter from J. D. Wells to Ann Ficklin, Manager Solid Waste Operations, Rockwell International. JDW-08-86.</td>
<td>Letter from INEL to RF accepting IDCs 368, 700,701, and 702.</td>
<td>1986. March 27.</td>
</tr>
<tr>
<td>C008</td>
<td>Internal correspondence from G. F. Jaskot to Distribution.</td>
<td>The letter contains information on IDCs that will be certified to the WIPP criteria.</td>
<td>1986. May 9.</td>
</tr>
<tr>
<td>C009</td>
<td>Internal correspondence from T. L. Clements, Jr. to J. M. Bower. TLC-40-86.</td>
<td>IDCs 312 (coarse graphite) and 377 (coarse firebrick) are added to the list of certifiable wastes stored at the RWMC.</td>
<td>1986. May 19.</td>
</tr>
<tr>
<td>C015</td>
<td>Internal correspondence from G. F. Jaskot to B. C. Barrett.</td>
<td>Information on certification of IDCs 335 and 490. Also, data on production of Building 374 sludge drums.</td>
<td>1987. April 15.</td>
</tr>
<tr>
<td>REF #</td>
<td>TITLE</td>
<td>SUMMARY</td>
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<td>C017</td>
<td>Internal letter from C. D. Bretzke to B. A. Reynolds.</td>
<td>Letter regarding assignment of 0.2 g Pu to grams assayed as zero g Pu.</td>
<td>1987. May 6.</td>
</tr>
<tr>
<td>C020</td>
<td>Facsimile transmission from Jeff Paynter to Al Morgan, NMC.</td>
<td>List of lead drums for shipment.</td>
<td>1987. September 22.</td>
</tr>
<tr>
<td>C022</td>
<td>Internal correspondence from C. D. Bretzke to All Supervision.</td>
<td>Description of new and revised IDCs for mixed IDCs and combustibles.</td>
<td>1987. November 30.</td>
</tr>
<tr>
<td>C024</td>
<td>Internal correspondence from C. D. Bretzke, et. al. to Distribution.</td>
<td>Description of IDCs used to segregate combustibles. IDCs 322, 323, and 324 were deleted.</td>
<td>1988. February 19.</td>
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<td>C043</td>
<td>Internal correspondence from J. A. Detamore, et al. to Distribution.</td>
<td>Descriptions for IDCs 869, 443, and 444. IDCs 855 and 856 were deleted.</td>
<td>1989. July 3.</td>
</tr>
<tr>
<td>C045</td>
<td>Internal correspondence from J. K. Paynter to J. A. Detamore, PT-76.</td>
<td>Requirements to be implemented for TRU waste to meet TRUPACT II shipping requirements.</td>
<td>1989. July 25.</td>
</tr>
<tr>
<td>C053</td>
<td>Telecon between Jeff Paynter and Al Morgan, EG&amp;G RFP.</td>
<td>Information on usage of IDCs 480 and 481 relative to metal washing.</td>
<td>1995. Jan. 23.</td>
</tr>
<tr>
<td>C055</td>
<td>Internal correspondence from Mary L. Adamic to John Krisul, ED-AL-(MLA)-96-005.</td>
<td>pH data for inorganic sludges.</td>
<td>1996. Feb. 16.</td>
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<tr>
<td>C057</td>
<td>Drum, gasket, liner usage at RFP compiled by Larry Bearly.</td>
<td>Usage dates for drums, gaskets, and liners. Compiled for WIPP information request.</td>
<td>1989</td>
</tr>
<tr>
<td>C058</td>
<td>Informal notes from Jeff Paynter regarding HEPA and Drum Repackaging at the Size Reduction Facility.</td>
<td>Notes on HEPA filters and drum repackaging at Size Reduction.</td>
<td>Undated.</td>
</tr>
<tr>
<td>C065</td>
<td>Telecon between Jeff Paynter and Mike Simmons, SMC.</td>
<td>Information about cyanide plating waste transferred to Building 774.</td>
<td>1996. April 8.</td>
</tr>
<tr>
<td>C069</td>
<td>This is a duplicate of C043.</td>
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<tr>
<td>C074</td>
<td>External correspondence from Jeff Paynter to Don Kudera, Lockheed Idaho Technologies Company.</td>
<td>Process knowledge for three specific drums of IDC 301. In addition, characterization guidance for broken molds is included.</td>
<td>1996. April 24.</td>
</tr>
<tr>
<td>C076</td>
<td>Internal Memorandum to File from Jeff Harrison.</td>
<td>Resolution of EPA Code discrepancies from references used for the Acceptance Knowledge document.</td>
<td>1996. May 23.</td>
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<tr>
<td>C078</td>
<td>Internal Memorandum to File from Jeff Harrison.</td>
<td>Resolution of discrepancies between two characterization references.</td>
<td>1996. May 30.</td>
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<tr>
<td>C083</td>
<td>Memorandum to File from Jeff Harrison.</td>
<td>Logic for assigning IDCs 480 and 481 with the same EPA codes.</td>
<td>1996. May 29.</td>
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<tr>
<td>C084</td>
<td>Memorandum to File from Jeff Harrison.</td>
<td>Disposition of EPA codes assigned to IDC 480 wastes from the Building 371 analytical laboratory.</td>
<td>1996. May 29.</td>
</tr>
<tr>
<td>C087</td>
<td>Telecon between Jeff Paynter and Carrie Wesley of RMRS.</td>
<td>Supplementary information on wastes treated in the Building 374 precipitation process.</td>
<td>1996. May 29.</td>
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<tr>
<td>C088</td>
<td>Telecon between Jeff Paynter and Rod Hoffman/Bob Riddle of DOE RFFO Classification/SAIC.</td>
<td>Unclassified description of &quot;Grip&quot; and classification guidance for ZPRR fuel elements.</td>
<td>1996. May 29.</td>
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<tr>
<td>C091</td>
<td>Memorandum to File from Jeff Harrison.</td>
<td>Memo summarizing the characterization of LL glass that would not have been sent to INEL.</td>
<td>1996. June 3.</td>
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<tr>
<td>C093</td>
<td>Letter assumed to have been written by David P. Simonson to Fred Dowsett of the Colorado Department of Health, and corresponding response letter.</td>
<td>Characterization of wipes (corrosivity and U-listed), solvent carryover on metals, and glovebox (decommissioned) material characterization.</td>
<td>1989. November 9.</td>
</tr>
<tr>
<td>C104</td>
<td>Telecon between Jeff Harrison and Jack Weaver of SafeSites of Colorado.</td>
<td>CWS Filters.</td>
<td>1996. June 18.</td>
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<td>REF #</td>
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<td>C114</td>
<td>Memorandum to File from Jeff Harrison</td>
<td>Discussion of IDC 807 that was used for cemeted incinerator sludge and for solidified bypass sludge.</td>
<td>1996. July 18.</td>
</tr>
<tr>
<td>C116</td>
<td>Memorandum to file from Jeff Harrison</td>
<td>Clarification of EPA codes for incinerator waste.</td>
<td>1996. August 2.</td>
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<tr>
<td>C117</td>
<td>Miscellaneous Correspondence and Draft Correspondence about Pyrochemical Salts</td>
<td>Correspondence relating to the D003 and D007 characterization of pyrochemical salts.</td>
<td>1993-1995.</td>
</tr>
<tr>
<td>C121</td>
<td>Telecon between Jeff Harrison and Carrie Wesley, RMRS</td>
<td>Information about liquid waste treatment operations.</td>
<td>1996. September 12.</td>
</tr>
<tr>
<td>P001</td>
<td>TRU Waste Compliance Program for WIPP-WAC (U). WO-4500-H</td>
<td>A procedure that described the WIPP-certified transuranic waste generation process at Rocky Flats. The WIPP-WACCC audited RFP to this procedure to assure the waste met current WIPP requirements.</td>
<td>1989</td>
</tr>
<tr>
<td>P002</td>
<td>Organic and Sludge Immobilization System. RFP-4095</td>
<td>Description of the development and operation of the OASIS process (IDCs 700 and 801).</td>
<td>1987</td>
</tr>
<tr>
<td>P003</td>
<td>Quality Assurance Program for TRU Waste Certification. WC-4500-D</td>
<td>Companion procedure to WO-4500 specific to certification procedures used by Rocky Flats to pre-certify Transuranic waste shipped to INEL.</td>
<td>1988</td>
</tr>
<tr>
<td>P004</td>
<td>Rocky Flats Plant Waste Management Site Plan.</td>
<td>Description of waste activities at Rocky Flats emphasizing solid and liquid waste treatment.</td>
<td>1987</td>
</tr>
<tr>
<td>P005</td>
<td>Procedure for Labeling and Marking Unclassified TRU Waste Containers for Shipment to INEL. Traffic 300-1.</td>
<td>Traffic Department Procedure for labeling and marking containers of transuranic waste transported via ATMX rail car to INEL.</td>
<td>1988</td>
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<tr>
<td>REF #</td>
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<tr>
<td>P008</td>
<td>Packaging and Handling Line- and Nonline-Generated Materials (U). 1-1002-C/0.</td>
<td>Packaging procedure stating general requirements for nonline- and line-generated waste. This procedure also includes IDC-specific packaging requirements.</td>
<td>1988</td>
</tr>
<tr>
<td>P010</td>
<td>Solid Waste Inspection. WC-4003-I.</td>
<td>Procedure for waste inspectors reviewing low-level waste and transuranic waste containers. (Page 9 has OASIS [IDC 801/700] recipe requirements.) IDC descriptions are included in the back of the procedures.</td>
<td>1989</td>
</tr>
<tr>
<td>P012</td>
<td>TRUPACT-II Content Codes (TRUCON). 89-004.</td>
<td>Content code descriptions (roll-up of IDCs) for transportation. Descriptions include generation area, short process write-up assay, and packaging configurations.</td>
<td>1992</td>
</tr>
<tr>
<td>P013</td>
<td>EG&amp;G Sampling Program Results FY1987. PSD87-059.</td>
<td>Results from Destructive Examination of IDCs 292, 411, 440, 1, 3, 4, and 7 wastes.</td>
<td>1987</td>
</tr>
<tr>
<td>P014</td>
<td>TRU Waste Certification Program for WIPP-WAC (U). CO-4500-A.</td>
<td>Forerunner to WO-4500. First procedure to describe the WIPP certification program at RFP.</td>
<td>1983</td>
</tr>
<tr>
<td>P015</td>
<td>TRU Waste Sampling Program: Volume I--Waste Characterization. EGG-WM-6503.</td>
<td>Destructive Examination and gas sampling of transuranic wastes. A large number of IDCs from RFP and LANL are represented.</td>
<td>1985</td>
</tr>
<tr>
<td>P017</td>
<td>Preliminary Assessment of Real-Time Radiography and Visual Characterization for Selected Waste Categories. RFP-4604.</td>
<td>A variety of transuranic wastes in drums were examined by RTR then destructively examined in the Size Reduction unit. This project report details the accuracy of the RTR examination compared to usual examination and weighing of contents.</td>
<td>1993</td>
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<tr>
<td>REF #</td>
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<tr>
<td>P019</td>
<td>HEPA Filter Optimization/Implementation. RFP-4171.</td>
<td>Describes efforts to reduce IDC 490 waste volume by using prefilters. Describes the Building 771 plenums.</td>
<td>1988</td>
</tr>
<tr>
<td>P020</td>
<td>Characteristics of Transuranic Waste at Department of Energy Sites. RFP-3357.</td>
<td>Inventory data (1981) for transuranic wastes at DOE facilities. No specific process information; rather, inventory data, i.e., radionuclide content, volume, weight, etc.</td>
<td>1983</td>
</tr>
<tr>
<td>P021</td>
<td>EG&amp;G Drum Sampling Program Results FY1986. PSD86-061.</td>
<td>Physical evaluation of drum contents for IDC 300, 303, 320, 339, 411, 432, 440, and 004. Drums originally generated at Rocky Flats, sent to Rocky Flats from INEL for examination, and then returned to INEL.</td>
<td>1986</td>
</tr>
<tr>
<td>P022</td>
<td>EG&amp;G Sampling Program Results FY1989. PSD89-011.</td>
<td>Visual examination results for IDCs 003, 312, 300, 007, 001, 440, 442, 337, and 480. Waste originally generated at Rocky Flats, then returned to Rocky Flats from INEL for examination.</td>
<td>1989</td>
</tr>
<tr>
<td>P023</td>
<td>(Task 5 Draft Report) Estimating Historical Emissions from Rocky Flats</td>
<td>Chemical usage information at RFP.</td>
<td>1992</td>
</tr>
<tr>
<td>P026</td>
<td>Transuranic Solid Waste Inspection (U). WC-4003-A.</td>
<td>Procedure for inspector's examination of solid waste including paperwork, physical examination, and packaging.</td>
<td>1985</td>
</tr>
<tr>
<td>P028</td>
<td>TRU Waste Certification Compliance Requirements for Acceptance of Newly Generated Contact-Handled Wastes to be Shipped to the Waste Isolation Pilot Plant WIPP-DOE-114.</td>
<td>Discussion of WIPP/WAC criterion, intent, controlled properties, and compliance requirements.</td>
<td>1989</td>
</tr>
<tr>
<td>P029</td>
<td>Safety Analysis Report for Packaging - Corrugated Steel Container (SAND Box) for DOE Specification TA Packaging. RFP-3345.</td>
<td>This report details the Type A testing performed on the SAND Box.</td>
<td>1983</td>
</tr>
<tr>
<td>P030</td>
<td>Drop Test of DOT Specification TA Type A Metal Corrugated Box (SANDbox) with a 3/4” Plywood Liner. WPS 89-001.</td>
<td>This report details the testing of the wooden liner for metal wastes placed in the SANDbox.</td>
<td>1989</td>
</tr>
<tr>
<td>REF #</td>
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<tr>
<td>P032</td>
<td>Waste Item Description Code Manual. WC-4004-A.</td>
<td>1987 procedure that provides IDC definitions and certification status for each IDC.</td>
<td>1987</td>
</tr>
<tr>
<td>P033</td>
<td>Summary of Transuranic Waste Characterization Programs at the INEL (1979-Present). INEL-95/0397.</td>
<td>This document describes the transuranic waste characterization programs to date including results of RTR examinations, visual examinations, headspace gas analysis, solid sample analysis, and radioassay.</td>
<td>1995</td>
</tr>
<tr>
<td>P034</td>
<td>Health, Safety &amp; Environment Manual. HSE 21.01.</td>
<td>This procedure applies to the disposal of excess chemicals, waste oils, and organic solvents.</td>
<td>1982</td>
</tr>
<tr>
<td>P035</td>
<td>Backlog Residues at the DOE Rocky Flats Plant: Residue IDC Descriptions.</td>
<td>Document generated by the Residue Elimination project. The document describes the residue. IDC by IDC, with regard to form, plutonium content, RCRA characterization, and shipment information.</td>
<td>1993</td>
</tr>
<tr>
<td>P038</td>
<td>Residue Analysis Study. CE-010-001.</td>
<td>This document includes extracts of complete data/details for individual IDCs when required for analysis or discussion. General information on the scope, assumptions made, and methodologies used can be found in Chapters I through IV of the Study.</td>
<td>1992</td>
</tr>
<tr>
<td>P043</td>
<td>TRU Waste Compliance Program for WIPP-WAC (U). WO-4500-F.</td>
<td>Procedure that RF was audited to for WIPP certified waste (pre-certified waste to INEL). Process descriptions for individual waste forms are located as appendices in the back.</td>
<td>1987</td>
</tr>
<tr>
<td>P044</td>
<td>Evaluation of RFP TRU/TRU-Mixed Inventory for Compliance with Selected WIPP and TRAMPAC Requirements. 94-RF-06806</td>
<td>Comparison of RF transuranic wastes to WIPP waste acceptance and transportation requirements.</td>
<td>1994</td>
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<tr>
<td>REF #</td>
<td>TITLE</td>
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<td>P045</td>
<td>Standard for Corrugated Metal Waste Container (Steel Box). Rocky Flats Plant STD No. SX-231.</td>
<td>Procurement standard for corrugated metal boxes (also known as a 4 x 4 x 7 metal box or SAND Box)</td>
<td>1983</td>
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<tr>
<td>P046</td>
<td>ATMX-600 Rail Car Safety Analysis Report. RFP-2444 (Draft).</td>
<td>Provides details on the ATMX-600 rail car construction, operation, and safety features. The ATMX-600 was used to transport waste from RFP to INEL</td>
<td>1985</td>
</tr>
<tr>
<td>P049</td>
<td>Annual Land Disposal Restriction Progress Report.</td>
<td>This document provides current (at the time of publishing) information on inventory and treatment development.</td>
<td>1994</td>
</tr>
<tr>
<td>P054</td>
<td>Handling Miscellaneous Wastes in Size Reduction, Building 776. WO-4016-E.</td>
<td>Describes wastes treated in Size Reduction and secondary wastes generated from the waste treatment activities.</td>
<td>1988</td>
</tr>
<tr>
<td>P055</td>
<td>Inspection of Raschig Rings in Contaminated Tanks (U). CO-3002.</td>
<td>Procedural requirements for inspecting raschig rings including taking ring samples.</td>
<td>1988</td>
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<td>P064</td>
<td>Waste Packaging Requirements. WO-4034-F.</td>
<td>Packaging requirements for transuranic and low-level wastes at RFP.</td>
<td>1988</td>
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<tr>
<td>P068</td>
<td>Chemical Safety Bulletins Building 81 - 83.</td>
<td>MSDS-like composition information for chemicals at RFP.</td>
<td>1962</td>
</tr>
<tr>
<td>P070</td>
<td>Operational Safety Analysis (OSA). No. 774.001.</td>
<td>Contains treatment process descriptions from Building 774.</td>
<td>1995</td>
</tr>
<tr>
<td>P071</td>
<td>Waste Receiving and Transferring, (Second Stage) Bldg. 774. WO-2026.</td>
<td>Operating procedure for tanks associated with 2nd stage treatment in Building 774.</td>
<td>1990</td>
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<tr>
<td>REF #</td>
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<td>P084</td>
<td>Material Safety Data Sheet for Varsol 1.</td>
<td>Varsol is a trade name petroleum solvent or Stoddard solvent.</td>
<td>1986, August 25.</td>
</tr>
<tr>
<td>P091</td>
<td>Materials Hazards Manual.</td>
<td>Hazards and composition of chemicals used at Rocky Flats.</td>
<td>1976</td>
</tr>
<tr>
<td>P092</td>
<td>Residue Dissolution (Lines 23 and 25) (U). CO-1926-T/0.</td>
<td>Process procedure for dissolution of pulverized incinerator ash, graphite, sand, slag, and crucible, along with the resultant heels.</td>
<td>1988</td>
</tr>
<tr>
<td>P096</td>
<td>Operating the Ion Columns (Special Recovery, Line MT-4) (U) CO-2010.</td>
<td>Operating procedures for the Special Recovery ion column system.</td>
<td>1989</td>
</tr>
<tr>
<td>REF #</td>
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<tr>
<td>P099</td>
<td>Molten Salt (8%) Residue Process (Line 30) (U). CO-1012-G.</td>
<td>Operational procedure for dissolution of 8% magnesium chloride molten salt in Building 771.</td>
<td>1978</td>
</tr>
<tr>
<td>P100</td>
<td>Leaching Tantalum Fixtures and Inserts (Line 5) (U). CO-1019-K/0.</td>
<td>Operating procedure for acid leaching to remove plutonium from tantalum fixtures in Building 771.</td>
<td>1988</td>
</tr>
<tr>
<td>P101</td>
<td>Modified Purex Solvent Extraction Process (Special Recovery; Lines MT-3, MT-7) (U). CO-2005-K/0.</td>
<td>Operational procedure for organic/aqueous solvent extraction of uranium from plutonium in the special recovery area of Building 771.</td>
<td>1988</td>
</tr>
<tr>
<td>P104</td>
<td>Scarfing Graphite (Line 43A) (U). CO-1076-D.</td>
<td>Operating procedure for scarfing graphite in Building 771.</td>
<td>1988</td>
</tr>
<tr>
<td>REF#</td>
<td>TITLE</td>
<td>SUMMARY</td>
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<tr>
<td>P113</td>
<td>Actinide Processing at Rocky Flats.</td>
<td>Detailed description of actinide recovery and waste treatment at Rocky Flats</td>
<td>1991 UCNI</td>
</tr>
<tr>
<td>P114</td>
<td>Federal Facilities Compliance Agreement</td>
<td>Information on Rocky Flats LDR wastes as compiled in 1989 and 1990 including process descriptions and inventories.</td>
<td>1990</td>
</tr>
<tr>
<td>P116</td>
<td>Federal Facilities Compliance Agreement/Compliance Order Inventory Report</td>
<td>Process descriptions and inventories for Rocky Flats mixed waste that was not LDR in 1989.</td>
<td>1989</td>
</tr>
<tr>
<td>P118</td>
<td>Material Safety Data Sheet for Supertemp 1900/Ramcote 1200.</td>
<td>MSDS for cement referred to as pipe insulation or magnesia cement.</td>
<td>1991 January</td>
</tr>
<tr>
<td>P119</td>
<td>Material Safety Data Sheet for Metex Chemicals.</td>
<td>Composition of Metex-series chemicals used at Rocky Flats. Metex solution is referenced in the Building 774 setup log book (U043). It is unclear which Metex product was treated.</td>
<td>1985-1986</td>
</tr>
<tr>
<td>P120</td>
<td>Flammability of Leaded Dry-Box Gloves. RFP-1354.</td>
<td>Results of a study of the reaction of nitric acid with neoprene and Hypalon leaded gloves.</td>
<td>1969</td>
</tr>
<tr>
<td>P121</td>
<td>Waste Characterization Report Heavy Metals.</td>
<td>Description of the heavy metal inventory (IDC 320) of Rocky Flats.</td>
<td>1993</td>
</tr>
<tr>
<td>P122</td>
<td>Document title unknown. RFP-2487.</td>
<td>Excerpt from RFP-4148—results of the analysis of 774 sludge samples.</td>
<td>Date unknown</td>
</tr>
<tr>
<td>P123</td>
<td>Packaging Rocky Flats Waste. RFP 2487.</td>
<td>Packaging of liquid and solid treated wastes at Rocky Flats.</td>
<td>1976 May 17</td>
</tr>
<tr>
<td>P125</td>
<td>Waste Stream and Residue Identification and Characterization Sampling and Analysis Database.</td>
<td>Analytical data from WSRIC waste stream sampling and sampling of Rocky Flats inventory waste.</td>
<td>1992</td>
</tr>
<tr>
<td>P126</td>
<td>Waste Stream and Residue Identification and Characterization Building Valve Vaults</td>
<td>Describes the aqueous process wastes from various buildings on plant site that are sent to Building 374 through the process waste transfer system.</td>
<td>1993</td>
</tr>
<tr>
<td>P127</td>
<td>INEL SWEP Track Accessible Database.</td>
<td>INEL accessible drum storage data for Rocky Flats inventory, including number of containers and dates of generation.</td>
<td>1996</td>
</tr>
<tr>
<td>P128</td>
<td>Material Safety Data Sheet for Mariko.</td>
<td></td>
<td>1986 September 11</td>
</tr>
<tr>
<td>P129</td>
<td>Material Safety Data Sheet for OX-Out 536.</td>
<td></td>
<td>1986 May 5</td>
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<td>REF #</td>
<td>TITLE</td>
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<tr>
<td>P130</td>
<td>Material Safety Data Sheet for TRIM SOL.</td>
<td>EPA Guidance for Waste Analysis and when acceptable knowledge should be used.</td>
<td>1992. February 27.</td>
</tr>
<tr>
<td>P133</td>
<td>Quality Assurance Program Description. CAO-94-1012.</td>
<td>Quality management document which identifies federal and industry quality requirements applicable to the CAO quality assurance program.</td>
<td>1994. June.</td>
</tr>
<tr>
<td>P137</td>
<td>Transuranic Waste Characterization Quality Assurance Program Plan. CAO-94-1010.</td>
<td>Identifies the quality of data necessary and techniques designed to attain and ensure the required quality to meet WIPP-DQOs.</td>
<td>1995. April 30.</td>
</tr>
<tr>
<td>REF #</td>
<td>TITLE</td>
<td>SUMMARY</td>
<td>DATE</td>
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<tr>
<td>U001</td>
<td>The Rocky Flats Historical Public Exposures Studies Phase II: Toxicity</td>
<td>Information on use and release of carbon tetrachloride at RFP.</td>
<td>1996</td>
</tr>
<tr>
<td></td>
<td>Assessment and Risk Characterization (Draft).</td>
<td></td>
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<tr>
<td>U002</td>
<td>Rocky Flats Dose Reconstruction Project Phase II Toxicity Assessment</td>
<td>Description of storage of wastes at the 903 Area. Leakage of Pu</td>
<td>1996</td>
</tr>
<tr>
<td></td>
<td>and Risk Characterization (Draft).</td>
<td>contaminated oil/solvent is estimated in this document.</td>
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<td></td>
<td>transuranic wastes in 1989.</td>
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<td></td>
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<td>the residue IDCs are also generated as transuranic waste.</td>
<td>UCNI</td>
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<tr>
<td>U005</td>
<td>Results of the SWEPP Certified Waste Sampling Program for FY-1991.</td>
<td>Results from a comparison of nondestructive and visual examination of</td>
<td>1992</td>
</tr>
<tr>
<td></td>
<td>RWMC-844.</td>
<td>drums at INEL.</td>
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<tr>
<td>U008</td>
<td>improvements to a 55-Gallon DOT 17C Shipping Container for Alpha-Emitting</td>
<td>Information on development of rigid liners for 55-gallon drums.</td>
<td>1972</td>
</tr>
<tr>
<td></td>
<td>Transuranium Waste CRDL-950703-001.</td>
<td></td>
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<tr>
<td>U009</td>
<td>Characterization of Spent HEPA Filters from Rocky Flats Plant PSD 86-06.</td>
<td>Information on certification of HEPA filters. The emphasis of the</td>
<td>1986</td>
</tr>
<tr>
<td></td>
<td></td>
<td>document is on particulate size analysis.</td>
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<tr>
<td>U010</td>
<td>OASIS Solidification and Off Gas Analysis. PSD 88-038.</td>
<td>Study of volatile solvent off gas from OASIS drums.</td>
<td>1988</td>
</tr>
<tr>
<td>U011</td>
<td>Results of the SWEPP Certified Waste Sampling Program for FY-94 (Draft).</td>
<td>Comparison of nondestructive examination at SWEPP to visual examination</td>
<td>1996</td>
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<td></td>
<td>RWMC-844.</td>
<td>of waste at ANL-W.</td>
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<td></td>
<td></td>
<td>Treatment information is included in most cases.</td>
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<td>U014</td>
<td>Information and Brief History of Waste Content Codes Associated with</td>
<td>Description of revisions, deletions, and additions to RFP IDCs in the</td>
<td>1995</td>
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<td></td>
<td>the Rocky Flats Plant.</td>
<td>1980s.</td>
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<tr>
<td>U015</td>
<td>Results of the SWEPP Certified Waste Sampling Program for FY 1992 and FY 1993, RWMC-675.</td>
<td>Comparison of nondestructive examination to visual examination of RFP waste drums at INEL.</td>
<td>1993</td>
</tr>
<tr>
<td>U016</td>
<td>Quantification of Radionuclides. WIPP-0217-RTS-0192.</td>
<td>Information on assay of special nuclear material at RFP including gamma and neutron methods.</td>
<td>1988</td>
</tr>
<tr>
<td>U019</td>
<td>J. K. Paynter personal log book excerpt.</td>
<td>Note regarding five drums of IDC 480 tritium-contaminated waste.</td>
<td>1987, August 28</td>
</tr>
<tr>
<td>U020</td>
<td>Analytical Report for Filter Plenum Samples. Lab Report No. AL586.0679.</td>
<td>Samples taken and analyzed to support that the HEPA filters from the Building 771 plenum were not ignitable, corrosive, or reactive.</td>
<td>1986, September 9</td>
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<td>U021</td>
<td>History of RFP IDC Certification.</td>
<td>Chronology of transuranic waste certification activities at RFP.</td>
<td>Undated</td>
</tr>
<tr>
<td>U022</td>
<td>Analytical reports, documentation, and external letter from J. K. Paynter to Dale Wells, EG&amp;G Idaho, Inc. 89-RF-0713.</td>
<td>Waste profiles for IDC 342 and IDC 338 from RFP to INEL RWMC.</td>
<td>1989, February 27</td>
</tr>
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<td>U023</td>
<td>Waste profile statement sheets and external letter from J. K. Paynter to Dale Wells, EG&amp;G Idaho, Inc. 89-RF-1245.</td>
<td>Waste profiles for IDCs 809, 854, 855, and 856, from RFP to INEL.</td>
<td>1989, April 6</td>
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<tr>
<td>U024</td>
<td>RTR Weight Estimations data and internal correspondence from K. S. Kosco to Jerry O'Leary.</td>
<td>Estimates of drum contents based on RTR examination.</td>
<td>1991, May 10</td>
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<tr>
<td>U026</td>
<td>&quot;Rocky Flats Plant TRU Waste Thermal Power Characterization Incremented in 0.05 Watt Segments from 0.05 Watts through &gt; 0.60 Watts.&quot; Data table produced from SWIMS Database.</td>
<td>Distribution of thermal wattage in transuranic waste. This data table was produced to assess the impacts of wattage limits within the TRUPACT II shipping container.</td>
<td>Undated</td>
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<tr>
<td>U027</td>
<td>&quot;Rocky Flats Plant TRU Certified Containers.&quot; Data table from the SWIMS Database.</td>
<td>Tabulation of Transuranic waste containers shipped (9/85 - 8/89) and on hand (8/89).</td>
<td>Undated</td>
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<td>U028</td>
<td>&quot;X-Ray Radiography Station Data&quot; and &quot;WIPP Container Certification Document.&quot; Raw data.</td>
<td>Example RTR data for waste examined at SWEPP.</td>
<td>1993, April 13 and April 14, respectively.</td>
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<td>U032</td>
<td>WSRIC Waste Streams sorted by IDC. Report RWS09.</td>
<td>September 1992 sort of the WSRIC Database by IDC. Also, the line/nonline-generation field is included.</td>
<td>1992. Query date September 29.</td>
</tr>
<tr>
<td>U039</td>
<td>Building 774 First Stage Flocculator Samples Log Book.</td>
<td>First stage liquid samples and 2nd stage sludge samples.</td>
<td>1968-1970.</td>
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<tr>
<td>U042</td>
<td>Building 774 Record Book.</td>
<td>Log Book to trace estimated fissile contents within treatment tanks.</td>
<td>1985.</td>
</tr>
<tr>
<td>U046</td>
<td>Evaluation of the EPA Code D001, Ignitability; D002, Corrosivity; and D003, Reactivity. Designations for RFP IDCs that are Stored at the INEL.</td>
<td>Technical analysis of wastes assigned EPA Codes D001-D003 that are stored at INEL.</td>
<td>1996. February 29.</td>
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<td>REF #</td>
<td>TITLE</td>
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<td>U049</td>
<td>Building 374 Log Book for Time Period 12/26/82 to 12/24/85.</td>
<td>Log of waste volume, building of generation, radioactive contamination level (total alpha or Pu gram/liter), pH, and beryllium results for incoming liquid waste.</td>
<td>1985</td>
</tr>
<tr>
<td>U050</td>
<td>Building 374 Log Book for Time Period 04/12/91 to 09/27/93.</td>
<td>pH and total alpha contamination results for decontaminated liquid leaving Tanks D826A and B (clarifier).</td>
<td>1993</td>
</tr>
<tr>
<td>U051</td>
<td>Building 371 Log Book for Time Period 04/07/82 to 12/29/85.</td>
<td>Log of waste volume, Pu content, and Am content for liquid waste from Building 371 shipped to Building 374.</td>
<td>1985</td>
</tr>
<tr>
<td>U053</td>
<td>&quot;Building 374 Solided Sludge, Rocky Flats Environmental Technology Site.&quot;</td>
<td>Process summary of Building 374 aqueous sludge.</td>
<td>Unknown</td>
</tr>
<tr>
<td>U054</td>
<td>Toxicity Characteristic Leaching Procedure Test Results of Cemented Surrogate Analytical Laboratory Solution Waste - Part 2.</td>
<td>Results of TCLP testing of solidified laboratory waste prepared with RCRA metal spiked, surrogate liquid waste.</td>
<td>1994</td>
</tr>
<tr>
<td>U055</td>
<td>Sorting of Radioactive waste at Rocky Flats</td>
<td>Segregating and Sorting of radioactive residues.</td>
<td>1970, February 11</td>
</tr>
<tr>
<td>U056</td>
<td>Rocky Flats History of Filter Changes and Plenum Modifications</td>
<td>Summary of filter changes and plenum modifications (1953-1975)</td>
<td>1975, September</td>
</tr>
<tr>
<td>U057</td>
<td>Building 881.</td>
<td></td>
<td>1996, July 3</td>
</tr>
<tr>
<td>U058</td>
<td>(This reference was combined with P033).</td>
<td></td>
<td></td>
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<tr>
<td>U059</td>
<td>Drum Prefix Numbers and Corresponding Material Balance Areas.</td>
<td>Drum prefix numbers with corresponding material balance areas (MBA) and MBA title. Provides the building and area from which wastes were generated.</td>
<td>1994, 1991</td>
</tr>
<tr>
<td>U060</td>
<td>Chemical Constituents in Transuranic Storage Area (TSA) Waste. RWMC-803.</td>
<td>Provides chemical constituents that are contained in or are suspected to be contained in various wastes stored at the TSA of the RWMC.</td>
<td>1996</td>
</tr>
<tr>
<td>U061</td>
<td>Sampling and Analysis Plan for Pyrochemical Salts. 1-100000-EQA.</td>
<td>Sampling and analysis plan (draft) for pyrochemical salts; including inventory description and packaging.</td>
<td>1992, September 31.</td>
</tr>
<tr>
<td>U062</td>
<td>Presence of Chromium Pyrochemical Salt Residues at Rocky Flats Plant.</td>
<td>KMI Services report concluding that chromium will not be present at regulatory levels.</td>
<td>1993</td>
</tr>
<tr>
<td>U063</td>
<td>Laboratory Analysis Results for Electrorefining Salt.</td>
<td>Visual inspection and emission spectra results metals in ER salt samples.</td>
<td>1987, December</td>
</tr>
</tbody>
</table>
APPENDIX B
Collection, Review, and Management of Acceptable Knowledge Documentation
COLLECTION, REVIEW, AND MANAGEMENT OF ACCEPTABLE KNOWLEDGE DOCUMENTATION

--DRAFT--
3/20/96

1. PURPOSE AND SCOPE

This procedure outlines the method for the compilation, review, and management of acceptable knowledge documentation. Implementation of this procedure will assure that a consistent, defensible, and auditable record is created that documents the acceptable knowledge for the transuranic (TRU) waste inventory generated at the Rocky Flats Plant. The information collected will be incorporated into a referencable document that presents the acceptable knowledge information in a logical sequence progressing from general TRU waste management and plant operations to more detailed, waste stream-specific information.

2. ACRONYMS/DEFINITIONS

IDC  Item Description Code
RCRA  Resource Conservation and Recovery Act
TRU  Transuranic

Acceptable Knowledge - Acceptable knowledge refers to information used to support waste characterization activities. Depending on the application, acceptable knowledge can be used as an alternative to waste analysis or as the basis for implementing waste testing and sampling programs. Acceptable knowledge includes any documentation that describes or verifies site history, mission, and operations, in addition to waste stream-specific information used to define the generating process, matrix, and contaminants. For purposes of this procedure, acceptable knowledge will be grouped into three general categories: published documentation, unpublished data, and correspondence.

Correspondence - Correspondence consists of communication records relating to specific TRU waste streams or TRU waste management. Typically, this information consists of uncontrolled records of internal and external communications and in general is the most unreliable source for acceptable knowledge. Correspondence will only be used to supplement and clarify the acceptable knowledge record, including the resolution of discrepancies between information sources. Correspondence includes, but is not limited to, internal and external letters, memos, directives, telecommunication records, meeting minutes, and personnel interview summaries.

Item Description Code (IDC) - Item description codes were developed by Rocky Flats to segregate waste and residue materials into similar groups based on matrix, chemical composition, and radionuclide content. An IDC may represent a single process output (e.g., Saltcrete - IDC 804) or may be made up of many similar waste streams from a number of
processes (e.g., Dry Combustibles - IDC 330). For purposes of this program, similar TRU wastes will be combined to form “waste groups.” A waste group will consist of one or more IDCs.

**Published Documentation** - In general, published documents represent the most reliable, reviewed, and controlled sources of information. This documentation will be the primary source of acceptable knowledge used to describe TRU waste management programs and the waste streams contained in the TRU waste inventory. Published documentation includes, but is not limited to, controlled documents, previously controlled documents, and procedures, in addition to formal reports, studies, and databases.

**Unpublished data** - Unpublished data consists of information from a variety of sources that has typically not received peer review and may not have been formally controlled. In many cases, this information will consist of the raw data used during the development of published documentation. This acceptable knowledge will primarily be used to supplement and verify published information. Unpublished data includes, but is not limited to, draft documents, analytical data packages, log books, and inventory lists, in addition to internal reports, studies, and databases.

### 3. POLICY

Compilation, review, and management of acceptable knowledge shall comply with QAPjP INEL-94/0085. These activities shall be planned and documented.

### 4. PROCEDURES

This section describes the requirements for the review and management of acceptable knowledge to be used for the characterization of TRU waste inventories. In an effort to create a coherent, referencable, and accessible record, all acceptable knowledge will be reviewed, categorized, filed, and controlled as described in this procedure.

#### 4.1 Acceptable Knowledge Collection

This program will require the collection of historical documentation from a variety of sources. As this information is collected, it is important to document the source of the information and any other supporting historical information that will aid during the review process. The following articles establish how documentation will be collected.

1. Obtain complete documents or copies of documents when feasible. When it is not feasible, be sure to copy the cover sheets, executive summaries, introductions, and table of contents, if available.
Appendix B

.2 For documents with reference lists, locate, and obtain references as applicable.

.3 For information taken from electronic databases, document the source, date, and type of information extracted. If programs are written to generate special reports, validate the data by checking individual data points. Database maps, dictionaries, format, history, or other supporting documentation should also be obtained, if available.

.4 For information from microfilm or microfiche, note the location, box, tape, or reel.

.5 Complete a Telecon/Interview Form (Appendix A) for all conversations relating to TRU waste management and characterization for this program.

4.2 Acceptable Knowledge Review

This section describes the process for completing an Acceptable Knowledge Source Document Review Summary form (Appendix B). This form will be completed for each source of acceptable knowledge reviewed by this program.

.1 Assign a reference number to the information source. This unique identifier will be used as the cross reference during this program.

.2 Categorize the information as Published Documentation, Unpublished Data, or Correspondence based on the definitions in Section 2.

.3 Provide the title or description of the information. For documents with titles, provide all subtitles, authors, reference numbers, and revision information. For all other data, briefly describe the source. For example: Analytical data generated during waste analysis or memorandum from John Doe to Mary Smith (dated mm/yy).

NOTE: If the revision history is available for published documents, attach it to the form or briefly summarize it here. For example: This is the third revision of seven.

.4 Describe the source of the information. Note the site, group, or organization responsible for development, revision, or control of the information. For incomplete documents or databases identify the location of the source document or database. For example: Partial document copied from microfilm in the possession of the Waste Inventory and Documentation group at Rocky Flats. For correspondence not generated by this program, identify the individual or source of the information. For example: Letter was provided by Joe Smith, Waste Treatment Manager.
Attach a copy of the code (print screens) used to generate reports from electronic databases.

Include the specific location of information taken from microfilm or fiche (box, tape, reel, etc.)

5 Summarize the acceptable knowledge contained in the source document. This description should be brief, but contain enough detail that a reviewer will be able to determine the utility of the information contained. For example: This document summarizes the procedure used to solidify organic liquids, including process inputs and packaging. No input information is provided. For larger documents with information on a variety of waste groups, it is recommended that a list of the wastes groups (or IDs) addressed by the document be attached to the summary. If the source consists of data used in other documents, note the Reference Number here.

6 Review reference lists in published documents for additional information. If necessary, obtain references and review to validate information. If the reference is already part of the acceptable document record, note the Reference Number.

7 Sign and date the form.

4.3 Resolution of Inconsistent Information

Due to the nature of this program, it is inevitable that during the review of multiple source documents, discrepancies in the information will be identified. When possible, the inconsistencies should be resolved using supplemental information from interviews, phone contacts, or other correspondence. A letter documenting resolution to the discrepancy will be maintained as a quality record in the acceptable knowledge files. If the discrepancy cannot be resolved, the letter will reflect this and recommend that the more conservative information be used to characterize the waste.
4.4 Records Management

Acceptable knowledge files will be created and maintained as permanent quality assurance records in accordance with Section 1.5 of the QAPP CAO-94-1010. For purposes of this program, quality assurance records will consist of source document files and of waste group files that contain waste-specific information from the sources. Specific requirements include the following articles.

1. All files will contain Access Logs (Appendix C) that record each change, addition, and access to the file.

2. Acceptable knowledge source files will contain the source document and the Review Summary form (and attachments).

3. The Waste Group files will contain waste-specific excerpts from the source documents and an Acceptable Knowledge Inventory form (Appendix D).

NOTE: Excerpts will consist of copies of information from the source documents that is applicable to the waste group. The title sheet should be included with the excerpt for published documents.

5. REQUIREMENTS

Resource Conservation and Recovery Act (RCRA) regulations codified in 40 CFR 260 through 265, 268, and 270 authorize the use of acceptable knowledge by waste generating, treatment, storage, and disposal facilities to make hazardous waste determinations in appropriate circumstances.

The use of acceptable knowledge and the objectives for TRU waste characterizations programs are specified in the QAPP CAO-94-1010.

The requirements for quality assurance records are specified in the QAPD CAO-94-1012.
REFERENCES


ACCEPTABLE KNOWLEDGE FILE
TELECON/INTERVIEW FORM

Contact: ____________________________________________

Company/Group: _____________________________________

Telephone No: _______________________________________

SUBJECT: __________________________________________

SUMMARY: _________________________________________

Interviewer: ___________________________ Date: ___________
**ACCEPTABLE KNOWLEDGE FILE ACCESS LOG**

FILE NAME:

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<th>NAME</th>
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Acceptable Knowledge Document
for INEL Stored Transuranic Waste
Rocky Flats Plant Waste

DRAFT
July 24, 1996